## EVIDENTIARY HEARING

BEFORE THE

## CALIFORNIA ENERGY RESOURCES CONSERVATION

AND DEVELOPMENT COMMISSION

PUBLIC UTILITIES COMMISSION

AUDITORIUM

505 VAN NESS AVENUE

SAN FRANCISCO, CALIFORNIA

MONDAY, JULY 22, 2002 10:07 A.M.

Reported by: Peter Petty Contract No. 170-01-001

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## COMMITTEE MEMBERS PRESENT

Robert Pernell, Presiding Member

HEARING OFFICER, ADVISORS PRESENT

Stanley J. Valkosky, Hearing Officer

Michael Smith, Advisor

STAFF PRESENT

William J. Westerfield, Staff Counsel

Marc S. Pryor, Project Manager

Gary Reinoehl

PUBLIC ADVISER

Roberta Mendonca

REPRESENTING THE APPLICANT

Michael J. Carroll, Attorney Latham and Watkins

Mark Harrer, Project Director Mark Stone, General Manager of Construction Mirant Americas Development, Inc.

Dale D. Shileikis, Project Manager Kelly Haggerty Elena Nilsson, Senior Archeologist Michael Corbett, Senior Architectural Historian Denise Bradley, Senior Landscape Historian URS Corporation

Marcus Young Singer and Associates

INTERVENORS

William B. Rostov, Attorney Communities for a Better Environment

#### INTERVENORS

Jacqueline Minor, Deputy City Attorney
Joanna Woolman, City Attorney's Office
Paul Groth
Christopher Ver Planck
Charles Chase
Mark Paez
Andria Pomponi
Camp, Dresser and McKee
Tim Kelly, President
San Francisco Landmarks Board
City and County of San Francisco

Alan Ramo, Director Our Children's Earth Southeast Alliance for Environmental Justice Environmental Law and Justice Clinic of Golden Gate University School of Law

L. Joseph Boss Potrero Boosters Neighborhood Association Dogpatch Neighborhood Association

ALSO PRESENT

Gloria Scott Caltrans

Roger Mason Chambers Group

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1	PROCEEDINGS
2	10:07 a.m.
3	PRESIDING MEMBER PERNELL: Good morning.
4	I trust everyone had a good weekend. My name is
5	Robert Pernell; I'm the Commissioner presiding
6	over these proceedings. I am the Presiding
7	Commissioner. The Second Commissioner on this
8	Committee is Commissioner Keese, Commissioner Bill
9	Keese. And he was unable to be with us this
10	morning.
11	To my right is our Hearing Officer Stan
12	Valkosky. To his right is Commissioner Keese's
13	Advisor Mike Smith.
14	This is a continuation of the first set
15	of evidentiary hearings for the proposed Potrero
16	Unit 7 project. Before we begin I'd like the
17	Committee, applicant, staff, intervenors and the
18	Public Adviser to introduce themselves and their
19	team. And I'll start with the applicant, since
20	the Committee has already introduced themselves.
21	MR. CARROLL: Good morning, Mike Carroll
22	with Latham and Watkins on behalf of the
23	applicants. And I have here with me today Mark
24	Harrer, who is the Project Director with Mirant.
25	Also in the audience is Mark Stone, also with

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1 Mirant, who will be one of our witnesses today.
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- 2 From URS Corporation we have Dale
- 3 Shileikis and Kelly Haggerty. And then three
- 4 people who will be witnesses today, also with URS,
- 5 Elena Nilsson, Michael Corbett and Denise Bradley.
- 6 And then finally Marcus Young with Singer and
- 7 Associates is here with us, as well.
- PRESIDING MEMBER PERNELL: Thank you.
- 9 Welcome. Staff, please.
- 10 MR. WESTERFIELD: Good morning; I'm Bill
- 11 Westerfield. I'm attorney for the staff. With me
- 12 today is Marc Pryor, who is raising his hand in
- 13 the back; he's Project Manager. Also we have
- 14 several witnesses testifying today, Gary Reinoehl,
- who is also with staff, on cultural resources.
- We're also pleased to have with us
- 17 Gloria Scott, who's an employee of Caltrans. And
- 18 hopefully arriving soon is Roger Mason who is
- 19 flying up from southern California. His plane has
- 20 hopefully landed and he will also testify. He's
- 21 with the Chambers Group.
- 22 PRESIDING MEMBER PERNELL: Okay.
- 23 Welcome. Intervenors.
- MS. MINOR: Good morning, Jackie Minor,
- 25 Deputy City Attorney for the City and County of

- 1 San Francisco.
- 2 We have several witnesses here today, as
- 3 well as other officials with the City. Our
- 4 witnesses are Dr. Paul Groth, Christopher Ver
- 5 Planck and Charles Chase. Also with the City is
- 6 Mark Paez, who's a Planner with a specialty in
- 7 historic preservation with the San Francisco Port.
- And also we're pleased to have Tim Kelly who's
- 9 President of the San Francisco Landmarks Board.
- 10 Supporting the City Attorney's Office is Andria
- 11 Pomponi, a consultant with Camp, Dresser and
- 12 McKee. And Joanna Woolman who is a intern in the
- 13 City Attorney's Office this summer.
- 14 PRESIDING MEMBER PERNELL: Thank you.
- Welcome.
- MR. RAMO: Good morning. My name is
- 17 Alan Ramo. I'm representing Our Children's Earth
- 18 and the Southeast Alliance for Environmental
- 19 Justice. As we've indicated before we don't
- 20 anticipate putting on any witnesses today or doing
- 21 any cross-examination.
- 22 PRESIDING MEMBER PERNELL: Thank you.
- 23 Welcome.
- MR. ROSTOV: My name's William Rostov
- 25 and I'm an attorney for Communities for a Better

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	Environment,	an	intervenor.

- 2 PRESIDING MEMBER PERNELL: Okay. Are
- 3 there any other intervenors?
- 4 MR. BOSS: Yes, I'm Joe Boss
- 5 representing Potrero Boosters Neighborhood
- 6 Association and the Dogpatch Neighborhood
- 7 Association.
- 8 PRESIDING MEMBER PERNELL: Okay. Are
- 9 there any others? Are there any public officials?
- 10 Okay. Public Adviser, would you
- introduce yourself.
- MS. MENDONCA: Good morning, thank you.
- 13 My name is Roberta Mendonca and I'm the Energy
- 14 Commission Public Adviser here to assist members
- of the public who might want to be participating
- 16 today. Thank you.
- 17 PRESIDING MEMBER PERNELL: Thank you.
- 18 At this time I'll turn the hearing over to our
- 19 Hearing Officer, Mr. Valkosky.
- 20 HEARING OFFICER VALKOSKY: Thank you,
- 21 Commissioner Pernell. The Committee noticed
- hearings for today, tomorrow and, if necessary, on
- 23 Wednesday, in a notice and order issued May 17th
- of this year. That document also contained filing
- 25 dates for testimony and indicated that we would

also conduct a conference at the conclusion of the
evidentiary presentations. It may occur tomorrow;

it may not occur till Wednesday. We'll just have
to see how it goes.

In addition to the February 2002 staff assessment and the AFC document and its associated supplements, other filings pertinent to this set of hearings include applicant's prepared testimony and exhibits filed June 21st; staff's supplemental cultural resources testimony filed July 10th.

And the City and County of San

Francisco's and the Dogpatch Neighborhood

Association's joint prepared testimony and

exhibits on cultural resources; as well as the

City and County's prepared testimony on hazardous

materials management and waste management, also

filed on July 10th.

The purpose of these formal evidentiary hearings is to establish the factual record necessary to reach a decision in this case. This is done through the taking of written and oral testimony, as well as exhibits from the parties.

These hearings are more structured than the Committee conferences and the informal staff workshops which have already occurred.

1	The procedure we'll follow is our normal
2	procedure and it's the one we followed the first
3	set of these hearings last month. I'll just recap
4	it briefly.

A party sponsoring a witness shall briefly establish the witness' qualifications and have the witness orally summarize the prepared testimony before requesting that testimony be moved into evidence. Relevant exhibits may be offered into evidence at that time, as well.

At the conclusion of a witness' direct testimony the Committee will provide the other parties, who have so requested, an opportunity for cross-examination followed by redirect and recross-examinations as appropriate.

 $\label{eq:At the conclusion of each topic area we} % \begin{subarray}{ll} \begin{subarray}{$ 

The parties are encouraged to consolidate presentations by witnesses and/or to consolidate cross-examination to the greatest extent possible in order to minimize duplication and conserve hearing time.

A party sponsoring multiple witnesses on a topic area should have those witnesses testify

- 1 as a panel if possible.
- 2 You've each been provided with some
- 3 handouts. I'd like to refer you to the one
- 4 entitled, revised attachment C, which essentially
- 5 is the agenda for today. Are there any
- 6 corrections to that agenda from any of the
- 7 parties? Mr. Carroll?
- 8 MR. CARROLL: No.
- 9 HEARING OFFICER VALKOSKY: Staff?
- 10 MR. WESTERFIELD: Just a minute, please.
- I don't think so. I think we've attempted to
- 12 approximate how long our direct and cross-
- 13 examination will be, and we think it could run
- over slightly from the hour that we've estimated
- for both our direct and cross-examination.
- 16 HEARING OFFICER VALKOSKY: Okay, but no
- firm corrections at this time?
- MR. WESTERFIELD: No.
- 19 HEARING OFFICER VALKOSKY: Ms. Minor.
- 20 MS. MINOR: No corrections. There may
- 21 be some adjustments in the time.
- HEARING OFFICER VALKOSKY: Okay. Mr.
- 23 Ramo.
- MR. RAMO: No questions.
- 25 HEARING OFFICER VALKOSKY: Mr. Rostov?

1	MR.	ROSTOV:	No	corrections.
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- 2 HEARING OFFICER VALKOSKY: Okay, thank
- 3 you. With that, call your witnesses, Mr. Carroll.
- 4 The topic is cultural resources.
- 5 MR. CARROLL: Thank you. The applicant
- 6 has four witnesses on this topic area. Ms.
- 7 Nilsson will testify as to archeological
- 8 resources; Mr. Corbett and Ms. Bradley will
- 9 testify as to architectural resources; and Mr.
- 10 Stone will testify as to practical issues related
- 11 to relocation of some of the historic resources.
- 12 What I would propose, in part given the
- 13 limited space that we have up here at the table,
- is that we take Ms. Nilsson first and move
- 15 archeological resources out of the way. Then take
- 16 Mr. Corbett and Ms. Bradley and deal with
- 17 architectural resources. And then take Mr. Stone
- 18 and deal with the practical issues, if that's
- 19 acceptable to the Committee and the other parties.
- 20 HEARING OFFICER VALKOSKY: And what.
- 21 would be your suggestion for cross-examination by
- the other parties?
- 23 MR. CARROLL: I guess I would suggest
- that we cross-examine them in that order. If
- 25 there's cross-examination of Ms. Nilsson, that we

1 go ahead and take that when she's done. And then

- 2 move on to the architectural issues.
- 3 HEARING OFFICER VALKOSKY: Okay, rather
- 4 than as a panel.
- 5 MR. CARROLL: If that's acceptable.
- 6 HEARING OFFICER VALKOSKY: Does that
- 7 pose any difficulty to the other parties?
- 8 MR. WESTERFIELD: Not at all.
- 9 MS. MINOR: No.
- 10 MR. CARROLL: Okay, at this time I call
- 11 Ms. Elena Nilsson. Ask that the witness please be
- 12 sworn.
- 13 HEARING OFFICER VALKOSKY: Swear the
- 14 witness, please.
- Whereupon,
- 16 ELENA NILSSON
- 17 was called as a witness herein, and after first
- 18 having been duly sworn, was examined and testified
- 19 as follows:
- MR. CARROLL: Thank you.
- 21 DIRECT EXAMINATION
- 22 BY MR. CARROLL:
- 23 Q Ms. Nilsson, would you please state your
- name, title and employer?
- 25 A My name is Elena Nilsson; I'm a Senior

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1 Archeologist with URS Corporation.
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- 2 Q Can you briefly summarize your
- 3 qualifications?
- 4 A I have over 23 years of experience in
- 5 cultural resources assessment and management. I
- 6 earned a masters degree in anthropology in 1985
- 7 and a BA in English in 1978, both from CalState
- 8 University Los Angeles.
- 9 Q And are you the same Elena Nilsson who
- 10 submitted prepared testimony in this proceeding
- 11 which is now been marked as a portion of exhibit
- 12 28?
- MR. CARROLL: Is that correct, Mr.
- 14 Valkosky?
- 15 HEARING OFFICER VALKOSKY: That is
- 16 correct, Mr. Carroll.
- 17 MR. CARROLL: Thank you.
- MS. NILSSON: Yes, I am.
- 19 MR. CARROLL: Before proceeding with Ms.
- 20 Nilsson's testimony, I would like to make several
- 21 typographical corrections to her prepared
- 22 testimony that was previously filed.
- On page 1 of that prepared testimony,
- line 13, much to Ms. Nilsson's chagrin the 16
- years should be 23 years.

1	And on page 5
2	PRESIDING MEMBER PERNELL: Was that a
3	correction to her age?
4	(Laughter.)
5	MR. CARROLL: It's an acknowledgement.
6	(Laughter.)
7	MR. CARROLL: On page 5, line 19, the
8	date at the end of that line, the date of log
9	number 17171 is incorrectly noted. It should be
10	December 5, 2000, as opposed to August 31, 2000.
11	BY MR. CARROLL:
12	Q Ms. Nilsson, if I were to ask you the
13	questions contained in your prepared testimony, as
14	just corrected by me, would your answers be the
15	same under oath today?
16	A Yes.
17	Q And am I correct that there are also a
18	number of exhibits identified in your prepared
19	testimony that you're sponsoring today?
20	A Yes.
21	Q And just to be clear, section 8.3 of the
22	AFC pertaining to cultural resources that you're
23	sponsoring, as amended by supplemental information

provided in response to CEC data adequacy

requests, that would be exhibit 22, the amendment

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eliminating the facade, which is exhibit 23, and
the station A amendment pertaining to cultural
resources, docket number 18265?

A Yes, that's correct.

Q I'd also like to clarify those exhibits
that you're sponsoring that have been designated
as confidential. And I'm going to list them off
and just ask you to confirm that those are the
confidential exhibits that you're sponsoring.

The first is attachment C to an application for confidential designation dated May 31, 2000, and identified as docket number 14706, which consists of a 1979 cultural resources overview and inventory and phase two archeological test excavations prepared by Worth and Associates.

The second is the attachment to a letter dated December 5, 2000; again submitted under the previously identified request for confidential designation. And identified as docket number 17171, which consists of a December 2000 research design.

And the third is a May 2001 document which was not identified in your prepared testimony, but is identified as docket number 20149, which consists of an archeological research

1	desian	and	treatment	plan.

- 2 Are those the three confidential
- 3 exhibits that you're sponsoring today?
- 4 A Yes, I'm sponsoring those three exhibits
- 5 in addition to the other exhibits identified in my
- 6 prepared testimony.
- 7 Q And you're familiar with the content of
- 8 the documents that I just identified?
- 9 A Yes.
- 10 Q Can you please provide an overview of
- 11 the analysis that you undertook regarding Potrero
- 12 Unit 7 project?
- 13 A I supervised the archival research, the
- 14 Native American consultation and field
- 15 reconnaissance of the project site and the
- 16 transmission cable route.
- 17 Based on my research and the field
- 18 reconnaissance I evaluated the potential for
- impacts on archeological resources and prepared
- the relevant portions of section 8.3 of the AFC.
- 21 Q And can you please summarize your
- 22 conclusions with respect to the project's impacts
- on archeological resources?
- 24 A Yes. No archeological resources were
- 25 identified on the surface of the project's area of

potential effect including the transmission cable
route.

3 There is the potential for buried

4 historical resources, however, which could be

5 discovered during project construction. To avoid

6 potentially significant impacts to any resources

7 that are discovered we proposed a number of

mitigation measures including testing, data

9 recovery, construction monitoring and worker

10 training.

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Q And with the implementation of the mitigation measures proposed by the applicant, is it your professional opinion that impacts to archeological resources will be reduced below a level of significance?

16 A Yes.

17 Q Have you reviewed the CEC Staff's

18 proposed conditions of certification pertaining to

19 archeological resources in the final staff

20 assessment?

21 A Yes.

Q Do you have any concerns with those conditions of certification as proposed?

A Just one. We requested that the applicant be allowed to provide the required

worker training by videotape. Otherwise it will

- 2 be necessary to have an archeologist onsite almost
- 3 during the entire construction period since new
- 4 workers will be arriving throughout the
- 5 construction phase.
- 6 Q Thank you. Does that complete your
- 7 testimony today?
- 8 A Yes.
- 9 MR. CARROLL: Ms. Nilsson is now
- 10 tendered for cross-examination in the area of
- 11 cultural resources, and specifically archeology.
- 12 HEARING OFFICER VALKOSKY: Mr.
- 13 Westerfield.
- MR. WESTERFIELD: Thank you.
- 15 CROSS-EXAMINATION
- 16 BY MR. WESTERFIELD:
- 17 Q Good morning. I think I only have
- 18 really one question.
- 19 A Okay.
- 20 On your testimony I believe at page 4,
- 21 line 25, 26, I believe you mentioned that as part
- of data response you clarified that the exact
- 23 locations of the borings for the Islais Creek
- 24 crossing are undetermined.
- 25 Is that still the situation as far as

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1 you're concerned?
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- 2 A Yes.
- 3 Q So you still don't know where they are?
- 4 A That's correct.
- 5 MR. WESTERFIELD: That's all I have.
- 6 HEARING OFFICER VALKOSKY: Ms. Minor.
- 7 MS. MINOR: No questions for Ms.
- 8 Nilsson.
- 9 HEARING OFFICER VALKOSKY: Ms. Nilsson,
- in your opinion, is the existing cultural
- 11 resources analysis sufficient to cover any
- 12 potential impacts if the transmission line route
- follows the Hetch Hetchy option, which I
- 14 understand is one of the options considered by
- 15 applicant.
- MS. NILSSON: Yes, I believe it is, yes.
- 17 HEARING OFFICER VALKOSKY: Thank you.
- 18 Any redirect, Mr. Carroll?
- MR. CARROLL: No.
- 20 HEARING OFFICER VALKOSKY: Anything else
- 21 for Ms. Nilsson?
- Okay, ma'am, you are excused, but
- 23 subject to recall if it turns out later that
- you're the only person that can answer a question.
- MS. NILSSON: I understand.

1		$\cap \Box \Box \Box \cap \Box \Box$	VALKOSKY:	Thank	77011
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- MS. NILSSON: Thank you.
- 3 HEARING OFFICER VALKOSKY: Your
- 4 architectural portion?
- 5 MR. CARROLL: Yes. At this time the
- 6 applicant calls Mr. Michael Corbett and Ms. Denise
- 7 Bradley, applicant's witnesses in the area of
- 8 architectural resources.
- 9 HEARING OFFICER VALKOSKY: Off the
- 10 record for a second.
- 11 (Off the record.)
- 12 Whereupon,
- 13 MICHAEL CORBETT and DENISE BRADLEY
- 14 were called as witnesses herein, and after first
- having been duly sworn, were examined and
- 16 testified as follows:
- MR. CARROLL: Thank you. We'll begin
- 18 with Mr. Corbett.
- 19 DIRECT EXAMINATION
- 20 BY MR. CARROLL:
- 21 Q Mr. Corbett, would you please state your
- name, title and employer?
- MR. CORBETT: My name is Michael
- 24 Corbett; I'm Senior Architectural Historian with
- 25 the URS Corporation.

1	MR. CARROLL: And would you please
2	briefly summarize your qualifications?
3	MR. CORBETT: I have over 28 years
4	experience as an architectural historian in
5	cultural resource analysis dealing with federal,
6	state and local environmental laws.
7	I received an AB in anthropology in
8	American studies from Princeton University in
9	1973. I studied history of architecture at the
10	University of California in 1987, studied for a
11	PhD. Was advanced to candidacy in 1987.
12	MR. CARROLL: Thank you. Are you the
13	same Michael Corbett that submitted the prepared
14	testimony in these proceedings which is now a
15	portion of what's been labeled as exhibit 28?
16	MR. CORBETT: Yes.
17	MR. CARROLL: Before proceeding with Mr.
18	Corbett's testimony I'd like to make several
19	typographical corrections to his previously filed
20	prepared testimony.
21	On page 3, line 2, the word places
22	should be replaced with the word resources. On
23	that same page, line 10, the reference to docket

25 On page 5, line 21, the word

number 17213 should be 18265.

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1 archeological should be replaced with
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- 2 architectural. And in attachment A, page A-2,
- 3 second line, the word uniqueness should be
- 4 replaced with the word character.
- 5 Mr. Corbett, if I were to ask you the
- 6 questions contained in your prepared testimony
- 7 would your answers be the same, as just corrected
- 8 by me, today under oath?
- 9 MR. CORBETT: Yes.
- 10 MR. CARROLL: And am I correct that
- 11 there are also a number of exhibits identified in
- 12 your prepared testimony you're also sponsoring
- 13 today?
- MR. CORBETT: Yes.
- MR. CARROLL: And just to be clear,
- section 8.3 of the AFC pertaining to cultural
- 17 resources that you're sponsoring is the as-amended
- 18 section reflecting the various amendments to the
- 19 AFC that have been submitted over time?
- MR. CORBETT: Yes.
- MR. CARROLL: And could you, for the
- 22 benefit of all of us, please explain the basis for
- 23 what we've been referring to in these proceedings
- as the station A amendment to the AFC?
- MR. CORBETT: Yes. When we began the

- 1 project the station A, which is a group of five
- 2 buildings referred to -- a group of five buildings
- 3 referred to as station A were subject to the
- 4 unreinforced masonry building ordinance in San
- 5 Francisco. And we initially were addressing them
- 6 on that basis only.
- 7 And they were not part of the unit 7
- 8 application. And later they were joined together
- 9 with that. And when that happened we prepared the
- 10 station A amendment.
- 11 MR. CARROLL: Thank you. And can you
- 12 please provide an overview of the analysis that
- you undertook regarding the Potrero Unit 7
- 14 project??
- MR. CORBETT: Yes. We conducted
- 16 archival research and field inspection of the
- 17 potentially historic architectural resources
- 18 within the project area, including the station A
- 19 complex of Union Iron Works at Pier 70, the Union
- 20 Iron Works historic district, and two sugar
- 21 warehouses on the south side of the project site
- on 23rd Street.
- 23 Based on the work that we did we
- evaluated the resources and prepared section 8.3
- of the AFC.

1	MR. CARROLL: And can you please
2	summarize your conclusions with respect to the
3	project's impacts on historic architectural
4	resources?
5	MR. CORBETT: Yes. With respect to Pier
6	70 we concluded that the project would not impair
7	the physical characteristics that convey the
8	district's significance, and would have no adverse
9	impact on the district.
10	We found the same came to the same
11	conclusion with respect to the sugar warehouses.
12	And again the same well, excuse me, with
13	respect to the meter house and the compressor
14	house within the station A complex, which we had
15	concluded were significant under the California
16	Register criterion 1, because of their
17	significance in the history of gas manufacturing
18	in northern California.
19	These two buildings appear to be
20	eligible for the California Register. And because
21	of that we concluded that demolition would result
22	in a significant impact.
23	MR. CARROLL: And could you please
24	explain what it means when a resource is
25	significant under criterion 1 of the California

MR. CORBETT: Yeah, a shorthand

1	Register	criteria?

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3	definition	of	criterion	1	would	be	history,	events

4 or patterns of history. It means that the

5 resource is significant by virtue of its

association with significant historic events.

In this case it's PG&E's historic gas

manufacturing operations. And that is to

distinguish from criterion 3, which is the

architectural or physical characteristics.

11 MR. CARROLL: Thank you. At this time
12 I'd like to have identified as an exhibit a set of
13 photographs that were not included with Mr.
14 Corbett's prepared testimony, but which I think
15 would assist the Committee and the parties as he

describes the compressor house and the meter

house. And I'll distribute those now.

HEARING OFFICER VALKOSKY: Okay, at this time we will mark for identification as exhibit 44 a packet of five pages of photographs entitled meter house and compressor house. Photographs prepared for Mirant by URS. And the date on the cover page is July 16, 2002.

24 BY MR. CARROLL:

25 Q Mr. Corbett, did you take the

1 photographs that have just been marked as exhibit

- 2 44?
- MR. CORBETT: No, they were taken by
- 4 others at URS.
- 5 MR. CARROLL: Based on your knowledge of
- 6 familiarity with the meter house and compressor
- 7 house, do these photographs depict a true and
- 8 accurate representation of what those two
- 9 buildings look like today?
- MR. CORBETT: Yes.
- 11 MR. CARROLL: And making reference to
- 12 the photographs would you please walk us through a
- 13 brief description of the meter house and the
- 14 compressor house?
- MR. CORBETT: Yes. If you look on the
- 16 first page, photos 1, 2 and 3, showing the meter
- 17 house, this is a one-story brick building
- 18 containing a single interior space.
- 19 The structure is brick masonry walls
- 20 with steel roof trusses. The building is very
- 21 largely intact, although the actual roof has been
- removed and there is an opening in photo 2, you
- 23 can see that there's a large garage bay. And that
- is not original to the building, but was an
- 25 alteration made at some time, I don't know when.

1	Let's see, the interior you can see in
2	photos 4, 5 and 6. You can see the steel trusses
3	spanning the brick walls. And in all those
4	pictures the segmental arched windows.
5	Then looking at the compressor house on
6	photos 7, 8 and 9, the compressor house is a
7	larger building than the meter house. It's an L-
8	shape in plan, containing primarily a single space
9	within the main L of the building. This is a
10	steel frame building with brick walls.
11	Unlike the meter house, which is just
12	very barely decorated, in addition to its
13	structural features the compressor house is
14	decorated with bricks arranged to look like, to
15	suggest stone blocks at the corners and on the
16	sides of the entranceways.
17	And then just the last photos, 12 and 13
18	show the interior. A simple open space
19	primarily.
20	MR. CARROLL: Thank you. Have you
21	reviewed and are you familiar with the CEC Staff
22	testimony filed in this matter including relevant
23	portions of the final staff assessment and the
24	recently filed supplemental testimony of Ms.

25 Scott?

1	MR. CORBETT: Yes.
2	MR. CARROLL: And are you familiar with
3	the staff proposal to relocate the meter house and
4	the compressor house to a nearby vacant property
5	and rehabilitate them for future use?
6	MR. CORBETT: Yes.
7	MR. CARROLL: In your professional
8	opinion would the meter house and the compressor
9	house maintain their eligibility for the
10	California Register if they were relocated to
11	another site?
12	MR. CORBETT: No. In general, historic
13	preservation frowns on moving historic buildings.
14	And there are situations where an historic
15	building can be moved and retain its integrity,
16	and remain a significant building at a new site.
17	Best example of that would be a building
18	that was significant primarily for its
19	architectural value.
20	In this case, these buildings are
21	significant primarily for their historic value.
22	And to move them, they would lose the context of
23	the location which gives them significance. And

so they would no longer be eligible for the

California Register if they were moved; they would

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	1	l no	longer	be	historical	resources	under	CEQA
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- 2 MR. CARROLL: And for purposes of CEQA
- 3 would the identified adverse impact of demolition
- 4 of the meter house and the compressor house be
- 5 substantially lessened as a result of their
- 6 relocation?
- 7 MR. CORBETT: No, it wouldn't. Because
- 8 the buildings are significant for their historical
- 9 associations with PG&E gas manufacturing at that
- 10 location, if they were moved they would lose that
- 11 association and they would not be significant.
- MR. CARROLL: And would your answer be
- any different if the proposal was to relocate the
- 14 buildings on the site of the power plant, a
- 15 different location but within the boundaries of
- 16 the existing power plant site?
- 17 MR. CORBETT: Well, as I said, it's
- 18 generally not a good idea to move historic
- 19 buildings at all, but if the buildings were moved
- 20 on the historic site of the gas manufacturing
- 21 plant, they could probably still retain their
- 22 significance.
- 23 If they were moved to a parcel of land
- 24 which historically was not part of the gas
- 25 manufacturing plant, then they would lose their

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1 significance.
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2	MR. CARROLL: And are you familiar with
3	the location in the center of the site that has
4	been identified as a possible location for
5	relocating the two buildings?
6	MR. CORBETT: Yes.
7	MR. CARROLL: And is that location
8	within the historic gas manufacturing parcel?
9	MR. CORBETT: No, it's not.
10	MR. CARROLL: Thank you. In your
11	professional opinion would relocation of the
12	buildings to an offsite location at Pier 70 have
13	an adverse impact on Pier 70 historic district?
14	MR. CORBETT: It probably would have ar
15	adverse impact, yes. The introduction of
16	buildings with one history, in this case gas
17	manufacturing, to a site with a completely
18	different history would be introducing something
19	foreign to Pier 70 and would have an adverse
20	impact on that.
21	MR. CARROLL: Have you reviewed and are
22	you familiar with the prepared testimony of
23	Charles Chase, Dr. Paul Groth and Christopher Ver
24	Planck filed on behalf of the City and County of
25	San Francisco and the Dogpatch Neighborhood

1	Association in this matter?
2	MR. CORBETT: Yes.
3	MR. CARROLL: These three witnesses
4	suggest that there's a larger historic district in
5	this part of the City which includes the Union
6	Iron Works complex at Pier 70, the remnants of
7	Irish Hill, the American Can Company property on
8	Illinois Street, the Potrero Power Plant site and
9	the sugar warehouses south of the power plant
10	site.
11	In your opinion have these witnesses
12	established that such a district exists?
13	MR. CORBETT: No. They've not
14	established that such a district exists. They
15	have established that the district has
16	significance.
17	There's a two part to create an historic
18	district, or any historic property. There are two
19	parts. First, it has to be shown that the
20	property has historical significance. And it
21	appears that they have done that.
22	And then the property needs to be shown
23	to possess integrity, and they have not done that.

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MR. CARROLL: And what issues do you see

that might lead one to conclude that the suggested

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1	district	does	not	retain	sufficient	integrity	to
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- be eligible as an historic district?
- 3 MR. CORBETT: To determine whether
- 4 integrity exists there are seven aspects of
- 5 integrity: Design, location, setting,
- 6 workmanship, feeling, materials and association.
- 7 And in each of those categories the property would
- 8 have to be analyzed to see if it retains integrity
- 9 in each of those areas. And there are guidelines
- 10 to show how that would be done.
- 11 MR. CARROLL: So you disagree with the
- 12 conclusion reached by the City's experts that as
- things stand today the various parcels comprise an
- 14 historic district?
- MR. CORBETT: That's right, there's no
- 16 historic district there at this point.
- MR. CARROLL: Assuming that it could be
- 18 established that there was an historic district
- 19 that included Pier 70 and the power plant site, in
- 20 your opinion would the rehabilitation of Union
- 21 Iron Works building 113, as suggested by the
- 22 witnesses for the City, substantially lessen the
- 23 impact of demolishing the meter house and the
- compressor house?
- MR. CORBETT: Because the meter house

1	and	+ha	compressor	house	aro	individually
1	ana	une	compressor	nouse	are	Individualiv

- 2 eligible, individually significant, mitigation for
- 3 impacts to the district would not mitigate the
- 4 loss of those two individual structures.
- 5 MR. CARROLL: Thank you. Does that
- 6 complete your testimony today?
- 7 MR. CORBETT: Yes.
- 8 MR. CARROLL: Thank you, Mr. Corbett.
- 9 I'll ask you to just retain your seat and we'll
- 10 take Ms. Bradley's direct examination.
- 11 DIRECT EXAMINATION
- 12 BY MR. CARROLL:
- 13 Q Ms. Bradley, could you please state your
- 14 name, title and employer?
- MS. BRADLEY: Yes, my name is Denise
- 16 Bradley; I am Senior Landscape Historian for URS
- 17 Corporation.
- 18 MR. CARROLL: And could you briefly
- 19 summarize your qualifications?
- MS. BRADLEY: Yes. I have over 15 years
- 21 experience in the analysis of historic properties
- 22 as they relate to federal, state and local
- 23 environmental historic preservation.
- I have a BS in agriculture and
- 25 ornamental horticulture and landscape design from

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1 the University of Tennessee. I received that in
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- 2 1979. I have a masters in landscape architecture
- 3 from Louisiana State University. I received that
- 4 in 1986.
- 5 MR. CARROLL: Are you the same Denise
- 6 Bradley that submitted prepared testimony which
- 7 has now been identified as a portion of exhibit 28
- 8 in these proceedings?
- 9 MS. BRADLEY: Yes, I am.
- MR. CARROLL: Before proceeding with Ms.
- 11 Bradley's testimony I'd like to make several
- 12 typographical corrections to her prepared
- 13 testimony.
- On page 1 of that document, line 14,
- second word from the end of that line, the word
- 16 from is misspelled.
- 17 And on page 2, lines 8 and 9, the
- 18 reference to figure 8.3-3 should be deleted, all
- of that language after that last semicolon. That
- 20 particular portion of section 8.3 related to
- 21 archeological resources and was within Ms.
- 22 Nilsson's prepared testimony and should not have
- 23 been included in Ms. Bradley's testimony.
- 24 BY MR. CARROLL:
- 25 Q Ms. Bradley, if I were to ask you the

1 questions contained in your prepared testimony

- 2 would your answers be the same as they were,
- 3 taking into consideration those two corrections
- 4 that I just made, if you provided them today under
- 5 oath?
- 6 MS. BRADLEY: Yes.
- 7 MR. CARROLL: And am I correct that
- 8 there are also a number of exhibits identified in
- 9 your prepared testimony that you're sponsoring
- 10 today?
- MS. BRADLEY: Correct. Yes.
- MR. CARROLL: And, again, just to be
- 13 clear, when you refer to sponsoring section 8.3
- 14 that is as amended by various amendments that were
- submitted with the AFC over time?
- MS. BRADLEY: Yes, that's correct.
- 17 MR. CARROLL: And could you please
- 18 provide an overview of the analysis that you
- undertook regarding the Potrero Unit 7 project.
- 20 MS. BRADLEY: I assisted Mr. Corbett in
- 21 the analysis of the project that he just
- 22 described.
- 23 MR. CARROLL: And do you concur in the
- 24 conclusions reached as a result of that analysis
- as described today by Mr. Corbett?

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1 MS. BRADLEY: Yes, I do.
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- 2 MR. CARROLL: And do you concur in the
- 3 responses that Mr. Corbett gave to my questions
- 4 today?
- 5 MS. BRADLEY: Yes, I do.
- 6 MR. CARROLL: Do you have anything
- 7 additional to add in response to any of the
- 8 questions that I asked Mr. Corbett?
- 9 MS. BRADLEY: No.
- 10 MR. CARROLL: Thank you. Does that
- 11 complete your testimony today?
- MS. BRADLEY: Yes.
- 13 MR. CARROLL: Thank you. At this time
- 14 the applicant would tender Mr. Corbett and Ms.
- Bradley for cross-examination in the area of
- 16 architectural resources.
- 17 PRESIDING MEMBER PERNELL: Mr. Corbett,
- 18 good morning.
- MR. CORBETT: Good morning.
- 20 PRESIDING MEMBER PERNELL: I'm looking
- 21 at the photos that you provided, and on the meter
- 22 house. And you said it has historical value, is
- 23 that correct?
- MR. CORBETT: Yes.
- 25 PRESIDING MEMBER PERNELL: You also

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1 indicated that on photo 2 the garage door, that
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- 2 wasn't the original building, the garage door was
- 3 added?
- 4 MR. CORBETT: That's correct.
- 5 PRESIDING MEMBER PERNELL: What does
- 6 that do to the historical value if you alter the
- 7 structure?
- 8 MR. CORBETT: Well, that's one of the
- 9 things you look at when you're looking at the
- 10 integrity of the structure, an alteration like
- 11 that. In this case it's fairly minor; it's a
- 12 fairly minor change in the context of the whole
- building and what the building was about.
- 14 It does not diminish, it would not
- disqualify the building as historic property.
- 16 PRESIDING MEMBER PERNELL: Okay, and
- 17 then the fact that it, I would assume that it once
- 18 had a roof on it.
- MR. CORBETT: Correct.
- 20 PRESIDING MEMBER PERNELL: And the fact
- 21 that it has no roof wouldn't devalue the
- 22 historical significance?
- MR. CORBETT: Well, it could, but a roof
- is also a fairly minor thing. Roofs are repaired
- 25 and replaced all the time, and actually I forget

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what the material was before that, but even say a
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- 2 metal roof would be replaced in the life of a
- 3 building of this age. So it wouldn't disqualify
- 4 it.
- 5 PRESIDING MEMBER PERNELL: So, the thing
- 6 that really makes this a historical building,
- 7 other than I guess the age, is the location and
- 8 what it was used for originally?
- 9 MR. CORBETT: That's right, it's
- 10 association with PG&E's gas manufacturing process
- 11 which occurred at this site.
- 12 PRESIDING MEMBER PERNELL: And that's no
- longer going on, right?
- MR. CORBETT: That's correct.
- 15 PRESIDING MEMBER PERNELL: Okay, and you
- 16 mentioned Pier 70 and its integrity; and then you
- 17 mentioned like seven different --
- 18 MR. CORBETT: Seven different aspects of
- 19 integrity.
- 20 PRESIDING MEMBER PERNELL: Of integrity?
- MR. CORBETT: Yes.
- 22 PRESIDING MEMBER PERNELL: A property
- 23 has to meet all seven of those in order to have
- 24 integrity, or is it --
- MR. CORBETT: No. It's not a science.

1	It's a difficult thing to explain to someone,
2	people not familiar with it sometimes because the
3	way the seven aspects of integrity are applied,
4	it's different in almost every case.
5	Those are guidelines to help look at the

Those are guidelines to help look at the integrity of a property, depending on the nature of significance of a property, it might be applied in somewhat different ways.

PRESIDING MEMBER PERNELL: So that your opinion could be different from the opinion of other experts since there's no science to analyze the integrity of property?

MR. CORBETT: Well, that's true, it could be different. I think, you know, if you took ten people who had a lot of experience dealing with these things you'd probably, you know, probably seven or eight of them have the same conclusion.

You could have a difference of opinion but I think most people who are familiar with this process would come to the same conclusions.

PRESIDING MEMBER PERNELL: Well, okay.

We'll hear from other people on that question.

And then finally, and you might not be

the right one to ask that, so, Mr. Carroll, if I'm

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off base just let me know here.
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- 2 In your opinion can these buildings be
- 3 moved without damaging them?
- 4 MR. CORBETT: I'm not qualified to
- 5 answer that. I think somebody else can address
- 6 that.
- 7 MR. CARROLL: Mr. Stone will address
- 8 those sort of practical considerations. Today.
- 9 PRESIDING MEMBER PERNELL: All right.
- 10 HEARING OFFICER VALKOSKY: Before we
- 11 turn it over to cross-examination, I believe one
- of you two would be the appropriate witness.
- 13 What is applicant's position regarding
- 14 staff's proposed condition cultural-18, which
- 15 provides for an interpretative kiosk as a
- 16 mitigation measure for removal of the buildings?
- 17 MR. CARROLL: That condition is
- 18 acceptable to applicant.
- 19 HEARING OFFICER VALKOSKY: Okay, so you
- 20 would accept cultural-18. The issue would be on
- 21 cultural-17, I believe it is?
- MR. CARROLL: That's correct.
- HEARING OFFICER VALKOSKY: Okay, thank
- 24 you for that clarification.
- 25 PRESIDING MEMBER PERNELL: I have one

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1 other question. Is the building earthquake proof?
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- 2 MR. CORBETT: I'm not qualified to
- 3 answer that, either. I think the --
- 4 PRESIDING MEMBER PERNELL: Is that also
- 5 Mr. --
- 6 MR. CORBETT: -- other, Mark Stone
- 7 will --
- 8 PRESIDING MEMBER PERNELL: -- Stone?
- 9 MR. CARROLL: Mr. Stone will be able to
- 10 testify to that matter.
- 11 PRESIDING MEMBER PERNELL: Okay.
- 12 HEARING OFFICER VALKOSKY: Mr. Smith.
- MR. SMITH: Good morning. I have a
- 14 couple of questions for either of the witnesses.
- 15 Could you explain when something is
- deemed eligible for listing what is the process of
- 17 listing?
- MS. BRADLEY: In this case you're
- 19 talking about listing on the California Register?
- MR. SMITH: Yes.
- 21 MS. BRADLEY: You would submit the DPR
- form, which is the form that is included in our
- 23 submittal that everyone in the state uses. It's
- 24 the state form. You would submit that to the
- 25 State Historic Preservation Officer. And they

1 would review that and either concur or not concur

- with your evaluation. And then it could be
- 3 formally listed.
- 4 The difference between eligibility and
- 5 listing, as far as compliance with the
- 6 regulations, though, there's really no difference.
- 7 HEARING OFFICER VALKOSKY: If I could
- 8 follow up, so as a practical effect, eligibility
- 9 for listing is essentially -- essentially gets the
- 10 same protection --
- 11 MS. BRADLEY: That's correct.
- 12 HEARING OFFICER VALKOSKY: -- that a
- 13 listed building does, or --
- MS. BRADLEY: That's correct.
- 15 HEARING OFFICER VALKOSKY: -- a listed
- 16 resource does? That's correct?
- MS. BRADLEY: There might be differences
- 18 with local government's regulations, but under the
- 19 California Register, that's correct.
- 20 MR. SMITH: Clarify that for me. These
- 21 two buildings are deemed eligible?
- MS. BRADLEY: Correct.
- MR. SMITH: By who?
- MS. BRADLEY: Well, by kind of a two-
- 25 step process. Michael Corbett meets the

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1 qualifications, the professional qualifications of
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- 2 the State Historic Preservation Officer to do this
- 3 type of work and make this evaluation.
- 4 We did that for the applicant. And it
- 5 was submitted to the CEC. And then they, as the
- 6 state agency, reviewed our work and they basically
- 7 complied with it.
- 8 So, I guess in this instance, they were
- 9 the ones that actually agreed with the evaluation
- or made the evaluation technically.
- 11 MR. SMITH: You're referring to the CEC
- 12 Staff?
- MS. BRADLEY: Correct.
- MR. SMITH: So the CEC Staff's
- 15 concurrence with Mr. Corbett's eligibility
- determination provides that building, or those two
- 17 buildings now, with some level of protection that
- is equal to listing?
- MS. BRADLEY: Yes, it means that under
- 20 CEQA the impacts to these buildings have to be
- 21 considered the same as if they were listed, yes.
- MR. SMITH: Okay.
- MR. CARROLL: If I could clarify, as a
- legal matter I don't believe that the CEC
- 25 concurrence in the opinions of the applicant's

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1 experts, that is not tantamount to a listing in
2 the California Register.
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- So what we have is the applicant's witnesses saying the resources are eligible; the CEC Staff witnesses concurring that the resources are eligible. But the fact remains they have not been listed, so they are merely eligible for the California Register.
- But, again, the CEC, as a state agency concurring in that assessment, doesn't put them onto the National Register -- I'm sorry California Register.
- HEARING OFFICER VALKOSKY: Okay, but,

  Mr. Carroll, as a legal matter would you agree

  with Ms. Bradley's statement that effectively just

  the eligibility gives it the same level or a

  similar level of protection as the actual listing?

  MR. CARROLL: It gives it a similar
  - level of protection. CEQA is fairly clear that a resource doesn't need to be formally listed in the Register to be deemed an historic resource by a reviewing agency. So, I think it does demand the
- level of scrutiny that's been given to these
- buildings, even though they're not officially
- 25 listed in the California Register.

1	MR. SMITH: So protection, though,
2	what's being debated here is the fate of these
3	buildings. So when you say protection, for a
4	building to be eligible or even be listed, accords
5	it the same degree of protection.
6	It's not clear at all what protection
7	means to me, because on the one hand we're
8	debating about whether they should be demolished,
9	all the way to the other end of the spectrum,
10	which is relocating them.
11	So, I'm still unclear as to what
12	protection means, just because they're either
13	eligible or actually have been listed.
14	MS. BRADLEY: I'll answer this and then
15	Mike might want to clarify. What I understand the
16	protection to be is that because they meet this
17	threshold of eligibility then CEQA requires that
18	you consider the impacts of the project on these
19	historic properties, just like you would consider
20	the impacts on water and on air.
21	And that's the protection that you're
22	required to consider the impacts and, of course,
23	the preferable thing would be to avoid them. If
24	you cannot avoid buildings, then there are levels

of things that you're asked to do. Redesign the

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1 project and then come up with mitigation.
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- 2 So that's the step we're -- that's where
- 3 we're at right now.
- 4 MR. SMITH: Okay.
- 5 MS. BRADLEY: That explains protection.
- 6 MR. SMITH: Mr. Corbett, in your oral
- 7 testimony a few minutes ago you stated that
- 8 demolition of these buildings would be a
- 9 significant impact.
- 10 IN your written testimony you didn't
- 11 describe it as a significant impact. You just
- described it as an impact, or a cumulative impact.
- 13 Can you reconcile those two positions?
- 14 MR. CORBETT: Yeah, I'm not sure the
- 15 word -- I didn't mean to give any -- I'm not a
- lawyer, didn't mean to give any legal meaning to
- 17 the word significant. It would be an impact under
- 18 CEQA.
- 19 MR. SMITH: And your interpretation or
- 20 your position it's a significant impact is because
- 21 they're eligible for listing, they are now a
- 22 significant historical resource?
- MR. CORBETT: That's right, they are
- 24 significant historical resources.
- MR. SMITH: And their removal would be a

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1 significant impact.
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2	MR. CORBETT: It would, from the point
3	of view of CEQA, I believe it would be the same
4	as, they would no longer be historical
5	resources.
6	MR. SMITH: And just one other question
7	On page 4 of your written testimony you state
8	that, and I quote, "But at the same time as part
9	of the Potrero Gas Works, each has lost a
10	substantial amount of integrity because of the

loss of machinery and the loss of those parts of the Works where gas was manufactured. Each has

lost integrity of design, setting, materials,

workmanship and feeling."

I'm still a little unclear, given that statement, how you would determine that the demolition of these buildings is a significant impact, or they've given that statement the relevance to the eligibility as a historical resource.

MR. CORBETT: Integrity, in a case like this I think that integrity can be looked at from a couple of different perspectives. A historian of technology might look at these properties and that historian would be interested in the

1 machinery that would have been there and the

2 processes of the manufacturing and distributing

3 gas.

integrity.

went on there.

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And that person would look at this and say it's lost integrity. And that's what -- by this list of the ways in which it has lost

A historian, or an architectural

historian might look at this and see these as -
would be more interested in the historical

associations of the buildings rather than in the

actual physical technology or the processes that

And that person, I would say, that the things still retain integrity because they have those associations intact. But that those associations are with this particular site. This is the site where the action took place; this is where the stuff was -- where the gas was manufactured.

And moving the properties to another site, to my way of thinking, you would lose your association with the place where it happened. You would so dilute the associations that it would be meaningless; it would be just a kind of a

Disneyland kind of situ	ation where you have, you
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- 2 say, well, here are historic buildings, but
- 3 they've lost the context that would give them
- 4 meaning.
- 5 I think moving these buildings off of
- 6 the historic site would cause that kind of
- 7 problem.
- 8 PRESIDING MEMBER PERNELL: Would that be
- 9 true if the buildings had a different use? A
- 10 farmers market or a retail department store?
- 11 Would they lose integrity then?
- MR. CORBETT: If they stay on the site,
- 13 no. If the adaptation for their new use was made
- 14 according to the Secretary of the Interior
- 15 standards, which is the body of standards which
- 16 governs the treatment of historic properties by
- 17 architects.
- 18 If the adaptations for the use were made
- in compliance with those standards, then the
- 20 buildings could retain the physical character and
- 21 features that they have that give them
- 22 significance now, but still give them significance
- 23 later.
- 24 The buildings are empty now, so if
- 25 they're significant now, then the fact of

1	somebody, you know, they were selling vegetables
2	or something inside, wouldn't detract any more
3	from the significance that is already conferred.

PRESIDING MEMBER PERNELL: So in your

opinion the only -- well, scratch that. If the

buildings were to be moved, then they would lose

significance. The only thing that's keeping them

significant is because they are on the site?

9 MR. CORBETT: Yes.

PRESIDING MEMBER PERNELL: Regardless of the use? Whether it had anything to do with the previous use.

MR. CORBETT: That's right, as long as whatever adaptation was made to the use was carried out using the Secretary of the Interior's standards. If it was made without altering the physical characteristics that we now judge to give the building significance.

PRESIDING MEMBER PERNELL: And is that the standard, to not alter the physical characteristics of the building? Is that the standards you're talking about?

MR. CORBETT: Yes.

24 PRESIDING MEMBER PERNELL: Does that

25 include inside?

1	MR. CORBETT: Alterations can be made.
2	It's not that no alterations could be made using
3	the Secretary of the Interior's standards. And I
4	think that the alterations to the inside could
5	probably I'm not an expert on the Secretary of
6	the Interior's standards, but I think you could do
7	more to the interior, certainly you could do more
8	to the interior than you could to the exterior and
9	you could still retain the physical character of
10	the buildings in such a way that they retain their
11	historic significance.
12	This is done all the time. I just
13	walked by the old public library, which is shortly
14	to be the Asian Art Museum. I believe that is
15	still considered, it is still a historical
16	building, and yet it's a completely different use
17	and very very substantial changes to the interior.
18	That's an extreme case, but that kind of thing
19	happens all the time.
20	HEARING OFFICER VALKOSKY: So, Mr.
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2 I	Corbett, you're saying in terms of location on the

locational leeway, is that correct?

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I mean you could possibly move these a

houses, that there is essentially very little

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few feet, but it would have to, in your opinion,
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- 2 be on the same site that was dedicated to gas
- 3 production?
- 4 MR. CORBETT: That's my belief. This is
- 5 something that happens all the time with road
- 6 widenings, for example, for highway's going to be
- 7 widened, and there's a house on the property that
- 8 is judged to be historically significant property.
- 9 And the house may have to be moved back a few feet
- 10 on the same site. And it retains historical
- 11 significance. That kind of thing happens fairly
- 12 often.
- 13 And this is, I think, an equivalent
- 14 situation.
- 15 HEARING OFFICER VALKOSKY: Okay, but
- under that hypothetical if the house were moved,
- for example, to another block, in your opinion it
- 18 probably wouldn't retain its significance?
- 19 MR. CORBETT: It would depend on why the
- 20 house was significant. If it was significant
- 21 primarily for its history, under criterion 1,
- 22 talking about the California Register, or
- 23 criterion A of the National Register, then
- 24 generally, I wouldn't say never, but -- I'm not
- 25 sure, but I would say generally that the historic

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1 site is a very important part of what is
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- 2 significant about it, that it is still on that
- 3 site.
- 4 If it's significant primarily for its
- 5 architecture, if it's a great example of a Queen
- 6 Anne style, then there are guidelines for moving
- 7 historic buildings, maintaining the orientation,
- 8 the setting and various things of the building so
- 9 that it can retain its historic significance on
- 10 another site.
- 11 PRESIDING MEMBER PERNELL: Just a follow
- 12 up. Mr. Corbett, I don't mean to belabor this
- issue, but when you say site, site could be
- anything from one acre to 19 acres.
- So, I think the follow up question I
- 16 have is how far can you move the building before
- it loses its significance, in terms of feet?
- MR. CORBETT: Well, there's no rule
- about that. And I can't give you a number of
- feet, I don't know.
- 21 PRESIDING MEMBER PERNELL: I'm just
- 22 trying to get a visual of how far this building
- 23 can be moved because the word site can mean a
- 24 number of anything from feet to acres. But that's
- 25 fine, I mean, if you don't know that's okay.

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1 Thank you.
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2	MS. BRADLEY: Could I add something? I
3	think your key point about what a site is would be
4	real specific to the historic property. And so
5	because we're talking about site in relationship
6	to these particular properties, the historic
7	parcel that it was on I think would be a key
8	consideration. And if you could move it within
9	that historic parcel, maintaining the same
10	orientation, the same relationship of the
11	buildings to each other, those type of things,
12	those would be key considerations as well as the
13	number of actual feet you were moving it.
14	HEARING OFFICER VALKOSKY: And under
15	that, just to follow up, how would you define the
16	historic parcel in this case?
17	MS. BRADLEY: In this case I would look
18	at the physical legal parcel that the property was
19	located on, within the City of San Francisco, and
20	look to see if on this parcel the historic use of
21	gas manufacturing took place on that entire legal
22	parcel.
23	HEARING OFFICER VALKOSKY: Okay, but you
24	just entered it as two factors, and I just want
25	your opinion on which is more important. You said

Τ	the	whole	parcel,	and	then	that	portion	ΟÍ	the

- 2 parcel on which gas manufacturing took place.
- 3 So I understand that preference in your
- 4 view would be on that portion of the parcel gas
- 5 manufacturing took place, is that correct?
- 6 MS. BRADLEY: Correct.
- 7 HEARING OFFICER VALKOSKY: Would it be
- 8 acceptable to move them to another section of that
- 9 historic parcel, albeit perhaps on a portion of
- 10 the parcel where the manufacturing did not take
- 11 place?
- 12 I understand that's not preferable, but
- would that be acceptable?
- MS. BRADLEY: I would think that you
- 15 would still have the same issues related to
- 16 historic association. I mean they might not be as
- 17 strong as moving them to an entirely new parcel,
- but you would still be left with the fact that the
- 19 historic process has not taken place at this site
- 20 you are moving them to.
- 21 HEARING OFFICER VALKOSKY: Okay. Thank
- 22 you. Just a couple more questions before we go to
- 23 cross-examination.
- Ms. Bradley, on page 3 of your testimony
- you indicate that the project will have to comply

1 with section 106 of the National Historic

- 2 Preservation Act, is that correct?
- MS. BRADLEY: Can you give me just a
- 4 moment to trace that, please.
- 5 HEARING OFFICER VALKOSKY: It's on page
- 6 3, lines 3 and 4.
- 7 MS. BRADLEY: Yes.
- 8 HEARING OFFICER VALKOSKY: How is that
- 9 going to be handled?
- 10 MS. BRADLEY: It's my understanding that
- 11 a permit from the Corps of Engineers will be
- 12 required for the project. And that would be the
- impetus or I guess the nexus is the word for
- section 106 to have to be complied with.
- 15 HEARING OFFICER VALKOSKY: Okay, will
- the section 106 compliance consider the location
- of the meter and compressor houses, for example?
- 18 MS. BRADLEY: Section 106 compliance
- 19 would be, the threshold would be the National
- 20 Register of historic places, which is very similar
- in all aspects to the California Register. And so
- 22 you would be dealing with the same type of issues
- as significance, and how moving or demolishing a
- 24 property would affect its integrity and
- 25 significance.

1	They use the same concepts, they just
2	use a little bit different wording or terms.
3	HEARING OFFICER VALKOSKY: Okay, and
4	under section 106 of the Federal Act, is there a
5	potential for removal of the meter and compressor
6	house to result in noncompliance with the Federal
7	Act?
8	Or something that would trigger
9	mitigation as defined by the federal authorities?
10	MS. BRADLEY: Demolition of the
11	properties, if they are eligible for the National
12	Register, would be considered an adverse effect.
13	And you would need to go through the same steps of
14	trying to avoid the property. And if you're not
15	able to do that, to find mitigations.
16	Moving, with the National Register, has
17	even more stringent guidelines than the California
18	Register, in order to maintain the same qualities
19	of significance and integrity.
20	So it's more stringent than even the
21	California Register as far as moving.
22	HEARING OFFICER VALKOSKY: By more
23	stringent do you mean it would be less likely that
24	moving would be an acceptable mitigation under the
25	Federal Act? Is that what you mean?

1	MS. BRADLEY: I guess I would have to
2	look at it, but in general, yes.
3	HEARING OFFICER VALKOSKY: Okay. And
4	now at what point would you know what mitigation
5	is required by the Corps of Engineers under the
6	Federal Act?
7	MS. BRADLEY: Section 106, the Corps of
8	Engineers would be the agency that would be
9	actually making decisions. And whenever an
10	adverse effect they use the word effect instead
11	of impact is determined by the same process,
12	then the Corps of Engineers, in consultation with
13	the State Historic Preservation Officer, come up
14	with a list of mitigations that will mitigate the
15	adverse effect.
16	And it would be at the point that they
17	have reviewed the evaluation; concur that there
18	are properties that are significant and eligible
19	for the National Register; that the action, the
20	undertaking would have an adverse effect. Then at
21	that point they would decide in consultation with
22	the SHPO what the mitigation measures would be
23	required.
24	HEARING OFFICER VALKOSKY: Okay, so

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25 under that regime, the consultation between the

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1
         federal and the state officers, does that have the
 2
         potential to essentially render moot any
         mitigation which we may come up with here?
 3
                   MS. BRADLEY: I'm going to let Mr.
         Carroll -- I'm not sure.
 5
                   MR. CARROLL: I believe there is the
 6
         possibility for conflict just as there is in any
7
         situation where there's overlapping federal
8
 9
         jurisdiction between what the agencies would like.
                   What I would say in this case is that we
10
         have already approached the Army Corps of
11
12
         Engineers with respect to the dredging permit. In
13
         this case it's even more complicated than it
14
         normally would be because you don't approach the
15
         Corps of Engineers as an individual agency as you
16
         normally would, but you would approach them as a
17
         member of the dredge materials management
18
         organization, which consists of the Army Corps of
         Engineers and a number of state agencies.
19
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So, again, there's an additional overlap
between federal and state agencies in the case of
this particular project.

23

24

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But, we have approached the Army Corps regarding the dredging permit for this project.

They've reviewed the analysis that was done on

additional beyond what we had proposed in the

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1 cultural resources and did not ask for anything
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- 3 application for certification.
- 4 HEARING OFFICER VALKOSKY: Can I also
- 5 assume that they do not specifically state that
- 6 your proposed mitigation was acceptable?
- 7 MR. CARROLL: That's true, as well.
- 8 HEARING OFFICER VALKOSKY: Okay, so --
- 9 MR. CARROLL: They neither asked for
- 10 anything additional on cultural resources or gave
- 11 us an affirmative stamp of approval on cultural
- 12 resources.

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- 13 HEARING OFFICER VALKOSKY: Okay, so
- 14 today, and please correct me if I'm wrong, what
- 15 we're really left with, and again I'm assuming we
- 16 have a variety of potential mitigation here, if
- 17 the Committee were to be convinced that one was
- appropriate, there still would be the potential
- 19 that that mitigation could a) be compatible with
- 20 what the federal authorities, in consultation with
- 21 the state office, would require. Or two, be in
- conflict with that, is that correct?
- MR. CARROLL: I believe there is that
- 24 potential.
- 25 HEARING OFFICER VALKOSKY: Okay.

MR. CARROLL: We're not anticipating
hearing anything further from the federal agency
on cultural resources, given that we've already
been through the process with them.
But I think the potential always exists
for them to approach us.
HEARING OFFICER VALKOSKY: Okay, and so
the answer to my basic question is that we don't
know for sure today?
MR. CARROLL: I think that's true.
HEARING OFFICER VALKOSKY: Okay, thank
you. Mr. Corbett, I believe it's on page 6 of
your testimony you refer to the potential that
applicant would donate some cultural resource
materials to an appropriate repository?
Lines 12 and 13 you have the applicant
had proposed a conditions of certification
Cultural-6, the donation of historical materials?
Is that correct?
MR. CORBETT: Yes.
HEARING OFFICER VALKOSKY: Do you intend
to proceed with this, or was this just a
suggestion which has lapsed?
MR. CARROLL: I think I can answer that
question on behalf of the applicant. We had made

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1
         the suggestion. It was not picked up by the
 2
         staff, but if staff would like to pick it up, then
 3
         we would be prepared to proceed with it.
                   So we've -- we're willing to do this.
 5
                   HEARING OFFICER VALKOSKY: Okay. Have
 6
         you identified any potential repositories or
         donees that would be willing and/or eager to
7
         accept this material?
8
 9
                   MR. CARROLL: I don't believe so.
                   HEARING OFFICER VALKOSKY: Okay. Last
10
         question. Mr. Corbett, in your attachment A you
11
12
         state that in your opinion, and I realize we get
13
         into the legal area, too, but it is in your
14
         testimony, that you believe findings of overriding
15
         considerations are needed, is that correct?
16
                   MR. CORBETT: Can you tell me where
17
         you're looking?
18
                   HEARING OFFICER VALKOSKY: I believe
         it's in attachment -- yes, it's on page A-3 of
19
20
         your attachment A, the last paragraph. And I will
21
         quote, "The Commission must still make overriding
22
         findings concerning the permissibility of a
23
         significant impact to an historic resource."
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statement your belief that the project, as

24

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Now, is your reason for making that

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1
         proposed, does not comply with applicable law?
                   In other words, my question is why else
 2
 3
         would the Commission have to make findings of
         overriding considerations unless there were a
 5
         significant unmitigated impact.
                   MR. CORBETT: My belief is that moving
 6
         the meter house and the compressor house would not
 7
         reduce the impact to less than significant.
 8
                   HEARING OFFICER VALKOSKY: Okay, and I
 9
         take it demolishing them would not reduce that
10
         impact, either, correct?
11
12
                   MR. CORBETT: Correct.
                   HEARING OFFICER VALKOSKY: Okay. Now,
13
14
         Ms. Bradley, --
15
                   PRESIDING MEMBER PERNELL: Just to
16
         follow up, even if it's moved within the
         historical parcel?
17
18
                   MR. CORBETT: No, if it were moved
         within the historical parcel and the orientation
19
20
         and so forth could be retained, it's not ideal but
21
         I could argue then that it retained its
22
         significance.
23
                   HEARING OFFICER VALKOSKY: Ms. Bradley,
         on page 4 of your testimony you're indicating in a
24
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data response to CBE, which we've identified as

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1 exhibit 10, you indicate that the response
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- 2 indicated that the project, quote, "will be in
- 3 compliance with the California Environmental
- 4 Quality Act, and that no laws, ordinances or
- 5 regulations will be violated due to the demolition
- of the two houses."
- 7 To me it seems we have a conflict here.
- 8 MR. CARROLL: If I could interrupt,
- 9 because I think --
- 10 HEARING OFFICER VALKOSKY: Okay.
- 11 MR. CARROLL: -- the information you're
- 12 calling for is really a legal conclusion. So let
- me try to clarify what --
- 14 HEARING OFFICER VALKOSKY: Okay.
- MR. CARROLL: -- our position is as a
- 16 legal matter.
- 17 HEARING OFFICER VALKOSKY: That's
- 18 exactly what I want to know.
- 19 (Laughter.)
- 20 MR. CARROLL: Our position is that
- 21 because these experts have identified the meter
- 22 house and compressor house as individually
- 23 eligible for the California Register, that either
- 24 their demolition or their relocation would result
- in a significant impact under CEQA.

1	And therefore if the Committee were to
2	move forward with the project as proposed, it
3	would be necessary to make a finding of overriding
4	considerations.
5	I still think under those circumstances
6	that constitutes compliance with CEQA. There is a
7	significant impact that hasn't been mitigated, but
8	with overriding considerations the project would
9	still be in compliance with the law.
10	HEARING OFFICER VALKOSKY: And that's
11	the key, Mr. Carroll, I think I'm looking for.
12	You say that under either of your options there
13	would be a residual significant impact which has
14	not been mitigated below a level of significance.
15	MR. CARROLL: That is correct.
16	HEARING OFFICER VALKOSKY: That's
17	correct. Thank you.
18	MR. CARROLL: So our position would be
19	with overriding considerations, yes, we have an
20	unmitigated significant impact, but we are in
21	compliance with CEQA.
22	HEARING OFFICER VALKOSKY: Thank you for
23	that clarification.
24	MR. SMITH: Mr. Corbett, given that if

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25 the buildings were demolished and all proper

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1 recording, photographic recording is made, are
2 there any steps along those lines that, in your
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- 3 opinion, would lessen the impact? If, for
- 4 historical purposes, the buildings and their
- 5 functions were recorded for posterity? Obviously
- 6 not in the physical sense. Would any measures
- 7 along those lines lessen the impact?
- 8 MR. CORBETT: Well, yes, there are
- 9 measures that would lessen the impact without
- 10 reducing it to less than significance. And those
- 11 measures would be recording to the standards of
- 12 the Historical American Engineering Record, just
- 13 called HAER. HAER documentation consists of
- 14 photographs, drawings, narrative, text.
- 15 Perhaps the salvation materials, if
- 16 there was an interest in that, if there was a
- 17 place identified where the materials could go, a
- 18 kiosk, I guess. I'm not -- is there anything
- 19 else?
- MS. BRADLEY: I think that the
- 21 mitigations that were proposed in our report
- 22 attempted to do what you were saying, would be to
- 23 provide all reasonable kind of ways of documenting
- for our society now and in the future the
- 25 historical significance of the properties.

1	However, as Michael pointed out, CEQA
2	asks that you do that, but it says that even
3	though you've done that, you still haven't
4	mitigated to a less than significant level, the
5	demolition of the properties. Kind of recognizing
6	that demolition of properties is very difficult,
7	if not impossible, to mitigate.
8	MR. SMITH: Okay, I'm sorry. Just to
9	clarify, then, the measures such as recording,
10	donating materials, the kiosk, measures of that
11	kind, they do or they would or would not reduce
12	the impact of demolition to less than
13	significance?
14	MR. CORBETT: They would not reduce
15	MR. SMITH: They would not.
16	MR. CORBETT: it to less than
17	significant.
18	MR. SMITH: So even with those measures
19	you are still suggesting that under CEQA the
20	Commission would have to make an overriding
21	considerations. Okay.
22	HEARING OFFICER VALKOSKY: Mr.
23	Westerfield.
24	MR. WESTERFIELD: Thank you very much.

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- 2 BY MR. WESTERFIELD:
- 3 Q Ms. Bradley, being from Louisiana,
- 4 myself, it's nice to see someone out here from
- 5 LSU.
- 6 MS. BRADLEY: LSU.
- 7 MR. WESTERFIELD: LSU, very great state
- 8 university. So, welcome.
- 9 I'd like to return to the subject of the
- 10 historic parcel that we talked about some before.
- 11 As I believe Mr. Corbett testified that if the
- 12 buildings were moved from the historic site, the
- gas manufacturing process, to another location on
- 14 the historic parcel, all other things being done
- that are necessary, that could preserve its
- 16 historical significance.
- 17 And that that site is not in the center
- of the project, as proposed. So you can move it
- 19 to that location.
- 20 Have you looked at any documents that
- 21 will tell you exactly what the legal parcel is?
- 22 where it is?
- MS. BRADLEY: Both the evaluation
- 24 prepared by us in our submittal that actually
- 25 evaluated the five buildings, identified the

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1 historic parcel.
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- 2 And we have looked at that in our
- 3 response to the CEC's further questions to
- 4 identify what the legal parcel was, yes.
- 5 MR. WESTERFIELD: So can you tell me
- 6 where that is?
- 7 MS. BRADLEY: Yes. It may be a little
- 8 bit difficult right here, but if we were --
- 9 MR. WESTERFIELD: Well, let me ask you
- 10 this, I mean I think what I'm looking for is where
- is it in relation to that center of the site --
- MS. BRADLEY: I see what you're saying.
- MR. WESTERFIELD: -- that Mr. Corbett
- 14 testified you move it to, it's not on the historic
- 15 parcel.
- MS. BRADLEY: I see what you're saying,
- 17 yes. If you are aware of where the location is of
- 18 station A, the property that is to the east of
- 19 that, which I think that's what you're calling the
- 20 center of the site, that was historically. Well,
- 21 legally it's a separate parcel, and historically
- 22 it was a different use.
- MR. WESTERFIELD: Um-hum.
- MS. BRADLEY: It was not part of the gas
- 25 manufacturing process; it was a part of a sugar

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1 refinery.
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- 2 MR. WESTERFIELD: And how far is it if
- 3 you were to move it to this .8 acre site that Mr.
- 4 Corbett was referring to, how far is it from the
- 5 historic parcel in terms of feet?
- 6 MS. BRADLEY: I can't answer that right
- 7 now. I'd have to look.
- 8 MR. WESTERFIELD: Okay. Mr. Corbett,
- 9 I'll direct that question to you. You testified
- 10 that moving it to this location is not on the
- 11 historic parcel. How do you know it's not on the
- 12 historic parcel?
- MR. CORBETT: We have parcel maps that
- 14 show that it's not.
- MR. WESTERFIELD: Can you show us --
- 16 could you show me, please, in your maps why moving
- it there is not on one of the historic parcels?
- MS. BRADLEY: I have some parcel maps,
- 19 not up here, but I have some. Would you like me
- 20 to get them?
- MR. WESTERFIELD: That would be great.
- MS. BRADLEY: Okay.
- 23 (Pause.)
- MR. CARROLL: Can I make a suggestion
- 25 that we hold that question until after we take a

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1 break? We have to pull it together and bring it
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- 2 up, or do we want to wait?
- 3 MR. WESTERFIELD: How difficult is it to
- 4 retrieve it?
- 5 MR. CARROLL: I don't know.
- 6 MR. WESTERFIELD: Maybe we can check.
- 7 HEARING OFFICER VALKOSKY: Mr.
- 8 Westerfield, is that going to upset the flow of
- 9 your cross?
- 10 MR. WESTERFIELD: A little bit.
- 11 HEARING OFFICER VALKOSKY: We'll take a
- 12 ten-minute recess at this point.
- 13 (Brief recess.)
- 14 PRESIDING MEMBER PERNELL: We're back on
- 15 the record. Mr. Valkosky.
- 16 HEARING OFFICER VALKOSKY: Mr.
- 17 Westerfield, you had just commenced your cross-
- 18 examination, please continue.
- 19 MR. WESTERFIELD: Yes, and I had a
- 20 discussion with Mr. Carroll off the record about
- 21 the ability today of applicant to respond to my
- 22 question about the location of the historic
- 23 parcel, and perhaps he should now speak to that.
- MR. CARROLL: We have and some of the
- other parties have a variety of maps, and we

1 compared all those maps during the break and what

- 2 became clear was that none of them were
- 3 particularly clear in delineating the historic
- 4 parcels.
- 5 We also don't have enough copies for
- 6 everyone. So, what I would offer is that we will
- 7 submit an exhibit clearly delineating the
- 8 historical parcels on the Potrero Power Plant
- 9 site. And we will also make a witness available
- 10 at a future date for questioning on that exhibit
- should any of the parties have any questions with
- 12 respect to that.
- Given what we have available to us today
- I think that's probably the best way to handle it.
- 15 HEARING OFFICER VALKOSKY: Okay, and
- 16 when do you anticipate submitting the proposed
- 17 exhibit?
- 18 MR. CARROLL: By the end of the week.
- 19 HEARING OFFICER VALKOSKY: All right,
- fine. We'll deal with that as a continuation
- 21 matter at some future hearing then.
- MR. WESTERFIELD: Thank you.
- 23 BY MR. WESTERFIELD:
- Q Ms. Bradley, are you familiar with the
- 25 tanks that are located on the site? The big huge

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tanks that contain oil or whatever?
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- 2 MS. BRADLEY: Yes, on a pedestrian
- 3 level, yes, I know the big tanks you're talking
- 4 about.
- 5 MR. WESTERFIELD: Do you know which tank
- 6 is number tank 4?
- 7 MS. BRADLEY: No, I do not unless it's
- 8 pointed out to me.
- 9 MR. WESTERFIELD: Mr. Corbett, do you
- 10 know which tank I'm speaking of?
- MR. CORBETT: No.
- MR. WESTERFIELD: Okay, well, I'll ask
- this question. Ms. Bradley, do you know if any of
- the tanks are located on the historic parcel?
- MS. BRADLEY: I believe they are, but
- again I would like to check that. But I think
- 17 that they are.
- 18 MR. WESTERFIELD: Okay. Do you have a
- 19 different understanding, Mr. Corbett?
- 20 MR. CORBETT: I think they are, but I
- 21 don't -- I guess I need to see this map, I don't
- 22 know.
- MR. WESTERFIELD: Okay.
- 24 PRESIDING MEMBER PERNELL: I'll just ask
- 25 that everybody speak up, please. We have people

in the audience, they can't hear. So if you have

- 2 a microphone other than the recorder -- you're
- 3 okay on the requirement, but I'll just ask that
- 4 you get closer to the mike so people can hear.
- 5 MR. CARROLL: Commissioner Pernell, I
- don't believe the amplification mikes are working.
- 7 PRESIDING MEMBER PERNELL: Well, that's
- 8 why people can't hear.
- 9 (Laughter.)
- 10 PRESIDING MEMBER PERNELL: All right, if
- 11 you could just speak up both on your cross, as
- well as the answers. We'll take care of the mikes
- 13 a little later.
- 14 BY MR. WESTERFIELD:
- 15 Q Mr. Corbett, do you know how far the
- 16 current location of the meter or compressor houses
- 17 are from the boundary of the historic parcel that
- 18 contains the tanks?
- 19 MR. CORBETT: Well, I believe that most
- of the tanks are on the historic parcel, so how
- 21 far they are from the tanks --
- MR. WESTERFIELD: No, how far the
- 23 buildings are, the compressor house and the meter
- 24 house are, from the historic parcel that contains
- 25 the tanks.

1	MR. CORBETT: I believe they're all the
2	same parcel, so I don't know how to answer your
3	question. I don't understand your question.
4	MR. WESTERFIELD: Okay, so your
5	testimony is they're on the same parcel?
6	MR. CORBETT: I believe so. Ms.
7	Bradley, I wanted to refer you to some of your
8	testimony. On page 2, lines 25 through 27, I
9	believe it says that you explained in a that
10	you simply explained that the avoidance or
11	alteration of the proposed project to avoid
12	demolition of these two structures is not
13	possible.
14	Did you consider any alterations to the
15	project in order to save the meter house and the
16	compressor house by redesigning the project?
17	MS. BRADLEY: I'll let Mr. Carroll
18	follow up on this, but what we relied on, what I'm
19	stating there is that the engineering information
20	that we gave indicated that it was not possible.
21	And I understand the second part of your
22	question was were there attempts to redesign the
23	project to accommodate the buildings to have them
24	remain, and again I'd like to rely on Mr. Carroll
25	since I just took the engineering information, but

- 1 I believe yes, there was.
- 2 MR. WESTERFIELD: Do you know who did
- 3 that?
- 4 MS. BRADLEY: I believe, and again Mr.
- 5 Carroll can tell me, I believe it was the
- 6 applicant's engineers.
- 7 MR. WESTERFIELD: Who is that?
- 8 MS. BRADLEY: I couldn't give you that
- 9 specific name or that information.
- 10 MR. CARROLL: I think Mr. Stone, who is
- our next witness, will be able to answer that
- 12 question.
- MR. WESTERFIELD: Do you know who gave
- 14 you -- you have just testified that you relied
- upon information that some person gave you,
- someone gave you. Do you know who that person is?
- MS. BRADLEY: Yes, that would be Mr.
- Dale Shileikis, who is the Project Manager for
- 19 URS.
- MR. WESTERFIELD: All right. And what
- 21 did he tell you about not being able to redesign
- the project to avoid the demolition of these
- 23 buildings?
- MS. BRADLEY: Could you ask that again?
- 25 I'm not sure what you're asking.

1	MR. WESTERFIELD: Well, what did he tell
2	you about not being able to redesign the project
3	in order to avoid demolishing these buildings?
4	MS. BRADLEY: I'm not sure that he told
5	me anything, but I believe he gave me information
6	that we read again, this has been several years
7	ago that the engineers had looked at what
8	needed to be in an engineering complex of this
9	type, and what those needs of the project, how
10	they did or did not allow for changes to be made.
11	And I remember it had something to do
12	with the actual location of these buildings and
13	why something, again I'm not an engineer, why part
14	of the structures for the new plant would need to
15	be located there.
16	MR. WESTERFIELD: Okay, but that's
17	information you is that information you relied
18	upon in your opinion
19	MS. BRADLEY: Yes, I
20	MR. WESTERFIELD: that you
21	MS. BRADLEY: did, I relied upon the
22	information that was given to me, yes. Because I
23	am not an engineer.
24	MR. WESTERFIELD: Okay. Mike, is that
25	information part of the record? Because it is

- 1 relied upon by your witness.
- 2 MR. CARROLL: Yes, it is part of the
- 3 record. It's part of the project description.
- 4 MR. WESTERFIELD: Okay.
- 5 MR. CARROLL: The location of proposed
- 6 Unit 7 is absolutely part of the project
- 7 description including its location on the power
- 8 plant site. And it was that information which
- 9 these experts and many others relied upon in
- 10 conducting their analysis.
- 11 MR. WESTERFIELD: Okay, so it's part of
- 12 the project description?
- MR. CARROLL: Correct. I'd also suggest
- 14 that it is part of the alternatives analysis, and
- maybe questions along this line might be
- 16 appropriate for some of the alternatives
- 17 witnesses.
- But I think what these experts are
- testifying to is we were told that this is where
- 20 Unit 7 needs to go. And they didn't fully
- 21 understand all the reasons for that, because
- 22 they're not engineers, but they accepted that and
- 23 conducted their analysis accordingly.
- MR. WESTERFIELD: Okay. So, again, Ms.
- 25 Bradley, what exactly was the information you

1	relied upon when you testified that you explained
2	that avoidance or alteration of the proposed
3	project to avoid demolition of these two

- 4 structures is not possible?
- 5 MS. BRADLEY: Just that, that the
- 6 engineering information that I was given said that
- 7 it was not possible to redesign the project to
- 8 accommodate these two buildings remaining.
- 9 MR. WESTERFIELD: In making that
- 10 opinion, did you consider any redesign of the
- 11 project in order to preserve one or two of the
- buildings, alone, such as the meter house alone?
- MS. BRADLEY: No, I'm not aware, I don't
- 14 remember doing that, no.
- MR. WESTERFIELD: Okay. To your
- 16 knowledge does the footprint of the project cover
- 17 the meter house?
- MS. BRADLEY: I'm going to say yes, but
- 19 again my idea of the footprint of the project may
- 20 be not very technical, but, yes. I think --
- 21 MR. WESTERFIELD: Can you show me that
- on any map?
- MS. BRADLEY: I'm sure we could have
- one, but I don't have one right here.
- MR. WESTERFIELD: Okay, so we can avoid

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1 another break I do have some maps which I can
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- 2 distribute. I don't know if they're the best
- 3 ones, but perhaps we can work with those.
- 4 HEARING OFFICER VALKOSKY: Mr.
- 5 Westerfield, what is the source of these maps?
- 6 MR. WESTERFIELD: I was about to ask the
- 7 witness.
- 8 Ms. Bradley.
- 9 MS. BRADLEY: Yes.
- 10 MR. WESTERFIELD: Do you recognize any
- of these maps?
- 12 MS. BRADLEY: I recognize the one that's
- the color photograph that says new figure 8.3-1B.
- 14 That was from the information related to cultural
- 15 resources that we provided.
- I'm not clear on your exhibit F.1, I see
- 17 that it's the Union Iron Works. I'm not sure of
- 18 where that comes from.
- 19 And then the last one that you handed
- 20 out, figure 2-1, appears to be a figure from again
- 21 the information that we've been provided in our
- 22 package. Not specifically, I don't believe, to
- 23 cultural resources, but a part of the general
- 24 submission.
- 25 HEARING OFFICER VALKOSKY: Ms. Bradley,

1	when	vou	sav	the	information	that	applicant

- provided, provided in what filing?
- MS. BRADLEY: I'd have to rely on Mr.
- 4 Carroll for that specific information.
- 5 MR. CARROLL: The color photograph and
- 6 the last diagram were submitted as part of the
- 7 AFC. So this is figure 8.3-1B was included in
- 8 cultural resources section which Ms. Bradley's
- 9 sponsoring. Figure 2-1 was in the project
- 10 description section, which she is not sponsoring.
- 11 HEARING OFFICER VALKOSKY: Project
- description of the AFC filing?
- 13 MR. CARROLL: Correct. And exhibit F.1
- 14 I'm not familiar with, either.
- 15 HEARING OFFICER VALKOSKY: Thank you.
- 16 BY MR. WESTERFIELD:
- 17 Q Ms. Bradley, turning to the third of the
- three pages, what does this depict?
- 19 MS. BRADLEY: I'm sorry, I couldn't hear
- 20 you.
- 21 MR. WESTERFIELD: I'm sorry. Turning to
- 22 the third of the three pages, --
- MS. BRADLEY: Yes.
- MR. WESTERFIELD: -- what is this? What
- does it show?

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- 2 Unit 7 modified electric interconnection. And if
- 3 you turn the map you can see 22nd Street, 23rd
- 4 Street and Illinois Street. And so it is showing,
- 5 I believe, the layout of the new plant on the
- 6 property that's bounded by those sites. And, of
- 7 course, the meter house and compressor house are
- 8 located on this property now.
- 9 MR. WESTERFIELD: Okay, so it depicts,
- 10 as far as you can tell, the outlines of the
- 11 project on the site?
- MS. BRADLEY: Yes.
- MR. WESTERFIELD: Can you identify on
- 14 this map where the meter house is located?
- MS. BRADLEY: Where it would have been
- 16 located? Because it's no longer there.
- 17 MR. WESTERFIELD: Where it's located
- now. Where the meter house is located.
- 19 MS. BRADLEY: Well, if you look at the
- 20 gray line, if you see where it says Humboldt
- 21 Street and 23rd Street, --
- MR. WESTERFIELD: Yes.
- MS. BRADLEY: -- there is a gray line, a
- 24 dotted line and there's a gray section.
- MR. WESTERFIELD: Yes.

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1 MS. BRADLEY: The meter house and
2 compressor house would be located, I believe, what
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- 3 would be east of that gray section.
- 4 MR. WESTERFIELD: Okay.
- 5 MS. BRADLEY: And to give you the exact
- 6 location I would need to have maps that were
- 7 comparable in scale.
- 8 MR. WESTERFIELD: Right.
- 9 MS. BRADLEY: But they're in the section
- 10 that's white.
- 11 MR. WESTERFIELD: Okay. Can you draw in
- 12 the meter house to the best of your ability?
- MS. BRADLEY: Sure.
- 14 (Pause.)
- MS. BRADLEY: I mean I can do --
- MR. CARROLL: I guess I have a question.
- 17 I mean I guess any of us are capable of drawing a
- 18 rectangle in the general vicinity of where we
- 19 think the meter house would be, but it's not going
- 20 to be to scale. I guess I'm not sure what the
- value of it would be.
- 22 And I think I understand, Mr.
- 23 Westerfield, where you're headed. The ultimate
- 24 question is why couldn't the project be designed
- 25 in such a way that retains room for the meter

1	hous	se?	We	can	answer	that	question,	but	these	are
2	not	the	app	oropi	riate w	itness	ses.			

These witnesses accepted the project design as it was given to them. And not being engineers they're not going to be able to answer your question as to whether or not, from an engineering standpoint, things could have been moved or manipulated to accommodate the meter house staying there.

I think Mr. Stone, later today, or our witnesses that are coming back later on project design, Ms. Zambito, would be able and willing to answer those questions.

But I'm not sure that these are the appropriate witnesses. I understand where you're going, I appreciate the point. And we're happy to address it, but I just don't think these are the right folks.

MR. WESTERFIELD: I'm happy to put the question to others that you think are better suited, but I do have to maintain that first the question you said is not my question.

My question first is whether the project, as currently designed, requires the demolition of the meter house. That's not what

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1 you said.
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And secondly, where I'm going with this,

is your witness, this witness, Ms. Bradley, has

testified that the project requires the demolition

of these structures. That's her sworn testimony.

And I'm trying to probe the basis for that

opinion.

MR. CARROLL: And I think what she's
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MR. CARROLL: And I think what she's told you is the basis of her opinion is based on the information that she received by the people who engineered and designed the project.

HEARING OFFICER VALKOSKY: Yeah, Mr.

Westerfield, I think she has made that point a

couple of times now.

As far as putting in the existing locations of the meter and compressor houses, I think, you know, as Ms. Bradley's admittedly rough guess, that's fine. I understood Mr. Carroll to say that Mr. Stone will be capable to discuss it in more detail if you would like to pursue the rough location for present purposes to orient all of us, that's fine.

MR. WESTERFIELD: That's fine, but I request -- I'd like to request the applicant to produce a map that would show the location of the

1	meter house, along with the footprint of the
2	project. Is that possible?
3	HEARING OFFICER VALKOSKY: Mr. Carroll?
4	MR. CARROLL: We'd be happy to do that.
5	HEARING OFFICER VALKOSKY: Okay, and
6	again, when could we expect that map? What I'm
7	asking is if it's something that's available
8	today, or will this be submitted and discussed in
9	the continuation of today's hearing?
10	MR. CARROLL: We would not be able to
11	produce that today, but we could produce it and
12	provide it by the end of the week.
13	HEARING OFFICER VALKOSKY: Okay, fine.
14	MR. WESTERFIELD: Okay, thank you.
15	MR. CARROLL: So just so I'm clear what
16	we want to see is an aerial photograph as the
17	project currently exists with Unit 7 transposed
18	onto that? Or a written diagram with Unit 7 and
19	the existing structures? Either one of those?
20	MR. WESTERFIELD: I think anything
21	that's clear that shows where the project goes,
22	and where the meter house and the compressor house
23	are now.
24	MR. CARROLL: Okay. And I assume that

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25 applicant will produce a witness to testify about

1	that	- つ
1	Luai	

2	MTD	CADDOLL .	77
∠	MK.	CARROLL:	res.

- 3 MR. WESTERFIELD: Thank you.
- 4 HEARING OFFICER VALKOSKY: And that
- 5 would be, all of this, as I mentioned before,
- 6 would be in any continuation of today's session on
- 7 cultural resources. Okay. Proceed.
- 8 MR. WESTERFIELD: Thank you. I have
- 9 some questions, Mr. Corbett, for you. First off I
- 10 have sort of an administrative matter. The staff,
- I believe, never received a r, sum, from Mr.
- 12 Corbett. One was not filed, as far as I know.
- 13 HEARING OFFICER VALKOSKY: Okay, I'd
- like to clarify that. For the record, I have a
- 15 copy which was filed as part of applicant's
- 16 prehearing conference statement. Is there any
- 17 correction or supplement to that, Mr. Carroll?
- 18 MR. CARROLL: No. That's consistent
- with my records, and there haven't been any
- 20 changes to the r, sum, since the filing of the
- 21 prehearing conference statement.
- I would be happy to provide a copy to
- 23 Mr. Westerfield.
- MR. WESTERFIELD: Thank you.
- 25 HEARING OFFICER VALKOSKY: Mr.

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1 Westerfield? Please.
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2 MR. WESTERFIELD: In any event, till
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- 3 that happens, Mr. Corbett, --
- 4 MR. CARROLL: Well, just to be clear, it
- 5 did happen once. We'll be happy to provide --
- 6 HEARING OFFICER VALKOSKY: I think --
- 7 MR. WESTERFIELD: That's --
- 8 HEARING OFFICER VALKOSKY: -- let's --
- 9 MR. WESTERFIELD: I'm not saying it
- 10 didn't happen, I'm just saying until you --
- 11 HEARING OFFICER VALKOSKY: No, I
- 12 understood that Mr. Westerfield means until you
- give him a copy of it. We've noted that it has
- 14 been filed in due course. Proceed.
- 15 BY MR. WESTERFIELD:
- 16 Q Mr. Corbett, can you outline for me
- 17 please what your CEQA experience is?
- 18 MR. CORBETT: Well, in my work over many
- 19 years it's a typical component of the projects
- 20 that I deal with. Many many projects where I
- 21 address CEOA issues.
- MR. WESTERFIELD: Can you give me a
- general idea?
- MR. CORBETT: A general idea. Well, I
- 25 am currently working on a large project for the

	1	Port	of	San	Francisco	riding	on	а	National
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- 2 Register Historic District nomination.
- 3 And one of the, among many purposes of
- 4 that, one underlying purpose is that it could be
- 5 used for CEQA review.
- I did a survey in Palo Alto; finished it
- 7 a couple years ago, that spent three years with
- 8 hundreds of buildings in Palo Alto. And a very
- 9 important part of that was to identify -- my role
- in CEQA issues has been more to identify
- 11 historical properties that are used in CEQA than
- 12 to deal with the CEQA process, itself. But I've
- 13 been involved in that.
- MR. WESTERFIELD: Okay. But would you
- 15 consider yourself an expert in designing CEQA
- 16 mitigation?
- 17 MR. CORBETT: In many many projects that
- has been a component of the project, where I would
- 19 recommend CEQA mitigation, so, yes.
- 20 MR. WESTERFIELD: Under CEQA what
- 21 happens if something cannot be mitigated to a
- level of less than significance?
- MR. CARROLL: That question calls for a
- legal conclusion. What Mr. Corbett has testified
- 25 is that he's participated as an architectural

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1 historian in many CEQA processes. But I'm not
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- 2 sure that he's qualified to answer legal
- 3 questions.
- 4 HEARING OFFICER VALKOSKY: Mr. Carroll,
- 5 I'd note the legal nature of the question. I will
- 6 also note, however, that in response to one of my
- 7 earlier questions concerning attachment A,
- 8 specifically page 83 of his testimony, Mr. Corbett
- 9 offered something that could be considered a legal
- 10 opinion or not, concerning overriding
- 11 considerations. Okay.
- 12 So, to the extent Mr. Corbett feels
- 13 comfortable, and legal matters notwithstanding,
- 14 feels comfortable as an expert answering
- 15 procedural questions on CEQA, I'm prepared to let
- 16 him go. It's covered within his testimony.
- 17 Proceed.
- MR. WESTERFIELD: Thank you, Mr.
- 19 Valkosky.
- 20 Do you need the question repeated?
- MR. CORBETT: Yes, please.
- MR. WESTERFIELD: Okay. Under CEQA what
- 23 happens if the destruction of an historical
- 24 resource cannot be mitigated to a level of less
- 25 than significant?

1	MR. CORBETT: Well, my understanding,
2	which is my understanding of these things is a
3	very practical one, where when I make evaluations
4	then I've learned how those plug into the CEQA
5	process. But I'm not an expert on the CEQA
6	process, itself.
7	My understanding, to answer your
8	question, is that if, after mitigation, the action
9	is not reduced to less than significance, then the
10	project can go ahead if the statement of
11	overriding considerations is given.
12	MR. WESTERFIELD: All right. I
13	understand that to be the situation in our process
14	and the Energy Commission's process. Simply under
15	CEQA if you have a project that cannot be
16	mitigated to less than significance are there any
17	CEQA what happens? Are there any further steps
18	that should be taken in order to redesign the
19	project, for example, in order to reduce the
20	impact? The project be changed? What are the
21	consequences of not being able to mitigate to less
22	than significance?
23	PRESIDING MEMBER PERNELL: Mr. Corbett,
24	if you don't know

MR. CORBETT: I don't know.

1	PRESIDING MEMBER PERNELL: you can
2	simply state
3	MR. CORBETT: I don't know.
4	PRESIDING MEMBER PERNELL: you don't
5	know.
6	HEARING OFFICER VALKOSKY: Just one
7	aside. Mr. Corbett, is it your opinion that if
8	there are significant unmitigated impacts that
9	your role as an expert would be to identify
10	feasible mitigation measures which would reduce or
11	eliminate those impacts?
12	MR. CORBETT: Yes.
13	HEARING OFFICER VALKOSKY: Okay. Have
14	you done that in this case?
15	MR. CORBETT: Yes.
16	HEARING OFFICER VALKOSKY: Are there, in
17	your opinion as an expert, feasible mitigation
18	measures which would reduce or eliminate the
19	impacts due to the demolition of the meter and
20	compressor houses?
21	MR. CORBETT: I don't think there are
22	any mitigation measures which would reduce the

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would it reduce it below the level which it would

HEARING OFFICER VALKOSKY: Okay, but

23 impact to less than significant.

24

1	otherwise be?
2	MR. CORBETT: Well, any mitigation is
3	better than I wouldn't say any mitigation, but
4	a historic, let's say the HAER recording of
5	historic property that's going to be demolished
6	has a long-term value that has public value that
7	is worth doing, even if it's not reducing it to
8	less than significant.
9	HEARING OFFICER VALKOSKY: Right, and as
10	I understood the earlier testimony, the HAER
11	recording
12	MR. CORBETT: Salvage materials,
13	HEARING OFFICER VALKOSKY: salvaging
14	material, use of the interpretative kiosk,
15	MR. CORBETT: Right.
16	HEARING OFFICER VALKOSKY: would all
17	be measures which, while they would not reduce the
18	impact below a level of significance, would
19	nevertheless reduce the impact,
20	MR. CORBETT: Yes.
21	HEARING OFFICER VALKOSKY: is that
22	correct?
23	MR. CORBETT: That's correct.
24	HEARING OFFICER VALKOSKY: Okay. Are

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25 there any other measures which have not been

1 identified that would serve to reduce the impact?

- 2 MR. CORBETT: Not that I'm aware of.
- 3 HEARING OFFICER VALKOSKY: Thank you.
- 4 BY MR. WESTERFIELD:
- 5 Q Mr. Corbett, would not demolishing the
- 6 building reduce the impact?
- 7 MR. CORBETT: If the buildings were to
- 8 stay on their site, yes, that would reduce the
- 9 impact.
- 10 MR. WESTERFIELD: If the meter house
- 11 were to stay and the compressor house were to be
- 12 moved to a location on the Mirant property, would
- 13 that mitigate the impact?
- 14 MR. CORBETT: Well, the guidelines for
- moving historic buildings include maintaining
- 16 historic orientation and relationships. So if the
- 17 two were separated then that would not be an
- 18 effective solution.
- 19 MR. WESTERFIELD: So not demolishing the
- 20 meter house would not mitigate the impact?
- 21 MR. CORBETT: Yes, it would -- it's a
- 22 partial -- it's an impact, it wouldn't mitigate
- 23 the impact of demolishing the compressor house,
- 24 but it would mitigate. It is some mitigation that
- is more than no mitigation, that's true.

1	MR. WESTERFIELD: I want to direct you
2	to your testimony on page 3, I believe it's on
3	lines 6, 7 and 8. You testified that the project
4	would have a cumulative impact on cultural
5	resources in California because of the destruction
6	of the compressor and meter houses.
7	What other resources are you referring
8	to as part of the cumulative impact?
9	MR. CORBETT: Well, just in the course
10	of time, historic buildings are being demolished
11	all the time. And historic industrial buildings
12	from the early part of the 20th century are being
13	demolished all the time.
14	So the more you lose, the more it
15	contributes to a cumulative impact.
16	MR. WESTERFIELD: Did you have any
17	specific historical resources in mine when you
18	made that statement?
19	MR. CORBETT: Well, I worked on a
20	cannery in Emeryville a couple years ago that's
21	been demolished. We're looking at a couple of
22	industrial buildings in West Berkeley that are
23	probably going to be demolished. All the time in
24	many places early 20th century industrial
25	buildings are being demolished.

1	MR. WESTERFIELD: What other examples of
2	historical resources that are significant in the
3	history of the gas manufacturing process remain in
4	northern California?
5	MR. CORBETT: The only building that I
6	know of is the building at the corner in San
7	Francisco at North Point and Fillmore or
8	something. For many years it was the Merryvale
9	Antiques Building. It was the, I think, San
10	Francisco Gas Line Company. I'm not sure about
11	the name, but there's a very prominent building;
12	it's a San Francisco City landmark that was, I
13	believe, an administrative building for that
14	company. And it was adjacent to manufacturing
15	buildings, none of which I believe are still
16	there.
17	MR. WESTERFIELD: So this building
18	you're referring to was significant in the history
19	of the gas manufacturing process?
20	MR. CORBETT: Yes. Well, yes, as an
21	administrative building, yes.
22	MR. WESTERFIELD: So outside of that are
23	these the only remaining buildings significant to

California as far as you know?

the gas manufacturing process in northern

24

1	MR. CORBETT: I don't know the answer to
2	that. They're the only buildings associated with
3	gas manufacturing process by PG&E, which was the
4	principal manufacturer of these things left in San
5	Francisco.

- MR. WESTERFIELD: But you don't know 6 7 what other companies might have similar buildings still in existence? 8
- 9 MR. CORBETT: I don't know for certain. I don't believe that there are any other gas 10 manufacturing buildings built by anybody. And I 11 12 would be surprised if they existed elsewhere in northern California, but I don't know.
- 14 The industry's been obsolete for 50 15 years and most of those facilities have been 16 demolished.
- 17 MR. WESTERFIELD: In your opinion is the 18 gas manufacturing business important to the history of California? And if so, why? 19
- 20 MR. CORBETT: It is significant, yes.
- And the reason is because it was the only source, 21
- whereas in other states natural gas was available 22
- 23 much earlier than in California. In California it
- was the only source in early 20th century of gas 24
- 25 for lighting and heating.

1	MR. WESTERFIELD: Now on page 4 of your
2	testimony I think you testified, you said you
3	concluded on lines 17 through 20, concluded
4	that each of the buildings, the meter house and
5	compressor house possess a substantial degree of
6	integrity. But that, at the same time, as a part
7	of the Potrero Gas Works each has lost a
8	substantial amount of integrity because of the
9	loss of machinery and the loss of these parts of
10	the works where gas was manufactured. Each has
11	lost integrity of design, setting, materials,
12	workmanship and feeling.
13	What standards, if any, do you use to
14	determine what amount loss of design setting,
15	materials, et cetera, is enough of a loss of
16	integrity to make the building ineligible for the
17	California Register of Historic Resources?
18	MR. CORBETT: The California Register,
19	itself, does not publish guidelines on that
20	subject. The California Register is, in its
21	language and its function, is very similar to that
22	of the National Register.
23	The National Register provides
24	guidelines for integrity, for how to interpret
25	integrity, which are published in National

1	Register holdings 15 and 16, for example. And
2	those are the ones that I've used.
3	MR. WESTERFIELD: So are there any
4	standards from those guidelines that you used to
5	determine, for example, that the meter house had
6	lost integrity of materials?
7	MR. CORBETT: In bulletin 15 and 16
8	integrity of materials is defined. And in
9	relation to that definition I draw my conclusion.
10	MR. WESTERFIELD: So what is the
11	standard that you used, can you articulate the
12	standard that you used to tell us that this
13	building no longer has integrity of materials?
14	MR. CORBETT: Well, I have a copy of
15	bulletin 15, so why don't I read that.
16	Materials are the physical elements
17	this is National Register bulletin 15, National
18	Park Service, on page 45.
19	Materials are the physical elements that
20	were combined or deposited during a particular
21	period of time and in a particular pattern or

Materials are the physical elements that were combined or deposited during a particular period of time and in a particular pattern or configuration to form a historic property. And it has a discussion more paragraphs about that.

24 MR. WESTERFIELD: What about that --

22

23

25 HEARING OFFICER VALKOSKY: Excuse me.

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1 What's the date on that, Mr. Corbett?
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- 2 MR. CORBETT: The date of the
- 3 publication?
- 4 HEARING OFFICER VALKOSKY: Yes.
- 5 MR. CORBETT: 1991.
- 6 HEARING OFFICER VALKOSKY: Is that the
- 7 most recent --
- 8 MR. CORBETT: Yes, it is.
- 9 HEARING OFFICER VALKOSKY: Thank you.
- 10 MR. WESTERFIELD: So what about that
- 11 definition did you use to conclude that the meter
- 12 house, for example, has lost its integrity of
- 13 materials?
- 14 MR. CORBETT: I would have to look back
- 15 at the evaluation, itself. Response to data
- 16 request 192, we presented a discussion of the
- 17 integrity. And so on page 192-2 at the top of the
- page I'll just read what was said here, materials
- 19 as a building. The meter house retains all of its
- 20 original materials except its corrugated metal
- 21 roof, considered as a building, retains integrity
- of materials.
- 23 As an element of the Gas Works
- 24 operations, because its meters and other equipment
- 25 have been completely removed, the materials of

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1 that equipment are no longer represented and the
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- 2 meter house has lost integrity of materials.
- 3 MR. WESTERFIELD: So the materials
- 4 you're referring to were the equipment of the gas
- 5 manufacturing process, or --
- 6 MR. CORBETT: Yes.
- 7 MR. WESTERFIELD: -- distribution
- 8 process that were contained in the materials -- in
- 9 the building?
- MR. CORBETT: Right.
- 11 MR. WESTERFIELD: And that's the basis
- for your judgment that it lost integrity of
- 13 materials?
- MR. CORBETT: I'm sorry, can you go back
- and tell me where I said it lost integrity of
- 16 materials? Where that is stated?
- MR. WESTERFIELD: Yes. On page 4 of
- your testimony at line 19 and 20.
- MR. CORBETT: Yes, that's what I'm
- 20 referring to there. To the loss of the machinery
- and so forth.
- MR. WESTERFIELD: Okay. Now, Mr.
- 23 Corbett, isn't it true that in coming to
- 24 conclusions about the loss of integrity based upon
- design, setting, materials, it's a matter of

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professional judgment?
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- 2 MR. CORBETT: Yes. That judgment is
- 3 constrained by both the discussion and precedent
- and experience, but, yes, that certainly is true.
- 5 MR. WESTERFIELD: And so you use your
- 6 professional judgment in interpreting those
- 7 definitions --
- 8 MR. CORBETT: That's correct.
- 9 MR. WESTERFIELD: -- of the, what is it
- again, the pamphlet that you showed?
- 11 MR. CORBETT: It's referred to as
- 12 National Register bulletin 15.
- MR. WESTERFIELD: Okay. All right. You
- 14 testified earlier today on direct examination
- something I didn't quite hear, that someone or
- something frowns on moving historic resources. I
- 17 couldn't catch, who is it that frowns on moving
- 18 historic resources?
- MR. CORBETT: People at the National
- 20 Park Service. People in general. There are
- 21 appropriate times to move historic buildings, but
- in general, people involved in the field of
- 23 historic preservation would say that that's not
- 24 your first choice in preserving historic
- 25 buildings.

1	MR. WESTERFIELD: Granted that, do you
2	frown on relocating historic buildings,
3	personally, in your professional judgment?
4	MR. CORBETT: I would say exactly what I
5	said a second ago, that I think there are
6	situations where it's appropriate, where an
7	historic building can be moved and its historic
8	value can be retained.
9	I think in most cases that is not the
10	case.
11	MR. WESTERFIELD: Okay. Which do you
12	frown on most, demolishing historic resources or
13	moving them?
14	MR. CORBETT: If a building can be
15	retained on its site that is the highest priority.
16	MR. WESTERFIELD: I didn't understand
17	your answer. Which do you frown on most,
18	demolishing buildings or moving them?
19	MR. CORBETT: Well, if a building can be
20	preserved on its site that is the preferable
21	alternative. If it cannot be preserved on its
22	site, if it can be moved and can be retained, and
23	its integrity can be retained, then that is a

MR. WESTERFIELD: Would you prefer to

24 satisfactory alternative.

1	see that rather than demolishing a building?
2	MR. CORBETT: Would I prefer to see
3	MR. WESTERFIELD: The moving of a
4	building according to what you just testified
5	rather than demolishing it?
6	MR. CORBETT: If it retained its
7	historic integrity, yes.
8	MR. WESTERFIELD: Well, what if it
9	didn't retain its historical integrity? What if,
10	for example, you couldn't quite put it in the
11	exact location that preserves its historic
12	integrity, would you prefer to see it demolished
13	or moved?
14	MR. CORBETT: The world of preservation
15	is full of places that are phony places that don't
16	ring true because buildings have been moved in a
17	way that did not retain their character, their
18	historic significance. And I'm not in favor of
19	seeing that happen.
20	If a building can be moved and retain
21	its character then I'm in favor of that.
22	MR. WESTERFIELD: And what level of
23	effort should be gone to in order to do that?
24	MR. CARROLL: I'm sorry, to do what?
25	MP WESTERFIELD. To relocate a building

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1 rather than demolish it.
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- 2 MR. CORBETT: I don't know.
- 3 MR. WESTERFIELD: You don't think, for
- 4 example, that someone should -- or the person who
- 5 owns the historic resource should investigate all
- 6 possibilities and go through best efforts in order
- 7 to relocate the building in a way that preserves
- 8 historical resources --
- 9 MR. CORBETT: Sure.
- 10 MR. WESTERFIELD: -- rather than
- 11 demolish it?
- MR. CORBETT: Of course.
- MR. WESTERFIELD: That's the kind of
- 14 thing I was getting at. So would you endorse
- 15 that?
- MR. CORBETT: Yes.
- 17 MR. WESTERFIELD: I think you've
- 18 testified in your submitted testimony that the
- buildings, compressor house and meter house,
- 20 retain only the integrity of location and
- 21 association.
- 22 And is it based on these factors alone
- 23 that they have sufficient integrity to be eligible
- 24 for the California Register historic resources?
- MR. CORBETT: In discussing integrity I

1	think in each case the point I quoted to you a
2	minute ago, what I said about integrity of
3	materials, and we discussed earlier in relation to
4	another question, from different perspectives one
5	could look at the integrity of these buildings and
6	come up with different conclusions.
7	And one of those from the point of view
8	of the history of technology of these buildings,
9	they have lost integrity. And that's it's
10	gone. There's nothing can be done about that.
11	From the point of view of the
12	associations of these buildings to the history of
13	their purpose and the company and process they
14	were associated with, they retain integrity.
15	And in drawing the conclusions that I
16	did I drew, I suppose, somewhat on both of those
17	perspectives. And I think that the reason that
18	the buildings were initially determined to be, or
19	valuated as being significant, the perspective

and not at the technology.

And from that perspective I guess it

would not be appropriate to say they had lost

integrity of materials, design and workmanship.

MR. WESTERFIELD: Is that different from

used at that time was looking at the buildings,

1 the written testimony that you submitted as part

- 2 of attachment A?
- 3 MR. CORBETT: It's a more nuance
- 4 response, I guess. I don't know.
- 5 MR. WESTERFIELD: Okay. And when you
- 6 talked specifically about integrity of association
- 7 must it be with a site, or can it also be with a
- 8 process, such as the gas manufacturing process?
- 9 MR. CORBETT: In my experience it is
- 10 applied to a site, and I don't know if it could be
- 11 applied to a process or not.
- MR. WESTERFIELD: Okay, so as far as you
- 13 know when you talk about the integrity of
- 14 association you're only talking about association
- 15 with a site. Okay.
- So, how is it different from integrity
- 17 of location?
- 18 MR. CORBETT: That's one of the
- 19 questions that people that use these criteria ask
- themselves from time to time.
- 21 HEARING OFFICER VALKOSKY: So is your
- 22 testimony that there is no firm difference between
- 23 integrity of association and integrity of
- 24 location?
- MR. CORBETT: Let me read from bulletin

1 15. Bulletin 15 says location is the place where

- 2 the historic property was constructed or the place
- 3 where the historic event occurred.
- 4 Association is the direct link between
- 5 an important historical event or person and the
- 6 historic property.
- 7 A property retains association if it is
- 8 the place where the event or activity occurred,
- 9 and is sufficiently intact to convey that
- 10 relationship to an observer.
- 11 So, by definition it retains association
- if it is the place where the activity occurred.
- The definition isn't exactly the same as
- location, but it depends on the same condition,
- which is the location on that site.
- MR. WESTERFIELD: Is that your best
- 17 explanation for defining the difference between
- 18 the two?
- MR. CORBETT: Yes.
- MR. WESTERFIELD: You advised on
- 21 mitigation, did you not, as part of your
- 22 testimony?
- MR. CORBETT: On mitigation?
- MR. WESTERFIELD: Yes.
- MR. CORBETT: Yes.

1	MR. WESTERFIELD: And in evaluating
2	mitigation and recommending mitigation did you
3	consider leaving the meter house in place and just
4	relocating the compressor house?
5	MR. CORBETT: I don't think so.
6	MR. WESTERFIELD: That's all the
7	questions I have. Thank you very much.
8	HEARING OFFICER VALKOSKY: We'll go off
9	the record for a minute.
10	(Off the record.)
11	PRESIDING MEMBER PERNELL: Mr.
12	Westerfield, you mentioned a tank 4?
13	MR. WESTERFIELD: Yes.
14	PRESIDING MEMBER PERNELL: Can that be
15	identified on this map?
16	MR. WESTERFIELD: I think so.
17	HEARING OFFICER VALKOSKY: You were
18	referring to figure A-43-1B of the AFC?
19	MR. WESTERFIELD: Yes. I believe it's
20	the tank in the foreground, the large tank in the
21	foreground.
22	You notice several tanks in a line going
23	out to the Bay.
24	PRESIDING MEMBER PERNELL: Right.

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HEARING OFFICER VALKOSKY: So that would

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1 be --
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2	PRESIDING	MEMBED	DEDMETT.	mba+!a	+ h ~
۷	PKEDIDING	MEMBER	PERNELL:	That's	LHE

3 tank closest to the meter house?

4 MR. WESTERFIELD: Yes. And 3rd Street.

5 MR. CARROLL: No, that is not correct.

6 Tank 4 is the easternmost tank closest to the Bay.

7 MR. WESTERFIELD: That's not what we

8 understood.

9 HEARING OFFICER VALKOSKY: Okay, well,

10 why don't we clarify this --

11 PRESIDING MEMBER PERNELL: After the

12 break.

14

19

20

13 HEARING OFFICER VALKOSKY: Yeah, after

the break. I just have one question before we

15 break for lunch.

Mr. Corbett, you have been assessing

17 significance in terms of location, association,

18 all the factors in a rather narrow context, is

that true? To the use in a particular site given

an existing building's particular footprint, in

21 that way, is that true?

MR. CORBETT: Well, I've been -- those

23 things that you just mentioned, association,

location and so forth, those are not -- one is not

25 assessing significance in dealing with those, one

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1 is assessing integrity.
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And the integrity is always assessed in relation to the historic property as it's defined.

And in this case what is defined is an historic property, or what are defined are the meter house and the compressor house.

HEARING OFFICER VALKOSKY: You also
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mentioned, though, the meter house and compressor house could be viewed as lacking integrity on a technologically based historical theme --

MR. CORBETT: Right.

production, --

HEARING OFFICER VALKOSKY: -- while
retaining integrity based on a gas production
historical theme, is that correct?

MR. CORBETT: Oh, I didn't mean to -well, association with a history of gas

18 HEARING OFFICER VALKOSKY: Right, yeah.

MR. CORBETT: -- so in other words a historical association as opposed to a

21 technological association.

22 HEARING OFFICER VALKOSKY: Right. Now,

taking that one step further, as the City and

24 County seem to suggest, is it legitimate to assess

25 the significance, in your opinion, based on a

1 broader theme such as the industrial development

- 2 of a somewhat larger area?
- 3 MR. CORBETT: Well, it could be if a
- 4 larger area was identified as a significant
- 5 property, yes.
- 6 HEARING OFFICER VALKOSKY: Yes, okay.
- 7 Using -- but you could use that as a theme; it
- 8 would not necessarily have to be somewhat of, and
- 9 I'm using the term loosely, site specific theme?
- 10 It could be a more encompassing theme?
- 11 MR. CORBETT: I'm not real clear what
- 12 you're saying, but --
- 13 HEARING OFFICER VALKOSKY: Okay, well,
- it appears to me one of the things, and you can
- think about this over lunch, but you know, it all
- depends on how you define the historical resource.
- 17 If you look at it in terms of
- 18 technology, your example, say, well, the machinery
- is gone so it doesn't have a whole lot of value
- from a technological perspective.
- MR. CORBETT: Right.
- 22 HEARING OFFICER VALKOSKY: It does,
- 23 however, have value from a gas production
- 24 perspective.
- MR. CORBETT: Right.

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1
                   HEARING OFFICER VALKOSKY: Okay. That,
 2
         to me, is based on -- is fairly narrow, okay, what
 3
         you're just looking at there.
                   What I'm saying is can you base the
 5
         importance, the significance on somewhat of a
         larger theme such as a remnant of a broad trend in
 6
         industrialization or something like that. That's
 7
 8
        what I'm looking for, if --
                   MR. CORBETT: Yes, yes, I think that's
 9
10
        correct, yes.
11
                   HEARING OFFICER VALKOSKY: Okay. Thank
12
         you.
13
                   Okay, --
14
                   PRESIDING MEMBER PERNELL: Are we off
15
        the record?
16
                   HEARING OFFICER VALKOSKY: Not yet.
17
        That's okay. I was just going to say,
18
         acknowledging the practicality of finishing with
         these witnesses. However, has to yield to the
19
20
        practicality of other factors.
                   So, recess for lunch until 1:20, and
21
22
         reconvene then. Thank you.
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p.m., this same day.)

(Whereupon, at 12:50 p.m., the hearing

was adjourned, to reconvene at 1:20

23

24

1	AFTERNOON SESSION
2	1:30 p.m.
3	HEARING OFFICER VALKOSKY: I'll note for
4	the record that Mr. Ramo and Mr. Rostov have left.
5	They will return tomorrow.
6	Mr. Westerfield, you concluded your
7	cross-examination of Ms. Bradley and Mr. Corbett?
8	MR. WESTERFIELD: Yes, I have.
9	HEARING OFFICER VALKOSKY: Ms. Minor.
10	MS. MINOR: Thanks.
11	PRESIDING MEMBER PERNELL: Excuse me, I
12	have one question for Mr. Westerfield about the
13	HEARING OFFICER VALKOSKY: Yeah, that
14	was, we asked you to clarify over the recess the
15	location of tank number 4.
16	PRESIDING MEMBER PERNELL: Right, right,
17	tank 4.
18	HEARING OFFICER VALKOSKY: We had gotter
19	two competing interpretations.
20	MR. CARROLL: And I stand corrected.
21	What I said prior to the break was not correct.
22	Mr. Westerfield is correct, tank number 4 is the
23	westernmost tank closest to the meter house and
24	compressor house. The tank in the middle is tank
25	number 5; and the tank closest to the Bay is tank

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1 number 3. So I apologize for the confusion.
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- 2 PRESIDING MEMBER PERNELL: So tank
- 3 number 4 is the smaller tank, right?
- 4 HEARING OFFICER VALKOSKY: I'm sorry,
- 5 Mr. Carroll, referring to tank number 4, and I'm
- 6 looking at a figure from the AFC, 8.3, are you
- 7 referring to the large tank in the foreground or
- 8 there's a real small one there right by it.
- 9 MR. CARROLL: I was looking at a
- 10 different diagram, so tank 4 is the large tank in
- 11 the foreground. So, yes, I see there's a smaller
- 12 tank there, and then there's sort of a rectangular
- 13 shaped building.
- 14 PRESIDING MEMBER PERNELL: Right, okay.
- MR. CARROLL: I'm not referring to
- 16 those. It's the large tank 4. And then in that
- 17 photograph tank 5 is actually covered by, or
- 18 almost entirely covered by the meter house label.
- 19 And then tank 3 is the one that you see closest to
- the Bay.
- 21 HEARING OFFICER VALKOSKY: Okay.
- 22 PRESIDING MEMBER PERNELL: All right, we
- got it. Thank you.
- 24 HEARING OFFICER VALKOSKY: Mr.
- 25 Westerfield, that comports with your

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1 understanding?
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- 2 MR. WESTERFIELD: That's our
- 3 understanding.
- 4 HEARING OFFICER VALKOSKY: Okay. Thank
- 5 you. Ms. Minor.
- 6 MS. MINOR: Thank you. I think I'll
- 7 start with Mr. Corbett.
- 8 CROSS-EXAMINATION
- 9 BY MS. MINOR:
- 10 Q How are you?
- MR. CORBETT: Okay.
- MS. MINOR: I think we all needed that
- break we had for lunch. I don't have a lot of
- questions and will try to step through this pretty
- 15 quickly.
- In your testimony, at least in appendix
- 17 R, you indicated that a windshield survey is the
- 18 usual first step in conducting an historical
- 19 evaluation of multiple buildings.
- 20 When you conducted the first windshield
- 21 survey with Ms. Bradley were you aware that the
- 22 southern waterfront study and the Dogpatch study
- were also underway?
- MR. CORBETT: Yes.
- MS. MINOR: You were aware. In those

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1 early stages undertaking the assignment from
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- 2 Mirant, did you consult with the San Francisco
- 3 Port or the San Francisco Planning Department to
- 4 get a broader view of potential historic resources
- 5 in that area?
- 6 MS. BRADLEY: May I answer that because
- 7 I actually made the phone calls. Yes, we did. I
- 8 actually talked with Moses Corrette who I believe
- 9 was one of the key planning staff on the central
- 10 waterfront. And without looking at the dates of
- my phone call that we did when we were preparing
- this, and they were in the process of basically
- doing the survey. They hadn't finished it. But
- 14 we did talk about what we were doing. And that it
- included the area that they would also be
- surveying.
- MS. MINOR: Okay.
- 18 MS. BRADLEY: And I believe also during
- 19 that time that I talked with Mr. Ver Planck. He
- 20 probably, if I remember correctly, had finished
- 21 all of his work and was in the process of getting
- 22 ready to write the actual nomination or the
- 23 historic context for that.
- MS. MINOR: Can you help me with timing?
- 25 Did you see at least a draft --

1	MS. BRADLEY: No.
2	MS. MINOR: of the Dogpatch study
3	prior to the time that you completed the study for
4	Mirant?
5	MS. BRADLEY: No, we did not.
6	MS. MINOR: Did you see a draft of the
7	southern waterfront study before you completed the
8	study for Mirant?
9	MS. BRADLEY: No, it was my
10	understanding that it hadn't been completed
11	because they were doing the survey at that time.
12	MS. MINOR: When you conducted, and I
13	think we're back to Mr. Corbett, when you
14	conducted the windshields survey, did you have
15	access to closed streets? Those would be streets
16	that you can only get access to with permission of
17	the Port or Mirant?
18	MR. CORBETT: We weren't aware that it
19	was an issue, so we didn't have access to any
20	MS. MINOR: Doing the windshield survey
21	drive what was the view of station A that you saw?
22	MR. CORBETT: Just from, was it 25th

MR. CORBETT: -- from 23rd Street, okay.

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MS. BRADLEY: 23rd Street.

23 Street, from the street --

1	MS.	MINOR:	So	it	was	only	the	view	from

- 2 the street?
- 3 MR. CORBETT: Correct.
- 4 MS. MINOR: At the time you undertook
- 5 the windshield survey had you seen Hill's work?
- 6 MR. CORBETT: I think so, yes. We must
- 7 have seen Ward Hill's work --
- 8 MS. BRADLEY: Yes, that happened prior
- 9 to what we did, yes.
- 10 MS. MINOR: Yeah, his work was done
- 11 almost five years before your work, but it wasn't
- 12 clear to me from the record that you had actually
- seen his -- not five years, two years before.
- 14 MS. BRADLEY: Yes, I believe it was done
- 15 in 1999.
- MS. MINOR: Right. And you had, in
- 17 fact, seen his work before you undertook the
- 18 survey?
- MS. BRADLEY: Yes.
- MS. MINOR: So you were aware of the
- 21 condition of station A, which you could not see
- from the street, based upon the work he had done?
- MS. BRADLEY: Yes.
- MS. MINOR: After you completed the
- 25 windshield survey, can you help me understand what

1	were your next steps in beginning to establish
2	both your methodology and then subsequently coming
3	to the conclusions. What process, after you did
4	the windshield survey, what were the next couple
5	of steps that you did in order to start to develop
6	the methodology and then the evaluation?

MS. BRADLEY: After we did the windshield survey one of the purposes was for Michael to visually note buildings that appeared to be within the age that we would need to evaluate, which that would be 45 years. And to identify parcels within the area that we needed to evaluate. Both of those.

And then we had a staff member go to the City and do research on getting information on the parcels and getting information from, would it be the building department, Michael -- to find out what we could about all parcels within the area that we were evaluating to try to determine when they were built, what different types of construction would have gone on on those properties.

So that we could determine buildings, not just based on Michael's what they looked like, but get more accurate information when they were

1	actually	built	so	we	could	determine	the	buildings

- 2 that we really needed to evaluate based on their
- 3 age.
- And then from that, that's when we
- 5 identified the buildings within the area of
- 6 potential effect. And several of those buildings
- 7 had already been previously evaluated. And if
- 8 they had, we relied on that evaluation. We had no
- 9 reason to question it. It was done by the people
- 10 that meet professional standards and seemed to be
- 11 adequate.
- 12 And then we identified actually two
- parcels within the APE that had not been
- 14 previously evaluated. And that's what's referred
- 15 to now as the sugar warehouses. And then we
- 16 proceeded to evaluate those.
- MS. MINOR: Is it the professional
- 18 practice to rely on evaluations done by previous
- 19 architectural historians provided they meet
- 20 certain criteria?
- MS. BRADLEY: Yes. What we would have
- 22 had to show, I believe, is that there was a
- 23 reason, some new information or something had
- 24 changed that would alter those evaluations.
- 25 MS. MINOR: Is it your view that -- can

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1 the outcome be dictated by the scope of the
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- 2 assignment?
- In other words, if you have several
- 4 historical architects who are given an assignment,
- 5 but the scope of the assignment in each case is
- 6 different, is it possible that outcomes are
- 7 different?
- MS. BRADLEY: I'll answer that and then
- 9 I'll give Michael a chance to answer it.
- 10 If what you're asking is are people
- 11 looking at different things, then I guess because
- they're looking at different things, yes. If
- 13 different people are looking at the same things,
- 14 as we know, because we're here, people do have
- different opinions.
- 16 So I guess the short answer is it could
- 17 happen, yes.
- 18 MS. MINOR: Can you -- what's your
- 19 understanding of the scope of Mr. Hill's
- 20 assignment?
- MS. BRADLEY: Whenever Mr. Hill took his
- 22 assignment, Michael as said earlier today, the
- 23 process that we were addressing compliance issues
- 24 was the unreinforced masonry building. And the
- 25 applicant was going to be applying for a

demolition permit. And he was looking at those

- 2 buildings --
- 3 PRESIDING MEMBER PERNELL: Excuse me,
- 4 Mr. Hill's assignment? Who's Mr. Hill?
- 5 MS. MINOR: Would you like me to answer
- 6 that? He was an historical architect who was
- 7 retained to determine, I believe, as the witness
- 8 is testifying, whether or not historic structures
- 9 on the Potrero Power Plant site complied with San
- 10 Francisco's unreinforced masonry ordinance.
- And his work is a part of the record.
- 12 PRESIDING MEMBER PERNELL: All right.
- MR. CARROLL: That's correct, and for
- 14 further clarification, what I would say is that he
- did some of the early work on behalf of Mirant.
- 16 And some of that early work is what Mr. Corbett
- 17 and Ms. Bradley relied upon when they completed
- 18 their analysis.
- 19 PRESIDING MEMBER PERNELL: And this was
- 20 done in 1999?
- MR. CORBETT: Yes.
- 22 PRESIDING MEMBER PERNELL: Okay.
- 23 MS. MINOR: I believe his work is
- 24 appended as exhibit R-3 --
- MR. CORBETT: R-2.

1	MS. MINOR: exhibit R-2 to there
2	is an appendix R called historic architectural
3	report on properties greater than 45 years of age
4	within the immediate vicinity of the Potrero Power
5	Plant Unit 7 project. And Mr. Hill's work is
6	attached as exhibit R2 to that document.
7	PRESIDING MEMBER PERNELL: Thank you.
8	MS. MINOR: And, Ms. Bradley, we've
9	covered Mr. Hill's assignment. Can you clarify
10	for us your assignment?
11	MS. BRADLEY: Yes. At some point
12	whenever this information, or basically the issue
13	of the buildings and I may have to ask Mr.
14	Carroll to help me on the overall project but
15	what I understand is at some point the issue of
16	the demolition of the buildings, the City Staff
17	determined that it would be more appropriate for
18	this information to be a part of the whole
19	project, rather than just focusing on the
20	demolition of the project's focus on that as a
21	part of the entire power plant project.
22	And that's when we were asked to look at
23	buildings within a larger area, because then it
24	was no longer just these buildings that were being
25	torn down, it was buildings that had the potential

1 to be affected or impacted by the power plant

- 2 construction.
- 3 MS. MINOR: And you were asked to look
- 4 at buildings within this larger area for what
- 5 purpose?
- 6 MS. BRADLEY: If they had the potential
- 7 to be impacted by the project. And the basis of
- 8 the area we looked at was that it was adjacent,
- 9 physically touching the project.
- 10 MS. MINOR: Did you also look at the
- 11 impact of the project, the unit 7 construction on
- 12 historic resources throughout the Potrero Point
- 13 area?
- MS. BRADLEY: No, because what we were
- asked to do and what we do is we look at things
- 16 within what's called an area of potential effect.
- 17 And the area of potential effect is basically the
- 18 limits of -- helps you define the limits of what
- 19 you're looking at.
- 20 And we determined or set those
- 21 boundaries in consultation with the CEC Staff,
- 22 Gary Reinoehl in particular. With the areas that
- 23 were touching that be sufficient or an appropriate
- 24 APE For this project. That's what we did.
- MS. MINOR: I think, Mr. Corbett, this

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is your report indicates that station A between
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- 2 1901 and 1914 that station A was the largest steam
- 3 generating power plant west of the Rockies.
- And that sometime around 1914 a plant in
- 5 Long Beach came online that was somewhat larger
- 6 than station A.
- 7 My question is whether you are aware if
- 8 any other steam generating power plant from that
- 9 same era of comparable size still exists west of
- 10 the Rockies.
- 11 MR. CORBETT: I don't know.
- MS. MINOR: Do you know whether or not
- the Long Beach plant still exists?
- MR. CORBETT: No, I don't.
- MS. MINOR: In assessing the
- 16 significance of station A, is that information as
- 17 an architectural historian that you would want to
- 18 know?
- MR. CORBETT: Well, it would depend on
- 20 how you approached the question. That evaluation
- 21 was made in a report by Ward Hill and Larry Shoup.
- 22 It might be relevant; it might not.
- MS. MINOR: Under what circumstances
- 24 would it be relevant?
- 25 MR. CORBETT: It might be relevant if

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the question was -- if you were asking how rare
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- 2 something was. If that was the basis for your
- 3 evaluation.
- 4 MS. MINOR: Is it your view that station
- 5 A is rare?
- 6 MR. CORBETT: Yes.
- 7 MS. MINOR: And under what set of
- 8 circumstances would it be irrelevant whether Long
- 9 Beach, the large steam generating plant in Long
- 10 Beach still existed?
- 11 MR. CORBETT: Well, if integrity was
- 12 sufficiently lost it would be irrelevant.
- 13 MS. MINOR: Are you aware of structures
- or buildings, let's ask first in San Francisco,
- where the original structure is substantially
- gone, doesn't exist anymore, but the structure has
- been deemed eligible for the California Register?
- 18 MR. CORBETT: The Palace of Fine Arts is
- 19 a sort of special case, but that might be one. I
- 20 can't think of anything else.
- 21 MS. MINOR: Any examples outside of San
- 22 Francisco?
- MR. CORBETT: Where the structure is
- substantially gone, but it is still eligible?
- 25 MS. MINOR: Is listed in the California

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1 Register.
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2	MR. CORBETT: I can't think of any
3	examples. I'm sure that there are some, but I
4	don't know what they are.
5	MR. CARROLL: Point of clarification,
6	was the question outside of California?
7	MS. MINOR: No, initially San Francisco;
8	and then the question was
9	MR. CARROLL: Outside San Francisco?
10	MS. MINOR: in California. But you
11	are aware of some examples outside of California?
12	MR. CORBETT: I can't recall any
13	examples anywhere, but I do think that there must
14	be some because it's partly a function of

significance. A thing is sufficiently significant even if there's just a fragment of it, it could be significant. It could be eligible.

MS. MINOR: A couple of guestions about

the meter house and compressor house. You found that the meter house was eligible under California criterion 1 but not criterion 3. Can you be more specific about the factors that you took into consideration in determining that the meter house was not eligible under criterion 3?

MR. CORBETT: Well, that was an

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1 evaluation made by Ward Hill and Larry Shoup.
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- 2 And --
- MS. MINOR: So, again, you accepted Mr.
- 4 Hill's evaluation of the meter house, the
- 5 compressor house and station A; you did not do an
- 6 independent reassessment of the work that they had
- 7 done?
- 8 MR. CORBETT: That's correct. The same
- 9 applies to Pier 70 and the -- yeah, Pier 70
- 10 historic district.
- 11 MS. MINOR: And actually I think that
- 12 the clarification is helpful. Now, relying upon
- 13 the work that they did and your own professional
- 14 judgment, what factors are you relying on to
- support their conclusion that the meter house is
- 16 not eligible under criterion 3?
- 17 MR. CARROLL: I'm sorry, could you
- 18 repeat the question? Was the question what
- 19 factors did --
- MS. MINOR: What factors did Mr. Corbett
- 21 rely upon in accepting Mr. Hill's conclusion that
- 22 the meter house was not eligible under criterion
- 23 3, which is architecture.
- MR. CORBETT: I don't think he made a
- 25 detailed discussion of that. And we accepted it

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1 because the two of them are competent professional
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- 2 people. We've worked with them before. And their
- 3 conclusions were reasonable.
- 4 MS. MINOR: Did you have an opportunity
- 5 to review the testimony of witnesses for the City
- 6 and County of San Francisco?
- 7 MR. CORBETT: Yes.
- 8 MS. MINOR: In light of the different
- 9 conclusion reached by San Francisco's witness on
- 10 the question of the meter house eligibility under
- 11 criterion 3, do you believe that there is a basis
- for further study, more information?
- 13 MR. CORBETT: I think it's reasonable to
- 14 make that evaluation.
- MS. MINOR: Can you clarify that a
- 16 little bit more? Reasonable to make an evaluation
- 17 of?
- 18 MR. CORBETT: To say that it's
- 19 significant under criterion 3.
- 20 MS. MINOR: I have the same series of
- 21 questions to ask you about the compressor house,
- so I'll try to go through this very quickly.
- 23 First question, what factors did you
- 24 consider in deciding that the compressor house is
- 25 not eligible under California criterion 3?

- 2 report.
- 3 MS. MINOR: And again you found his
- 4 conclusions to be reasonable?
- 5 MR. CORBETT: Reasonable.
- 6 MS. MINOR: Based upon additional
- 7 information from the testimony of San Francisco
- 8 witnesses, do you believe that there's a basis for
- 9 reconsideration of Mr. Hill's conclusion?
- MR. CORBETT: Yes.
- 11 MS. MINOR: Do you have an opinion, a
- 12 professional opinion as to whether the meter house
- and compressor house maintain their eligibility if
- they are relocated separately? Was my question
- 15 clear?
- MR. CORBETT: If they were both to be
- 17 relocated it's hard to imagine that they could be
- 18 relocated to separate places that were not
- 19 adjacent to each other and retain, it's just not
- 20 sensible that that could happen.
- 21 If it was a matter that one was going to
- 22 be demolished and one could be moved, then it
- could be moved by itself.
- MS. MINOR: If you could save one but
- not the other, which one would you save? Sophie's

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1 Choice.
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2 (Laughter.)
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MR. CORBETT: The meter house is more

- 4 appealing building.
- 5 MS. MINOR: Say more about that. It's
- 6 more appealing in what way?
- 7 MR. CORBETT: Well, it's older; it is --
- 8 you can grasp it better visually. You can see the
- 9 whole thing at a glance. The detail is more
- 10 interesting. It's more clear, the detail of the
- 11 meter house is directly connected to the structure
- of the meter house, whereas the compressor house,
- 13 it's not. It's an applied decoration.
- It's a matter of taste, but I like the
- meter house.
- 16 HEARING OFFICER VALKOSKY: So that
- 17 means, then, in your opinion the meter house has
- 18 more historical significance?
- MR. CORBETT: No.
- 20 HEARING OFFICER VALKOSKY: No? Okay.
- 21 The historical significance is similar for both
- 22 buildings?
- MR. CORBETT: Yes.
- 24 HEARING OFFICER VALKOSKY: But the meter
- 25 house, given the choice that Ms. Minor proposed,

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1
         would be your preference in terms of keeping it,
 2
         if that were the choice, as opposed to the
 3
         compressor house, if you can only pick one?
                   MR. CORBETT: Well, yeah. I think
 5
         someone else might have a different take on it.
 6
                   HEARING OFFICER VALKOSKY: Okay, and
         that's based on subjective --
 7
 8
                   MR. CORBETT: Visual --
 9
                   HEARING OFFICER VALKOSKY: -- appeal to
10
         you?
                   MR. CORBETT: Subjective visual appeal.
11
12
                   HEARING OFFICER VALKOSKY: Okay, thank
13
         you.
14
                   MS. MINOR: I don't want to put words in
15
         your mouth, Mr. Corbett, but are you suggesting
16
         that the meter house architecturally has more
17
         appeal?
18
                   MR. CORBETT: Yes.
                   MS. MINOR: If there is a determination
19
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that the meter house and compressor house are
eligible for the California Register under
criteria 1 and criteria 3, what impact does that
finding have on the mitigations that you would
propose?

25 MR. CORBETT: I don't think it has -- I

think I would have the same conclusions about

- 2 moving the buildings.
- 3 MS. MINOR: So you'd have the same
- 4 conclusions about moving the building. Would you
- 5 believe professionally that there should be
- 6 mitigations over and above those mitigations that
- 7 have already been proposed?
- 8 MR. CARROLL: Point of clarification.
- 9 Proposed by whom?
- MS. MINOR: By Mirant.
- 11 MR. CORBETT: I'm sorry, what is the --
- MS. MINOR: Do you want me to restate
- 13 the question?
- 14 MR. CARROLL: -- restate the question?
- MS. MINOR: Okay. There are a series of
- 16 mitigations that Mirant proposes. And your
- 17 previous testimony was that these mitigations do
- not reduce the significance of a loss, but they
- 19 are mitigations.
- MR. CORBETT: Correct.
- MS. MINOR: So my question is if, in
- 22 fact, there's a determination that the meter house
- 23 and compressor house are eligible under criterion
- 24 1 and 3, are there additional mitigations that you
- 25 believe should be proposed?

- 2 MS. MINOR: And so the determination of
- 3 architectural significance, in your view, does not
- 4 change the array of mitigations that should be
- 5 looked at?
- 6 MR. CORBETT: Correct. It could
- 7 theoretically, but I can't see what I -- any
- 8 other, anything else would apply.
- 9 MS. MINOR: Mr. Corbett, in your direct
- 10 testimony you indicated that in order to justify
- 11 the creation of an historic district two factors
- 12 had to be taken into consideration.
- The first was that there had to be
- 14 historic significance. And secondly, the district
- 15 had to be shown to have integrity.
- And, again, I don't want to misstate
- 17 your testimony, and so please correct me if I'm
- 18 wrong. As I understand your testimony you
- 19 testified that the City of San Francisco, in its
- 20 testimony, had established that there was historic
- 21 significance to the potential of Potrero Point
- district that it proposed, is that correct?
- MR. CORBETT: Yeah, established -- they
- 24 made a very persuasive case for --
- MS. MINOR: Okay.

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1 MR. CORBETT: -- there being
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- 2 significance, yes.
- 3 MS. MINOR: But I believe your testimony
- 4 was that there had not been a showing of
- 5 integrity?
- 6 MR. CORBETT: Correct.
- 7 MS. MINOR: Would you please clarify
- 8 your testimony? You believe that the City did not
- 9 show that there was integrity. Based upon the
- 10 testimony that was submitted, do you believe that
- 11 there is integrity for such a proposed district?
- 12 MR. CORBETT: I don't know if there's
- integrity or not. I think the only way to know is
- 14 to look at it in some detail in relation to the
- seven aspects of integrity.
- 16 I suspect that there is not one because
- of a loss of integrity. But I don't know that.
- MS. MINOR: Quickly explain to us the
- 19 evaluation process for looking at the seven
- 20 aspects of integrity for purposes of determining
- 21 if an historic district exists. What would you
- look at?
- MR. CORBETT: Well, you would look in
- 24 relation to these definitions that we've referred
- 25 to, and I've quoted a couple of them in bulletin

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1 15.
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2	You would look at each of the seven
3	aspects of integrity and you would apply it to
4	well, you would first have confirmed the district
5	boundaries that you're talking about. And you
6	would have confirmed a period of defined a
7	period of significance. And for that period of
8	significance within those boundaries you would ask
9	the question for each of the seven aspects of
10	integrity.
11	Does it have integrity of location,
12	design, setting, et cetera.
13	MS. MINOR: How many of the seven
14	aspects of integrity do you expect to see for a
15	district to be declared?
16	MR. CORBETT: Well, there isn't a fixed
17	number. It depends. Every circumstance is
18	somewhat different.
19	MS. MINOR: Based upon the testimony
20	filed by the City's witnesses and the boundaries

22 integrity. Location.
23 MR. CORBETT: Yes.

21

MS. MINOR: So you believe that the

25 proposed district does have integrity of location?

proposed, let's look at a couple of the aspects of

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1
                  MR. CORBETT: Yes.
 2
                   MS. MINOR: Okay.
                   MR. CORBETT: By definition, yes.
 3
                   MS. MINOR: Setting?
 5
                   MR. CORBETT: Yeah, probably. The
         setting has changed somewhat, but --
 6
                   MS. BRADLEY: Should you discuss
7
8
         internal and external integ setting?
                   MR. CORBETT: Yeah. Setting, you can
9
         look at setting in two ways. Externally what is
10
         around the historic property. In this case, the
11
12
         district. So, you know, the neighborhoods, the
        development on the four sides of it. Are they as
13
14
         they were during the period of significance.
15
                   And the other would be internally within
16
         the district. What has been taken away; what has
17
        been added; and does that change the setting.
18
                   And I guess maybe in responding a second
         ago what I was thinking more was the external
19
20
         settings, probably -- I don't know, it's not a
        good way to answer these questions because you
21
22
         really need to sit down and look at them. But I
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don't -- externally, let's say for a moment the

external setting is the same. I would have more

questions about the internal setting. What was

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1 within those boundaries during the period of
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- 2 significance that's no longer there. And what may
- 3 have been added since the period of significance.
- 4 MS. MINOR: How about feeling and
- 5 association?
- 6 MR. CORBETT: Well, association is
- 7 there. And feeling, I don't know, feeling is the
- 8 one I have to re-read each time, because I never
- 9 know what it's -- feeling is a property's
- 10 expression of the aesthetic or historic sense of a
- 11 particular period of time.
- 12 There's certainly a lot of that that's
- gone, whether or not how much integrity of feeling
- it retains, I don't know.
- MS. MINOR: In the case of -- I'm
- 16 looking at the definitions of feeling and
- 17 association, which is why I lumped them together
- in my question, you did not hesitate in saying
- 19 that in terms of feeling, I believe, you said
- 20 yes --
- MR. CORBETT: Association.
- MS. MINOR: Association, you said, --
- MR. CORBETT: Right.
- MS. MINOR: -- an unequivocal yes.
- 25 You're hesitating a bit about feeling. Tell me

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1 why those two are different from you as you look
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- 2 at the definition, as it applies to this potential
- 3 Potrero --
- 4 MR. CORBETT: Well, association is kind
- 5 of like, you know, is this where the saint made
- 6 the miracle --
- 7 MS. MINOR: Um-hum.
- 8 MR. CORBETT: -- happened. It's the
- 9 holy kind of a sacred space or place where
- 10 whatever it is that you're recognizing occurred.
- 11 And this is just as it has integrity of location,
- it is in its original place and it has that
- association, that association is intact. The
- 14 association with the historic development of
- 15 Potrero Point is there.
- 16 Feeling, I can't answer this very well
- 17 because I don't know the history of the area very
- 18 well, but feeling is what I've seen in historic
- 19 photographs that convey a very different feeling
- 20 than exists there at the present. So I would look
- very carefully at that to see if it retained
- 22 integrity of feeling.
- 23 HEARING OFFICER VALKOSKY: But isn't --
- if I can interrupt for a second, isn't that true
- for a lot of recognized landmarks? Fort Point,

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1 okay.
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Now, the location, as I understand it,
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of a civil war fort is the same, is that correct?

- 4 MR. CORBETT: Yes.
- 5 HEARING OFFICER VALKOSKY: But now if
- 6 I'm getting your drift under association, since
- 7 it's now under the Golden Gate Bridge, that prior
- 8 association with that spot would have been
- 9 altered, is that true?
- 10 MR. CORBETT: No, I did not mean to
- 11 suggest that. Fort Point is still on the site
- 12 where it was built. And one would associate that
- 13 site with the significance of the place.
- 14 HEARING OFFICER VALKOSKY: Okay. That's
- 15 location. How about maybe feeling is the one I'm
- 16 looking at.
- MR. CORBETT: Yeah, I think feeling --
- 18 HEARING OFFICER VALKOSKY: You say
- 19 feeling would be changed then --
- MR. CORBETT: Right.
- 21 HEARING OFFICER VALKOSKY: -- in Fort
- 22 Point, --
- MR. CORBETT: Right.
- 24 HEARING OFFICER VALKOSKY: -- example,
- 25 right? Because you've got the bridge over it.

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1 MR. CORBETT: You've got a bridge over
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- it, yeah. I guess that it's changed.
- 3 MS. BRADLEY: But you still get the
- 4 sense, and again we're not here to defend Fort
- 5 Point, but you get a sense with Fort Point the
- 6 geography remains, the importance of that fort and
- 7 its location to guarding the Bay, the entrance to
- 8 San Francisco Bay. You could still, I think, get
- 9 the feeling of that even though the Golden Gate
- 10 Bridge is there.
- MR. CORBETT: Well, for any property,
- 12 whether it has integrity of feeling or not, most
- 13 things have lost integrity of some, you know,
- 14 maybe several whole categories of integrity. And
- 15 certainly they've lost elements of integrity in
- 16 several of the categories.
- 17 So if Fort Point had lost integrity of
- 18 feeling, it wouldn't mean that Fort Point could
- 19 not be a significant place.
- 20 HEARING OFFICER VALKOSKY: Okay, yeah.
- 21 And that assessment of feeling is fundamentally
- subjective, I mean for Ms. Bradley, her example,
- 23 the fact that the bridge is over it may not affect
- or be contrary to her feeling. Whereas for you,
- 25 it's quite possible, is it not, that having the

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bridge over the fort destroys that feeling that
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- 2 you had? Or at least substantially alters it?
- 3
  I'm just saying possible, I'm not saying
- 4 that it --
- 5 MR. CORBETT: Yeah, it's possible.
- 6 HEARING OFFICER VALKOSKY: Yeah, that's
- 7 what I meant.
- 8 MR. CORBETT: Right.
- 9 HEARING OFFICER VALKOSKY: So, the
- answer is that it is a pretty subject
- 11 determination?
- MR. CORBETT: There's certainly an
- 13 element of subjectivity. But I think that most
- 14 people familiar with this process of applying the
- 15 criteria to the same places would come up with --
- not everyone, there is a subjective element and
- 17 there are differences of opinion.
- 18 HEARING OFFICER VALKOSKY: Okay. That's
- 19 fine.
- 20 MR. SMITH: Following up on that very
- 21 quickly, if, in the course of building the Golden
- 22 Gate Bridge, they had to move Fort Point 100 yards
- 23 east, maybe closer to Crissy Field but still the
- 24 general vicinity of its location, and certainly in
- 25 its historical value it's guarding the Bay, the

- 1 entrance to the Bay.
- 2 If they had to move it some short
- 3 distance in order to build the Golden Gate Bridge,
- 4 would Fort Point have lost its integrity?
- 5 MS. BRADLEY: I think that specifically
- 6 to Fort Point it was built in a particular time
- 7 where the technology that was available for how
- 8 far guns could go, various things, the reason it
- 9 was built there.
- 10 If you moved it, it might not still be
- able to convey that period of time. And
- 12 specifically to Fort Point, if it moved down on
- 13 Crissy Field it would no longer be protecting the
- 14 entrance to the Bay.
- MR. SMITH: Well, let's say it only
- moved 100 yards or 50 yards east of the bridge,
- just enough to clear out so they could build the
- 18 bridge. Has it lost its integrity?
- 19 MS. BRADLEY: I would have to review the
- 20 specifics of the case. I mean, it's possible it
- 21 would and it's possible it would not.
- 22 MR. CORBETT: It's not a science. It's
- 23 hard to --
- 24 HEARING OFFICER VALKOSKY: Continue, Ms.
- 25 Minor, sorry for the interruption.

1	MS. MINOR: The questions were helpful,
2	thank you.
3	Mr. Corbett, I'm going down this list of
4	seven aspects of integrity as it relates to the
5	Potrero Point historic district proposed in the
6	City's filed testimony.
7	And we've talked about location and
8	setting, feeling, association. And the three that
9	are remaining are design, materials, workmanship.
10	And we are looking at the definition of
11	integrity as set forth in bulletin 15 from the
12	National Park Service.
13	Would you like to comment, please, on
14	design, workmanship and materials as it relates to
15	the proposed Potrero Point district?
16	MR. CORBETT: For me to do that very
17	well I would have to know a lot more about the
18	history of the district than I do, of the area.
19	But, insofar as material, features
20	remain within the boundaries of that area. It
21	retains a fair amount of significance insofar as
22	materials are gone. And it has lost significance.
23	I'm just not familiar enough with the

MS. MINOR: And your lack of familiarity

24 history of it to know.

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with the history is your response as it relates to
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- 2 aspects, design, workmanship and materials?
- 3 MR. CORBETT: Design, materials and
- 4 workmanship, yes.
- 5 MS. MINOR: Okay. Your testimony
- 6 includes historical -- I don't want to call it
- 7 your testimony -- appendix R includes an
- 8 historical overview of the Potrero Point area.
- 9 Is that original research on your part?
- 10 MR. CORBETT: I'm sorry, appendix R. I
- 11 think that's drawn from Ward Hill's work.
- MS. BRADLEY: No, it's not original
- 13 research.
- MR. CORBETT: It's not.
- MS. BRADLEY: On our part. Some of it
- 16 may have been original to Ward and some of it --
- 17 MS. MINOR: I'm sorry. Ms. Bradley, are
- 18 you going to testify? If you are, that's fine --
- MS. BRADLEY: I'm sorry, I didn't
- 20 realize we had to make such a clear distinction.
- 21 I was just helping. Michael --
- MS. MINOR: Okay.
- MS. BRADLEY: -- asked me a question.
- 24 HEARING OFFICER VALKOSKY: Yeah, I think
- 25 it's more a distinction of having everyone hear

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1 the answer.
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2	MS. BRADLEY: Okay. Michael had turned
3	to me and asked was that Ward's writing. And I
4	said yes, a part of that was based on Ward Hill's
5	work. But, no, I do not think the majority of it
6	is original research or taken from primary
7	sources. That for the historic context he had
8	information that was specific to the buildings;
9	however, the context of the greater neighborhood
10	would be things that he would have taken from
11	existing sources.
12	MS. MINOR: So you did not do
13	independent primary research on the historical
14	significance of the Potrero Point area?
15	MS. BRADLEY: No.
16	MS. MINOR: And the relationships
17	between the various businesses, that was not
18	primary research that you did when you undertook
19	the study?

MS. BRADLEY: No.

MS. MINOR: And so you relied upon Mr.

22 Hill's work?

MS. BRADLEY: On Mr. Hill's work and

24 work that had been previously done by Carey and

25 Company and other people.

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1
                   MS. MINOR: Mr. Corbett, before I leave
 2
         this line of questioning related to whether the
 3
         district proposed in the City's testimony meets
         enough of the seven aspects of integrity, I just
         want to go over your testimony. I don't want to
 5
         misstate any of it, so please clarify if I'm
 6
7
         wrong.
                   With respect to location you said yes.
8
         With respect to setting, initially yes, and then
9
         you clarified that there was both external setting
10
         and internal setting. And you believe that with
11
12
         respect to external setting during the period of
13
         significance it was probably a clear yes.
14
         Internal setting, you'd need more information?
                   MR. CORBETT: Well, I'm saying it was
15
16
         probably a clear yes; externally, I wouldn't
17
         normally sit and evaluate or assess integrity in a
18
         situation like this. I would sit and I'd have
         photographs and I'd have done a lot of research
19
20
         and a lot of reading, and I would know a whole lot
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So, just my most superficial sense is
that it may have integrity of setting externally.

But I wouldn't commit myself to that, nor would I
say that it's not the case. I just can't. I'm

more about it than I do right now.

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- 2 MS. MINOR: So you feel like you need
- 3 more information?
- 4 MR. CORBETT: I would need to have more
- 5 information.
- 6 MS. MINOR: Okay. Based on the
- 7 information you have today, do you believe you
- 8 should have assessed whether there was a broader
- 9 historic district as a part of the work that you
- 10 did?
- 11 MR. CORBETT: Based on the information
- 12 that the City's witnesses provided it looks like
- there was a district there, but that was no
- 14 evident to us. And we weren't asked to address
- 15 that question.
- So, I guess, yes, we should have done
- 17 it, but we didn't have the opportunity or the
- awareness that was there.
- 19 MS. MINOR: Ms. Bradley, I'd like to try
- 20 to clarify for my edification and the record the
- 21 process by which an owner undertakes an evaluation
- of property to determine whether or not that
- 23 property is eligible for registration.
- 24 What is the role of the State
- 25 Preservation Office in reviewing that assessment?

1 MS. BRADLEY: Are you talking about for 2 the California Register, the National Register? 3 MS. MINOR: I'm sorry, for the California Register. 5 MS. BRADLEY: And are you talking about 6 something that's going to be evaluated, or something that's going to be listed? 7 8 MS. MINOR: Let's start with evaluated. 9 MS. BRADLEY: And I'll be happy to be corrected by Mr. Carroll, but my understanding is 10 that the State Historic Preservation Office would 11 12 not have a direct involvement on ordinary projects 13 that are being evaluated for the California 14 Register. That it's the local or the state agency 15 that is involved in the process. 16 If it was simply an owner of a property within San Francisco, it would be San Francisco. 17 18 And the state is involved in that they have set 19

within San Francisco, it would be San Francisco.

And the state is involved in that they have set criteria and guidelines that should be followed in evaluating the properties. In other words, they've set the threshold. And they've also identified the appropriate professionals that should do this type of work.

And so that way they have set the framework for the evaluation.

20

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1	MS. MINOR: Once the evaluation has been
2	completed if someone or an entity disagrees with
3	the evaluation, what is that process?
4	MS. BRADLEY: Well, what I understand
5	that the person or the entity would need to do
6	would be to show a reason why the original
7	valuation should be changed.
8	Generally I think it's understood that
9	just because people have different opinions that
10	that's not a strong basis. However, if you bring
11	information that was not known or not presented,
12	or something physically happened to the property
13	since the initial evaluation that would actually
14	change what the initial evaluation had said, then
15	that would be a reason to relook at it.
16	MS. MINOR: I don't have any further
17	questions at this time, but may have some follow-
18	up questions after the other witnesses have
19	testified.
20	HEARING OFFICER VALKOSKY: Understood.
21	MS. MINOR: Thank you.
22	HEARING OFFICER VALKOSKY: Just for the

witnesses, do you accept the proposition that I've

seen in the testimony and on the AFC map, that at

25 least the City considers the Union Iron Works and

23

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1 Pier 70 as an historic district? Is the answer
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- 2 yes to that?
- 3 MR. CORBETT: The City does consider
- 4 it --
- 5 HEARING OFFICER VALKOSKY: Okay.
- 6 MR. CORBETT: To me, it's not -- I don't
- 5 believe, it's not a designated historic district -
- 8 as the City --
- 9 MS. BRADLEY: My understanding it's not
- 10 officially listed, but that it's treated --
- MR. CORBETT: Treated as such.
- MS. BRADLEY: Yes.
- 13 HEARING OFFICER VALKOSKY: Okay, now,
- 14 what's the distinction between -- now, I assume
- the distinction is that it's not listed on the
- 16 California Register of Historical Resources, okay,
- is that correct? Okay.
- 18 Absent that, what is the distinction in
- 19 treatment between the City considering it an
- 20 historic district and something being eligible for
- 21 listing, which also is not officially listed?
- MS. BRADLEY: I think one of the
- 23 distinctions, rather than the treatment, is the
- level of information you might have.
- 25 Something that would be today listed by

1 the City of San Francisco as a local la
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- 2 would be expected, I think, to have more
- 3 information in the evaluation than something that
- 4 was evaluated and not listed. And the same would
- 5 be with the state, not that there would be a
- 6 difference in treatment, but that a lot of times
- 7 generally I would say when something is listed you
- 8 just, you provide more information which can help
- 9 in the future to maybe address some questions that
- 10 may come up with, you know, integrity or
- 11 boundaries. There's just a higher threshold of
- information that's usually expected.
- 13 HEARING OFFICER VALKOSKY: Okay, so to
- 14 your knowledge is there anything -- assuming the
- 15 additional information somehow created, is there
- 16 anything which would prevent the Union Iron Works
- and Pier 70 district from being listed?
- 18 MS. BRADLEY: I don't think I have the
- 19 information to answer that because I don't know
- 20 enough about what Michael was previously saying.
- 21 He's probably a more important person to answer
- this than me, since I'm not an architectural
- 23 historian.
- 24 But I wouldn't say that it wasn't, but
- 25 before you say listed, the information of

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1 evaluating integrity, which I think the report
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- 2 that we relied on didn't go to the extent that you
- 3 would do to list that.
- 4 HEARING OFFICER VALKOSKY: Okay, back up
- 5 one step from listed. Is there anything that
- 6 would prevent it from being characterized as
- 7 eligible for listing?
- 8 MS. BRADLEY: I don't think so.
- 9 MR. CARROLL: Just to be clear, we're
- 10 talking about the Pier 70 district.
- 11 HEARING OFFICER VALKOSKY: We're talking
- about Pier 70, and the question is essentially
- 13 could that be --
- MS. BRADLEY: Yes.
- 15 HEARING OFFICER VALKOSKY: Is there
- 16 anything which would prevent it from being
- 17 eligible for listing?
- 18 MR. CORBETT: Well, I think it's the
- 19 same as what you just said about it being listed.
- 20 That you'd have to go through the exercise of
- 21 applying the, you know, looking at the integrity
- in relation to the seven aspects of integrity.
- MS. BRADLEY: We did accept, though, the
- 24 information that had been previously done by Alice
- 25 Carey and Company in identifying the district in

1 the work that we did. So that was the -- in other

- 2 words, that was the safest thing to do, to say
- 3 yes, it is, does appear to be eligible as an
- 4 historic district. And so we treated it as such
- 5 in our work.
- 6 HEARING OFFICER VALKOSKY: Okay. And
- 7 when we started off on this, this morning, I
- 8 believe you said that there really is, insofar as
- 9 consideration of impacts and mitigation, no
- 10 effective difference between something that is
- 11 eligible and something that is listed on the
- 12 California Register of Historical Resources, is
- 13 that correct?
- 14 MS. BRADLEY: As far as I know, at a
- 15 state level, different local governments might
- have different treatments. But I don't know that.
- 17 HEARING OFFICER VALKOSKY: Okay, so as
- 18 far as you know it would be the same
- 19 consideration. I think I used the word
- 20 protection, what I meant was consideration.
- MS. BRADLEY: Under CEQA, yes.
- 22 HEARING OFFICER VALKOSKY: Okay. Well,
- let's just, hypothetically, assume that Pier 70 is
- 24 eligible or a listed historical resource, okay.
- 25 Under this assumption would

1	rehabilitation of a building or buildings in that
2	district, such as San Francisco identifies
3	building 113, be adequate mitigation, in your

- 4 opinion, for removal of other structures within
- 5 the district, such as the meter house or the
- 6 compressor house, or both?
- 7 MS. BRADLEY: But the meter house and
- 8 the compressor house are not within that district
- 9 right now.
- 10 HEARING OFFICER VALKOSKY: Okay, well --
- MS. BRADLEY: Maybe we were talking
- 12 about two different things when I answered your
- 13 question. I thought you were talking about Pier
- 14 70 as a historic district.
- 15 HEARING OFFICER VALKOSKY: I am talking
- about Pier 70. And then I'm talking about
- 17 consider the whole area as evidence of an
- 18 industrial --
- MS. BRADLEY: Okay, consider basically
- 20 what the City has proposed.
- 21 HEARING OFFICER VALKOSKY: Yes. So,
- 22 under that hypothetical, would removal of historic
- 23 buildings, such as the meter house and/or
- compressor house, be adequately mitigated by the
- 25 rehabilitation of another building within that

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- 2 And I said building 113 because that's
- 3 the one that San Francisco identified.
- 4 MS. BRADLEY: I think that the thing
- 5 that we are still left with is that the two
- 6 buildings, the meter and the compressor house were
- 7 evaluated as individual structures.
- 8 And just being very very technical, very
- 9 narrow, I don't see how that would mitigate the
- 10 demolition of these buildings as individual
- 11 structures. I can see what you're saying that
- that could be considered a mitigation maybe for
- the historic district, as a property, if you were
- 14 considering the meter house and compressor house
- as part of the historic district.
- 16 HEARING OFFICER VALKOSKY: And that --
- MS. BRADLEY: That's the property.
- 18 HEARING OFFICER VALKOSKY: -- is what
- 19 I'm considering. So, that would be proper if you
- viewed that, the totality. Essentially, and just
- a shortcut, referring to figure 8.3 as most of
- 22 that as historic district, including Pier 70, at
- least a portion of the power plant and the sugar
- 24 refinery.
- MS. BRADLEY: I'm still left with the

1	fact	that	these	two	buildings	are	individually	7

- 2 eligible. And so a separate question would be
- 3 what then is the mitigation for those two
- 4 buildings as individually eligible.
- 5 HEARING OFFICER VALKOSKY: No. I'm
- 6 asking that if you have this overall historic
- 7 district, -- well, the analogy, I could use, I'm
- 8 not sure if it might be more confusing.
- 9 It's kind of like in biological
- 10 resources where you're building something here.
- 11 You displace 20 acres of habitat and you go, well,
- okay, we can make up for that by putting 30 acres
- of habitat, similar habitat somewhere else.
- 14 Essentially asking if there's a similar
- 15 type of process that occurs here, saying, no, we
- have to destroy, we have to demolish these two
- 17 buildings, but we can mitigate that acceptably by
- 18 rehabilitating or whatever, another part of that
- 19 historic district.
- 20 MS. BRADLEY: Well, you look at historic
- 21 district as one property, and so what you would be
- doing is saying is there some way within the
- 23 property of the historic district we can mitigate
- the removal of this portion of the district.
- 25 HEARING OFFICER VALKOSKY: Right.

1	MS. BRADLEY: Yes. I mean that is done.
2	HEARING OFFICER VALKOSKY: Okay. So
3	there is nothing done, okay. And under that, if
4	you are talking about rehabilitation of a
5	building, and there are certain meaning that
6	rehabilitation as in the profession?
7	MS. BRADLEY: Yes. There are the
8	Secretary of Interior's standards which we have
9	referred to, which come out of the federal
10	process, but has also been used in the state
11	process.
12	And there's different types of ways to
13	treat a building. There's rehabilitation; there's
14	restoration; there's preservation. And these
15	terms have different ways you rebuild the
16	building, different ways you are allowed to modify
17	the building. And the Secretary's standards kind
18	of give you guidelines for rehabilitation, what
19	would that mean.
20	And generally that means that you're
21	retaining the building, but that you are maybe
22	going to be using it for something other than its
23	original use. And they provide you a series of

original use. And they provide you a series of guidances to make decisions so that you can do that and still retain the significance and

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1 integrity of the property.
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2	MR. SMITH: In the instances you refer
3	to that occur where there's historical mitigation,
4	you rehabilitate a structure in order to destroy
5	another structure, are there guidelines for how
6	that mitigation is quantified? How many buildings
7	is worth this building; or what value of
8	rehabilitation is worth demolishing that building?
9	MS. BRADLEY: Like everything else in
10	our process, there's nothing quantifiable. But
11	you certainly, what you would do is you would need
12	to look at the district, as a whole, and try to
13	balance the number, the use, the size, the
14	importance of what's being demolished in
15	relationship to the total property. And find a
16	mitigation that would be comparable to that.
17	I think, you know, to say that if you
18	tear down two buildings you got to rehabilitate
19	two, there's nothing prescribed that's that
20	quantifiable.
21	PRESIDING MEMBER PERNELL: Ms. Bradley,
22	am I to understand that, in your opinion, either
23	you or Mr. Corbett, that Pier 70, in your opinion,
24	is not necessarily an historic district, given the

fact there is, as I recall this morning some

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- 2 least in your opinion, a historic district.
- MR. CORBETT: Pier 70 has been evaluated
- 4 as an historic district, and we accept that.
- 5 PRESIDING MEMBER PERNELL: So you would
- 6 accept the fact that it's a historic district?
- 7 MR. CORBETT: Well, yes. But that
- 8 doesn't mean that it's actually been listed.
- 9 PRESIDING MEMBER PERNELL: I understand
- 10 that, but I'm just trying to get --
- MR. CORBETT: Right.
- 12 PRESIDING MEMBER PERNELL: -- whether or
- 13 not we have an argument here of whether or not
- it's a historic district.
- MR. CORBETT: No.
- MS. BRADLEY: Well, we relied on the
- 17 report that was prepared by Alice Carey and
- 18 Company a number of years ago. And I could tell
- 19 you the date if I looked.
- 20 And the information that they provided,
- 21 to the extent that they provided it, supported
- 22 their evaluation that Pier 70 was significant, and
- 23 that it had sufficient integrity.
- I believe they looked at it primarily
- 25 under criterion C, which is historic architecture,

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- 2 PRESIDING MEMBER PERNELL: All right.
- 3 Do you agree with that report?
- 4 MS. BRADLEY: I found no reason to
- 5 disagree with it.
- 6 PRESIDING MEMBER PERNELL: Just one
- final question. I don't even think it's relevant
- 8 now, but absent the state's designation who has
- 9 jurisdiction over whether a district is historic
- 10 or not?
- 11 MS. BRADLEY: I believe in San Francisco
- it would be the City.
- 13 PRESIDING MEMBER PERNELL: San Francisco
- would have jurisdiction over this?
- MS. BRADLEY: At the local level, yes.
- 16 PRESIDING MEMBER PERNELL: Okay.
- 17 HEARING OFFICER VALKOSKY: Redirect, Mr.
- 18 Carroll? I'm sorry, was there any more cross-
- 19 examination?
- 20 MR. BOSS: I just have a couple of
- 21 questions of Michael.
- 22 CROSS-EXAMINATION
- 23 BY MR. BOSS:
- Q Your evaluations were, a lot of them
- 25 were based on Ward Hill's work, is that correct?

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1
                   Did you read the it's called Potrero 7
 2
        phase 1 cultural resource by Worth and Associates?
 3
                  MS. BRADLEY: Could you give me the date
         on that?
                   MR. BOSS: March '79.
 5
                   MS. BRADLEY: I think that was used in
 6
        preparing parts of the historic context. I did
7
         not read that I'm aware of. But I'm aware of
8
9
         the name of that report.
10
                   MR. BOSS: In your testimony you
         acknowledge that you're aware of the questions and
11
12
         data requests 61 and 62, which refer to this
13
         report, so I'm wondering whether or not you
14
         actually did have a reliance on this report.
15
                   MR. CORBETT: I'm aware of the report,
16
        but I haven't read it, not really.
17
                   MR. BOSS: Okay. So your conclusions,
18
         although based on Ward Hill's work, which are
        based on Worth and Associates' work, it seems
19
20
         troubling to me. I don't know how to ask the
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although based on Ward Hill's work, which are
based on Worth and Associates' work, it seems
troubling to me. I don't know how to ask the
question. But, I have a hard time understanding
your conclusions if there was reliance on these,
but you're not familiar with them.

MR. CARROLL: Well, I think the response to the question was there was reliance on the work

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1 conducted by Ward Hill. That doesn't necessarily
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- 2 mean that they independently reviewed all of the
- 3 resources on which Mr. Hill relied upon in
- 4 conducting his analysis.
- 5 MR. BOSS: I would have liked to have
- 6 seen that exception in the testimony then, as
- 7 opposed to in the testimony, and I'd have to dig
- 8 it up, where --
- 9 MR. CARROLL: You will have to dig it up
- if you're going to talk about it, because I can't
- 11 respond if I don't know what you're talking about.
- MR. BOSS: Okay.
- 13 PRESIDING MEMBER PERNELL: Whose
- 14 testimony are we talking about?
- MR. BOSS: Michael Corbett's.
- 16 PRESIDING MEMBER PERNELL: Mr.
- 17 Corbett's.
- 18 MR. CARROLL: This is in his prepared
- 19 testimony?
- MR. BOSS: I believe so.
- 21 HEARING OFFICER VALKOSKY: What were the
- 22 specific data responses referred to?
- 23 Sir, what were the specific --
- MR. BOSS: It's on page 4 of Mr.
- 25 Corbett's testimony.

1	HEARING OFFICER VALKOSKY: Okay, are you
2	talking about data response 62 and 63?
3	MR. BOSS: Correct, 62 and 63. The
4	question was
5	HEARING OFFICER VALKOSKY: Okay, that's
6	part of exhibit 7.
7	MR. CARROLL: Okay, let us get there.
8	(Pause.)
9	MR. CARROLL: I'm sorry, the question
10	relates to response to Dogpatch Neighborhood
11	Association data request sixty
12	MR. BOSS: Sixty-two.
13	MR. CARROLL:two.
14	MR. BOSS: Sixty-two and 63.
15	(Pause.)
16	MR. CARROLL: Okay, and the question is?
17	MR. BOSS: The original question was did
18	Michael Corbett review the Worth and Associates'
19	1979 report?
20	MS. BRADLEY: The historic overview or
21	the test excavation?
22	MR. BOSS: His documents.
23	MS. BRADLEY: The overview and
24	inventory?

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MR. BOSS: Correct. Working backwards,

1 you have testified that you relied on Ward Hill,

- 2 and you've testified, according to your response
- in your testimony, that you relied on this, also.
- 4 Because you've worked on the preparation of the
- 5 response to a question which was directed at --
- 6 included in the information in the report.
- 7 MR. CARROLL: Actually that is not what
- 8 the response -- it says the very last sentence in
- 9 the response, there's an explanatory note on
- 10 background. The last sentence states that
- therefore no reliance can be made on the Worth
- 12 report with regard to existing station A
- 13 buildings.
- 14 So I think the response was that the
- 15 witness did not rely on the Worth report in
- 16 responding to the data request.
- MR. BOSS: Okay, but Ward Hill refers to
- 18 this report. I'm just, you know, I'm just a
- 19 layman trying to figure this out logically.
- 20 We have a pretty simple straightforward
- 21 situation where we have what I consider to be
- 22 rather provable large historic area that was
- 23 interconnected by ownership, by architecture, by
- industrial uses, by the candy company being close
- 25 to a sugar factory and a sugar factory being there

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1 and --
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- 2 HEARING OFFICER VALKOSKY: Sir, sir, you
- 3 don't --
- 4 MR. BOSS: -- so forth. So, --
- 5 HEARING OFFICER VALKOSKY: Your
- 6 witnesses will get a chance to testify today.
- 7 MR. BOSS: Right, and I understand.
- 8 But, as I go through this, my question -- let me
- 9 get back to my original question.
- 10 You have not read this?
- 11 MR. CORBETT: Have not.
- MR. BOSS: Okay, thank you. Have you
- read the Dogpatch Neighborhood Association's -- or
- the Dogpatch Neighborhood historical?
- MR. CORBETT: Yes, I have.
- MR. BOSS: Including the context
- 17 statement?
- MR. CORBETT: Yes, I have.
- MR. BOSS: Do you agree with it
- 20 substantially?
- 21 MR. CORBETT: I think it makes a very
- 22 strong case for a historic district.
- MR. BOSS: Okay. Have you read the City
- 24 and County of San Francisco's central waterfront
- 25 historic district?

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- 2 MR. BOSS: Have you read its context
- 3 statement?
- 4 MR. CORBETT: Yes.
- 5 MR. BOSS: Do you agree substantially
- 6 with its conclusions?
- 7 MR. CORBETT: Well, I think it also
- 8 makes a strong case for historic district.
- 9 MR. BOSS: Okay. If you had read those
- 10 prior to your preparation of your station A
- analysis would it have changed in any way your
- 12 conclusions?
- 13 MR. CORBETT: Well, I didn't do the
- 14 station A analysis, but I assume that if those had
- been available and they had been read before then
- 16 that it might have had a bearing on -- they might
- 17 have looked at historic district. I don't --
- MR. BOSS: Those are my only questions,
- 19 thank you very much.
- 20 HEARING OFFICER VALKOSKY: Mr. Corbett,
- 21 could you just clarify, what are the boundaries of
- 22 the historic district that you were just referring
- 23 to?
- MR. CORBETT: Oh, I thought he was
- 25 referring to the Potrero Point, the one that the

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1 City's witnesses have identified, a potential
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- 2 historic district for Potrero Point.
- 3 HEARING OFFICER VALKOSKY: Okay, and is
- 4 that --
- 5 MR. CORBETT: Those --
- 6 HEARING OFFICER VALKOSKY: What I want
- 7 to know is what you were answering.
- 8 MR. CORBETT: I was answering, I thought
- 9 that's what he was referring to, and that's what I
- 10 was --
- 11 HEARING OFFICER VALKOSKY: Okay. So you
- were referring to the Potrero Point, potential
- 13 Potrero Point historic district as delineated in
- 14 testimony --
- MR. CORBETT: Correct.
- 16 HEARING OFFICER VALKOSKY: -- from the
- 17 City?
- MR. CORBETT: Correct.
- 19 HEARING OFFICER VALKOSKY: Okay. Thank
- 20 you.
- MR. BOSS: Which report is that? Are we
- 22 talking about --
- 23 HEARING OFFICER VALKOSKY: That's in the
- 24 testimony that was submitted for this hearing.
- MR. BOSS: Oh, okay. I was referring to

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1 something else that I submitted, which was --
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- 2 HEARING OFFICER VALKOSKY: That's what I
- 3 thought, yes.
- 4 MR. BOSS: -- a -- the City and County
- 5 Planning Department conducted a survey of the
- 6 central waterfront. It was in draft form; it was
- 7 completed six, eight months ago.
- 8 HEARING OFFICER VALKOSKY: Okay, and
- 9 that was --
- 10 MR. BOSS: This has a context statement.
- 11 HEARING OFFICER VALKOSKY: Okay, and
- that report has a name, right?
- MR. BOSS: Yes.
- 14 HEARING OFFICER VALKOSKY: Could you --
- MR. BOSS: It's called the central
- 16 waterfront cultural resource survey.
- 17 HEARING OFFICER VALKOSKY: And its date
- 18 is?
- 19 MR. BOSS: October 2001, San Francisco
- 20 Planning Department.
- 21 HEARING OFFICER VALKOSKY: Okay. Mr.
- 22 Corbett, --
- MR. CORBETT: Well, I'm not sure that
- 24 that document supports the Potrero Point historic
- 25 district. It supports the Pier 70 historic

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1
        district.
 2
                   It provides information that could be
         used in determining a Potrero Point historic
 3
         district, but I'm not sure that it identifies one.
                   HEARING OFFICER VALKOSKY: Right, and
 5
         when you said that you think there were good
 6
         arguments made to qualify a broader area --
 7
                   MR. BOSS: Right.
 8
                   HEARING OFFICER VALKOSKY: -- as a
 9
        historic district, you were referring to the
10
11
        broader Potrero Point historic district as
12
        described in the testimony --
                   MR. BOSS: By the City's witnesses.
13
14
                   HEARING OFFICER VALKOSKY: -- by the
15
        City's witnesses --
16
                   MR. BOSS: Correct.
17
                   HEARING OFFICER VALKOSKY: -- for
18
         today's hearings? Okay, I just want that
         clarified.
19
20
                   MR. BOSS: Right.
                   HEARING OFFICER VALKOSKY: Thank you.
21
                   MR. BOSS: So you don't have a
22
23
        conclusion on this document? Yes or no?
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25

MR. CARROLL: A conclusion as to what?

MR. BOSS: I asked the question had he

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1 read it. Have you read this?
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- 2 MR. CORBETT: Yes, I have.
- 3 MR. BOSS: Okay. Have you read the
- 4 context statement?
- 5 MR. CORBETT: Yes.
- 6 MR. BOSS: Do you agree with its
- 7 conclusions substantially?
- 8 MR. CARROLL: Which -- you're going to
- 9 need to be more specific. Which particular
- 10 conclusions are you asking him if he agrees with?
- MR. BOSS: I'll read it if we have that
- 12 much time.
- 13 HEARING OFFICER VALKOSKY: Could you
- just summarize a couple of key points?
- MR. BOSS: Conclusions. Central
- 16 waterfront area includes Dogpatch neighborhood is
- 17 a large geographic area of historic significance
- of mixed use industrial and residential districts
- 19 from 1854 to 1948.
- 20 Dot, dot, dot, at a very minimum central
- 21 waterfront area's historic resources should be
- 22 given special consideration in planning issues and
- 23 rezoning and demolition of identified historic
- 24 buildings, structures and any objects within the
- 25 survey boundaries.

1 It ba	sically the	conclusion	of	the
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- 2 context statement is that there's a large historic
- 3 industrial area.
- 4 MR. CARROLL: I disagree. The facts
- 5 that -- I'm sorry, the conclusion that you just
- 6 stated has not been demonstrated.
- 7 HEARING OFFICER VALKOSKY: Correct.
- 8 Just ask the witness on those two conclusory
- 9 points that you summarized if he agrees with them.
- MR. BOSS: Do you agree that the central
- 11 waterfront is -- that you're in the middle of a
- 12 mixed use industrial historic district?
- MR. CORBETT: I agree that it's a mixed
- 14 use historical industrial area. Whether or not it
- 15 meets the standards of the criteria of a historic
- 16 district, I'm not sure.
- 17 MR. BOSS: Okay. I'll let it go. Thank
- 18 you.
- 19 HEARING OFFICER VALKOSKY: Okay.
- 20 Redirect.
- 21 MR. CARROLL: I do have redirect but I'd
- like to request a short recess before we do that,
- five minutes if possible.
- 24 HEARING OFFICER VALKOSKY: Okay.
- MR. CARROLL: Thank you.

	- · ·
1	(Brief recess.)
2	PRESIDING MEMBER PERNELL: Back on the
3	record.
4	HEARING OFFICER VALKOSKY: There is no
5	truth to the rumor we'll be doing the other topics
6	tonight, too.
7	(Laughter.)
8	HEARING OFFICER VALKOSKY: The
9	Committee's intention is to finish cultural
10	resources. Obviously that depends on some unknown
11	factors, but that is the intention.
12	With that, redirect, Mr. Carroll.
13	MR. CARROLL: Yes, thank you. I'm going
14	to conduct redirect of Mr. Corbett and Ms. Bradley
15	at the same time, so they'll answer back and forth
16	a little bit here.
17	REDIRECT EXAMINATION
18	BY MR. CARROLL:
19	Q I want to first focus, Mr. Corbett and
20	Ms. Bradley, on the meter house and the compressor
21	house as individual resources and sort of setting
22	aside for the moment all the discussion about
23	districts and looking back at the meter house and

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compressor house as individual resources.

You both have testified in your prepared

24

1 testimony and in your live testimony today that

- 2 those two resources were identified by Ward Hill
- 3 in an analysis that you've since adopted as
- 4 individually eligible under criterion one, is that
- 5 correct, Mr. Corbett?
- 6 MR. CORBETT: Yes.
- 7 MR. CARROLL: Ms. Bradley, would you
- 8 agree with that?
- 9 MS. BRADLEY: Yes.
- 10 MR. CARROLL: There has been testimony
- 11 today -- sorry, strike that.
- 12 It's been suggested today that perhaps
- 13 buildings that have also been identified as
- 14 significant under criterion 3, and, Mr. Corbett,
- 15 you indicated earlier that you did not think that
- was an unreasonable conclusion, is that correct?
- MR. CORBETT: Correct.
- 18 MR. CARROLL: And I take it then that
- 19 this is one of those areas where reasonable
- 20 architectural historians might disagree over which
- 21 criterion or criteria a resource is eligible
- 22 under, is that correct?
- MR. CORBETT: Yes.
- MR. CARROLL: Ms. Bradley, would you
- agree with that?

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1 MS. BRADLEY: Yes.
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- MR. CARROLL: Now, moving from the first
  step of identifying significance to the second
  step of identifying integrity, Mr. Corbett, you
  testified that both in your prepared testimony and
  your oral testimony today that the primary aspects
  of integrity retained by the compressor house and
  the meter house were location and association, is
- MR. CORBETT: Yes.

that correct?

- MR. CARROLL: Does that necessarily mean
  that they do not retain some level of integrity
- with respect to the other factors?
- MR. CORBETT: No, it doesn't.
- MR. CARROLL: Ms. Bradley, do you agree
- 16 with the responses that Mr. Corbett gave to my
- 17 previous two questions?
- MS. BRADLEY: Yes, I do.
- 19 MR. CARROLL: Mr. Corbett, you responded
- 20 to a series of questions from Ms. Minor of the
- 21 City that asked you to assume that the meter house
- 22 and the compressor house were eligible under both
- criterion 1 and criterion 3, and I'd like you to
- do the same. And, Ms. Bradley, I'd like you to
- 25 make that assumption, as well.

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                   Was it your testimony that if you were
         to assume that they were significant under
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 3
         criterion 1 and criterion 3 that that would not
         change your conclusions and recommendations as to
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         appropriate mitigation measures?
                   MR. CORBETT: That's correct.
 6
                   MR. CARROLL: And, Ms. Bradley, would
 7
         you agree with that?
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 9
                   MS. BRADLEY: Yes, I'd agree.
                   MR. CARROLL: And would that change
10
         either of your opinions as to whether or not
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12
         relocation of the building would -- of the
13
         buildings, either building, would mitigate the
14
         impacts on those buildings?
15
                   MR. CORBETT: No, it wouldn't change.
16
                   MR. CARROLL: Ms. Bradley?
                   MS. BRADLEY: That's correct, relocation
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18
         off the historic parcel would not mitigate it.
                   MR. CARROLL: So is it the case that,
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20
         let's make it a different assumption. Let's
         assume that we have an historic resource that is
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         significant only under criterion 3.
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                   Are there situations where it would
         be -- strike that. Are there situations where it
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         would be inappropriate or are there situations in
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1 which it would be possible that the resource would

- 2 lose its eligibility by being relocated even
- 3 though it was identified -- I'm sorry, even though
- 4 it was eligible only under criterion 3?
- 5 MR. CORBETT: Yes.
- 6 MR. CARROLL: So, in other words, it
- 7 doesn't always make sense to relocate a building
- 8 deemed eligible under criterion 3?
- 9 MR. CORBETT: That's correct.
- 10 MR. CARROLL: Mr. Corbett, you, in
- 11 response to a series of questions from Ms. Minor,
- gave your impressions as to whether or not the
- 13 broader Potrero Point historic district, which has
- 14 been suggested by the City and County in their
- 15 testimony filed in this matter, retains integrity.
- 16 And she went through each of the
- 17 elements of integrity and you provided your
- 18 responses to her.
- 19 Is that the way that you would undertake
- 20 that second step in determining whether or not the
- 21 resource was eligible under normal circumstances?
- MR. CORBETT: No. I would never do it
- 23 that way if I were engaged in a normal situation.
- I would take time and have materials in front of
- 25 me to make those decisions.

1	MR. CARROLL: So if, at some point in
2	the future someone were to review the transcript
3	from this hearing and make a statement to the
4	effect that Mr. Corbett expressed his expert
5	opinion that this broader district retained
6	integrity of materials, would you agree with that
7	statement, as an example?
8	MR. CORBETT: No.
9	MR. CARROLL: Ms. Bradley, you indicated
10	in response to a question, I believe by Mr. Boss,
11	with respect to the research that was done to
12	support section 8.3, that in your opinion it did
13	not contain a great deal of independent primary
14	research.
15	Is it typical in your fields to rely on
16	existing primary research that's been done on
17	existing secondary resources?
18	MS. BRADLEY: Yes. I mean if the report
19	was prepared by someone who meets professional
20	qualifications and the methods that they describe

MS. BRADLEY: Yes. I mean if the report was prepared by someone who meets professional qualifications and the methods that they describe that they used are the ones that are agreed professionally that we should use, and what they write supports their findings, then, yes, we have no reason not to use their work.

We don't go back and re-do it.

1	MR. CARROLL: And in this particular
2	case did you have any reason to doubt any of the
3	resources that you relied upon in completing your
4	analysis for this project?
5	MS. BRADLEY: No, they all seemed to
6	meet professional standards for identifying if
7	there were potential historic properties there.
8	MR. CARROLL: Mr. Corbett, in response
9	to a series of questions, and this was some time
10	ago in the day, from Mr. Pernell, there was some
11	discussion about use of the buildings and how the
12	use would impact. And I just want to clarify
13	because I think there's a bit of confusion.
14	Is it your testimony that movement of
15	the meter house and the compressor house off from
16	the historic gas manufacturing parcel makes them
17	ineligible for listing on the California Register?
18	MR. CORBETT: Yes.
19	MR. CARROLL: And is it your testimony
20	that retaining them in their current orientation,
21	in their current location would allow them to
22	continue to be eligible regardless of their use?
23	MR. CORBETT: If presumably any new use
24	would require some adaptation, and if that
25	adaptation was made using the Secretary of

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1 Interior's standards, then the particular use of
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- 2 the buildings wouldn't make any difference.
- 3 MR. CARROLL: Thank you. I want to move
- 4 now away from discussion on the individual
- 5 resources and talk about the numerous districts,
- 6 the proposed districts that have been discussed
- 7 today.
- 8 And just for the sake of clarity I want
- 9 to walk through each of the proposed districts
- 10 that's come up in our discussions today and ask
- 11 you a series of questions about those.
- 12 The first is Pier 70. There's been
- discussion today about whether or not Pier 70
- 14 constitutes an historic district.
- 15 Mr. Corbett, is Pier 70 an officially
- designated historic district?
- MR. CORBETT: No.
- 18 MR. CARROLL: Has the analysis been
- done, and by that I mean the determination of
- 20 significance and the determination of integrity,
- 21 that would allow one to conclude that there is an
- 22 eligible -- that that Pier 70 is an eligible
- 23 district, notwithstanding the fact that it hasn't
- been officially determined to be so?
- MR. CORBETT: I think so.

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1 MR. CARROLL: Now, let's look at the
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- 2 potential Dog Patch -- let me back up.
- 3 Ms. Bradley, do you agree with the
- 4 answers that Mr. Corbett just gave to my last two
- 5 questions?
- 6 MS. BRADLEY: Yes, I do.
- 7 MR. CARROLL: Moving now to the Dogpatch
- 8 district, has Dogpatch, Mr. Bradley, been
- 9 officially designated an historic district as far
- 10 as you know?
- 11 MR. CORBETT: I don't know, I don't
- 12 think it's been designated.
- MR. CARROLL: Ms. Bradley, do you know
- the answer to that question?
- 15 MS. BRADLEY: I don't know the answer to
- 16 the designation, no.
- 17 MR. CARROLL: Has the work been done in
- 18 terms of identifying the significance and
- 19 integrity to make Dogpatch eligible as an historic
- 20 district, in your opinion?
- MR. CORBETT: Yes.
- MR. CARROLL: Ms. Bradley?
- MS. BRADLEY: Yes, I agree.
- MR. CARROLL: Now, moving to what I'll
- 25 refer to as the Potrero Point district, and by

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1 that I mean the very broad district that was
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- 2 suggested may exist in testimony filed by the City
- 3 and County.
- 4 Mr. Bradley, has that district been
- 5 identified officially as an historic district?
- 6 MR. CORBETT: You're talking to me?
- 7 MR. CARROLL: Yes, I am.
- 8 MR. CORBETT: No.
- 9 MR. CARROLL: As far as you know, has
- 10 the work been done both to establish the
- 11 significance and the integrity of that very broad
- 12 district, such that we can say today that it's
- eligible for listing as an historic district?
- MR. CORBETT: No.
- MR. CARROLL: Ms. Bradley, would you
- agree with the answer to those last two questions?
- MS. BRADLEY: I agree, yes.
- 18 MR. CARROLL: Mr. Bradley, you responded
- 19 to a series of questions from the Committee with
- 20 respect to when it would be appropriate to
- 21 mitigate the impacts to one building by
- 22 rehabilitating another building within the same
- 23 district.
- In your opinion, would the demolition of
- 25 an individually eligible resource be mitigated

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- 2 rehabilitation of another resource in an
- 3 identified historic district?
- 4 MS. BRADLEY: What you're asking --
- 5 MR. CARROLL: I'm not being clear. Let
- 6 me lay out the assumption first.
- 7 Let's assume that there is an historic
- 8 district. Let's further assume that there are a
- 9 series or a number of buildings located within
- 10 that historic district.
- 11 Let's assume that one of those
- buildings, which is individually eligible for
- listing, is to be demolished.
- 14 Would rehabilitation of another building
- 15 within that district mitigate the impact of
- demolishing the individually eligible building
- 17 below a level of significance?
- MS. BRADLEY: It's my understanding that
- a building that's both eligible as a part of a
- 20 district and individually eligible, that you would
- 21 need to be able to mitigate both aspects if you
- 22 were tearing it down.
- 23 And it would seem to me that you might
- 24 be able to mitigate the contributing status to the
- 25 district, but that you would still be left with

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1 how to mitigate demolishing a building that's
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- 2 individually eligible. And that that would not be
- 3 answered.
- 4 MR. CARROLL: So let's make it more
- 5 concrete. The City, in their prepared testimony,
- 6 has proposed rehabilitation of building -- they
- 7 proposed two things. First, they had proposed
- 8 that there is a broader historic district which
- 9 includes, amongst other things, the compressor
- 10 house and the meter house and building 113 at Pier
- 11 70.
- 12 In your opinion, assuming that the
- district existed, which we've established it
- doesn't, but assuming that it did, would
- 15 rehabilitation of building 113 mitigate below a
- level of significance the demolition of the meter
- house and the compressor house?
- MS. BRADLEY: The meter house and the
- 19 compressor house have been identified as
- 20 individually eligible. And the CEC has concurred
- 21 with what applicant's report said. I believe the
- 22 City supports that based on their testimony that
- they think it's also eligible under criterion 3
- 24 individually.
- So, I would think professionally that

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1 you're still stuck with how to mitigate the
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- 2 individual significance of these buildings
- 3 whenever they're demolished. And that a building
- 4 that's a part of a historic district, another
- 5 building might not do that.
- 6 MR. CARROLL: Mr. Corbett, do you agree
- 7 with that?
- 8 MR. CORBETT: Yes.
- 9 MR. CARROLL: Mr. Corbett, in response
- 10 to questions from Mr. Boss, or I should say there
- 11 were some questions from Mr. Boss regarding the
- 12 Dogpatch historic resources survey and the central
- 13 waterfront historic resources survey made by the
- 14 City Planning Department.
- 15 And some questions about whether or not
- 16 those documents established a district. And I
- 17 think unfortunately we were perhaps not all on the
- same page in terms of what was meant by district.
- 19 So I want to clarify.
- 20 You're familiar with those two
- 21 documents, is that correct?
- MR. CORBETT: Yes.
- 23 MR. CARROLL: In your opinion does the
- 24 Dogpatch survey satisfy the requirements of
- 25 eligibility for establishing an historic district

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within the Dogpatch Neighborhood?
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- 2 MR. CORBETT: Yes.
- 3 MR. CARROLL: And does the Dogpatch
- 4 survey satisfy the requirements for establishing a
- 5 broader district which would include all the
- 6 elements including Pier 70, the Potrero Power
- 7 Plant, all those elements that are described in
- 8 the City's Potrero Point historic district?
- 9 MR. CORBETT: No.
- 10 MR. CARROLL: And then with respect to
- 11 the central waterfront historic survey, in your
- 12 opinion does that document contain sufficient
- information to establish that there is an eligible
- 14 Pier 70 historic district?
- MR. CORBETT: I think so.
- MR. CARROLL: And in your opinion does
- 17 that document contain sufficient information to
- 18 conclude that there is an eligible Potrero Point
- 19 historic district? By that I mean the much
- 20 broader district.
- MR. CORBETT: No.
- MR. CARROLL: Ms. Bradley, would you
- 23 agree with respect to the questions I just asked
- Mr. Corbett about what districts may or may not be
- 25 established by the Dogpatch survey and the central

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1	waterfront	SIITWAW

- MS. BRADLEY: Yes. The purpose of the
- 3 Dogpatch survey was not to look at a broader
- district, so of course it did not identify that.
- 5 And the City's -- they identify, yes, they
- 6 identify the context of historic industry, but,
- 7 no, they do not identify this Potrero Point
- 8 historic district.
- 9 MR. CARROLL: And there was some
- 10 discussion about the scope of the analysis that
- 11 was undertaken and whether or not the scope should
- 12 have been broader.
- 13 As a matter of fact in the analysis that
- 14 you conducted you did consider impacts on Pier 70
- 15 I'll use the term district with a lower d, Pier 70
- 16 area, is that correct?
- 17 MR. CORBETT: Yes.
- MR. CARROLL: Ms. Bradley?
- MS. BRADLEY: Yes, we did.
- 20 MR. CARROLL: And did you also analyze
- 21 impacts on the sugar warehouses to the south of
- the project?
- MR. CORBETT: Yes.
- MS. BRADLEY: Correct.
- MR. CARROLL: And did you analyze

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- 2 Power Plant?
- 3 MS. BRADLEY: The only other buildings
- 4 that were identified other than the two groups
- 5 that you've mentioned, the Pier 70 buildings and
- the sugar warehouse buildings, would be the ones
- 7 on station A. And, yes, we evaluated impacts to
- 8 those.
- 9 MR. CARROLL: I have no further
- 10 questions at this time, thank you.
- 11 HEARING OFFICER VALKOSKY: Mr.
- 12 Westerfield, redirect?
- MR. WESTERFIELD: No questions.
- 14 HEARING OFFICER VALKOSKY: Ms. Minor.
- MS. MINOR: Just one quick question for
- Mr. Corbett or Ms. Bradley, whichever you believe
- is appropriate.
- 18 RECROSS-EXAMINATION
- 19 BY MS. MINOR:
- 20 O Based on the information that is
- 21 available to you today, do you believe that as a
- 22 part of your scope of assignment you should have
- 23 made an assessment as to whether a potential
- 24 historic district existed?
- MR. CARROLL: I'm sorry, could you lay

1	out	the	premise	of	the	question	again?
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- 2 MS. MINOR: Based upon the information
- 3 that is available to you today do you believe that
- 4 you should have made an assessment as to whether
- 5 there is a historic district that would include
- 6 some of the industrial sites on Potrero Point?
- 7 (Pause.)
- 8 PRESIDING MEMBER PERNELL: Anyone?
- 9 MS. BRADLEY: I'm just going to let
- 10 you -- architectural historian and I'll follow up.
- 11 Well, it's always hard to say what we
- 12 should have done. I would answer it by saying
- 13 that the information that the City has presented
- 14 has been done by people who meet professional
- 15 standards. And they have presented information
- that seems persuasive.
- I'm not sure, I mean if that information
- 18 had been available to us whenever we had been
- 19 doing this, would we have taken advantage of it,
- yes, we would have. But it wasn't.
- 21 MR. CORBETT: Yeah, I think that's
- 22 correct. We didn't. There wasn't information
- 23 that we were aware of that indicated that there
- 24 was such a district.
- MS. MINOR: Okay, thank you.

1	HEARING OFFICER VALKOSKY: If that
2	information had been available, and I realize I'm
3	indulging in compound speculation, what is the
4	likelihood that it would have changed your
5	conclusions?
6	MR. CORBETT: Well, we would have had
7	we could have, if we were aware of what we know
8	now from the City's witnesses we would have been
9	aware of the significance of a district, which we
10	could then have evaluated for its integrity to
11	determine whether or not it was actually eligible
12	as a historic district.
13	MS. BRADLEY: We would still, also
14	though, have been left with the individual
15	eligibility of the two buildings that had been
16	evaluated by Mr. Hill.
17	HEARING OFFICER VALKOSKY: Okay, so that
18	had that one element would still have been
19	outstanding regardless?
20	MS. BRADLEY: Yes, I don't
21	HEARING OFFICER VALKOSKY: The
22	individual significance
23	MS. BRADLEY: Yes, I don't believe
24	anybody has presented any information that would

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change that evaluation.

1	HEARING OFFICER VALKOSKY: Okay, thank
2	you.
3	Anything further for these witnesses?
4	Okay, you're excused, subject, of course, to
5	recall until we finish this topic. Thank you.
6	PRESIDING MEMBER PERNELL: Thank you,
7	both.
8	Your final witness, Mr. Carroll?
9	MR. CARROLL: Yes. Applicant calls Mr.
10	Mark Stone as our final witness in the area of
11	cultural resources.
12	Whereupon,
13	MARK STONE
14	was called as a witness herein, and after first
15	having been duly sworn, was examined and testified
16	as follows:
17	DIRECT EXAMINATION
18	BY MR. CARROLL:
19	Q Mr. Stone, could you please state your
20	full name, title and employer?
21	A My name is Mark Stone. I am General
22	Manager of Construction for Mirant Corporation.

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A I'm responsible for Mirant's

Q And could you briefly summarize your

23

25

24 qualifications?

1	construction and capital improvement programs,
2	which include supervision and management of seven
3	regional project management directors with two to

three projects each.

I have a bachelor of science in civil
engineering from Tristate University; and a master
of science in industrial management with a
specialty in construction management from the
Georgia Institute of Technology.

Q And are you the same Mark Stone that submitted prepared testimony in these proceedings, and which is now a portion of what's been identified as exhibit 28?

14 A Yes.

MR. CARROLL: Before proceeding with Mr.

Stone's testimony, I'd like to make several

typographical corrections to his previously filed

prepared testimony.

Attachment B, page A-1, there are three citations that are missing. The first one, which is on line 5, the first paragraph, should be California Public Resources Code section 21084.1.

MR. WESTERFIELD: Would you repeat that, please, Mike?

MR. CARROLL: Yeah. California Public

- 1 Resources Code 21084.1.
- 2 The second one, which is in the second-
- 3 to-the-last line of that same paragraph should be
- 4 Dames and Moore 1999.
- 5 And the third one which is in the second
- 6 paragraph, fourth line down, should be FSA page
- 7 4.3-17, and AFC page 8.3-24.
- 8 BY MR. CARROLL:
- 9 Q Mr. Stone, if I were to ask you the
- 10 questions contained in your prepared testimony
- 11 today under oath would your answers be the same as
- 12 they were in your prepared testimony with the
- 13 corrections that I made today?
- 14 A Yes. I will be presenting some
- 15 additional information on the meter house and
- 16 compressor house today. And there may be some
- 17 minor points to clarification with the
- 18 construction sequence. And we do need to confirm
- that the seismic upgrades are required; in one
- location they say they may be required.
- 21 Q Okay. So, with some minor
- 22 clarifications and corrections that you'll make
- 23 today, subject to those your answers would be the
- 24 same?
- 25 A Yes, sir, they are.

1 Q And am I correct there are also a number 2 of exhibits identified in your prepared testimony 3 that you're also sponsoring today?

- A Yes, sir.
- Q And could you please provide a brief
  description of the analysis that you completed and
  your conclusions?
- A First we looked at the feasibility of
  relocating the meter house and the compressor
  house; concluded that there's not sufficient space
  on the existing power plant to relocate the
  buildings.
- Secondly, we also concluded that it

  would be impossible to relocate the meter house,

  since the north wall also serves as a retaining

  wall for Humboldt Street.
- And the feasibility of moving the meter
  house and compressor house offsite are
  prohibitively expensive from a practical
  standpoint.
- MR. CARROLL: I've just distributed to
  the parties in the room here and to the Committee
  an aerial photograph of the project site with some
  diagrams on it which we'll explain in a minute.
- We'd like to have this marked as an

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1 exhibit. This was not previously filed with Mr.
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- 2 Stone's testimony, but we think it will aid in the
- 3 discussion today.
- 4 HEARING OFFICER VALKOSKY: Okay, we'll
- 5 identify as exhibit 46 the aerial view which Mr.
- 6 Carroll has just distributed. It is entitled
- 7 Potrero Unit 7 meter and compressor house
- 8 relocation.
- 9 BY MR. CARROLL:
- 10 Q Mr. Stone, based on your knowledge and
- 11 familiarity with the Potrero Power Plant, does
- this aerial photograph, which has been marked as
- exhibit 46, accurately depict the power plant as
- it exists today?
- 15 A It does depict the permanent structures,
- 16 yes.
- 17 Q And looking at the photograph and the
- 18 landscape with the title down in the lower right-
- 19 hand corner, could you please explain to me what
- 20 the buildings are that are outlined in red, which
- 21 are just to the left of center of the aerial
- 22 photograph?
- 23 A Yes. The picture, the aerial photograph
- is shown properly from a geographic sense in that
- 25 north is up and the Bay is to your right, or to

- 1 the east.
- 2 Humboldt Street is the street that runs
- 3 through the center of the site, and immediately
- 4 south of Humboldt Street circled there in red or
- 5 bordered in red are the meter house, which at this
- 6 time of the photograph has a white-looking roof to
- 7 it.
- 8 And then immediately south of the meter
- 9 house is the compressor building, the L-shaped
- 10 building within the red band.
- 11 Q And then moving to the east, or to our
- 12 right across the diagram, could you please explain
- 13 the area that's been outlined in orange? What
- does that area represent?
- 15 A When we did the latest analysis it was
- 16 the only area large enough on the existing site
- 17 which would fit the two buildings in their same
- orientation and relationship to one another in
- 19 there. Although it is very tight with the
- 20 existing structures.
- 21 Q And then moving just to the north of
- 22 there there is another red outline. Could you
- 23 please explain what that area represents?
- 24 A Yes. I have been asked if we were able
- 25 to remove fuel tank number 3 could the buildings

possibly fit into that space. And that represents
an attempt to do that, while again maintaining the
orientation and relationship between the two

buildings.

Q Okay, looking first at the area that is outlined in orange, could you please explain the constraints, as you see them, to relocating the meter house and the compressor house to that particular location?

A There are several concerns that we would have in trying to relocate here. I think it's fairly obvious from the picture there that if you put those in there the doors to the warehouse, which is the gray building immediately south of Humboldt Street, the south side, the access doors to that warehouse would be blocked.

Further, in the extreme southeast corner of the proposed footprint you can see a small building that would be taken out. It's not of great significance to the maintenance people, and something that we might be able to relocate. It's only a minor shed.

However, you're right up against the HVAC and air-moving unit for the sandblast and paint facility. And that would be problematic for

1 us unless we were able to squeeze the amount of
2 space between the buildings.

In addition to that, it takes out our material handling and storage yard, which is the sort of shaded area there. The picture was taken at a time when we were in operation and we are not either constructing or performing an outage on the number 3 unit. As well, it takes most of the existing parking lot with it.

However, the real problem with this location is that it is criss-crossed significantly with numerous underground utilities and services, some of which, frankly, we don't even know. The records dating back to some of these utilities are spotty, at best, and our experience and history in the past has been that this remains a problematic issue with construction at Potrero.

Therefore, we may have operational impacts and other things from the utilities. It's in a central area, as you can see. So many of these services run east and west through this main sector. And the impacts really are very difficult to quantify.

Q Would you foresee having a building in this location impacting your ability in the future

1 to do maintenance on both unit 3 and unit 7?

- 2 A I think from a pure maintenance
- 3 perspective it clearly would impact unit 3 --
- 4 Q Just to clarify, can you identify for us 5 where unit 3 is for those who may not know?
- 6 A Yes, I think that would be helpful.
- 7 Unit 3 is basically the large area on the southern
- 8 portion of the eastern boundary. There are some
- 9 water storage tanks down in the lower left-hand
- 10 corner of that footprint. You can see the stack.
- 11 The latticed white-looking is the boiler
- 12 structure. You also have the turbine shown
- 13 slightly in red out of the shadows. And the
- 14 electrical generators and transformers on the
- 15 north end.
- There are also services that go across
- 17 an access road, and you can see some of the
- services lined up there to the left or west.
- 19 Q I didn't mean to interrupt you when I
- 20 asked you to explain where unit 3 was you were
- 21 answering the question as to whether or not having
- 22 the meter house and the compressor house in this
- location would impede your ability to maintain
- units 3 and 7 in the future.
- 25 A Yes. Now, it would be further removed

1 from the newer unit 7, but it would be a hindrance

- 2 in our ability to stage and store materials,
- 3 provide contractor parking, office spaces. The
- 4 impact probably would be more pronounced on unit 3
- 5 than unit 7.
- 6 Q And moving now to the north, the red
- 7 area that's outlined on top of the storage tank.
- 8 Do you have a current ability to remove that
- 9 storage tank from the power plant site?
- 10 A It is my understanding that we do not.
- 11 The Independent System Operator has required that
- 12 the Potrero Unit 3 have dual fuel capability. It
- 13 runs on natural gas as often -- well, as a matter
- of routine. But the Independent System Operator
- 15 and other regulators require dual fuel be used.
- In the event of seismic event, this would be the
- only power that would be available to the City of
- 18 San Francisco subsequent to a major seismic event.
- 19 Even at that it would probably take us
- 20 several days to try and establish the power plant
- on fuel oil, so in the event of a severe seismic
- event, even with those tanks there, you're
- 23 probably looking at a matter of weeks before the
- 24 power could be restored.
- 25 Q If you were able to obtain approval to

1 remove the fuel storage tank, in your of	opinion
--	---------

- 2 would that be an acceptable location for the meter
- 3 house and the compressor house?
- 4 A It would not be a practical location for
- 5 them, no. I think we included the analysis of
- 6 laydown space. This is an area where I'm going to
- 7 have quite a bit of difficulty with trying to
- 8 construct the new unit, as is.
- 9 In addition, there are major, we would
- 10 know that there would be major interferences with
- 11 utilities. The primary power feed from unit 3
- moves immediately south of the tanks on high
- voltage transmission lines.
- 14 Admittedly they are very difficult to
- see on this overhead photograph, but they are
- 16 there. They run on the north side of Humboldt
- 17 Street, and south of the tankage, and go to the
- 18 PG&E switchyard at the western extreme of Humboldt
- 19 Street as shown.
- 20 We would have to try and re-establish
- 21 the buildings underneath these high voltage
- 22 transmission lines.
- In addition, we know that Humboldt
- 24 Street, per se, has numerous underground utilities
- 25 that run the length east and west of Humboldt

- 1 Street, including at least a 4 kV feed, which we
- 2 use to backfeed unit 3 from the PG&E switchyard.
- 3 Again, there are some other issues with
- 4 unknown utilities in the area. And their presence
- 5 would be problematic.
- 6 Q Does Mirant own any other property in
- 7 the vicinity of the Potrero Power Plant that would
- 8 provide a suitable location for the meter house
- 9 and the compressor house?
- 10 A No.
- 11 Q Could you briefly describe the physical
- 12 process that would be involved in relocating the
- meter house and the compressor house?
- 14 A Let me try to do the meter house first.
- 15 It's probably a little -- we would remove what's
- left of the existing roof trusses and perlins.
- 17 The primary roof has been removed. It was --
- 18 contained levels of asbestos that were considered
- 19 harmful, and was removed under separate authority
- 20 earlier.
- 21 We removed the window treatments, glass,
- for that glass that's remaining; and doors. In my
- 23 description on attachment B it says that we would
- 24 cast a reinforced concrete backup wall on the
- 25 inside of the brick walls.

I think that's a bit deceptive. I think

it should be an unreinforced concrete wall. This

would be done by spraying gunnite to the interior

surfaces providing some stability to the brick

surfaces. But to try and reinforce that concrete

at this stage would most likely result in having

to tear that out again when you did your seismic

upgrades.

What was transcribed here was exactly what the contractor had recommended. And he's not a seismic upgrade expert. So the most efficient way to do it at this stage would be merely to spray concrete on the inside of the bricks.

We'd horizontally saw-cut the existing concrete foundation. We would also saw-cut the walls into manageable panels. This would also include detaching the three sides from the north retaining wall for Humboldt Street.

The brick walls would then be reinforced with large steel beams to the outside creating stability for the -- the structural stability for the wall panels that had been cut.

We would -- okay now that's to get them out of there in rough thing. Now, did you want me to talk about reassembling them?

1	$\cap$	Please.
_	0	riease.

2	А	Okay.	We	would	have	to	fur	rnish	and
3	prepare a	new sit	ce,	either	onsi	ite	or	offsi	lte,
4	depending	on when	re t	that is	5.				

Onsite, in addition to the problems with the utilities, which we would have to straighten out, most likely we would find toxic materials and would have to do remediation to the extent required by the construction.

We would, for seismic reasons, have to drive piling to bedrock. Both the proposed locations are off the bedrock layer on which they currently rest. The length of the piles is yet to be determined, because again a location cannot be accurately predicted at this time.

Same problem with offsite. Depending upon where we were offsite, for seismic reasons we would have to drive piling, structural piling to bedrock.

We would then cast a concrete foundation on top of the piles with appropriate grid beams and other structural features to handle seismic loading. We would have to construct a new reinforced concrete wall to replace the north wall. And then we would, in effect, glue back

1 together again the three sides of brick panels.

2 We would come in most likely on the

3 inside then, put up formwork, install reinforcing

steel between the formwork and the brick. And

5 install a cast-in-place concrete wall that met

current California state seismic requirements.

We would, in all likelihood, have to construct new roof trusses. The existing trusses are not of sufficient size or strength to carry a roof with a seismic load. It may be possible to use parts of the existing trusses, but they would have to be heavily modified and supplemented with other structural members to hold up a roof.

And then we would have to put a new roofing system on the perlins and roof truss structures.

Q And could you just briefly explain, you touched on it, the north wall of the meter house. What is the issue with respect to the north wall of the meter house?

A There is a large change in elevation which is not greatly evident in this aerial photograph, but from Humboldt Street at the switchyard the surface of Humboldt Street rises about 15 feet, 15 to 20 feet, up to a crown which

1	is	roughly	at	the	western	edge	of	the	main	turbine
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- 2 hall of station A, enveloped in the shadow on this
- 3 drawing.
- 4 And then begins to drop down in
- 5 elevation until you get down by the jet facilities
- 6 there at units 4, 5 and 6.
- 7 You can see a little bit on the drawing
- 8 where the retaining wall which comprised the
- 9 boiler portion of the station A, when it was a
- 10 structure, is kind of outlined in red. You can
- 11 almost see the retaining wall on the south side
- 12 there of Humboldt Street. And you can also see a
- gray shaped retaining wall on the north edge of
- 14 Humboldt Street.
- So, the north wall of the meter house is
- the retaining wall for Humboldt Street in that
- 17 area.
- 18 MR. CARROLL: I apologize for
- interrupting you, Mr. Stone, if I could draw
- 20 everyone's attention to the photographs that were
- 21 previously distributed and marked. I don't recall
- 22 the exhibit number, but they were distributed in
- 23 connection with Mr. Corbett's testimony.
- 24 HEARING OFFICER VALKOSKY: Exhibit 44.
- MR. CARROLL: Exhibit 44, thank you. If

1 we turn to the second page, which is the first

- 2 page of photographs, and look at photo 3, which
- 3 shows a meter house view north-northwest.
- 4 BY MR. CARROLL:
- 5 Q Is that the retaining wall that we're
- 6 talking about there, what you just described? Is
- 7 that Humboldt Street up on top of that retaining
- 8 wall where the pipe shows?
- 9 A Right. You can see a handrail to keep
- 10 people who are walking or vehicles traveling on
- 11 Humboldt Street up there so that the road surface
- 12 at Humboldt Street is at the guard rail, which in
- this picture appears to be about 10 or 12 feet
- above the floor surface for the meter house.
- 15 Q And the north wall of the meter house
- 16 provides the retaining wall for Humboldt Street,
- is that correct?
- 18 A It is one and the same. It serves two
- 19 purposes.
- 20 Q And what would the steps involved in
- 21 relocating the compressor house be? And feel free
- 22 to abbreviate them to the extent they overlap with
- 23 what you described with respect to the meter
- house.
- 25 A I think that they're very similar and

1	the	roof	structure	would	probably	, he	a	1i++1e	hit
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- 2 easier than it would be for the meter house. The
- 3 roof, itself, probably is of sufficient age that
- 4 it would have to be replaced.
- 5 The brick paneling, actually the brick
- 6 would probably be a little bit easier for the
- 7 compressor house because it's newer. I have had
- 8 some disagreement among my construction people as
- 9 to whether or not the brick in the meter house
- 10 will survive a movement. The consensus is that it
- 11 will, but it is not particularly in real good
- 12 shape.
- 13 The compressor house brick is much
- 14 better. The compressor house would require many
- more panels of brick to be sectioned because it's
- 16 a much larger structure.
- 17 Q Thank you.
- 18 MR. CARROLL: I've just distributed to
- 19 the parties and the Committee a two-page document
- 20 entitled conceptual cost estimate assessment for
- 21 relocating the meter house and the compressor
- 22 house Potrero Power Plant Unit 7. I would ask
- 23 that this be marked for identification as an
- exhibit.
- 25 HEARING OFFICER VALKOSKY: Mark that as

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1 exhibit 47.
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- 2 MR. CARROLL: Thank you.
- 3 BY MR. CARROLL:
- 4 Q Mr. Stone, in your prepared testimony
- 5 you indicated that the cost of relocating the
- 6 buildings, and by that I mean the meter house and
- 7 the compressor house, was estimated to be between
- 8 \$4.5 million and \$5.3 million.
- 9 In its recently filed supplemental
- 10 testimony the CEC Staff requested additional
- 11 detail. Are you prepared to provide additional
- 12 detail today?
- 13 A Yes. I think that's the exhibit that
- 14 you just passed out.
- 15 Q And did you prepare this detailed cost
- 16 estimate?
- 17 A I had the contractor provide the basis.
- I actually had two contractors, National
- 19 Constructors, who performed the brunt of this
- 20 estimate and Shaughnessy, which is a subsidiary of
- 21 Biggie Crane, who gave me some additional
- information, although they were very general in
- their report to me because of the number of
- 24 variables and unknowns. That dealt less with an
- 25 estimate and more on the concept of how they would

- 1 move the buildings.
- 2 So most of this estimate is from
- 3 National Constructors.
- 4 Q And having prepared this more detailed
- 5 analysis could you please explain to us what the
- 6 current estimate are, and not going line by line,
- 7 but hitting on some of the major elements of that
- 8 total estimate?
- 9 A Their estimate, which I have
- 10 supplemented with some things at the end here,
- 11 basically follows a little bit of the construction
- 12 sequence that we talked about. The site
- 13 preparation; what we need to do to remove the
- building; how we would divided the building.
- 15 And it does not include a good number
- for transportation offsite. I've included only
- their onsite transportation number in this
- 18 estimate. And we'll look at the offsite
- 19 transportation later.
- 20 So, this transportation figure is only
- 21 for moving it a short distance, say to the
- locations shown on our map.
- 23 Talks about the structural concrete; the
- 24 piling; other work. Refurbishment of the trusses.
- 25 I'm a little concerned here because again with him

being a contractor and not a seismic upgrade

2 expert, and not an engineer in that respect, I do

3 believe that he has underestimated the financial

4 requirements for seismic upgrade of buildings.

5 But, in general, again this is very

difficult. From the beginning everyone's wanted

to have a number out of me on how much this is,

8 and there's just so many variables and unknowns

9 with this you don't know where it's going. It is

10 very difficult.

as a result thereof.

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But onsite and offsite what we have as a base is about \$5 million. That could be a little bit less, it could be a little bit more. Because of the real difficulties with underground utility, relocation on site, I have a range down at the bottom on what we think that's going to cost.

Roughly about \$2 million on the bottom end and maybe as high as \$4 million if we get into a lot of utilities and a lot of toxic waste remediation

Also I found out later that the contractor did not consider union labor. That's probably impractical in San Francisco. It may be that if I move it to an offsite location I may be able to get reestablishment under a separate

1 contract that doesn't require union labor. But we 2 have an agreement for all of our work onsite that

3 it will be union.

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And there's some other issues there with

contingency. In addition, there is a long list of

items there that have not been quantified from a

financial perspective and are not included in the

basis of this budget simply because I really can't

quantify them.

For instance, transportation offsite.

How many light poles and lines we would have to

relocate to move this offsite I can't really tell

unless we know where it's going.

With the Third Street Light Rail relocation, having that large wide area to transport the building is probably now gone, because of the construction of Light Rail. So we're going to have to chop the buildings into smaller pieces. It's difficult from a practical stance to try and quantify some of these issues.

Q Okay. So, to summarize your explanation, what we have here, I'm looking at page 2, is a cost estimate of about \$5 million plus an additional 1.7 in contingencies for either an onsite or an offsite relocation. And that

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1 excludes a number of things listed at the bottom,
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- 2 including obviously transportation. And this is
- 3 sort of a generic estimate without really knowing
- 4 where the buildings would be relocated to? Is
- 5 that a fair characterization?
- 6 A Yes, sir.
- 7 Q In your opinion, taking into
- 8 consideration the technical and economic
- 9 considerations that you've explained today in your
- 10 prepared testimony, is relocation of the meter
- 11 house and the compressor house capable of being
- 12 accomplished in a feasible and successful manner?
- 13 A No, not in a practical sense.
- 14 Q Thank you. Does that complete your
- 15 testimony today?
- 16 A Yes. I don't think I'm going to get off
- 17 that easy.
- 18 (Laughter.)
- 19 MR. CARROLL: Mr. Stone is now tendered
- for cross-examination.
- 21 HEARING OFFICER VALKOSKY: Mr. Stone,
- just so I understand this, you said that -- I'm
- 23 referring to the second page of your cost
- 24 estimate, exhibit 47 -- it would be roughly \$5
- 25 million plus an additional \$1.7 million, plus an

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         unknown amount?
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                   MR. STONE: Yes, sir.
                   HEARING OFFICER VALKOSKY: Is that the -
 3
         - okay, so --
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                   MR. STONE: Yes, sir.
                   HEARING OFFICER VALKOSKY: So under this
 6
         estimate we're looking at essentially a minimum of
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 8
         6.7, which could go about $2 million higher
 9
         according to your estimate?
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                   MR. STONE: Yes, and please appreciate
         that these are very difficult numbers to quantify.
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         It is possible that the numbers could go down
13
         slightly.
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                   HEARING OFFICER VALKOSKY: Understood.
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         I just wanted to clarify that.
16
                   Referring to exhibit 46, which is the
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         relocation photo, the aerial photo.
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                   MR. STONE: Yes, sir.
                   HEARING OFFICER VALKOSKY: Are either of
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the two areas indicated in red and orange outlines
for possible relocation -- were either of those
areas historically devoted to the production or
distribution of gas at the site?

MR. STONE: It is my understanding that

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the orange area was clearly within the confines of

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1 the sugar refining business. It is not clear to
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- 2 me about the red outlined up where the fuel tank
- is. I'd have to refer you to another historical
- 4 expert.
- 5 HEARING OFFICER VALKOSKY: Okay. Mr.
- 6 Carroll, if you have someone available to answer
- 7 that I would appreciate it.
- 8 MR. CARROLL: We don't today, but that
- 9 will be clearly identified in the document that
- 10 we've agreed to file before the end of the week
- 11 showing the historic parcels.
- 12 HEARING OFFICER VALKOSKY: Okay. That
- 13 will be fine.
- Mr. Stone, you indicated, did you not,
- that if you relocate the meter house you've got
- 16 certain structural support problems on Humboldt
- 17 Street, is that correct?
- 18 MR. STONE: Yes, sir, that's correct.
- 19 HEARING OFFICER VALKOSKY: What happens
- 20 if you demolish it? I mean what happens to -- if
- 21 you demolish the meter house what happens to
- 22 Humboldt Street then?
- MR. STONE: I leave the north wall --
- 24 HEARING OFFICER VALKOSKY: Okay.
- 25 MR. STONE: -- in place as the retaining

1 wall. And, in fact, initial studies show that I'm

- 2 going to have to come in and beef that up, the
- 3 entire wall along there is going to cost about
- 4 \$1.5 million to properly protect Humboldt Street
- 5 in addition to what we have there in place from
- 6 the older structures.
- 7 HEARING OFFICER VALKOSKY: Okay. You
- 8 also indicated, or I believe you indicated in your
- 9 testimony that Mirant does not own any parcels in
- 10 the vicinity to which the projects could be
- 11 relocated, is that correct?
- 12 MR. STONE: Yes, sir. The extent of our
- 13 holdings are shown by the white border. And, in
- 14 fact, the switchyard and a portion of the
- 15 buildings and structures in the extreme northwest
- 16 corner have been retained by Pacific Gas and
- 17 Electric.
- I do believe that there are a total of
- 19 six small parcels offshore that technically we
- own, but they're in the warm water cove bay area,
- 21 so they wouldn't be practical for relocation of
- the buildings.
- 23 HEARING OFFICER VALKOSKY: Okay.
- 24 Present ownership aside, have you made any
- 25 inquiries into whether suitable parcels may be

1	available for acquisition in the area?
2	MR. STONE: The only inquiry that has
3	been made through my office was the sugar
4	warehouse to the southeast; I would have loved to
5	have had for laydown and office areas and other
6	things. We discussed the possible sale of that
7	with the owner, and they were not interested at
8	all in talking to us.
9	HEARING OFFICER VALKOSKY: Okay, so
10	other than the sugar warehouse to the southeast,
11	you do not know whether or not additional parcels
12	may be
13	MR. STONE: I'd have to refer to our
14	commercial people.
15	HEARING OFFICER VALKOSKY: Okay. Mr.
16	Carroll indicated on behalf of the applicant that
17	proposed condition of certification cultural-18
18	was acceptable. As I read it, that requires an
19	erection of a kiosk at some point presumably
20	offsite where it would have public access.

MR. STONE: No, sir, I have not.

21

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23

kiosk?

25 HEARING OFFICER VALKOSKY: Have you

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Have you made any inquiries into the

availability of land for the location of such a

1 examined whether there are any onsite adaptive 2 uses that applicant could use for the meter house 3 and the compressor house? MR. STONE: Let me make sure that I 5 understand your question. If we were able to relocate the two buildings to either of these 6 locations, could we utilize the buildings to our 7 advantage? 8 9 HEARING OFFICER VALKOSKY: Could you utilize the buildings? 10 (Laughter.) 11 MR. STONE: Okay, fair enough. 12 HEARING OFFICER VALKOSKY: I don't want 13 14 to get into what's to whose advantage --15 MR. STONE: Okay, fair enough. 16 (Laughter.) MR. STONE: I'm sure that we could find 17 18 a useful purpose for them. Now, obviously we pretty much have facilities to handle what we need 19

to do, save the new unit.

We could use them for office space; we

could use them for warehouse space. But I think

that you can see that prohibitively the expense of

that versus using existing facilities is

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undesirable.

1	HEARING OFFICER VALKOSKY: Oh, I mean
2	the basic thrust of the question was were they
3	relocated they could be used as part of the plant
4	facility, as simple as that.
5	Okay, and again whether it's office
6	spaces or storage or garage, again that's beyond
7	the scope of my question.
8	PRESIDING MEMBER PERNELL: Mr. Stone,
9	good afternoon.
10	MR. STONE: Good afternoon.
11	PRESIDING MEMBER PERNELL: On your I
12	guess my first question is on your conception of
13	cost estimate, you have a was that done by a
14	structural moving contractor?
15	MR. STONE: Yes.
16	PRESIDING MEMBER PERNELL: And so
17	hypothetically if the move took place this
18	particular contractor would do it for what's on
19	this sheet?
20	MR. STONE: No, sir.
21	PRESIDING MEMBER PERNELL: Okay, let me
22	ask you another question. Typically you get more
23	than one bid for something like this. Is this the
24	only bid you have?

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MR. STONE: No, sir. Well, is it the

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         only bid that I have? No, sir, this was not
 2
         formally bid. And I couldn't bid it because I
         couldn't tell the contractors where the building
 3
         was going to go. I couldn't tell them if it was
 5
         onsite; I couldn't tell them if it was offsite. I
 6
         couldn't tell them where it was onsite or offsite.
7
                   And both of the people that I contacted,
         Shaughnessy and National Constructors, would only
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9
        be responsible for part of the scope of work.
         They would not do the pilings or foundations.
10
         They would not relocate underground utilities.
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                   They are a specialty contractor. There
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aren't a whole lot of them in the country. The good news was they said this is feasible, we think we can do this. Both of them told me that.

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But, again, understand that I've been under a great deal of pressure to try and quantify from a financial standpoint what this is. And, you know, there's a lot of things I'd rather do than put this up here. But in, you know, I had to make a good faith effort at that, and this is the best that I could come up with at this time.

PRESIDING MEMBER PERNELL: All right, I understand. On the meter house, which is Mr. Corbett's preference building, you indicated that

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1     you would have to leave the north wall because it
2     helps support Humboldt Street.
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- And I guess I need to reserve this or
- 4 maybe get Mr. Corbett back up, but if you would
- 5 leave the north wall and maybe reinforce that, and
- 6 then move the structure somewhere, have you -- and
- 7 then the, I guess this is the Potrero Unit 7 meter
- 8 and compressor, this map here? The one that --
- 9 MR. STONE: Yes, sir.
- 10 PRESIDING MEMBER PERNELL: -- was passed
- 11 out?
- MR. STONE: Um-hum.
- 13 PRESIDING MEMBER PERNELL: And there was
- 14 a white border around there. Is that the property
- owned, Potrero property boundaries?
- MR. STONE: Yes, sir, it is, with one
- 17 exception. This is what PG&E had originally.
- 18 They did not sell us a portion of the land that
- 19 you see bordered there. And that portion, if you
- look at the western extremity, at the left edge of
- 21 your photo, you'll see a switchyard. And you see
- 22 the big circle where the old big gas tank used to
- 23 be down there in the corner? It's kind of hard to
- see, but there's an alleyway that runs between the
- 25 switchyard and the circle.

	220
1	And that extends up, there's a metal
2	building with a white roof. That alley then goes
3	up to Humboldt Street. Then the road curves to
4	the northeast and runs on a diagonal, okay.
5	The building at the corner of Humboldt
6	Street and the diagonal drive is a fire water pump
7	house. And we bought that building, as well as
8	the fire tank, the small tank, that's located
9	northeast of that.
10	The large rectangular building
11	immediately north of the little tank is not ours.
12	It stayed with Pacific Gas and Electric.
13	So, in looking at this picture you would
14	come up the alley by the circle to Humboldt
15	Street; and then run a line around the firehouse
16	and between the tank and the other building; and
17	then up to the corner where oil tank number 4
18	sits.
19	And the property to the east of that
20	line is ours. The property to the west of that
21	line would be PG&E's.
22	PRESIDING MEMBER PERNELL: Okay.
23	Speaking of the tanks, you indicated that the

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what I have is the number 3 tank here is for fuel

oil, and that would be the tank, the large tank to

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1 your right on top of the drawing?
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- 2 MR. STONE: That is -- my understanding
- 3 is that tanks number 3 and 4, which are the two
- 4 outboard tanks, are fuel oil for unit number 3.
- 5 The middle tank, the little tank number
- 5 supplies fuel to the jet engines, units 4, 5 and
- 7 6, which are in the center of the photo.
- 8 So the middle tank supplies fuel to the
- 9 jets. They're separate and only run 60 days a
- 10 year at most. The two outboard tanks supply fuel
- oil to unit 3 in the event that the ISO requires
- 12 us to switch fuels.
- 13 PRESIDING MEMBER PERNELL: All right.
- In your opinion, judging by this photo, is it
- 15 feasible to relocate the meter house and the
- 16 compressor house on the applicant or Mirant's
- 17 existing property?
- MR. STONE: No, sir, it's not.
- 19 PRESIDING MEMBER PERNELL: Do you think
- 20 it's feasible to locate them anywhere else in the
- 21 perceived historic district, Pier 70?
- 22 MR. STONE: I'm not sufficiently
- 23 familiar with what the boundaries of the historic
- 24 district are; nor am I familiar with what
- 25 properties may be available for that.

1	PRESIDING MEMBER PERNELL: All right.
2	And then in terms of construction techniques,
3	these buildings, I understand, are very old. And
4	I don't know, I'd have to get Mr. Corbett up here
5	to tell me exactly how old they are, but would you
6	perceive a safety hazard to the workers moving
7	structure of this nature, of this age?
8	MR. STONE: There are two primary safety
9	and health concerns with the buildings. The first
10	was asbestos and lead paint. And before we could
11	send people into the buildings the first thing
12	that we had to do, once we bought them from PG&E,
13	was to abate the asbestos and the lead paint to
14	the best of our ability.
15	Lead paint
16	PRESIDING MEMBER PERNELL: So that's
17	been done already?
18	MR. STONE: Yes, sir, it has been done.
19	We were required to do that, as I understand it,
20	by other regulation, and I can't quote that here.
21	But we were required before we could
22	send people in to evaluate, to look, or to move in
23	there, because you had these hazards; they had to

Now, the lead paint, if the lead paint

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be abated.

1 was tightly adhering, it had to be left in place.

- 2 You couldn't get it off. And that may be a
- 3 concern, particularly with the age of the bricks
- 4 in the metering house.
- If we go in to move it and it becomes
- flaky and peels off, we may have a fugitive lead
- 7 paint problem. If we can move it with minimal
- 8 amount and cast that into the concrete seismic
- 9 wall from the inside, that would be a good way of
- 10 mitigating it. But there are some concerns there.
- 11 With regard to seismic concerns the City
- 12 of San Francisco wrote me a letter in July of 1999
- 13 which stated that these are clearly unreinforced
- 14 masonry buildings that would require seismic
- 15 upgrade. As a result we allow no one in those
- 16 buildings until their either demolished or brought
- 17 up to standard.
- 18 However, in the process of moving the
- buildings, we feel that that can be done safely
- 20 through the dismantling process, and then when
- 21 they're reconstructed we would install the seismic
- 22 upgrades before regular use of the buildings could
- 23 be restored.
- 24 PRESIDING MEMBER PERNELL: You mentioned
- 25 lead paint in terms of moving the structures,

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1
        would the same scenario as this if you did a
2
        demolition project with the structures?
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MR. STONE: I will have to consult with 3 the demolition people. It is a concern. It's not 5 clear to me whether we would have to, if a brick 6 has tightly adhering lead paint to it, if we would have to dispose of it in a manner consistent with 7 8 lead paint disposal, or whether by the fact that it's crushed and gone through other processes. 9 That is something that we'd have to look into. 10 PRESIDING MEMBER PERNELL: Okay, and 11

finally, I saw in your worksheet here, I guess, or your conceptual cost estimate, that there would be some permits from the City of San Francisco? There's a cost estimate for that?

16 MR. STONE: No, sir. I've never ceased to get surprised by government permit 17

18 requirements.

12

13

14

15

PRESIDING MEMBER PERNELL: -- City and 19 20 County of San Francisco. This is in your --21 MR. STONE: Right.

PRESIDING MEMBER PERNELL: -- page 2 at 22

23 the bottom.

MR. STONE: Page 2, right. I can't 24 25 quantify those at this point in time. I don't

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1 know. What I'm saying is I don't have a number
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- 2 assigned to that because I'm not sure I fully
- 3 understand what all I need.
- 4 PRESIDING MEMBER PERNELL: All right,
- 5 but in the normal course of business when you're
- 6 moving a structure this size, you need a permit
- 7 from some local entity?
- 8 MR. STONE: Absolutely. I need a permit
- 9 to demolish, as well. So I can't demolish without
- 10 a permit. So, yes, I will have some type of
- 11 permit no matter which course we pursue.
- 12 PRESIDING MEMBER PERNELL: And then my
- final question, I think, is for Ms. Bradley or Mr.
- 14 Corbett. And I don't know that if I can ask this
- 15 now or --
- 16 HEARING OFFICER VALKOSKY: Go ahead and
- 17 ask.
- 18 PRESIDING MEMBER PERNELL: And that
- 19 would be -- my question is first of all, welcome
- 20 back.
- 21 (Laughter.)
- MR. CORBETT: Thank you.
- 23 PRESIDING MEMBER PERNELL: What does it
- 24 do to the significance, historical significance of
- 25 the building if you, for example, for the meter

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house, if you move three sections of a building
and leave one section, does that degrade the
integrity of the building historically?

MR. CORBETT: Yes, it does.
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5 PRESIDING MEMBER PERNELL: Okay.

6 MR. CORBETT: The Secretary's Standards 7 would be applied as guidelines for or standards

8 for how the building would need to be treated in 9 the moving and reconstruction.

10 And there would be guidelines that would 11 provide for -- you could build another wall under 12 those guidelines --

PRESIDING MEMBER PERNELL: Right, but it wouldn't be the same wall, it would be a new wall.

MR. CORBETT: That's right. It would be

a new wall and it would degrade the integrity of the building.

18 PRESIDING MEMBER PERNELL: And so

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14

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17

theoretically one-fourth of the building would not qualify for any historical importance?

MR. CORBETT: I am not -- I don't work
with the Secretary of the Interior's standards,
and so I can't speak with a lot of knowledge. But
I think that the building would be treated as a

25 whole building. And not --

```
1
                   PRESIDING MEMBER PERNELL: Okay, I'm not
 2
         trying to pin you down, just theoretically if you
 3
         had a building with four sides to it, and you
         remove one side then theoretically one-fourth of
 5
         that building doesn't have the same historical
         significance as the other three-fourths.
 6
                   MR. CORBETT: That's right.
 7
 8
                   PRESIDING MEMBER PERNELL: I guess
 9
         that's what --
10
                   MS. BRADLEY: It's no longer a historic
11
         fabric.
                   PRESIDING MEMBER PERNELL: It's no
12
13
         longer a historic fabric.
14
                   MS. BRADLEY: Well, I just mean that
15
         that wall --
16
                   PRESIDING MEMBER PERNELL: Oh, that one
17
         wall --
18
                   MS. BRADLEY: It's just no longer
         historic materials.
19
20
                   PRESIDING MEMBER PERNELL: One final
21
         question deals with the compressor house. Given
22
         Mr. Stone's explanation of how he intends to
23
         safely move the compressor house by, if I
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24

25

understand you right, Mr. Stone, pouring some

reinforced concrete on the inside of the building,

1	does	that	degrade	the	significance	of	the

- 2 historical significance of the building?
- MR. CORBETT: In some cases it would. I
- 4 think in this case that, by itself, would not.
- 5 Because those interior walls are not, the interior
- 6 surfaces of the building, as they are, are not key
- 7 features that convey the significance of the
- 8 building.
- 9 And if that was necessary to move it and
- 10 for the seismic reinforcement, I think that would
- 11 be acceptable thing to do.
- 12 PRESIDING MEMBER PERNELL: Even though -
- also that the building would be not accepted in
- 14 a way in which, because it's so large, so it's
- going to be cut up into smaller sections. That
- 16 wouldn't degrade the historical significance of
- it, either?
- MR. CORBETT: Well, that, in itself,
- 19 wouldn't necessarily, but depending on how it was
- 20 put together, how it was reassembled, materials,
- 21 the kinds of connections that were made, would
- they be visible, would they introduce new
- 23 materials, all of that would be -- could
- 24 potentially degrade the integrity of the building.
- 25 PRESIDING MEMBER PERNELL: All right,

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1 thank you.
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2	MR. SMITH: You said a minute ago the
3	interior concrete reinforcement walls wouldn't
4	necessarily degrade them, so now you're saying
5	that if you reassemble the walls it might have
6	some brackets showing that weren't there before.
7	That would degrade the historical integrity?
8	MR. CORBETT: Well, I didn't mean just
9	that. That could be the case. But I also meant
10	that the depending on where, particularly the
11	compressor house, where there would be a number of
12	cuts when that was reassembled, those walls which
13	had previously been seamless historic walls, would
14	be walls with seams, I guess. I don't know what
15	it would look like. It would depend on how it was
16	handled.
17	Seems like it certainly potentially
18	could be a loss of integrity in that. If it was
19	handled according to the Secretary of the
20	Interior's standards, then it could retain its
21	integrity, even through the move.
22	And whether or not that could be done
23	with that process, I don't know.
24	MR. SMITH: In your opinion, given that
25	they might have to leave part of the original wall

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1 along Humboldt Street, is relocating that building
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- 2 to the sites up closer to unit 3 suitable
- 3 mitigation?
- 4 MR. CORBETT: If it met the Secretary of
- 5 the Interior's standards, it would be. I could be
- 6 suitable mitigation. I don't know if that could
- 7 be done or not, I just don't know. Don't have a
- 8 basis for knowing that.
- 9 MR. SMITH: And the Secretary of the
- 10 Interior's standards deal with how that wall, how
- 11 a new contemporary wall might be reconstructed --
- MR. CORBETT: Yes, in --
- MR. SMITH: -- to look like --
- MR. CORBETT: Or not necessarily to look
- 15 like, because they may actually be intentionally
- 16 designed not to look like historic fabric, so that
- 17 there was no confusion about what was old and what
- was new.
- 19 MR. SMITH: Okay. May I ask a question
- 20 about station A? Station A has been determined
- 21 not to be historical, of significance -- a
- 22 significant historical resource.
- 23 And could you explain why?
- MR. CORBETT: The evaluation that was
- 25 done by Ward Hill stated that the building had

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1 lost integrity because more than 50 percent of the
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- building, itself, had been removed.
- 3 MR. SMITH: So, having half of an
- 4 original building, which I believe in your
- 5 testimony this morning you said it was a rare
- 6 building in terms of its function as a steam
- 7 generating unit, and in its day.
- 8 So you have three-fourths of the -- you
- 9 have half of the building left. That renders it
- 10 insignificant, less than -- not a significant
- 11 historical resource?
- MR. CORBETT: That was the evaluation
- 13 that Ward Hill made, yes.
- MR. SMITH: So tearing it down doesn't
- 15 result in a significant impact?
- MR. CORBETT: If it is not a significant
- 17 structure, it doesn't meet the criteria of a
- 18 significant structure, then tearing it down
- 19 doesn't matter.
- MR. SMITH: Okay.
- 21 HEARING OFFICER VALKOSKY: Just to --
- 22 not really looking at another chance to -- but,
- 23 since you're here, --
- 24 (Laughter.)
- 25 HEARING OFFICER VALKOSKY: You said that

1	under your evaluation the meter house and the
2	compressor house each individually are eligible
3	for listing under the California Register of
4	historical places, correct?
5	You also said that Commission Staff als
6	concluded that they are eligible for listing, is
7	that correct?
8	MS. BRADLEY: They concurred with what
9	we presented may be the correct way to say it.
10	HEARING OFFICER VALKOSKY: Okay, they
11	concurred with what you presented.
12	What would have happened hypothetically
13	had they not concurred? What if they said we
14	don't think these are eligible?
15	MS. BRADLEY: My understanding is that
16	if they had done that, that they would have
17	provided a reason for that. They wouldn't have
18	just said no. They would have provided a reason.
19	And they are the agency that is making the
20	decision. And that would have been their
21	decision.

HEARING OFFICER VALKOSKY: Okay. Now,
please, Mr. Westerfield, bring this out with your

witnesses, but you characterized staff as making

25 the agency determination, is that your

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1 understanding of the way the process works?
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- 2 MS. BRADLEY: That's my understanding of
- 3 the way the process works, yes.
- 4 HEARING OFFICER VALKOSKY: Okay. What
- 5 would happen if it came to be that staff was not
- 6 the one that made that determination, but the
- 7 agency, itself, decided that these were not
- 8 historical, were not eligible for listing?
- 9 MS. BRADLEY: You're asking me something
- 10 that I truly don't know with regards to the --
- 11 HEARING OFFICER VALKOSKY: Well, that's
- 12 fair. I just want to clarify that you relied on
- staff who's acting on behalf of the agency, that's
- 14 what you've testified to.
- MS. BRADLEY: That's what I understood,
- 16 yes.
- 17 HEARING OFFICER VALKOSKY: Fine. That's
- 18 fine, thank you.
- MR. SMITH: Well, let me ask you, Ms.
- 20 Bradley, you said it was your understanding of the
- 21 process that if staff concurred. So are you
- 22 basing that on some recitation from statute that
- you've read? What is the basis of, when you say
- it's your understanding, what's the basis of that?
- 25 What --

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1
                  MS. BRADLEY: That the CEC --
 2
                  MR. SMITH: That staff --
                  MS. BRADLEY: -- submitted a report
 3
         after we presented the AFC and what they said in
         that report. I can't --
 5
 6
                  MR. CARROLL: Just to clarify, are you
         referring to the final staff assessment?
 7
 8
                  MS. BRADLEY: Thank you, the final staff
 9
         assessment.
                  MR. CARROLL: That includes the cultural
10
        resources section --
11
12
                   MS. BRADLEY: Yes, thank you.
13
                   MR. CARROLL: -- prepared by Mr.
14
        Reinoehl?
15
                   MS. BRADLEY: Thank you, yes. It's the
16
        final staff assessment. Reading that, what they
17
        said with regards to what we said.
18
                   MR. SMITH: So is there -- I'm just
19
        puzzled by the disconnect between your description
20
         that an agency must concur, the agency must
21
         determine, and yet the only part of the Energy
        Commission that has concurred is staff. It has no
22
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that you're telling me that I didn't know. I

MS. BRADLEY: Well, that's something

determinative function.

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wasn't trying to rewrite the process. I was just
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- 2 saying just what you pointed out, that the staff
- 3 assessment has come out and the staff assessment
- 4 didn't disagree with what we said. They supported
- 5 what we found.
- 6 MR. SMITH: If it indeed is the case
- 7 that it takes an act of the Commission, what's the
- 8 status of these buildings at this point?
- 9 MS. BRADLEY: Could you ask that
- 10 question in another way?
- 11 MR. SMITH: You said earlier in your
- 12 testimony today that being eligible affords these
- buildings the same protection as being listed.
- 14 And if I recall correctly, being
- 15 eligible took concurrence of an agency, a state
- 16 agency?
- MS. BRADLEY: Um-hum.
- MR. SMITH: If, indeed, the staff cannot
- 19 make that determination and the Energy Commission
- 20 must make that determination, what then is the
- 21 status of these buildings?
- MS. BRADLEY: I feel like I'm being
- 23 asked some issues that I may not be able to
- answer.
- 25 HEARING OFFICER VALKOSKY: This is a

	23
1	little arcane, and maybe we're falling into our
2	own language too much. What Mr. Smith is
3	referring to when he says the Commission, he means
4	the majority vote of the five Commissioners.
5	Under our process our Commissioners have
6	the option of accepting or rejecting something
7	that staff or any other party may say. And I
8	think that's what he's talking about, is the
9	determination by the majority of the members of
10	the Commission.
11	MS. BRADLEY: And that's a separate
12	process, I guess, than what I was talking about,

process, I guess, than what I was talking about, that professionals in the cultural resources field who meet standards have made evaluations. And those have been presented to you.

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MR. CARROLL: if I could try to clarify what I think we're saying here is the applicant's experts have reached the opinion that these two buildings are eligible for the California Register.

The CEC Staff's experts, based on the FSA, appear to concur in that conclusion.

That's simply two sets of experts, one on behalf of the applicant, one on behalf of the CEC Staff, who believe that these buildings are

1	eligible for listing. It doesn't mean that they
2	are therefore listed. It simply means that
3	they're eligible for listing, and therefore
4	afforded certain protections under CEQA. Those
5	protections being that the agency is obligated to
6	look at all the issues that we've been looking at
7	today.
8	But in terms of their status they're
9	just old buildings. I mean they have not been
10	listed on the California Register. We simply have

just old buildings. I mean they have not been
listed on the California Register. We simply have
two sets of experts who have come to the
conclusion that they're eligible. There may be
other experts out there that would disagree with
that conclusion. And the Commission might

But, neither our determination that
they're eligible, nor the staff's concurrence in
that determination means that they're
automatically on the California Register.

I don't know if that helps.

disagree with that conclusion.

21 HEARING OFFICER VALKOSKY: No, I think 22 that's understood, Mr. Carroll.

MR. CARROLL: Okay.

15

24 HEARING OFFICER VALKOSKY: We're just --

MR. CARROLL: Sorry, I didn't mean to

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1 restate the obvious, but --
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- 2 HEARING OFFICER VALKOSKY: No, I thank
- 3 you for summing it up.
- 4 PRESIDING MEMBER PERNELL: Also, and I
- 5 don't think she needs defending here, Ms. Bradley,
- 6 who's very articulate in her profession, but she
- 7 doesn't know the Commission's protocol. And
- 8 that's understandable. So we're just trying to
- 9 lay that out to you.
- 10 But I wouldn't feel, you know,
- 11 embarrassed by not knowing that. A lot of people
- 12 don't.
- 13 HEARING OFFICER VALKOSKY: Mr.
- 14 Westerfield.
- MR. WESTERFIELD: Thank you, Mr.
- 16 Valkosky.
- Well, first off, staff appreciates very
- 18 much the presentation or the preparation of
- 19 exhibit 47, the itemized cost estimate. It was
- 20 something that we indicated in our prepared
- 21 testimony we did not have that we needed in order
- 22 to evaluate the cost of relocating these
- 23 buildings. So, thank you very much for preparing
- 24 that. I understand it has a lot of estimates and
- it has a lot of assumptions.

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1
                   One difficulty we have is since we have
 2
         just now seen it today for the first time, we
 3
         would like the opportunity to look at it in
         greater detail and ask questions at a later date,
 5
         because obviously it has a lot of numbers in it.
                   It's very hard to assess them all on the
 6
         fly. Have time for our experts to look at it with
7
         time. So we'd like to reserve the right to ask
8
         questions about the detailed or itemized cost
9
         estimates at a later date.
10
                   HEARING OFFICER VALKOSKY: Well,
11
12
         normally, Mr. Westerfield, the Committee would not
13
         want to continue a topic over, but since that
14
        horse has been out of the barn since early this
15
        morning, we'll just put that on the list here.
16
         Items subject to be continued.
17
                   MR. WESTERFIELD: Thank you, Mr.
18
         Valkosky.
19
                   HEARING OFFICER VALKOSKY: Mr. Carroll,
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- 20 you would have no difficulty recalling Mr. Stone
- 21 upon request from staff or another party in the
- 22 future?
- 23 MR. CARROLL: No, that would be fine.
- Mr. Stone will be back here as a witness on the 24
- 25 topic of facility design.

1	HEARING	OFFICER	VALKOSKY:	Okay.

- 2 MR. CARROLL: That might be an
- 3 appropriate time.
- 4 MR. WESTERFIELD: Perfect.
- 5 HEARING OFFICER VALKOSKY: Okay, thank
- 6 you. Okay, continue. Do you have anything else?
- 7 CROSS-EXAMINATION
- 8 BY MR. WESTERFIELD:
- 9 Q Mr. Stone, yes, sir, also I appreciate
- 10 your patience in waiting around all day till your
- 11 turn. I know how difficult that can be.
- 12 I'd like to turn to your testimony on
- page 2, lines 2 and 3. I think where you state
- 14 that in section 8.3 you participated in preparing
- 15 an explanation, I guess that's the way you say it,
- that avoidance or alteration of the proposed
- 17 project to avoid demolition of these two
- 18 structures is not possible.
- 19 Can you tell me what you did in order to
- 20 reach that conclusion?
- 21 MR. STONE: Let me preface it, I guess,
- 22 a little bit by my struggles, being an engineer,
- with impossible, feasible, practical, impractical.
- 24 Apparently feasible has some legal
- 25 definitions here, so I may make some statements

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before I became enlightened on all of this, as to
what's impossible and what's feasible and what
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3 isn't.

4	And I guess the basis of my opinions
5	here is my opinion of what's practical. And that
6	may be subject, as were the historical resource
7	experts, subject to differing opinions from my
8	structural and construction counterparts.

Q Okay. And I think it's quite clear you testified that you don't think it's practical to move these buildings, and I think I understand that very clearly.

But as far as being not possible, is it still your testimony that it's not possible, meaning it's impossible to move these buildings?

MR. STONE: With enough time and enough money we could probably do most all of the aspects here. I think obviously the most problematic

I won't say that it's impossible. There are a number of utilities under Humboldt Street; many of them very aged. And we may or may not take the existing Potrero Unit 3 offline to relocate those utilities.

issue would be the north wall of the meter house.

25 Some of the underground structures date

1 back to 1902 and 1903. The records on them are

- 2 very spotty. To try and save the north wall of
- 3 the meter house, to me, would be probably the most
- 4 challenging of all the aspects, and closest to
- 5 what I would call impossible.
- 6 Q Okay, thank you. Now you're Mirant's
- 7 General Manager of Construction. And I presume by
- 8 that that you have some familiarity, maybe a great
- 9 deal of familiarity, with the Potrero 7 project.
- 10 A That's correct.
- 11 Q And where it will be located at your
- 12 site here in San Francisco.
- 13 A Yes, in a previous life prior to this
- 14 spring, I was the Project Management Director for
- 15 the Western Region for Mirant. So, Potrero, the
- 16 plant at Contra Costa and a couple in the Pacific
- Northwest were my responsibility.
- 18 Upon return from an assignment in the
- 19 Philippines in March of 1999, it was shortly
- 20 thereafter on April 1st that we acquired the
- 21 facilities of Pittsburg, Contra Costa and Potrero
- from the Pacific Gas and Electric Company. And
- one of my immediate assignments was to begin
- 24 preparation for permanent application. So I was
- 25 very heavily involved in the early days

1 particularly with issues of layout and the like.

- 2 Q April 1st, a very auspicious day.
- 3 A No fooling.
- 4 (Laughter.)
- 5 BY MR. WESTERFIELD:
- 6 Q Now, can you tell me, based on this
- 7 familiarity, does the footprint of the new unit 7
- 8 facility include the meter house?
- 9 A Yes, it does. We have committed to give
- 10 you a clarification of that, but the new gas
- 11 turbine train will sit about 30 to 40 feet south
- of the new retaining wall.
- 13 Q All right.
- 14 A I have to have an alleyway there for
- 15 maintenance so that I can pick the gas turbine,
- literally pick the gas turbine with a mobile crane
- for servicing during the maintenance intervals.
- 18 It's impossible to get to from the south side
- 19 because of the design that General Electric has,
- 20 in that the PEC and other appurtenances are on the
- 21 south side.
- 22 I won't be able to get it from the east
- 23 due to a pipe -- I'm going to have to pick it from
- the northwest. And I've got just enough room
- 25 designed in there to get a crane and a flatbed

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1 truck in to service that.
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- 2 So, my gas turbine will sit literally
- 3 the wall, 40 feet off of that wall.
- 4 Q Okay, so your guess is about 40 feet
- 5 from that retaining wall on Humboldt Street --
- 6 A Actually according to this I've cut it
- 7 to 30 feet.
- 8 Q Um-hum.
- 9 A So, --
- 10 Q It's cutting close.
- 11 A This site is challenging from a
- 12 reconstruction standpoint.
- 13 Q All right. Again, your testimony is
- 14 that you prepared this information explaining that
- 15 avoidance or alteration of the project, avoid
- demolition of the two structures is not possible.
- 17 As part of coming to that conclusion,
- did you analyze any design alternatives for the
- 19 new project that would avoid placing the footprint
- of unit 7 where the meter house is located?
- 21 A We described in responses to inquiries
- from the intervenors that we have looked at three
- 23 alternatives that didn't involve -- well, three
- 24 alternatives -- the three alternatives were a no-
- 25 project alternative. The site alternative; in

1 other words looking at other sites other than

- 2 locating the plant at the Potrero facility. And a
- 3 transmission alternative.
- 4 Now, since then actually from day one up
- 5 until today the actual footprint of the new unit
- 6 is frankly fluid. It is dynamic. I have moved it
- 7 all around and depending upon cooling alternatives
- 8 we may have to move it further.
- 9 In no scenario have I been able to put
- 10 together anything that makes sense to me.
- 11 Essentially unit 7 must go west of the existing
- units 4, 5 and 6. To try and shoe-horn it in some
- manner east of 6, with the underground utilities,
- 14 hazardous waste remediation and structural
- 15 considerations that, you know, I've fallen off of
- 16 bedrock there. I'm down into the fill. I've got
- issues with piling and other things.
- The best place for unit 7 is to the east
- of units 4, 5 and 6. It's undesirable in the
- 20 once-through cooling scenario because I have long
- 21 runs of piping to and from the water. I'd like to
- get the unit much closer. But, it hasn't proven
- 23 to be practical.
- 24 The issues surrounding the other cooling
- 25 alternatives also become problematic. And then I

1 have switchyard connections with PG&E to consider.

- 2 I mean I can go on with variables for a long time.
- 3 Q I'm sure there are plenty of engineering
- details that you're painfully aware of. Have you
- 5 considered the alternative of avoiding the impact
- on the meter house by moving unit 7 slightly to
- 7 the south?
- 8 A We have. And that is where currently I
- 9 told you we were 30 feet off the north wall. Our
- 10 current thinking, you know, if you remember
- 11 historically we had a facade around here with a
- 12 building that had an interior crane that serviced
- 13 the gas turbines and the steam turbine generator.
- 14 We look at rotating the steam turbine,
- once the facade was removed, 90 degrees so that
- now the steam turbine currently sits in an east/
- 17 west direction, the centerline, parallel to the
- 18 two gas turbines.
- 19 We have also increased the distances
- 20 between the stacks slightly. And this was due to
- 21 the fact that what we found was that we couldn't
- 22 maintain the current arrangement, the steam
- 23 turbine and generator, without putting cranes in
- the middle of 23rd Street.
- So, in order to keep our maintenance

activities onsite, we had to put about a 75-foot

- 2 distance between the southern fenceline and the
- 3 steam turbine generator. We were able to do that
- 4 by rotating it.
- 5 So I really, you know, I've done, I
- 6 think, the best thing that I can by rotating that
- 7 steam turbine generator 90 degrees and putting it
- 8 parallel with the gas turbine trains. And I'm
- 9 still, you know, in order to maintain it, I can't
- 10 pull it further south.
- 11 Q Okay. As part of your testimony did you
- 12 analyze the possibility of just moving the
- compressor house and not the meter house?
- 14 A Not extensively. I was given the basic
- 15 rule that the two buildings were, in effect, one.
- And that they needed to maintain the same spatial
- 17 relationship to one another and the same
- orientation with relation to north and south.
- 19 Having said that, you can always
- 20 consider one by itself. Actually, from a
- 21 practical standpoint, the meter house would
- 22 probably be, if forced to, a more practical
- 23 building to use. It's easily converted to office
- 24 space or storage.
- 25 The odd shape of the compressor building

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1 and the fact that it's a two-and-a-half-story
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- 2 structure limits what you can really do with it,
- 3 particularly when you consider that you have all
- 4 these facilities existing and now you're given,
- 5 you know, this bonus prize of, you know, figure
- 6 out something to do with it.
- 7 Q So I take it you did not analyze the
- 8 possibility of just moving the compressor house
- 9 and not the meter house?
- 10 A If you move just the compressor house I
- don't think that the analysis is any different.
- 12 It's just that you have a little bit smaller
- 13 footprint in the two locations that we talked
- about for the center and the fuel tank.
- 15 Q All right.
- 16 A I haven't been able to identify anyplace
- on that existing thing where a single building
- would fit where the two buildings wouldn't.
- 19 Q I think now you testified on page 2,
- 20 lines 3 and 4, that the buildings present seismic
- 21 hazards to site personnel who operate and maintain
- the existing power plant.
- 23 And that, let's see, yes, I think that's
- 24 all I wanted to remind you of.
- Now, do any of these personnel work in

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1 the buildings?
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- 2 A Okay, let me slow down here. I'm just
- 3 catching up. I'm sorry.
- 4 Q Sure. I'm catching up, too.
- 5 A I'm on page 2 of my testimony, right?
- 6 O Yes.
- 7 A And I'm talking about the -- okay, and
- 8 your question was? I'm sorry.
- 9 Q Do any of your personnel work inside the
- 10 buildings?
- 11 A No. No one works inside the buildings.
- Now, I have sent people into the buildings for
- 13 engineering surveys germane to these works and
- 14 studies. I've sent, as we described earlier,
- 15 workers into remediate asbestos and lead paint.
- And that has been the limit.
- By law we're not allowed to have people
- in the buildings. We have had a great deal of
- 19 trouble, particularly with station A building,
- 20 with vagrants breaking into the buildings and
- 21 stealing building materials until there was
- 22 nothing else to steal. But they still go in,
- 23 light fires, spray paint the walls, those kinds of
- things.
- 25 Q Sure. What wall are you referring to

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1 that makes it illegal for people to go inside
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- 2 those buildings?
- 3 A We have the City and County of San
- 4 Francisco, the appropriate ordinance for
- 5 unreinforced masonry buildings. And then it's
- 6 somewhere in here, a letter from Mr. Chui, I think
- 7 it was, to me of -- that they met that standard.
- 8 Okay, I'm referring to my response data
- 9 request, that's 79 --
- 10 MR. CARROLL: Responses to CBE data
- 11 requests.
- 12 MR. STONE: -- CBE data request, and Mr.
- 13 Chui's letter to me dated the 17th of November
- 14 1999. He says pursuant to the retroactive
- provisions of chapter 1, section 102.20 of San
- 16 Francisco building code, the power person or agent
- in control of the building where such hazards,
- 18 parapet or appendage shall submit to the
- 19 Department of Building, inspection, acceptable
- 20 plan or procedure for elimination of the hazardous
- 21 conditions.
- 22 As a result of our submission to Mr.
- 23 Chui, we committed to him that we would not put
- 24 personnel in the building, other than, you know,
- 25 to do this remedial work or studies or the like.

1 That was part of our commitment to him in meeting

- 2 that ordinance or whatever you call it.
- 3 BY MR. WESTERFIELD:
- 4 Q Um-hum. So are you talking about this
- 5 remedial work or studies when you say that the
- 6 buildings present seismic hazards to site
- 7 personnel who operate and maintain the existing
- 8 power plant?
- 9 A If we went on without demolishing the
- 10 buildings, we left them in place and let's pretend
- 11 that there isn't a unit 7 at all, because of the
- 12 size particularly of station A, it's theoretically
- 13 possible that in a seismic event collapse of the
- 14 eastern wall of station A could injure our
- operators operating units 4, 5 and 6, or
- 16 performing work in those areas.
- 17 So it's our understanding that they
- 18 either have to be seismically reinforced and
- 19 stabilized or demolished in the long term.
- 20 Q Okay, but I'm thinking in terms of the
- 21 meter house and compressor house. It is your
- 22 testimony that those buildings present seismic
- 23 hazards to site personnel who operate and maintain
- the existing power plant?
- 25 A I don't think that they're a significant

1 hazard. Theoretically they could have operators

- 2 out there. Again, it's difficult for me to
- 3 speculate on what operations. We do have a tin
- 4 building that sits immediately to the west of the
- 5 meter house. If the meter house wall collapsed
- 6 and there were people in that building, again, I
- 7 think that's pretty far-fetched, but, you know,
- 8 I'm only speculating at this point.
- 9 Q Okay. Do you know if either of these
- 10 buildings, the compressor house or meter house,
- 11 sustained any damage in the Loma Prieta earthquake
- 12 of 1989?
- 13 A No, sir, I do not.
- 14 Q Do you know if any study has been done
- 15 by Mirant to determine if the buildings sustained
- 16 any damage in that seismic event?
- 17 A I can assure you that Mirant has not
- 18 conducted any study.
- 19 Q And do you know if PG&E did?
- 20 A No, sir, I don't.
- 21 Q All right. And do you know if PG&E has
- 22 reported any information on whether they sustained
- any damage in that earthquake to Mirant?
- 24 A They did not report any to Mirant to the
- 25 best of my knowledge.

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1 Q I believe you stated an opinion, I hope
2 this is right, in attachment B, on page 1 of your
3 testimony, that the cost of upgrading the meter
4 house and the compressor house to meet seismic
5 standards was prohibitive.
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- 6 A Okay, I'm sorry, where am I now?
- 7 Q Attachment B to your testimony.
- 8 A Attachment B?
- 9 Q B as in boy.
- 10 A Okay.
- 11 Q Page 1.
- 12 A One.
- Q And I believe you stated that in your opinion the cost of upgrading the structures to meet seismic standards was prohibitive.
- 16 A Yes.
- 17 Q Which seismic standards were you
- 18 referring to?
- 19 A Current California building code seismic 20 standards. I do understand, too, that those are
- 21 under review and we may have a new set. But even
- let's take the old set.
- 23 Q Are these state or city seismic
- 24 standards you're referring to?
- 25 A I believe, and I need to go back in here

to confirm this, but I believe that they are state

standards as applied and interpreted through the

City and their building code.

- Q All right, so to your knowledge are the standards you're referring to part of the San Francisco unreinforced masonry building ordinance?
- A I'm getting into some legal territory

  that I'm not completely familiar or comfortable

  with. I believe the reinforced masonry code does

  not introduce standards above and beyond the state

  code. But that's not -- I'd have to go back and

  research that to be sure.
  - Q Okay. So, again, the standards you're referring to in that statement were which, again?

    I'm a little confused.
  - A The intent of my statement was that we will do it to the proper standard. I believe that to be the California State standard, as directed or dictated by -- let me draw a little bit on my experience at Contra Costa here.
- You have a chief building official of
  Contra Costa County. And you have a local
  authority who, when you get a permit to build a
  plant or to do something, that local chief
  building official, that CBO, the CEC delegates a

1 certain amount of its responsibility to the CBO.

- 2 And he is responsible for applying ASME -- or
- 3 pardon me, AISC, American Society of Civil
- 4 Engineers, various code requirements, in addition
- 5 to the State of California's code and regulations
- 6 and the like.
- I don't believe, at the end of the day,
- 8 that the City of San Francisco has any different
- 9 code requirement. I guess my intent here, whether
- 10 I stated it clearly or not, was that we would have
- 11 to interface and meet the expectations of San
- 12 Francisco City's CBO in applying all the various
- 13 standards to what we do in regard to seismic
- 14 upgrades.
- Okay, but you testified that the cost of
- doing that was prohibitive. Now why is it that
- 17 you could conclude that the cost was prohibitive?
- 18 A I guess it comes down to in my opinion
- 19 again, the practical benefit derived from
- 20 restoration to seismic code of these structures,
- 21 knowing that they couldn't be applied to any real
- useful purpose in the new unit 7, rendered them,
- in my professional opinion, impractical.
- Q Okay. Are you aware that state
- 25 standards may vary depending upon the use of the

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- 2 A That's certainly a logical and
- 3 reasonable conclusion, yes, I could understand
- 4 that.
- 5 Q But were you aware of that when you made
- 6 this statement?
- 7 A Probably, no, I can't say that I was.
- 8 Q Okay. On page -- back off of attachment
- 9 B and back onto here, I think the original
- 10 testimony or your primary testimony, on page 3 and
- 11 at line 11 through 14, if you'll take a look at
- 12 that.
- 13 You had a response that said that you,
- in response to CBE's data request, you explained
- that the San Francisco unreinforced masonry
- 16 building ordinance required owners of unreinforced
- 17 masonry buildings, a) to have them inspected to
- 18 determine whether they meet the existing seismic
- 19 code; and determine whether they are potential
- 20 life safety hazards. And then b), you can see
- 21 that for yourself.
- 22 Has Mirant done anything to verify or
- 23 confirm that these buildings are unreinforced
- 24 masonry buildings?
- 25 A PG&E made the original determination and

passed that along to us. They also passed that
analysis on to the building department of the City
of San Francisco.

They entered into an agreement with the City that they would demolish the buildings, but they asked the City for an extension of that until after they sold the plant to us. At which time it became our problem.

In correspondence with the City then I confirmed that what PG&E was telling me, that they had agreed to, with the City, with regard to the classification of the buildings, and their status. And I sent a letter to them and they responded that yes, the City of San Francisco has determined that these are unreinforced masonry structures, and that we will have to properly mitigate them as a result thereof.

So, confirmed from the City was obtained.

Q Okay. But has Mirant done anything to study this or verify this conclusion on its own by looking at these buildings and examining whether they were, indeed, as PG&E said they were?

A In an intuitive sense, yes. There strictly is absolutely no reinforcement in them.

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1 They are unreinforced masonry structures from a
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- visual inspection of any of these walls. They're
- 3 pilasters; they derive basic strength, for
- 4 instance, station A is almost eight feet thick of
- 5 solid brick walls.
- And that doesn't come close to meeting
- 7 reinforced code today. But, hey, it survived, you
- 8 know. Maybe sometimes, you know, the old guys
- 9 knew more than we give them credit for.
- 10 But, no, it doesn't meet the current --
- 11 there's no reinforcement in those buildings.
- None.
- 13 Q And you're sure of that because of your
- 14 visual inspection of the buildings?
- 15 A Yes.
- 16 Q Okay. I'd like to refer you to
- 17 attachment A to your testimony. And on page 2 I
- 18 think you're talking there about -- maybe it's
- 19 page 1, excuse me.
- 20 You state that the compressor house has
- 21 18,400 square feet. And you talk about
- 22 dimensions. The compressor house sounds like a
- 23 pretty big building, isn't that right?
- 24 A In its own sense, it is, yes. Compared
- 25 to station A turbine hall, it's small. And when

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1 you look at it on the structure there. But as far
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- 2 as moving the structure and that, in context with
- 3 most commercial and light industrial buildings,
- 4 it's a fair sized structure.
- 5 Q Is it pretty spacious inside?
- 6 A Actually I have not been inside that
- one, myself. But from looking at the pictures,
- 8 you know, the interior has been gutted. You have
- 9 clearance to the roofline, and it's about a two-
- 10 and-a-half-story structure building.
- Okay, well, it apparently has 18,000
- 12 square feet inside, so that sounds pretty spacious
- to me.
- 14 Do you know about how many vehicles or
- 15 automobiles that you could accommodate if you
- wanted to use it as a parking structure?
- 17 A No, I have not looked at that.
- 18 Q So you haven't made that assessment?
- 19 A No.
- 20 Q You don't --
- 21 A Not that specific assessment, no.
- 22 Q So you don't know whether it could
- 23 accommodate say, 120 cars or vehicles?
- 24 A No. We'd have to go back and look at
- 25 that.

1	Q Okay. What kind of fabrication takes
2	place in the fabrication area?
3	A There are numerous different fabrication
4	processes which during the sequence of
5	construction
6	PRESIDING MEMBER PERNELL: Are we
7	talking about the compressor house?
8	MR. WESTERFIELD: No. I was talking
9	about the fabrication area that Mr. Stone had
10	testified to in I guess attachment A on page 2,
11	second or third paragraph.
12	PRESIDING MEMBER PERNELL: Okay.
13	MR. STONE: Some of these processes
14	would lend themselves to, and actually be,
15	advantaged by being performed in an indoor
16	location. Some of them it would be impractical
17	for larger tank type work, or large pipes where
18	you've got to have a lot of trainage and the like.
19	But I think where you're going with that
20	is the assumption that the building would be
21	relocated before we would begin construction.
22	BY MR. WESTERFIELD:
23	Q Well, it's not me testifying about where
24	I'm going with a certain question, but my simple

25 question to you was what kind of fabrication takes

place in the fabrication area. And I think you

said that some would benefit from being inside.

- 3 A Piping, sure.
- 4 Q Piping. Can you be a little more --
- 5 sounds like you mean a little bit more than just
- 6 piping, or maybe that's all you mean?
- 7 A No, in order to work your construction
- 8 schedule or maintenance schedule in the most
- 9 efficient and effective manner, the more
- 10 subassembly work that you can do from outside the
- 11 immediate location of the plant, the more
- 12 efficiently and effectively you can work your
- 13 construction.
- So, there are aspects of -- there are
- 15 numerous aspects of the construction, subassembly
- and preassembly that we try to do in
- 17 prefabrication areas.
- 18 These may be somewhat specialized by
- 19 craft, for instance. The piping people may attach
- 20 instruments or valves or other things to pipes
- 21 before they're carried into the main plant during
- 22 assembly. The electricians may have work that
- 23 they can do. The boilermakers, similarly.
- 24 And that subassembly work varies
- 25 throughout the construction schedule.

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1 Q All right, so I guess my bottomline
2 question, where I'm going with this, is could some
3 of those activities be conducted inside the
4 compressor house, given the vast size?
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- 5 A Not in its current location.
- 6 Q Why not?
- A Because before you can begin anything in connecting you would have to put the foundation in for the gas turbines and steam turbines. And the footprints of those sit directly over the compressor house.
- So the compressor house would have to be removed in order to put in the concrete foundations, underground utilities, all of these types of things to which the subassemblies are then placed.
- 17 Q But if it was move to another location?
- 18 A If it was moved to another location --
- 19 O Onsite.
- 20 A -- onsite, okay. Now, from a
- 21 construction sequence standpoint I'm probably
- 22 adding -- and I'm going to make this up, okay --
- 23 but I'm adding a year to the construction
- 24 schedule.
- 25 Because the first thing I'm going to do

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is I'm going to do this building relocation. And
then I'm going to put it right in the middle of
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- 3 the .8 of an acre area.
- 4 So I'm going to have to relocate all of
- 5 the utilities; drive piles; pour my concrete
- foundation; glue the pieces back together again;
- 7 do the seismic upgrade on this massive structure
- 8 before I can even begin all of my other work.
- 9 Then it's really in my way. Frankly, my
- 10 preassembly and prefabrication, if I don't lose,
- 11 if we're not successful in getting rid of some of
- 12 the oil tanks, this is probably going to have to
- 13 be done offsite.
- I am going to have to use those areas
- for staging of materials to be flown into the new
- 16 unit primarily in that area.
- So a lot of the parking, a lot of the
- 18 prefabrication, and I may be able to give you a
- 19 better idea from a plan, if that's helpful, as to
- 20 what's going to have to go offsite and be carried
- into the site because we simply don't have enough
- 22 room.
- Normally I'd like 20 acres for
- construction. You can get by with about 10 or 12.
- We've got four at Potrero.

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Q Okay. Moving on a little bit, you also
mentioned that material storage takes place in
this .8 acres. Could any of that material
storage, any of those materials be stored in the
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- 6 A Could they? Again, yes, if it's moved
  7 first.
- 8 Q And would some of these materials
  9 benefit by being inside rather than outside in the
  10 weather?
- 11 A Yes, again.

compressor house?

- Q Okay. Now in your, I guess, analysis
  that it was not possible to relocate the meter
  house or the compressor house on site, did you
  consider use of the location where tank 4 now
  sits?
- 17 A No.
- Q All right. Do you have any information
  to the effect that it may be abandoned by Mirant
  in the future?
- 21 A We have appealed for some time to the
  22 ISO to remove the dual fuel capability of unit 3.
  23 To date, we have not received any word that we
  24 will be able to do that. And I'll have to refer
- you to someone else on where the negotiations are,

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1 that type of thing, on it.
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- 2 Q If you're allowed to do that by the ISO
- 3 would the tank 4 be needed to store fuel oil for
- 4 unit 3?
- 5 A I don't believe that it would be. There
- 6 is a cooling alternative that may use that as a
- 7 water tank, too. So, it's getting pretty
- 8 complicated here.
- 9 Q Do you know if any of the other tanks on
- 10 site have been considered as a water tank for any
- 11 cooling alternatives?
- 12 A Three and 4 are being considered.
- 13 Q So 3 is also under consideration?
- 14 A I would think yes.
- 15 Q All right.
- 16 HEARING OFFICER VALKOSKY: Do you have
- much more, Mr. Westerfield?
- MR. WESTERFIELD: Not too much more.
- 19 HEARING OFFICER VALKOSKY: Okay.
- 20 MR. STONE: On 4, I guess the reason
- 21 that we looked at it as less desirable than over
- 22 3, is that if you superimpose, if you look on your
- 23 little map right and see the red box that we put
- over number 3 there, if you superimpose that over
- 25 number 4, notice how the building is probably

1 going to stick out into Humboldt Street, with

- 2 elevation problems and the like.
- 3 BY MR. WESTERFIELD:
- 4 Q Right.
- 5 A It's probably going to be more difficult
- 6 to locate than 4 as opposed to 3.
- 7 Q Right. Now, my understanding is that
- 8 unit 3 is going to have to be retrofitted with
- 9 selective catalytic reduction in order to meet Air
- 10 District rules, is that correct?
- 11 A We have committed to do that, yes.
- 12 Q And to your knowledge can unit 3 be
- operated with SCR and run on fuel oil efficiently
- 14 and properly?
- 15 A Can it be operated if the correct SCR
- 16 equipment is installed, yes. There's precedent.
- 17 We've installed a dual fuel SCR on now unit 1 in
- 18 Massachusetts.
- 19 Q Is that Mirant's plan?
- 20 A That is under negotiation with the ISO.
- 21 We prefer to use the single fuel, obviously. But
- 22 until we get the dual fuel removed we remain
- 23 concerned about what we're going to have to
- 24 install there.
- Q Okay. So let's assume, for the moment,

1 that you can use the site where tank 4 is located.

- 2 Let's make that assumption.
- 3 A Four or 3?
- 4 Q Four.
- 5 A Okay.
- 6 Q Let's focus on where tank 4 is located.
- 7 A Okay.
- 8 Q And let's assume that we are just going
- 9 to relocate the compressor house. Is it possible
- 10 to fit the compressor house on the area where tank
- 11 4 is now located?
- 12 A It appears real close.
- 2 So is that a yes or a no? Close yes, or
- 14 close no?
- 15 A It's not a yes or no until we do more
- 16 detailed study. It looks like it might be
- feasible, but there's some practical
- 18 considerations that are going to have to be
- 19 reviewed.
- Q Okay. So it's a possibility?
- 21 A I would say it's a possibility, yes.
- 22 Q And do you have the same problems with
- 23 services with the location of tank 4 that you
- testified to earlier with reference to tank 3?
- 25 A Intuitively I would think that we

1 wouldn't have them to that extent. But, frankly,

- 2 we have not looked at the underground utilities
- 3 closely there.
- 4 Q Okay. All right, I'd like you to take a
- 5 look at attachment B, if you would. Hold on just
- 6 a minute, please. Strike that.
- 7 Has Mirant estimated the cost of
- 8 demolition of either the meter house or the
- 9 compressor house?
- 10 A Yes.
- 11 Q Can you tell us what that is?
- 12 A Not off the top of my head. The entire
- 13 station A complex, I believe, is in the vicinity
- of \$1.5 million, and that includes some degree of
- 15 toxic waste remediation. But there are
- 16 uncertainties and unknowns involved with that, as
- 17 well.
- 18 Q Now, it's my understanding that PG&E has
- some responsibility for toxic waste remediation.
- Is that your understanding?
- 21 A That is my understanding up to 60,000
- 22 cubic yards.
- 23 Q And above that is it Mirant's cost to
- 24 bear?
- 25 A Yeah.

1	Q I see. Now, going back to your cost
2	estimate, I know there are all kinds of
3	ambiguities about it because you didn't have any
4	idea where you might relocate these buildings.
5	If you could provide to your contractors
6	that you were willing to relocate say the
7	compressor house to location of tank 4, could you
8	get a more firm estimate of the costs of
9	relocating the compressor house?
10	A Could I get a more firm estimate, yes.
11	Would I get a sufficiently firm estimate,
12	Q Not sufficiently firm for your comfort,
13	I suppose, but
14	A No. Again, actually getting the
15	estimate to relocate the building is only part of
16	the total estimate. You would have to get an
17	estimate for the subsurface work, piling, utility
18	relocation, foundation, which would not be within
19	the scope of this building relocation contractor.
20	And then you'd have the seismic upgrades
21	which are probably not going to be performed by
22	this contractor, but by a separate contractor.
23	So, you're going to have a coordination project
24	really between an AE who's going to look at the
25	thing from a seismic upgrade design standpoint,

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1 and probably two or three contractors that would
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- 2 have to be coordinated.
- 4 tank 4 rests on?
- 5 A No, sir, I don't. And also typically in
- 6 older locations such as this, you do have oil
- 7 spillage, you know. Looking forward to toxic
- 8 waste remediation with the oil tanks, I'm sure.
- 9 Q I mean is it your expectation that it's
- 10 a concrete or some kind of --
- 11 A Yes. A concrete ring anyway. A lo of
- 12 times fuel tanks will have a sand interior. I'd
- need to go back and research and find out what's
- in the center. Probably as shown on the drawing
- 15 the tanks were added later.
- 16 Q Is it possible that the sand is on top
- of the concrete, or is it --
- 18 A Possible, but improbable.
- 19 Q I'm sorry?
- 20 A Possible, but -- well, I'm not going to
- 21 speculate, I'm not sure.
- 22 Q Can you speculate as what's probable in
- your experience?
- 24 A I've seen various different
- 25 applications. Going back to that point in time it

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1 may or may not have had a complete concrete
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- 2 foundation, or it may have been ringed. But
- 3 usually you had sand mixed with fuel oil that
- 4 formed the base for the fuel oil tank.
- 5 Q All right.
- A At least in the eastern United States.
- 7 Q And on a slightly different topic, does
- 8 Mirant have any of the equipment that may have
- 9 once occupied either the meter house or the
- 10 compressor house?
- 11 A No. There were some pieces of equipment
- 12 in station A that had been donated as noted in the
- 13 AFC and subsequent amendments, but to my knowledge
- 14 there was nothing from either of those two
- 15 buildings.
- 16 Q And do you have any idea what happened
- 17 to that equipment?
- 18 A No, sir. Well before my time.
- 19 Q That's all the questions I have at this
- time, thank you very much, Mr. Stone.
- 21 A You're welcome.
- HEARING OFFICER VALKOSKY: Ms. Minor.
- 23 CROSS-EXAMINATION
- 24 BY MS. MINOR:
- 25 Q Mr. Stone, I don't believe I have much

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1 for you. You quoted the cost of demolition of the
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entire station A complex as one-point --

- 3 A I need to go back and get the exact
- figure. I believe it's in the vicinity of \$1.5
- 5 million.

- 6 Q \$1.5 million. And so that includes the
- 7 building that is known as station A?
- 8 A Yes, ma'am, it does.
- 9 Q Okay.
- 10 A But only down to a certain depth.
- 11 Q What does that mean?
- 12 A In order to construct the new facility
- we may not need to go and remove all of the
- 14 foundation of station A. We could leave the
- 15 concrete at the very bottom possibly in place.
- 16 We're not exactly sure what we're going to find
- down there.
- 18 But all we need to do is remove that
- amount of material that is below our deepest
- 20 foundation.
- 21 Q The City of San Francisco has filed
- 22 testimony; our witnesses have not, as yet,
- 23 testified, suggesting that station A, like the
- 24 meter house and the compressor house, are
- 25 significant historical resources and eligible for

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1
        the California Register.
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2
                   If you assume hypothetically for a
        minute that station A, like the meter house and
 3
        the compressor house, are eligible. And if you
 5
        were asked to construct the cost of relocating
 6
         station A, do you have any idea of what kind of
        number you'd come up with?
7
8
                   MR. CARROLL: I'm sorry, just so I'm
9
         clear. The question is a cost estimate for
        relocating station A?
10
                  MS. MINOR: Yes.
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11

12 MR. CARROLL: As it currently exists?

MR. STONE: What's left of station A.

14 MR. CARROLL: Okay, I just wanted to

15 clarify the question.

16 MS. MINOR: Yeah, relocating what's

17 there.

13

23

18 MR. STONE: I wouldn't want to hazard a 19 quess. The walls, as I say, are almost eight feet 20 thick. You know, previously I think I stated that there probably isn't anything that's necessarily 21 22 impossible. Now we're really pushing the envelope

trying to relocate what's left of station A.

BY MS. MINOR: 24

25 What size parcel would you need? Q

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1 A I haven't looked at any of that.
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- 2 Q Okay.
- 3 HEARING OFFICER VALKOSKY: Excuse me,
- 4 Mr. Stone, when you said pushing the envelope in
- 5 terms of relocating station A, am I to interpret
- 6 that as something which may be getting close to
- 7 just being impossible?
- 8 MR. STONE: Yes, sir.
- 9 HEARING OFFICER VALKOSKY: Thank you.
- 10 Continue, Ms. Minor.
- 11 BY MS. MINOR:
- 12 Q Impossible for what reasons?
- 13 A The entire foundation of station A is a
- 14 large complex monolithic concrete pour. It has
- tunnels for cooling water; it has large concrete
- 16 pedestals on which the turbines sat and condensers
- 17 were placed below.
- So, the ability to move any of that is
- impossible, frankly. The only thing that you
- 20 really could move, and I'm not sure that you can
- 21 do that, are essentially walls which are very very
- thick with many many courses of brick.
- 23 And I really don't know how you would
- 24 cut and section the walls of that thickness and
- 25 then try to put them back together again. And

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1 from a practical standpoint, I'm just completely
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- 2 lost as to what purpose that would serve.
- 3 Q But, in fact, you could have a
- 4 contractor look at station A and attempt to give
- 5 you a proposal that would include the cost of
- 6 relocation of station A?
- 7 A Never hurts to ask.
- 8 Q Um-hum.
- 9 A You can always ask.
- 10 Q Okay. Good. Mr. Stone, I'm not sure if
- 11 this is a question for you or a question for
- 12 Mirant's previous witnesses. I'm sure Mr. Carroll
- 13 will tell me.
- 14 You have a waiver of San Francisco's
- unreinforced masonry ordinance through 2006, is
- 16 that correct?
- 17 A I believe it expires on January 1st of
- 18 2006, if remember correctly.
- 19 Q Okay. Let's take the meter house and
- 20 the compressor house since there is no dispute
- 21 amongst the experts that those two are eligible
- 22 for listing.
- 23 What is your understanding of the impact
- of the determination that the meter house and the
- 25 compressor house are eligible for the California

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1 Register on what will happen come January 1, 2006,
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- 2 in terms of compliance with the unreinforced
- 3 masonry ordinance?
- 4 Is my question clear?
- 5 A No, I don't know. Only intuitively,
- 6 it's hard to imagine that an historical resource
- 7 would over-view seismic health and safety, people
- 8 living in the building.
- 9 Q Have you had any discussions with anyone
- in San Francisco?
- 11 A Mr. Chui, but not in the context of that
- 12 specific question.
- 13 Q Okay, so your discussions with Mr., I
- 14 think it's Chui, --
- 15 A Chui, yes.
- 16 Q -- your discussions with Mr. Chui have
- 17 not been in the context of this determination that
- 18 the compressor house and the meter house are
- 19 eligible for listing on the California Register?
- 20 A No, they have not been.
- 21 Q Okay. And so there have been no
- 22 conversations with the City of San Francisco
- 23 independent of this application about potential
- 24 mitigations?
- 25 A I don't understand the question.

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1	Q Have you had ny discussions with Mr.
2	Chui or anyone else in the building department of
3	San Francisco as to how to mitigate the impact of
4	the potential loss of these structure vis-a-vis
5	the City's unreinforced masonry ordinance?
6	A No, ma'am.
7	Q Okay. Have you specifically looked at
8	whether there is sufficient space on the Potrero
9	site to relocate the meter and compressor houses
10	if an air-cooled condenser is the cooling option
11	that is selected for this project?
12	A If the air-cooled condenser is selected
13	for this project, I'm confident in saying that I
14	can't imagine anyplace on the site that we can
15	relocate either of the buildings.
16	PRESIDING MEMBER PERNELL: I'm sorry,
17	would you say that again?
18	MR. STONE: Sure. If we consider the
19	air-cooled condenser option I cannot envision any

air-cooled condenser option I cannot envision any location onsite where the buildings could be located.

PRESIDING MEMBER PERNELL: For the

existing buildings station A, the meter house and

the compressor house?

20

21

22

23

24

MR. STONE: No, sir, this would be

1 limited to the meter house and the compressor

- building, not considering station A.
- 3 PRESIDING MEMBER PERNELL: Okay.
- 4 MR. STONE: The air-cooled condenser
- 5 option would basically entail taking the entire
- 6 center --
- 7 MS. MINOR: Mr. Stone, are you looking
- 8 at exhibit 46?
- 9 MR. STONE: Yes, ma'am.
- MS. MINOR: Okay.
- 11 MR. STONE: And then we'd have to take
- 12 existing structures out, as well. We will have to
- demolish operating structures in order to try and
- 14 fit the air-cooled condenser in.
- 15 And we have a concern on the limitation
- of piping. In order to practically operate an
- 17 air-cooled condenser it has to be located at a
- 18 minimum -- a maximum number of feet between the
- 19 turbine and the air-cooled condenser. The limit's
- about 200 to 225 feet, depending upon the
- 21 application.
- We are struggling with fitting the air-
- 23 cooled condenser on, let alone the issue of
- 24 buildings in addition to that.
- 25 HEARING OFFICER VALKOSKY: How about the

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1	a+bar	an+ian	htthrid	acolina	an + i an	wet/drv?
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- 2 MR. STONE: We are struggling a bit with
- 3 it. The hybrid option we've got roughly a 14-cell
- 4 tower that sits along the south fenceline.
- 5 But I don't think that we have that
- 6 option sufficiently developed to sit here and say
- 7 definitively whether the buildings would fit or
- 8 not.
- 9 HEARING OFFICER VALKOSKY: Okay. It's
- 10 better than the air-cooled condenser; it's worse
- 11 than the once-through cooling.
- 12 HEARING OFFICER VALKOSKY: I'm sorry,
- 13 Ms. Minor, continue, please.
- MS. MINOR: I don't believe I have any
- 15 further questions for Mr. Stone at this time.
- 16 HEARING OFFICER VALKOSKY: Thank you,
- ma'am. Mr. Boss.
- 18 CROSS-EXAMINATION
- 19 BY MR. BOSS:
- 20 O I would like one clarification if I
- 21 could. You indicated that PG&E's responsible for
- 22 60,000 cubic yards of remediation.
- 23 A Yes, sir.
- Q Okay.
- 25 A I believe that's the number.

1	MR.	BOSS:	Thank	you
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- 2 HEARING OFFICER VALKOSKY: I have one
- 3 final question before we get to redirect.
- 4 Mr. Stone, I mean I understand why we're
- 5 considering this now as part of the overall
- 6 project. Prior to having filed this application
- 7 for certification with the Commission, was there
- 8 anything which would have prevented you from
- 9 destroying, demolishing the meter house and the
- 10 compressor house?
- MR. STONE: We began the process of
- 12 applying for a demolition permit before it had
- 13 been determined that we were definitely going to
- go ahead and apply for unit 7.
- When internally we determined that we
- were most likely going to go ahead with unit 7, we
- got a legal opinion back that said it was in our
- 18 best interests to incorporate the disposition of
- 19 the station A buildings with our application for
- 20 unit 7.
- 21 Otherwise critics could say that, you
- 22 know, we did this to just demolish things, and
- then came in and did unit 7 on the back end.
- 24 HEARING OFFICER VALKOSKY: I agree with
- 25 that, and that's after the determination had been

1	made	that	you	were	proceeding	with	unit	7.
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- 2 Absent that determination is there
- 3 anything -- what would you have had to have done
- 4 other than get a demolition permit from the City
- 5 to remove these buildings?
- 6 MR. STONE: We're getting into some
- 7 areas where legally I'm not --
- 8 HEARING OFFICER VALKOSKY: Okay, --
- 9 MR. STONE: -- entirely up to speed on
- 10 it, but my understanding is that in getting the
- demolition permit that issues such as this would
- 12 come up in that process.
- 13 HEARING OFFICER VALKOSKY: Okay, they
- 14 would come up, that's --
- MR. STONE: Somehow they would be
- 16 addressed --
- 17 HEARING OFFICER VALKOSKY: Okay.
- MR. STONE: -- in the process.
- 19 HEARING OFFICER VALKOSKY: Fine, thank
- 20 you.
- 21 PRESIDING MEMBER PERNELL: I have a
- couple of follow-up questions, Mr. Stone. Your
- 23 prefiled testimony, and I don't see a stamped date
- on this, if someone can help me with that.
- 25 HEARING OFFICER VALKOSKY: This was

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1 filed June 21st.
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- 2 PRESIDING MEMBER PERNELL: June 21st.
- 3 And so your attachments A and B, were they also
- 4 filed at the same time?
- 5 MR. STONE: Yes, they were.
- 6 PRESIDING MEMBER PERNELL: June 21st.
- 7 And when was this, your conceptual cost estimates
- 8 done?
- 9 MR. STONE: Actually I've just finished
- 10 that up in the last couple of days.
- 11 MR. CARROLL: That was presented today
- for the first time. It's the detailed backup to
- 13 the aggregate numbers that were previously
- 14 presented, with some additional refinement.
- 15 PRESIDING MEMBER PERNELL: Okay, so I
- am, I guess where I'm going with this is I'm a
- 17 little, I guess, troubled by some of your blanket
- 18 statements in your attachment B, A-1, under your
- analyses 2 and 3 that were pointed out by staff
- 20 where you made the statement that in terms of the
- 21 meter house it's physically impossible, yet we got
- a cost estimate that says yes, it can be done.
- 23 And, again, to meet the current seismic
- 24 standards is prohibited, and yet there's nothing
- legally saying that it's prohibited.

1	So I guess I'm a little concerned about
2	some of these kind of blanket statements that
3	you're making in your prefiled testimony. But
4	because you got this indicating at a later date, I
5	guess you and your statement with enough money
6	you can possibly do anything.
7	But I would just, in the future, you
8	know, some of these blanket statements that seem
9	to be geared towards there's only one thing to do
10	with these buildings, I don't think does your
11	testimony any good. That's just a personal
12	opinion. Doesn't necessarily need a response, but
13	I'm sure Mr. Carroll is going to say something.
14	MR. CARROLL: Just a couple points of
15	clarification. Points well taken, and let's me
16	try to respond to them.
17	With respect to the cost being
18	prohibitive, we did have an estimate from the
19	moving contractor at the time that we submitted
20	the prepared testimony, and that's where the
21	aggregate dollar figure that was included in the
22	prepared testimony came from.
23	We didn't include in the prepared
24	testimony all the detail that you see here. So in
25	response to the staff's request for additional

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detail, we took that cost estimate, went through
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- 2 it to make -- Mr. Stone went through it to make
- 3 sure he agreed with all of the detail, and made
- 4 some adjustments. And then we submitted that
- 5 today.
- But we did have the cost estimate and
- 7 the aggregate figure from the moving contractor
- 8 when we submitted the prepared testimony. I think
- 9 it was on that basis that Mr. Stone testified in
- 10 his prepared testimony that the cost was
- 11 prohibitive.
- 12 With respect to the physical
- impossibility, you know, there's sort of a fine
- 14 distinction there. What the contractor has told
- us is yes, it's physically possible to move this
- 16 building. But you'll end up with a three-sided
- 17 building.
- 18 So when we said it was physically
- 19 impossible in the prepared testimony, I think what
- 20 Mr. Stone meant was as a practical matter we can
- 21 pick it up and move it -- pick it up, cut it apart
- and move it, but when we get it over here we're
- only going to have three sides, which is a
- 24 problem.
- 25 So, hopefully that -- it certainly

- wasn't the intent to be contradictory, and I don't
- think it's contradictory; and hopefully that
- 3 explanation helps.
- 4 MR. STONE: I tried to apologize to
- 5 staff counsel here a few minutes ago, you know,
- 6 going into this, my use of the words impossible
- 7 and feasible did not necessarily match some of the
- 8 definitions, as I've learned in this process.
- 9 And probably impractical might be better
- 10 substituted for several of those. And I
- 11 apologize.
- 12 PRESIDING MEMBER PERNELL: That, Mr.
- 13 Stone, this is a process, and we all learn as we
- 14 go. And I'm sure you have other testimony, so I
- 15 really don't expect to see, you know, kind of
- 16 blanket statements like this again, so. But it's
- 17 your choice.
- 18 MR. STONE: I understand, thank you.
- 19 HEARING OFFICER VALKOSKY: Redirect, Mr.
- 20 Carroll?
- MR. CARROLL: Just one question.
- 22 REDIRECT EXAMINATION
- 23 BY MR. CARROLL:
- Q Mr. Stone, you responded in response to
- 25 a couple of questions, I believe one from Ms.

1	Minor	and	one	from	Mr.	Boss	that	PG&E	retains	an

- 2 obligation, a remediation obligation up to 60,000
- 3 cubic yards.
- 4 Do you mean by that that with respect to
- 5 the soil that needs to be excavated in order to
- 6 construct unit 7 PG&E retains an obligation for
- 7 60,000 cubic yards? Or -- I'm going to give you
- 8 three choices here -- or choice B, do you mean,
- 9 too, that they retain an obligation for 60,000
- 10 yards across the entire Potrero Power Plant. Or
- 11 choice three is do you not know?
- 12 A The 60,000 cubic yard limit applies to
- 13 the boundaries of the Potrero Power Plant. There
- is a question between the parties with regard to
- whether or not offshore waste that we found in
- 16 construction marine facilities is included or not
- in those numbers.
- 18 So, I think probably to get a proper
- answer you're going to have to go back to the
- 20 negotiating parties on that.
- 21 Q Okay, thank you for that clarification.
- MR. CARROLL: I have no other redirect.
- 23 HEARING OFFICER VALKOSKY: Recross? Mr.
- Boss, recross? Anything else for the witness?
- Thank you, Mr. Stone, you're excused.

1	PRESIDING MEMBER PERNELL: Thank you,
2	Mr. Stone.
3	MR. STONE: You're welcome.
4	HEARING OFFICER VALKOSKY: Mr. Carroll,
5	does that conclude applicant's direct testimony?
6	MR. CARROLL: Yes, it does.
7	HEARING OFFICER VALKOSKY: Do you have
8	any exhibits you'd like to move?
9	MR. CARROLL: Yes. At this time we
10	would move the following exhibits either sponsored
11	or cosponsored by Ms. Nilsson. Those portions of
12	exhibit 1, identified in her prepared and live
13	testimony. Those portions of exhibit 5 so
14	identified. Those portions of exhibit 8 so
15	identified. Those portions of exhibit 22 so
16	identified. Those portions of exhibit 23 so
17	identified. Those portions of exhibit 29 so
18	identified. And those portions of exhibit 28 so
19	identified.
20	Also those portions of exhibit 34
21	identified in her prepared and oral testimony.
22	And those portions of exhibit 30 identified in her

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have not been able to match up with the proposed

There are two additional exhibits that I

prepared and oral testimony.

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1	exhihit	list	distributed	this	morning	when	TATE
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- 2 arrived. They are two of the confidential
- 3 submittals. One is an attachment to a letter
- 4 dated December 5, 2000. The docket number is
- 5 17171.
- 6 HEARING OFFICER VALKOSKY: I believe,
- 7 according to the Commission's records, that's
- 8 supposed to be exhibit 31, although that date is
- 9 not the same as the one you have.
- 10 At any rate Commission docket number
- 11 17171 is exhibit 31 as reflected here.
- 12 MR. CARROLL: Yes. And the explanation
- for the raw data appearing on your exhibit list,
- 14 because we had the wrong date in her prepared
- 15 testimony, so that was taken from our prepared
- 16 testimony.
- 17 HEARING OFFICER VALKOSKY: Okay.
- 18 MR. CARROLL: That's the explanation.
- 19 We corrected that date today.
- 20 And then the final exhibit was --
- 21 PRESIDING MEMBER PERNELL: What is the
- 22 corrected date?
- MR. CARROLL: The corrected date is
- 24 December 5, 2000.
- 25 And then the third exhibit is a May 2001

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document. This was not identified in the prepared
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- 2 testimony. It is docket number 20149. And it
- 3 consists of the archeological research design and
- 4 treatment plan.
- 5 HEARING OFFICER VALKOSKY: No, and we
- 6 would -- made that exhibit 45 for identification
- 7 purposes. What is the date on the architectural
- 8 design and treatment plan?
- 9 MR. CARROLL: May 2001.
- 10 HEARING OFFICER VALKOSKY: May 2001.
- Okay, docket number 21049, we'll treat that as
- 12 exhibit 45.
- 13 MR. CARROLL: Had you previously
- identified that as 45 or did you just do that, Mr.
- 15 Valkosky?
- 16 HEARING OFFICER VALKOSKY: I believe I
- 17 did it previously and we certainly have it treated
- that way because I have 46 and 47 following it.
- 19 MR. CARROLL: That was the reason for my
- 20 question. Okay.
- 21 We'd also ask that following exhibits
- 22 sponsored or co-sponsored by Mr. Corbett entered
- 23 into the record: Those portions of the following
- 24 exhibits identified in his prepared and oral
- 25 testimony, exhibit 1, exhibit 6, exhibit 7,

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exhibit 8, exhibit 22, exhibit 23, exhibit 28, the
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- 2 entirety of exhibit 34; those portions of exhibits
- 3 29 and 33 identified in his prepared and oral
- 4 testimony. And the entirety of exhibit 44.
- 5 With respect to Ms. Bradley we'd ask
- 6 that the following portions of exhibits identified
- 7 in her prepared and oral testimony be entered:
- 8 Exhibits 1, 7, 10, 22, 23, 28 and 34.
- 9 And we would also ask that the following
- 10 exhibits sponsored by Mr. Stone be entered into
- 11 the record: Those portions of exhibits 1, 12 and
- 10 identified in his prepared and oral testimony.
- And the entirety of exhibits 46 and 47.
- 14 HEARING OFFICER VALKOSKY: Okay, Mr.
- 15 Carroll, did any of your witnesses refer to
- exhibit, or a portion of exhibit 32, which are the
- 17 responses to CEC data requests 152 and 155 and
- 18 corresponding figures, according to your notes?
- 19 My notes may be in error here.
- I have at line 22 of Mr. Corbett's
- 21 testimony, page 3.
- MR. CARROLL: I'm sorry, what page and
- line, again?
- 24 HEARING OFFICER VALKOSKY: Page 3 of Mr.
- 25 Corbett's testimony, line 22. That's referring to

1 an exhibit which I believe we've identified as at

- 2 least a portion of exhibit 32.
- 3 MR. CARROLL: Yes.
- 4 HEARING OFFICER VALKOSKY: Okay, so
- 5 you're including moving that portion of exhibit
- 6 32?
- 7 MR. CARROLL: Yes.
- 8 HEARING OFFICER VALKOSKY: Okay, thank
- 9 you. Is that all the exhibits?
- MR. CARROLL: Yes, it is.
- 11 HEARING OFFICER VALKOSKY: And portions.
- 12 Any objection, Mr. Westerfield?
- MR. WESTERFIELD: We have no objection
- 14 to most of the exhibits, though we do object to
- the admission of exhibit 47.
- 16 HEARING OFFICER VALKOSKY: And your
- 17 basis?
- 18 MR. WESTERFIELD: Lack of foundation.
- 19 HEARING OFFICER VALKOSKY: Okay, we can
- 20 hold off on 47, because as I understand, it's
- 21 going to be a topic for continuation of this, is
- that not correct?
- MR. WESTERFIELD: That's my
- 24 understanding. Thank you.
- 25 HEARING OFFICER VALKOSKY: Okay.

1	ът.	14: 0
1	Ms.	Minor?

- MS. MINOR: No objections.
- 3 HEARING OFFICER VALKOSKY: Mr. Boss, any
- 4 objection?
- 5 Okay. With the exception of exhibit 47
- 6 because it is subject to further continuation of
- 7 this subject matter, the rest of the exhibits
- 8 identified by Mr. Carroll, including that portion
- 9 of exhibit 32, are admitted into evidence.
- 10 Go off the record, please.
- 11 (Off the record.)
- 12 PRESIDING MEMBER PERNELL: Mr. Valkosky.
- 13 HEARING OFFICER VALKOSKY: Okay, we have
- finished with applicant's witnesses. We will now
- turn to staff. Mr. Westerfield, are you going to
- have your three witnesses testify as a panel?
- 17 MR. WESTERFIELD: No. I would like to
- 18 have Mr. Reinoehl and Mr. Mason testify together
- as a panel, because they both authored the section
- of the FSA.
- 21 And then I will have Ms. Scott testify
- separately, since she authored the supplemental
- 23 testimony.
- 24 HEARING OFFICER VALKOSKY: Okay. Does
- 25 that pose difficulties with any of the other

1	parties?
2	MR. CARROLL: No.
3	MR. BOSS: No.
4	HEARING OFFICER VALKOSKY: Proceed.
5	Have your witnesses sworn, please.
6	Whereupon,
7	ROGER MASON and GARY REINOEHL
8	were called as witnesses herein, and after first
9	having been duly sworn, were examined and
10	testified as follows:
11	MR. WESTERFIELD: Just a moment, I'm
12	adjusting psychologically to the prospect of
13	staying very late.
14	(Laughter.)
15	HEARING OFFICER VALKOSKY: Well, we
16	could talk fast, or go to simultaneous testimony
17	wherein everyone talks at the same time.
18	(Laughter.)
19	HEARING OFFICER VALKOSKY: Other than
20	that, proceed.
21	DIRECT EXAMINATION
22	BY MR. WESTERFIELD:
23	Q Mr. Reinoehl, could you describe your
24	qualifications and areas of expertise for the

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25 Committee, please.

1	MR. REINOEHL: Yes. I have a masters in
2	cultural resource management. I have worked in
3	this field for about 25 years in the States of
4	Alaska, Washington, Oregon and California. Most
5	of that, the last 20 years, being in California.
6	For seven of these years I worked in the
7	California Office of Historic Preservation
8	reviewing determinations of eligibility and
9	findings of effect under federal regulations. And
10	impact analysis under CEQA.
11	I've worked with the California Energy
12	Commission for approximately two years preparing
13	staff analyses of siting cases for cultural
14	resources.
15	I have worked on over 20 siting cases
16	and my expertise is in the field of archeology.
17	MR. WESTERFIELD: And, Mr. Mason, would
18	you describe your qualifications and areas of
19	expertise?
20	DR. MASON: Yes, I have a PhD in
21	anthropology with an emphasis in archeology. And
22	also I'm a registered professional archeologist.
23	I've been Director of cultural resources
24	at Chambers Group, an environmental consulting
25	firm in Irvine, for nine years. And I have 19

1	years	overa	11	experience	in	cultural	resources
2	manage	ement	in	California.			

- 3 Although my primary expertise is in
- 4 archeology, I've worked on numerous projects that
- 5 involved architectural history with architectural
- 6 historians.
- 7 And as a consultant to the CEC I've
- 8 worked on seven power plant licensing cases.
- 9 MR. WESTERFIELD: Mr. Reinoehl, what has
- 10 been your role in the Potrero project?
- 11 MR. REINOEHL: I assisted in preparing
- 12 the staff assessments for cultural resources
- dealing mostly with the impacts and the conditions
- of certification.
- MR. WESTERFIELD: And, Mr. Mason, what's
- been your role in the Potrero project?
- 17 DR. MASON: I helped to prepare data
- 18 requests and assisted in preparing the staff
- 19 assessment for cultural resources dealing mostly
- 20 with the identification and eligibility of
- 21 resources.
- MR. WESTERFIELD: And did you both
- 23 prepare or assist in the preparation of the
- 24 cultural resources chapter of the final staff
- 25 assessment testimony that is part of the final

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7	etaff.	assessment?

- 2 MR. REINOEHL: Yes, I assisted in
- 3 preparing the FSA.
- 4 DR. MASON: I also assisted in preparing
- 5 the FSA.
- 6 MR. WESTERFIELD: First I'd like to
- direct some questions to Mr. Mason. Mr. Mason,
- 8 could you briefly summarize your testimony that is
- 9 a part of the FSA, the cultural resources section,
- 10 including, if you would, your conclusions as to
- 11 whether the project complies with applicable LORS
- 12 and has any significant adverse environmental
- impacts.
- DR. MASON: Yes, there are five
- 15 buildings on the power plant property that are
- 16 more than 45 years old that we evaluated for
- 17 California Register eligibility.
- 18 These are the meter house, the
- 19 compressor house, the main station A building, the
- gatehouse and the pumphouse.
- I agreed with the applicant's evaluation
- 22 that the compressor house and the meter house meet
- 23 the eligibility criteria for the California
- 24 Register under criterion 1. And that's the
- 25 association with important events. And that they

1	are eligible as individual buildings because
2	they're the only remaining examples of facilities
3	used in the gas manufacturing process by Pacific
4	Gas and Electric prior to 1930.

And the manufactured gas was very important in the development of late 19th century and early 20th century San Francisco.

Although the buildings are individually eligible and they have integrity as buildings, in other words they are still as they were originally designed and constructed. The gas distribution equipment has been removed from the buildings, and so that does somewhat diminish their integrity when you're looking at the technological process of gas manufacturing and distribution.

These two buildings were related in the gas distribution part of the overall gas manufacturing and distribution process. The gas was manufactured north of Humboldt Street and then passed in pipes under Humboldt to a large tank, which was known as a holder.

On the exhibits there's a large circular foundation visible in the aerial photos south, southwest of the compressor house. The gas was stored in that holder until it was ready to be

1	distributed.	And	the	holder	put	partially	under
2	pressure.						

- Then the gas went into the compressor

  house where it was compressed further so it could

  be distributed in a pipeline system throughout San

  Francisco and other parts of northern California.
- After it was compressed, put under

  pressure in the compressor house, it then went

  into the meter house where it was measured and

  sent out to the distribution system.
- So that's some idea of the relationship
  of the two buildings and the process.
- And as I stated, staff agrees that the

  compressor house and the meter house are eligible

  as individual buildings under criterion A or

  criterion 1 for the California Register.
- In addition, staff agrees with the

  applicant that the remaining part of station A and

  the attached office is not eligible for the

  California Register because of loss of integrity.
- Over 50 percent of the main station A building was
- demolished in 1983. That was the boiler room.
- 23 And what's left is the turbine room.
- 24 Staff also agrees with the applicant
- 25 that the gatehouse is not eligible for the

1	California Register because of loss of integrity
2	of setting, feeling and association. It was
3	originally attached to the boiler room, which is
4	no longer extant. And thus the gatehouse has lost
5	integrity of setting, feeling and association.
6	Finally, staff agrees with the applicant
7	that the pumphouse is not eligible for the
8	California Register because it does not represent
9	an important part of the original electrical
10	generation system. The building consists of
11	was built in 1930, much later than the other main
12	parts of the generation system. And it consists
13	of an asbestos paneled shed which is not
14	architecturally distinctive.
15	MR. WESTERFIELD: Thank you, Mr. Mason.
16	Now I'd like to have Mr. Reinoehl summarize other
17	aspects of cultural resources that are in the FSA.
18	MR. REINOEHL: Staff agreed with the
19	applicant that demolition of the compressor house
20	and the meter station would have a significant
21	adverse effect on the environment.
22	Staff also agreed with the applicant's
23	proposed mitigation measures of documenting these

proposed mitigation measures of documenting these buildings using HAER standards and archiving the documentation in a local repository. However,

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1 this will not mitigate the impact of the \,
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- 2 demolition of these buildings to less than
- 3 significant.
- 4 During the analysis for the FSA staff
- 5 considered the intervenor's proposed mitigation
- 6 measures to provide funding for the rehabilitation
- 7 of buildings at Pier 70.
- 8 There are two reasons this was not
- 9 considered as a mitigation measure. First, there
- 10 was no clear nexus between the Pier 70 buildings
- and those within the power plant site. Secondly,
- the two buildings that meet the eligibility
- 13 criteria for the California Register of Historical
- 14 Resources are considered individually eligible.
- 15 Funding rehabilitation of other
- 16 buildings within a larger district would not
- 17 reduce the impact of the project and the
- demolition of these buildings to less than
- 19 significant.
- 20 Accordingly, staff has recommended
- 21 relocation --
- MR. WESTERFIELD: Let me interrupt you
- 23 if I may.
- MR. REINOEHL: Sure.
- MR. WESTERFIELD: After hearing the

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testimony today would it be your opinion that the
loss of these buildings would substantially alter
the eligibility of a larger historical district?
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MR. REINOEHL: We looked at the various districts that were proposed and the various documents that have been mentioned before the Commission to date, and if there were a larger district what CEQA says is that if they're materially impaired, if the resource is materially impaired, then there needs to be mitigation.

And that determines what the significance of the impact is, or whether it is a significant impact. If there were a larger district, and these two buildings were a portion of it, from the information that we have to date, and I'm not agreeing that there is a larger district, but just from the information we have to date, that the demolition of these two buildings would not materially impair the district.

So the eligibility of the district would not change by the demolition of these buildings.

Therefore, it's not a significant impact on the environment.

MR. WESTERFIELD: All right, thank you.

Would you like to continue with the summary of

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2	MR. REINOEHL: Yes. Accordingly, staff
3	has recommended relocation of these two buildings
4	to a nearby vacant property, and rehabilitate them
5	for use in accordance with the Secretary of
6	Interior's standards. This mitigation would
7	reduce the impact to less than significant.
8	In the FSA we indicated that it was
9	feasible to move buildings, but that staff had not
10	yet located a site to place them, or determine how
11	the buildings would be conserved, once moved.
12	MR. WESTERFIELD: Okay. Now, this was
13	your testimony in the FSA. Is it still your
14	testimony today?
15	MR. REINOEHL: Not in all respects.
16	There are some modifications to our testimony, and
17	I have a list of those.

After review by Ms. Scott's, her testimony and reading her analysis, we believe that the compressor house and the meter house retain integrity of location, design, materials and association. That workmanship and feeling are minimally essential in the ability to convey significance. And that setting has been seriously diminished.

1	We agree with the applicant's proposed
2	CUL-6, which is the donation of historic
3	resources. In CUL-2, CUL-3, CUL-12 and CUL-13 we
4	have referred to the Historic American Engineering
5	Record, HAER. We would like to change that
6	Historic American Building Record/Historic
7	American Engineering Record; it's known as
8	HABS/HAER.
9	In addition, CUL-3 currently states that
10	prior to demolition or alteration of the meter
11	house and compressor house. That condition should
12	state prior to moving the meter house and
13	compressor house. That is that recording will be
14	done prior to the move.
15	And the verification for CUL-3 should
16	state at least 30 days prior to moving the meter
17	house and compressor house, continuing.
18	CUL-6 and CUL-7, those are the ones that
19	the applicant has requested that the training be
20	done through a video. Staff has updated
21	conditions since this was written, and we now
22	accept a video for training. That's generally
23	been done we allow a less hands-on training if
24	there is an increase in the amount of monitoring
25	that's done, so that there are professionals there

that will insure that if resources are discovered that the impact will be minimized.

And we will look for the monitoring
requirements in the cultural resource monitoring
and mitigation plan that's required in the
conditions.

CUL-16 needs a minor change. It should state the project owner shall submit an original, or an original quality copy of a public oriented history of the meter house and the compressor house, and the gassification process to the CPM for review and approval. The CPM-approved history shall be provided to the local public libraries and public schools. It's a minor change for clarification.

CUL-12 can be removed, as we've looked at updated conditions. This is one that we have dropped.

CUL-17 needs to be modified to require that the buildings be moved to a location that has the same general industrial environment. That the buildings are sited in the same compass direction as the original siting. And that they remain in the same orientation. And that they be used to interpret the role they placed in San Francisco's

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1	HISCOLV	ΟĽ	other	compatible	use.

2	CUL-17 then would be the following: The
3	project owner shall develop an implementation plan
1	for the relocation of the meter house and
5	compressor house to be submitted to the CPM for
5	review and approval.

This shall include, but not be limited to, finding a comparable site in close proximity to the original location, in the same general industrial environment; preparing interim protection and stabilization of the buildings during and after the move, and until a viable rehabilitation project is implemented.

Develop covenants that protect the character-defining elements and develop a marketing plan if ownership will be changed from the project owner.

The new location should be reviewed and commented on by the City and County of San Francisco. The implementation plan shall insure that the buildings are removed from their current location prior to any project related activities that could endanger the buildings.

The verification would say no later than 30 days after certification the project owner

1	shall provide an implementation plan that has been
2	reviewed and commented on by the City and County
3	of San Francisco for the relocation of the meter
4	house and compressor house to be submitted to the
5	CPM for review and approval.

CUL-18, the verification needs to be changed to the following: Prior to completion of construction the kiosk design, a script and proposed graphics shall be provided to the CPM for review and approval. Within 90 days after receiving approval of the kiosk design, a script and proposed graphics, the project owner shall provide a letter to the CPM describing the contractor that shall be constructing the interpretative kiosk and installing the displays.

The letter shall include the proposed completion date for the display. And, again, that's clarification on that verification.

If it were not possible or feasible to move one of the buildings, then we'd recommend the moving of one building would be a partial mitigation. Moving one building and demolishing the other would not fully mitigate the impact to less than significant.

25 Lastly, the office building is a

1 concrete building with a metal ornamentation.	The
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- 2 building was constructed in 1904, 1905 or a period
- 3 early in the century. There was no record in a
- 4 standard, a DBR-523 form. No record was provided
- 5 for that office building that gave specific
- 6 information about the building.
- 7 If this building is a reinforced
- 8 concrete building, then it would be significant
- 9 under criterion 3 of the California Register of
- 10 Historical Resources. There is not sufficient
- information provided to date to know if this is a
- 12 reinforced masonry building.
- MR. WESTERFIELD: Mr. Reinoehl, does
- that conclude the modifications to staff's
- 15 recommended conditions of certification?
- MR. REINOEHL: Yes, it does.
- 17 HEARING OFFICER VALKOSKY: Okay, at this
- point, before we go too far afield, Mr.
- 19 Westerfield, would you like this identified as an
- 20 exhibit?
- 21 MR. WESTERFIELD: We have prepared this
- 22 in order to make it clear what our recommended
- changes are. So if it would be helpful to the
- 24 Committee to do that, we'd be glad to --
- 25 HEARING OFFICER VALKOSKY: I think it

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would be helpful. We'll entitle it modifications
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- 2 to staff testimony dated July 22, 2002. It's the
- 3 two-page submittal that Mr. Reinoehl has just
- 4 testified to. I'll identify it as exhibit 48.
- 5 And point of clarification. Mr.
- 6 Reinoehl, you refer in page 2, paragraph 5, to the
- 7 office building. Is that building visible on
- 8 exhibit 46, which is the aerial? And if so, could
- 9 you point it out for at least my clarification.
- MR. REINOEHL: Okay, yes, it is. It's a
- 11 little difficult, amongst all the buildings, to
- point out, but south of tank 4 you can see a red
- 13 roof, which is part of station A, and it's a long
- 14 building. It's red part of the way and gray the
- other part of the way.
- And just west of it, to the left, is a
- 17 building that is adjacent to station A. And part
- of the roof is in shadow and part of the roof is a
- 19 light gray or a medium gray color.
- 20 HEARING OFFICER VALKOSKY: Okay, now I'm
- 21 looking at that. We've got one structure which
- 22 could be a roof which is adjacent to Humboldt
- 23 Street and one south of it. Which one are you
- 24 talking about? The longer, narrower one which
- 25 has, and adjacent to Humboldt Street? Or is that

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1 one building?
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- 2 MR. REINOEHL: Okay, maybe if I hold
- 3 this up and point specifically to the building
- 4 that would be of some assistance.
- 5 Here's station A.
- 6 HEARING OFFICER VALKOSKY: Right.
- 7 MR. REINOEHL: And it's this little
- 8 building right here adjacent to station A.
- 9 There's another building out here, but that is not
- 10 part of the office.
- 11 HEARING OFFICER VALKOSKY: Okay. So
- it's the narrowest of the three structures --
- MR. REINOEHL: Yes.
- 14 HEARING OFFICER VALKOSKY: -- indicated
- 15 there?
- MR. REINOEHL: Yes.
- 17 HEARING OFFICER VALKOSKY: Thank you.
- 18 PRESIDING MEMBER PERNELL: Is that
- 19 attached to station A, the office building that
- you're describing?
- 21 MR. REINOEHL: It appears that it's
- 22 adjacent to and not, you know, it's difficult to
- 23 know if it's physically attached or not. But it's
- 24 adjacent to. The side of one building is right up
- 25 against the other. The exact relationship in how

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1 they meet is hard to tell.
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- 2 MR. SMITH: Do you know what the purpose
- 3 of that office building was?
- 4 MR. REINOEHL: The record that was
- 5 provided for station A did provide individual
- 6 records for the pumphouse and the gatehouse and
- 7 provided additional clarification on what those
- 8 buildings were for.
- 9 Then it provided a single record for
- 10 station A and included the office building in that
- 11 description. And there was not a lot of detail
- 12 about the office.
- MR. SMITH: Does that mean it was part
- of station A?
- MR. REINOEHL: Yes. Its use was part of
- 16 what station A was built for, yes.
- MR. SMITH: So station A, itself, is not
- 18 significant because half of it is missing. Isn't
- 19 it logical to assume that the other -- a part of
- 20 the remaining station A therefore is not
- 21 significant either, because it's part of station
- 22 A, it's part of the original purpose for which
- 23 half is missing?
- MR. REINOEHL: That's a very good
- 25 question. Station A is a complex of buildings.

- 2 that entails is a group of buildings that are
- 3 tightly associated. And they were considered
- 4 under various eligibility criteria and found not
- 5 to meet those criteria.
- 6 However, if this is a reinforced
- 7 concrete building, it's minimal, and yes, it's
- 8 attached to the others. It would be a very early
- 9 reinforced concrete building.
- 10 And sometimes the fact that something is
- 11 early, or the first, or that sort of -- the last,
- or the last existing of a particular building type
- 13 can elevate its significance to where you would
- 14 consider this as an individual building, away from
- 15 that group of buildings.
- 16 And because it could be reinforced
- 17 concrete and would be a very early example of
- 18 that, one that withstood the 1906 earthquake, as
- 19 well as the Loma Prieta, it would make it fairly
- 20 significant.
- 21 MR. SMITH: How does one go about making
- that determination?
- MR. REINOEHL: One, there would need to
- 24 be some research done to understand if it is a
- 25 reinforced masonry building or not. It does

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1 appear to be a concrete building.
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And I don't, you know, just from looking
at it, and the lack of description in the record
that was provided, I can't make a judgment on
that. There would have to be somebody who's well
versed in what records there are, or possibly some

selective demolition of the building to determine

- 8 if it is, in fact, a reinforced masonry.
- 9 That would be very minimal when I say
  10 demolition. We're talking about small sections of
  11 the wall to see if there is reinforcing in that
  12 wall.
- 13 HEARING OFFICER VALKOSKY: Continue.
- MR. WESTERFIELD: Okay, thank you.
- 15 BY MR. WESTERFIELD:
- 16 Q So, I'd like to ask you, Mr. Reinoehl, a
- 17 couple of questions about relocation of the
- 18 buildings.

7

- 19 Tell me what you have done or what staff
- 20 has done to investigate the feasibility of moving
- 21 the buildings.
- 22 MR. REINOEHL: We have contacted seven
- 23 moving companies and provided them with
- 24 information, both photos and descriptions of the
- 25 buildings, and asked them if they might be able to

1	comment	on 1	their	abil	ity	to	move	these	buildings,
2	and also	sor	ne roi	ıah c	ost	est	imate	÷ .	

- 3 To date we have not heard back from the
- building movers, although several of them have
- 5 expressed a real interest in such a project.

- 6 MR. WESTERFIELD: Has staff investigated
- where the buildings could be moved to and who 7
- might take them? 8
- 9 MR. REINOEHL: Yes, we have talked to --
- 10 I talked with Mr. Mark, hope I'm saying the name
- right, Mr. Paez, is that right? Thank you. 11
- 12 I did talk with him about whether these
- 13 could be relocated onto any of the Port of San
- 14 Francisco's property, and he said the Port would
- 15 not be interested in these buildings.
- 16 There's also some property owned, as
- 17 nearly as we can tell at this point, by property
- 18 records, that is adjacent to the project across
- 22nd Street. We have contacted a planner with 19
- 20 PG&E and they expressed interest in the buildings,
- 21 but still have not been able to have direct
- contact with decision makers at PG&E to see if 22
- 23 they would take these buildings.
- We've also looked at other possible 24
- 25 locations of the buildings within the Potrero

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1	project	area

2	MR. WESTERFIELD: And, Mr. Reinoehl,
3	what would be involved in preserving and
4	maintaining the buildings?
5	MR. REINOEHL: The buildings would need
6	to be rehabilitated to the Secretary of Interior'

to be rehabilitated to the Secretary of Interior's standards, and you've all heard that before.

And in the interim, there's nothing to say they can't be moved to a temporary location and then to a permanent location. That, of course, tends to make costs run up even more. But that can be done.

There would need to be some interim protection plan prior to the stabilization of the buildings, or them stabilized during and after the move until a viable rehab project is implemented.

Compatible uses would need to be identified and these buildings could be used for a number of things from parking to warehousing to office function. So there's a number of functions that they could be used for.

Potential owners, if they are moved off of the Potrero property, would need to be identified, who would be willing to stabilize, rehabilitate and maintain the buildings.

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1	The character-defining features would
2	need to be protected through covenants. And the
3	maximum advantage should be taken of the State
4	historic building code to meet the intent of
5	health, safety and seismic codes.
6	After the buildings are rehabilitated
7	they should be reevaluated at the new site to
8	determine whether they retained enough integrity
9	to be listed on the California Register and the
10	National Register. And they should be nominated
11	for listing on those registers.
12	If they are still eligible there would
13	be financial incentives available for listed
14	historical resources such as the Mills Act;
15	rehabilitation investment tax credits for
16	certified historic properties.
17	MR. WESTERFIELD: Those are all the
18	direct examination questions that we have.
19	HEARING OFFICER VALKOSKY: Okay, thank
20	you, Mr. Westerfield. Before I turn it over to
21	cross I've got a couple.
22	Mr. Reinoehl, I believe I heard you

for Pier 70, is that correct?

testify that applicant was proposing to contribute

a certain amount of money as rehabilitation funds

23

24

1	MR. REINOEHL: The intervenors, I
2	believe, were suggesting that some money could be
3	contributed to Pier 70 buildings. I don't believe
4	the applicant
5	HEARING OFFICER VALKOSKY: Okay, then I
6	misunderstood that. Do you have any idea what
7	amount of money is being talked about?
8	MR. REINOEHL: I don't remember.
9	HEARING OFFICER VALKOSKY: Okay. As far
10	as the relocation of the meter and the compressor
11	house, I understood you to say that the Port was
12	not interested, and that PG&E was noncommittal, is
13	that correct, as far as providing a spot for these
14	buildings?
15	MR. REINOEHL: The Port, you're correct,
16	the Port is not interested. PG&E expressed some
17	interest to the planner that we spoke with;
18	however, they have not yet been able to tell us
19	whether decision makers at PG&E would be willing
20	to take those buildings. So if that's non-
21	committal, then
22	HEARING OFFICER VALKOSKY: That's with
23	the ambit of noncommittal.
24	MR. REINOEHL: Okay.
25	HEARING OFFICER VALKOSKY: Have you

1 identified any property owner in the area who is
2 willing to take the buildings?

- 2 willing to take the buildings?
- 3 MR. REINOEHL: To date, no.
- 4 HEARING OFFICER VALKOSKY: Is staff's
- 5 existing cultural analysis sufficient to cover the
- 6 potential cultural resources impacts if the
- 7 transmission line route follows the Hetch Hetchy
- 8 option?
- 9 MR. REINOEHL: It's been awhile since I
- 10 read what the Hetch Hetchy option was. Is that
- 11 the one that was the preferred one down to
- 12 Hunter's Point? Is that the --
- 13 HEARING OFFICER VALKOSKY: It is an
- 14 underground route which, as I understand it, the
- 15 City may allow applicant to use. The City is
- 16 going ahead with that project as part of their
- 17 Hetch Hetchy upgrade, as I understand it.
- MR. REINOEHL: Okay, and then if you
- 19 could repeat the question?
- 20 HEARING OFFICER VALKOSKY: Okay. As you
- 21 state in your testimony, that it's based on one of
- 22 the alternate routes, you don't specifically say
- 23 whether your analysis would cover any cultural
- 24 resource impacts should the Hetch Hetchy route be
- 25 selected.

1	And what I want to know is the Hetch
2	Hetchy route covered under your analysis in terms
3	of impacts to cultural resources. Or is it
4	sufficient to cover it?
5	MR. REINOEHL: I believe it would cover
6	it, yes.
7	HEARING OFFICER VALKOSKY: Thank you.
8	Do you agree with applicant's witness, which I
9	don't want to get back into it now, when we were
10	discussing eligibility for listing as opposed to
11	actual listing, do you agree with their
12	interpretation of those terms?
13	MR. REINOEHL: I'm trying to remember
14	what they said about those two things.
15	HEARING OFFICER VALKOSKY: Okay, well,
16	as I recall it was basically cultural resources
17	which are determined to be eligible for listing on
18	the California Register, as a practical matter,
19	get the same consideration as those resources
20	which are actually listed.
21	MR. REINOEHL: Yes, I agree with that.
22	HEARING OFFICER VALKOSKY: And, Mr.
23	Carroll, if I have misstated your witness'

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MR. CARROLL: I believe you stated it

testimony please jump in right now.

1	correctly	
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2	HEARING OFFICER VALKOSKY: Do you agree
3	with applicant's witness, I believe it was Ms.
4	Bradley, concerning the criteria for consideration
5	under section 106 of the National Historic
6	Preservation Act?
7	MR. REINOEHL: They said that they
8	considered the buildings eligible under criterion
9	A of the National Register and criterion 1 of the
10	Cal Register.
11	As a state agency, I comment on the Cal
12	Register. I don't look at National Register
13	eligibility because I believe that's out of our
14	purview under CEQA.
15	HEARING OFFICER VALKOSKY: Okay, do you
16	have any opinion on whether the project, as
17	proposed, would likely comply with federal law as
18	reflected in section 106 of the National Act?
19	MR. REINOEHL: I believe it would, yes.
20	HEARING OFFICER VALKOSKY: Do you share

the opinion voiced by Ms. Bradley that there is
the potential for conflict between mitigation
under the federal and state acts in this case?

MR. REINOEHL: That's somewhat
problematic to give you a really straight answer

1	because the federal agency doesn't comment or
2	the federal agency, the Corps of Engineers in this
3	case, will not take any firm statement to the
4	California SHPO until they've received a permit
5	application. It was unclear as to whether they
6	have, to date, received a permit application.

At that time and point they would consult with the California SHPO to determine what the area of potential effect is for their undertaking, which would be the permitting of the dredging.

In that discussion they determine whether part of the project, which it may just be the part that's under water where they're doing the dredging, is applicable to this section 106 regulations. Or they might decide that the entire project is.

And that's between the federal agency and the California SHPO. I am not prepared to guess what their determination might be on that.

And if it's only the underwater part, I can see that there would be no chance of any conflict.

HEARING OFFICER VALKOSKY: Okay, and all this would be triggered by formal application for a 106 permit, is that correct?

1	MR. REINOEHL: That's correct.
2	HEARING OFFICER VALKOSKY: Mr. Carroll,
3	has applicant submitted a 106 permit or
4	application for permit?
5	MR. REINOEHL: It's a permit for
6	dredging, is probably the
7	MR. CARROLL: Yes, we have, to the
8	Dredge Materials Management Office, the DMMO,
9	which includes the Army Corps of Engineers and a
10	number of other state agencies.
11	HEARING OFFICER VALKOSKY: Okay, and
12	that's the contacts that you indicated earlier you
13	had not yet heard back?
14	MR. CARROLL: Well, we have heard back
15	with respect to the request for the dredge permit.
16	But there was no indication as to additional
17	requirements related to historical resources. And
18	we're not expecting any.
19	HEARING OFFICER VALKOSKY: Right, okay.
20	Mr. Reinoehl, would potential demolition of the
21	meter house and the compressor house, in your
22	opinion, contribute to a cumulative or a direct
23	adverse impact due to the project?
24	MR. REINOEHL: The demolition of those

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two buildings would be an adverse impact.

1	HEARING OFFICER VALKOSKY: Is it direct
2	o cumulative, or you see no need to distinguish
3	between the two?
4	MR. REINOEHL: It would be direct. I
5	don't think there's any need to talk to cumulative
6	if it's direct.
7	HEARING OFFICER VALKOSKY: Okay.
8	Turning now to exhibit 46 once again, which is the
9	aerial map. We had testimony earlier that the
10	southern area for relocation, the one outlined in
11	orange, going to the south of tank number 3, was
12	on an area which was historically used for sugar-
13	related operations. Do you recall that testimony?
14	MR. REINOEHL: Yes.
15	HEARING OFFICER VALKOSKY: Okay. Do you
16	share Mr. Corbett's opinion that relocating the
17	buildings to a site not historically used for gas
18	distribution would destroy the historical
19	dilute the historical significance of the
20	buildings?
21	MR. REINOEHL: In my opinion it could be
22	moved to a location that is not on the original
23	gas manufacturing parcel and still be mitigated to
24	less than significant by that move.
25	HEADING OFFICED VAIROGRY. Obay so then

1 the historical land use of that site is less

- 2 important in your opinion?
- 3 MR. REINOEHL: Yes.
- 4 HEARING OFFICER VALKOSKY: Okay.
- 5 MR. SMITH: I have a very quick question
- 6 for you then. Of the seven criteria, could you
- 7 clarify for us then what is the primary criteria
- 8 that you're using to determine historic
- 9 significance? If you can move this to another
- 10 site that is unrelated to gas manufacturing and
- 11 still retain the significance, then what, in your
- opinion, is the primary criteria?
- MR. REINOEHL: One, I want to make
- 14 clear, it's criteria 1 of the Cal Register that
- we're weighing as significance, and then there's
- seven aspects of integrity.
- 17 There are certain things that CEQA and
- 18 the Cal Register say, and it says that buildings
- 19 can be moved and still eligible if they're in an
- 20 area where the historic association is still
- 21 conveyed.
- 22 It doesn't say it has to be on the same
- 23 parcel. And if it's in an industrial environment
- that's very similar to where it has been for this
- 25 first portion of its life, then in my estimation

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1 that is sufficient under CEQA.
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2 HEARING OFFICER VALKOSKY: Have you
3 ascertained the feasibility of the location for
4 the interpretative kiosk mentioned in condition
5 cultural-18?
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MR. REINOEHL: Well, that's been a -no, directly to answer that. It's been originally
we said somewhere adjacent to the project property
because that would be the closest place where
people could see it.

And then there was discussion of a park down along 23rd near the waterfront, and I said, well, that would even be a better place for it.

And then there was some discussion as to whether that park would not exist.

So that's why the answer is no, I have
not, because there seems to be a moving target to
aim at.

HEARING OFFICER VALKOSKY: Okay, and I want you to assume that the Commission adopted that condition, cultural-18. How would that be implemented? And by that, I mean the actual location of the kiosk.

MR. REINOEHL: Well, one, if the park ends up being a true entity at the end of 23rd

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         Street, that would be an excellent place for it,
 2
         you know. I don't know where that is; I've not
 3
        heard anything about that in quite awhile.
                   Other than that, somewhere adjacent to
 5
         the property that has public access so that the
 6
         public can see such a display about the history of
7
         the gas manufacturing process and the buildings
         that were there.
8
 9
                   HEARING OFFICER VALKOSKY: So then is
10
         this something that Commission Staff would pursue
         during the compliance and monitoring process,
11
12
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post-certification?

MR. REINOEHL: Yes. I don't see a way at this point to have an absolute place to mark on the map and say that's where it goes.

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HEARING OFFICER VALKOSKY: Okay, what is your understanding of the term rehabilitation when used to refer to the rehabilitation of historic buildings, such as building 113, as suggested by the City and County?

MR. REINOEHL: Rehabilitation is making the building so that it is a useable building that meets code, although it would be -- if building 113 is a historical resource then it could be the historic building code, so it may not be -- it

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1 allows more latitude in what's done.
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- 2 But making it a serviceable building
- 3 that still maintains its character-defining
- 4 attributes.
- 5 HEARING OFFICER VALKOSKY: Okay. Is
- 6 that, in your opinion, a generally professionally
- 7 accepted use of the term rehabilitation?
- 8 MR. REINOEHL: I think so.
- 9 HEARING OFFICER VALKOSKY: What I'm
- 10 trying to get at is, I mean, it's like any other
- 11 word. They mean different things to different
- 12 people.
- MR. REINOEHL: Right. I think that's
- 14 generally a very shortened characterization of it,
- 15 yes.
- 16 HEARING OFFICER VALKOSKY: I had a
- 17 discussion earlier with primarily Ms. Bradley, and
- as I understood her testimony she was relying on
- 19 the impression that Commission Staff had made the
- 20 determination of eligibility for the placement of
- 21 the meter and compressor houses on the California
- 22 Register. Were you here for that discussion?
- MR. REINOEHL: Yes.
- 24 HEARING OFFICER VALKOSKY: Okay. In
- 25 your opinion is it staff that makes that

1	determination? Or is that a determination which
2	would derive from the Commission decision and the
3	decision of the majority of the Commissioners?
4	MR. REINOEHL: We make a recommendation
5	to the Commission, and it's the Commission that
6	makes the final decision.
7	HEARING OFFICER VALKOSKY: Okay, so, in
8	this context then it would be acceptable under the
9	process, and again putting aside weight of
10	evidence and everything like that, don't even go
11	there, but it would be acceptable under our
12	process for be conceivable under our process
13	for the Commissioners to not accept staff's
14	recommendation, is that correct?
15	MR. REINOEHL: That's my understanding
16	of the process.
17	HEARING OFFICER VALKOSKY: Okay, thank
18	you.
19	PRESIDING MEMBER PERNELL: Mr. Reinoehl,
20	you indicated that you had some contacted some
21	moving companies that showed some interest, but
22	you haven't received any response yet?
23	MR. REINOEHL: That's correct.
24	PRESIDING MEMBER PERNELL: And also in
2.5	terms of relocating the buildings, there is no

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1 known site, at least known site by you as to where
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- 3 MR. REINOEHL: There is no place off of
- 4 the project area that anyone has said that they

you would move them?

- 5 would accept these buildings. It is not clear to
- 6 me that there is no place on the project site that
- 7 they could be.
- PRESIDING MEMBER PERNELL: I'm sorry, I
- 9 didn't --

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- 10 MR. REINOEHL: It's not clear to me from
- 11 all the testimony to date that all the areas
- 12 within the Potrero Power project site have been
- 13 eliminated from consideration for the moving of
- 14 these buildings.
- 15 PRESIDING MEMBER PERNELL: Is there a
- 16 recommended place on the site that you would put
- 17 the buildings? Judging from exhibit 46?
- MR. REINOEHL: There are several places
- 19 that I would think could be considered. One is
- 20 where tank 4 is. Another --
- 21 PRESIDING MEMBER PERNELL: On tank 4, is
- 22 it your understanding that both buildings can sit
- i'm that space?
- MR. REINOEHL: It's not clear to me.
- 25 I'm not quite sure why, and I'm going just a

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1 little bit astray here, but when they put the
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- building outline on tank 3, it wasn't clear to me
- 3 why they didn't come closer to the edge of their
- 4 property, and that would give me a better idea
- 5 whether it would fit the size the location of tank
- 6 4 is.
- 7 So, it's very close. I'm not sure how
- 8 close it is.
- 9 PRESIDING MEMBER PERNELL: Are there any
- 10 other?
- 11 MR. REINOEHL: There's an area east of
- 12 tank 3 where there are a number of buildings, I
- don't know the functions of those buildings. But
- there's additional area there.
- 15 I've not heard any discussion about why
- that's acceptable or not acceptable.
- 17 PRESIDING MEMBER PERNELL: Okay. And
- 18 have you contacted the City of San Francisco about
- 19 possibly taking the buildings?
- MR. REINOEHL: No, I have not contacted
- 21 the City of San Francisco.
- 22 PRESIDING MEMBER PERNELL: And -- I hate
- 23 to do this, but hypothetically if someone were to
- 24 give a landowner these buildings and say you can
- 25 have them, do you have any idea what it would take

1 to restore them and bring them up to earthquake

- 2 retrofit?
- 3 MR. REINOEHL: No, I do not.
- 4 PRESIDING MEMBER PERNELL: No estimate
- 5 whatsoever?
- 6 MR. REINOEHL: I wish I did, but I
- 7 don't. A lot of times when buildings are moved,
- 8 they're moved with the -- or sometimes they're
- 9 moved with the condition that the owner of them,
- 10 at this point, when they move them to a new
- 11 property, do the rehab work. And they're accepted
- in rehabilitated condition.
- 13 There are different things that could be
- 14 worked out, and I don't know what the particulars
- of that might be.
- 16 PRESIDING MEMBER PERNELL: All right, so
- in the normal course of business if I had a
- 18 historical Victorian home and wanted to give it
- 19 away, I would have to move it to a site and rehab
- it before I gave it away?
- 21 MR. REINOEHL: It would depend upon what
- the agreement is between a new owner and the
- 23 existing owner, you know. It can be arranged in
- 24 different ways.
- 25 PRESIDING MEMBER PERNELL: All right.

1	Final question, I think, is you indicated, I
2	think, in your testimony that if those buildings
3	were I don't want to say demolished, but that
4	they would have an environmental impact? Is that
5	what you was that your statement?
6	MR. REINOEHL: Yes, that is my
7	statement. CEQA says that demolition impairs the
8	ability of that building to be eligible for the
9	Register any longer, and that is termed to be a
10	significant impact.
11	PRESIDING MEMBER PERNELL: That's
12	environmentally?
13	MR. REINOEHL: Yes.
14	PRESIDING MEMBER PERNELL: Okay, I guess
15	I'm not following that one. Why would they
16	when I think of environment impact, I'm thinking
17	of, you know, air, water, maybe even visual. How
18	would it be an environmental impact?
19	MR. REINOEHL: The environment is
20	everything around us. It includes the historic
21	buildings, modern buildings, the air, the water,
22	animals, other people
23	PRESIDING MEMBER PERNELL: So it would
24	have an impact on the surrounding buildings?

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MR. REINOEHL: I would have an impact

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because those buildings are completely removed
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- from existence. They will leave the environment.
- 3 That demolition is the significant impact.
- 4 PRESIDING MEMBER PERNELL: Okay. Mr.
- 5 Mason, your description of what the buildings were
- 6 used for and their connection together were
- 7 educational to me, anyway.
- 8 Are there any other buildings that have,
- 9 at least to your knowledge, that have that type of
- 10 technique or that used to do that particular
- 11 technique?
- DR. MASON: That are still standing?
- 13 PRESIDING MEMBER PERNELL: Yes, that
- 14 are --
- DR. MASON: I'm not an expert in
- 16 buildings in northern California, but I don't know
- of any.
- 18 PRESIDING MEMBER PERNELL: Do you know
- of any in California, period?
- DR. MASON: No. But I'm not an expert,
- 21 and so I mean there may be and I, you know, I may
- 22 not know about it.
- 23 PRESIDING MEMBER PERNELL: So you didn't
- do any research to see whether or not there were
- 25 any other existing meter house and compressor

1 house	buildings'	?
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2	DR.	MASON:	No.
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3 PRESIDING MEMBER PERNELL: And in your opinion what percentage of the -- in order to keep 5 the integrity of the building, what percentage would have to stay intact?

DR. MASON: I'm not an architectural 7 8 historian, so, you know, I don't know about my opinion on that. Most of the buildings, I think, 9 would have to stay intact, most of the structure. 10

PRESIDING MEMBER PERNELL: We talked about station A and over 50 percent of the building is no longer in existence. And because of that it's not historically significant.

> I'm just trying to find out is there a percentage, at least in your mind, that would indicate whether it's historically significant or not.

DR. MASON: No, not specific percentage. 19 20 PRESIDING MEMBER PERNELL: And the way in which you describe the two buildings working 21 22 together, if one of them is removed or if they're 23 separated would they still have the same

DR. MASON: It would diminish their 25

historical significance?

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1 integrity of association and setting if they were
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- 2 separated.
- 3 But, again, I'm not an architectural
- 4 historian; I don't know if that would, you know, I
- 5 wouldn't be able to give an opinion as to whether
- 6 that would make them no longer eligible.
- 7 MR. WESTERFIELD: Commissioner Pernell,
- 8 Gloria Scott is an expert in that area and she can
- 9 speak to that issue if you'd like.
- 10 PRESIDING MEMBER PERNELL: Okay. All
- 11 right, I'll hold that question. But my follow up
- 12 would be even if they were separated on the
- existing site. So is that a question for Ms.
- 14 Scott, as well?
- DR. MASON: Yes.
- 16 PRESIDING MEMBER PERNELL: Okay. That's
- 17 all I have. One way of getting out of answering
- 18 that.
- 19 (Laughter.)
- MR. SMITH: I'm not sure who this
- 21 question is for. But in staff's testimony it's
- 22 stated that staff has ascertained that it's
- 23 feasible to move the buildings. Yet you haven't
- 24 received any bids, you don't have any sites,
- 25 haven't talked to movers who have actually viewed

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1 the buildings or done an inspection of the
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- 2 buildings.
- 3 How did you determine that it's
- 4 feasible? How did staff determine it's feasible
- 5 to move these buildings?
- 6 MR. REINOEHL: Could you tell me where
- 7 in the testimony that we said, so that I can see
- 8 what the statement was?
- 9 MR. SMITH: Page 5.4-23, middle of the
- 10 second paragraph.
- 11 MR. REINOEHL: Early on before the FSA
- 12 was written we talked briefly to a mover and
- described some aspects of the meter house to them.
- 14 At that point we had not viewed the buildings yet.
- 15 And they said that depending upon the weight of
- 16 the buildings, that they -- that's generally a
- 17 bigger consideration than other things -- that
- 18 from the description we were able to provide them
- 19 at the time, that they felt that at least the
- 20 meter house could be moved.
- 21 Now, that was before we were fully aware
- of the retaining wall. And we didn't have very
- good descriptions of the buildings. So, it was
- 24 based on limited information, and providing
- limited information to someone over the phone who

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then said, yes, we think we could move a building
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- 2 like that.
- 3 MR. SMITH: Do you still now, after
- 4 hearing the testimony today, believe that it's
- 5 feasible to move these buildings?
- 6 MR. REINOEHL: It sounds like the
- 7 compressor house, from everything everyone today
- 8 said, that it is possible to move that building.
- 9 Because I'm not a mover and I don't know
- 10 the technicalities of dealing with the retaining
- 11 wall and its association with the meter house, as
- 12 to how feasible that is.
- 13 Also, it's not clear to me that the
- 14 retaining wall is in any particular way an
- 15 attribute of that building.
- So, it's unclear to me as to whether
- that's feasible to move or not.
- 18 MR. SMITH: How does cost play a role in
- 19 determining feasibility?
- 20 MR. REINOEHL: Well, it would be weighed
- in proportion to the project, itself.
- MR. SMITH: The power plant project, or
- when you say the project, itself.
- 24 MR. REINOEHL: I would think the power
- 25 plant project, yes. And I don't know how that is

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1 weighed, personally.
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- 2 Maybe a better choice of words would
- 3 have been that it's possible to move buildings, as
- 4 opposed to feasible.
- 5 PRESIDING MEMBER PERNELL: Would have
- 6 been what? Sorry, I --
- 7 MR. SMITH: Possible.
- 8 MR. REINOEHL: Possible to move
- 9 buildings, as opposed to feasible.
- 10 MR. SMITH: Staff's testimony, rather
- 11 the conditions of certification, paint a fairly
- 12 limited, very limited set of options for the
- 13 applicant.
- MR. REINOEHL: Yes.
- 15 MR. SMITH: Yet that fairly limited
- scenario of options, the only option you provided
- 17 the applicant is not based on cost, is not based
- on firsthand viewing of the building, is not based
- 19 on talking to somebody who's had firsthand viewing
- or inspected the building.
- 21 I'm trying to make the connection here,
- 22 because where would the limit be drawn? Where's
- 23 the limit of practicality in terms of rescuing a
- 24 building that is seemingly eligible for listing?
- 25 How do you balance that against the cost and

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Ι .	practicality	oi.	moving	1t?

2	MR. REINOEHL: I'm not sure I'm the best
3	person to answer that. And, granted, I wrote the
4	conditions. The conditions were written so that
5	there was a way to mitigate the impact to less
6	than significant.

And the only way that I saw to write the conditions to lessen the impact to less than significant was to write them the way they are, that the buildings are moved.

I don't think it's up to me to make the decision as to whether that's the final decision that the Commission makes. That is an analysis to mitigate impacts to less than significant. And I think it's up to the Commission to look at the evidence and make their decision in this case.

HEARING OFFICER VALKOSKY: Do you agree with applicant's witness, I believe it was Mr.

Corbett, who indicated there was a significant degree of subjectivity in assessing the significance of an historical resource, or a potential historical resource?

MR. REINOEHL: There is some

24 subjectivity, yes.
25 HEARING OFFICER VALKOSKY: Okay. And by

1	some subjectivity, what I'm getting at is there
2	some subjectivity that two reasonable people could
3	look at the same factors and come out with two
4	different answers?
5	MR. REINOEHL: I would say that yes,
6	it's possible. If someone looks at the
7	significance of a building and does sufficient
8	research to ascertain the significance, and then
9	specifically addresses each and every aspect of
10	integrity, and how much diminishment there is in
11	each aspect of integrity, that you're going to get
12	a fairly consistent decision on eligibility of a
13	resource.
14	HEARING OFFICER VALKOSKY: Okay, but
15	nonetheless there is enough subjectivity involved
16	that it would not necessarily be consistent?
17	Reasonable minds may differ is what I'm asking.
18	MR. REINOEHL: There could certainly be
19	a difference of opinion on it, yes.
20	HEARING OFFICER VALKOSKY: Okay.
21	Directing you to page 5.4-15 in your testimony,
22	the second paragraph, you indicate according to

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Pier 70's structures constituted an historic

district, that has been evaluated as eligible by

the for the NRHP under criteria A, B and C. And

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- 2 formally submitted to the Historic Resources
- 3 Commission for determination of eligibility for
- 4 the CRHR or to the SHPO for a determination of
- 5 eligibility for the NRHP.
- 6 What am I to derive from that statement?
- 7 As I see it, you're saying it's been evaluated but
- 8 it has not been submitted for a determination of
- 9 eligibility. Is there any meaning for that? You
- 10 know, you could imply that the evaluation wasn't
- 11 sufficient to support a determination of
- 12 eligibility. Or you could imply that they just
- 13 hadn't gotten around to doing it. Or you can
- imply a number of things.
- 15 What I'm wondering is what you
- specifically meant by that.
- 17 MR. REINOEHL: It really talks about
- 18 process. The information has not been provided,
- is my understanding, to the Office of Historic
- 20 Preservation, and consequently it has not been
- 21 considered by them.
- 22 HEARING OFFICER VALKOSKY: Okay, and is
- 23 there any reason that hasn't been provided, to
- your knowledge?
- MR. REINOEHL: I do not know why it has

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1 not been, you know, I don't know either way why
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- 2 it's not been. It would be generally --
- 3 frequently it's the property owner that submits
- 4 things like this, especially when it's a public
- 5 agency. Although it doesn't have to be. Private
- 6 individuals can also do nominations for
- 7 eligibility to the National Register or the
- 8 California -- well, I better not say that about
- 9 the Cal Register, I'm not positive.
- 10 But under the National Register private
- 11 individuals can also submit nominations. And then
- 12 the SHPO would consider it.
- 13 HEARING OFFICER VALKOSKY: Okay, and in
- 14 this case it just hasn't been done for --
- MR. REINOEHL: Apparently.
- 16 HEARING OFFICER VALKOSKY: -- whatever
- 17 reason? Okay.
- 18 PRESIDING MEMBER PERNELL: Is that
- 19 something that you, in the course of your work at
- 20 the Commission, is that something that you do?
- MR. REINOEHL: No, it is not.
- Nominations come on a specific document. And the
- 23 documents that we ask to be filled out are the
- 24 state record for the resource.
- 25 And along with that is generally a

1	narrative	that	explains	significance	Οİ	properties

- 2 in the evaluation. And so it's a different form
- 3 than would be submitted for a nomination to the
- 4 National Register. We would not submit these
- 5 forms.
- 6 HEARING OFFICER VALKOSKY: Mr. Carroll,
- 7 cross-examination.
- 8 MR. CARROLL: Thank you.
- 9 CROSS-EXAMINATION
- 10 BY MR. CARROLL:
- 11 Q Good evening, gentlemen. I think most
- of my questions are probably directed to Mr.
- 13 Reinoehl, but responses from either you, as you
- deem appropriate, would be appreciated.
- 15 I want to draw your attention to the
- 16 bottom of page 5.4-14 and the top of the next page
- in the cultural resources section of the FSA.
- 18 As I read the two or three sentences
- 19 beginning with however at the bottom of page 5.4-
- 20 14 the conclusion that you had reached at the time
- 21 of writing the FSA was that the meter house and
- 22 the compressor house had maintained integrity of
- location and association, but had essentially lost
- 24 most, if not all, their integrity with respect to
- 25 the other elements. Is that a fair reading of

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1 your testimony at that time?
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- 2 MR. REINOEHL: Could you repeat that? I
- 3 was looking at this while you were reading --
- 4 MR. CARROLL: Yeah, I'm sorry, I should
- 5 have given you a chance to read it first. Have
- 6 you read through those sentences now?
- 7 MR. REINOEHL: Briefly, yes.
- 8 MR. CARROLL: As I read your testimony
- 9 as presented in those sentences what you had
- 10 concluded at the time of the FSA was that the
- 11 meter house and the compressor house had retained
- 12 integrity of location and association, but had,
- for the most part, lost integrity with respect to
- 14 the other elements.
- MR. REINOEHL: Yes, I believe that is
- 16 the testimony in the FSA.
- 17 MR. CARROLL: Okay. And if I understand
- 18 your corrections on this particular issue
- 19 presented this evening, that in light of the
- 20 analysis prepared by Ms. Scott, you now believe
- 21 that they also maintain integrity of design and
- 22 materials?
- MR. REINOEHL: Yes, that is correct.
- MR. CARROLL: Could you explain to me
- what parts of Ms. Scott's analysis, or what

1 information conveyed in her analysis caused you to

- 2 change your position as to this issue?
- 3 MR. REINOEHL: If you'll give me a
- 4 moment to look through these papers here and find
- 5 her analysis.
- 6 (Pause.)
- 7 MR. REINOEHL: In Ms. Scott's testimony
- 8 on page 3 of 7 there is analysis of issues, there
- 9 is a discussion of the various aspects of
- 10 integrity, location, setting, design, workmanship,
- 11 materials, feeling and association. And it was
- 12 from that discussion that I changed the testimony.
- MR. CARROLL: Would you agree that the
- 14 primary aspects with which the buildings contain
- integrity continue to be location and association?
- MR. REINOEHL: Certainly its location is
- important. That's one of the aspects of integrity
- 18 that is the most sound. The setting is certainly
- 19 compromised.
- 20 There is some of the aspect of design
- 21 that is still there. And in terms of the
- 22 workmanship that doesn't seem to be terribly
- 23 important to conveying its significance, which
- seems to be an accurate assessment.
- 25 And the materials, the buildings appear

1  $\,\,$  to still be the materials from which they were

- 2 constructed. And that retains a high degree of
- 3 integrity.
- 4 And the feeling, they still are in an
- 5 industrial area which gives the same feeling with
- 6 when they were constructed, as being a highly
- 7 developed industrial area.
- 8 And the association is somewhat
- 9 diminished because of the loss of the other
- 10 buildings.
- 11 Did that answer your question?
- 12 MR. CARROLL: I think so. What I gather
- from what you just stated, and correct me if I'm
- 14 wrong, is the clearest call here, the easiest call
- here is with respect to integrity of location?
- MR. REINOEHL: It has a high degree of
- 17 integrity in terms of location. It also has some
- other aspects of integrity that are still intact
- 19 to a great extent. So I'm not quite sure if I'm
- 20 answering your question or not, but there are some
- 21 aspects of integrity that are still quite sound.
- 22 MR. CARROLL: Moving to page 5.4-23, you
- 23 had indicated in the second paragraph staff's
- 24 preferred mitigation of the two onsite historic
- 25 buildings would be relocation to a nearby vacant

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1 property, and rehabilitating them using the
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- 2 Secretary of Interior's standards.
- 3 Would you please explain what you
- 4 understand would be involved in rehabilitating
- 5 these buildings to meet the Secretary of
- 6 Interior's standards?
- 7 MR. REINOEHL: Well, like Mr. Corbett,
- 8 I'm not an expert on the Secretary of Interior
- 9 standards. This is a fairly standard kind of
- 10 citation that's used in terms of rehabilitating a
- 11 building.
- 12 Again, the character-defining attributes
- of the building would need to be maintained in any
- 14 work that's done on a building to bring it up to a
- 15 standard that is acceptable.
- 16 It usually involves like-kind materials.
- 17 That's one of the Secretary of Interior standards.
- 18 but I'm not familiar with all of them, so other
- 19 than that one statement, I'll --
- 20 MR. CARROLL: Do you have an opinion as
- 21 to whether or not it would be feasible to
- 22 rehabilitate these two particular structures to
- 23 meet the Secretary of Interior's standards?
- MR. REINOEHL: It's possible. Feasible,
- I don't have a full cost estimate of that, so I

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1 don't think I can speak to feasibility at this
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- 2 point.
- 3 MR. CARROLL: Okay, thank you. You go
- 4 on to state in that same paragraph, the next
- 5 sentence, that this mitigation would reduce the
- 6 impact to less than significant.
- 7 Could you explain to me in a little bit
- 8 more detail than appears there how you reached the
- 9 conclusion?
- 10 MR. REINOEHL: Demolition of a building
- 11 does remove it from the environment, which means
- 12 that there is a significant impact. And that
- impact can't be mitigated to less than
- 14 significant, because it is removed from the
- 15 environment.
- In moving the buildings, they're not
- 17 removed from the environment. And there are ways
- in which buildings can be moved, and they retain
- 19 their significance, they remain in the
- 20 environment. And that would be a mitigation that
- 21 would lessen the impact to a less than
- 22 significant.
- MR. CARROLL: With respect to these
- 24 particular buildings, though, I don't want to
- 25 speak in generic terms, but with respect to these

1	two	particular	buildings,	given	what	has	been	said
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- 2 about the importance of their location as an
- 3 element of their integrity, and given that
- 4 relocation obviously completely eliminates
- 5 integrity of location, is it still your opinion
- 6 that notwithstanding that factor that relocating
- 7 these buildings reduces the impact below a level
- 9 MR. REINOEHL: That is my opinion, that
- if they're moved that would reduce it to less than
- 11 significant, yes.
- 12 MR. CARROLL: And how do you square that
- 13 conclusion with the complete loss of integrity of
- 14 location? In your analysis how do you get over
- 15 the fact that they've completely lost integrity of
- 16 location?
- 17 MR. REINOEHL: You know, I have to go
- 18 back to what some of the things that are said in
- 19 CEQA, if that's all right.
- 20 CEQA says the significance of a
- 21 historical resource is materially impaired when a
- 22 project demolishes or materially alters in an
- 23 adverse manner those physical characteristics of a
- 24 resource that conveys historical significance, and
- 25 that justifies inclusion in or eligibility for

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1 inclusion in the Cal Register.
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Okay, so demolition would certainly do
that. Moving them would not necessarily
materially alter those buildings in a way that
their physical characteristics would be lost.
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6 MR. CARROLL: Do you believe that the 7 buildings would continue to be eligible for the 8 California Register following relocation?

MR. REINOEHL: They would have to be reevaluated after they were moved. I'm not entirely sure that they would still be eligible. That would be an impact if they're no longer eligible. However, it would not be demolition. And them not being eligible isn't called out in CEQA as being a significant impact that is not mitigatable.

17 HEARING OFFICER VALKOSKY: Excuse me,

18 Mr. Carroll. Isn't it also logical --

MR. WESTERFIELD: Mr. Reinoehl.

20 HEARING OFFICER VALKOSKY: I -- okay.

21 Mr. Reinoehl, isn't it also logical that if a

structure is not eligible for listing on the

California Register, that it is therefore not a

historic resource which warrants any

25 consideration.

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1	MR. REINOEHL: It's possible, yes. It
2	would depend. You know, there are also local
3	ordinances that can designate things as historic.
4	And if the local ordinance meets certain
5	requirements
6	HEARING OFFICER VALKOSKY: Certainly.
7	MR. REINOEHL: then it could be still
8	a historic resource.
9	HEARING OFFICER VALKOSKY: Certainly,
10	but I'm talking in the context under state law
11	barring any ordinances, any local ordinances which
12	may give it special protection.
13	Is it true that to be a historic
14	resource warranting consideration it has to be
15	eligible for listing or listed? Is that true?
16	MR. REINOEHL: I believe that's true.
17	HEARING OFFICER VALKOSKY: Okay, so that
18	if that same building were determined not to be
19	eligible for listing, and obviously not listed, it
20	would, by definition, not be an historic resource
21	worthy of consideration or warranting
22	consideration?
23	MR. REINOEHL: If there were another
24	project that would be proposed that could impact
25	that structure, and it were no longer a historical

1 resource, then it would not need to be considered.

2 HEARING OFFICER VALKOSKY: Okay, so does

3 that mean the answer to my question is yes?

4 MR. REINOEHL: Well, you know, for this

project we considered in the analysis as to

6 whether it's a historical resource, and then we

look at mitigation measures, to minimize the

impact to less than significant, if that's

9 possible or feasible.

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And in this case it appears that there
may be a way that that can be done. And that is
the conditions that were --

HEARING OFFICER VALKOSKY: Sir, I understand that. And, again, what I'm saying is there's apparently a disagreement between you and at least Mr. Corbett as to the impact of a change in location on the meter house and the compressor house. Okay.

Now, Mr. Corbett seems to be saying that, yes, both of these buildings are significant, or eligible -- let me put it this way, eligible for listing. But that if you move them to a place not historically used for gas distribution and metering, that would dilute their eligibility so that they would no longer -- or

1	that	woul	ld dilu	te	their	char	acte	r so	that	they
2	would	d no	longer	be	eligi	ble	for	list	ing.	Okay.

- You take a different position, as I
  understand it, basically saying yes, that change
- 5 in location is okay. I understand that.
- What I would like a direct yes or no to
  is the question that I posed, and that is if the
  structure is not eligible for listing, is it not
  then, by definition, essentially just an old
  structure with no historical resource value which
- 11 would warrant consideration under CEOA?
- MR. REINOEHL: If it were no longer eligible then it would not be considered a
- 14 historical resource.
- 15 HEARING OFFICER VALKOSKY: Thank you.
- MR. CARROLL: Mr. Reinoehl, I want to
- 17 explore a little bit more the distinctions between
- 18 your opinions as to relocation and Mr. Corbett's
- 19 opinions as to relocation.
- 20 I think Mr. Valkosky correctly
- 21 characterized just a moment ago Mr. Corbett's
- 22 opinion, which was essentially that any relocation
- of the buildings outside the historic gas
- 24 manufacturing parcel would so diminish their
- 25 integrity that they would not be eligible.

1	What I think I heard you say prior to
2	the questioning by Mr. Valkosky, was that you
3	weren't sure. That they would have to be
4	reevaluated post relocation?
5	MR. REINOEHL: Yes, that is what I said.
6	And there are special considerations for moved
7	buildings. And those state that the State
8	Historic Resources Commission encourages the
9	retention of historical resources onsite, and
10	discourages the nonhistoric grouping of historic
11	buildings.
12	However, it's recognized that moving
13	buildings is sometimes necessary to prevent its
14	destruction. Therefore moved buildings otherwise
15	a moved building that is otherwise eligible may be
16	listed in the Cal Register if it was moved to
17	prevent its demolition at its former location, and
18	if the new location is compatible with the
19	original character and use of the historical
20	resource.
21	Now, I believe that if it's still within
22	a historic area, a historic industrial area, much
23	like where it is now, and that would be in fairly

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close proximity, that that fits the special

consideration, and would still be a historic

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1	resource.

2	MR. CARROLL: Okay, so your opinion is
3	that it may or may not continue to be eligible;
4	that's a matter that would have to be determined
5	post relocation?
6	MR. REINOEHL: It's always best to do
7	a to prepare a nomination after they're moved.

Part of that is because there are advantages for funding and tax credits.

Using the special considerations it would appear that this would still be a historical resource. It's best to have it evaluated and have a formal determination by the legal entities, the State Historic Resources Commission for the Cal Register or the State Office of Historic Preservation or the SHPO for the National Register.

MR. CARROLL: Okay, setting aside whether or not it would be eligible for National Register or it could be listed on the National Register, I'm just talking about in terms of analysis of its eligibility.

Do you believe that that analysis and the conclusion as to its continuing eligibility could only be conducted after the relocation, or

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1	could it be conducted prior to the relocation?
2	MR. REINOEHL: I don't think, and this
3	is I'm guessing somewhat at this because I don't
4	know that the State Historic Resources Commission
5	has ever considered the eligibility of a building
6	prior to it being moved or not. Certainly there
7	are a lot of architectural historians that could
8	provide their expert opinions on this eligibility
9	hypothetically it being moved.
10	I don't believe that the and this is
11	my own belief, I don't know for sure, I've never
12	asked them but the State Historic Resources
13	Commission, I don't think they would consider the
14	eligibility in a hypothetical situation.
15	MR. CARROLL: Would you agree that an

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MR. CARROLL: Would you agree that an action that eliminates the eligibility of a resource that was eligible prior to that action being taken results in a significant impact?

Let me -- I didn't phrase the question very well. Assume that you have an eligible resource and action is taken that prevents that resource from continuing to be eligible. Do you view that as a significant impact under CEQA? MR. REINOEHL: Well, let's see, it says a substantial adverse change in the significance

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- 2 significance of the resource would be materially
- 3 impaired. That that is that substantial adverse
- 4 change may have a significant effect on the
- 5 environment.
- 6 MR. CARROLL: I'm not sure I understood
- 7 the answer. Let me put the question a different
- 8 way.
- 9 A resource that's eligible for the
- 10 California Register is considered an historic
- 11 resource under CEQA, would you agree with that?
- MR. REINOEHL: Yes.
- MR. CARROLL: A resource that is not
- 14 eligible for the California Register is not
- 15 considered an historical resource under CEQA,
- 16 would you agree with that, as well?
- MR. REINOEHL: Yes.
- 18 MR. CARROLL: Okay. Would you, with any
- maps that you may have or that have been
- 20 distributed over the course of the day today,
- 21 identify the PG&E parcel that you contacted them
- 22 about?
- MR. REINOEHL: On the aerial photo that
- 24 was passed out earlier today referred to as new
- 25 figure 8.3-1B, was part of three. The PG&E

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1 property is to the left of 22nd Street, and it
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- 2 appears to be vacant lot with just open ground,
- 3 exposed ground. No paving.
- 4 MR. CARROLL: And were you able to
- 5 ascertain any information as to PG&E's future
- 6 plans for that site?
- 7 DR. MASON: I'm the one who spoke to the
- 8 PG&E planner. She's indicated, you know, a
- 9 general interest or a possibility of moving the
- 10 buildings there, but that she would have to take
- it up with many other decision makers in PG&E to
- 12 ascertain if they have plans to use those parcels.
- HEARING OFFICER VALKOSKY: Sorry. When
- did you make this inquiry of PG&E?
- DR. MASON: I called earlier last week,
- 16 and she didn't call back until Friday, last
- 17 Friday.
- 18 HEARING OFFICER VALKOSKY: Okay, thank
- 19 you.
- 20 MR. CARROLL: You were both here in the
- 21 room when Mr. Stone testified as to the
- constraints that he saw with respect to the two
- 23 locations that he identified for potential onsite
- 24 relocation. One being what we've sort of
- 25 generally been referring to as the middle of the

1	site	here	east	of	unit	3.	And	the	other	being
2	over	t.he	tank.							

- 3 Let's take number 3. Do you have any
- 4 basis to disagree with the constraints Mr. Stone
- 5 identified? And by those I mean their appearance
- 6 with existing buildings, issues related to
- 7 underground utilities and above-ground utilities?
- 8 I pose that question to either of you.
- 9 MR. REINOEHL: For the utilities I have
- 10 no information other than what he's provided. And
- I don't have any reason to question what he stated
- 12 about that.
- Obviously there are some other buildings
- 14 and structures in this area. And certainly if the
- buildings were to be moved to these locations and
- re-used for compatible uses, it would take some
- 17 time to do that.
- 18 Some of the uses that are currently in
- 19 structures it may be possible to house those
- 20 inside the historic buildings.
- 21 MR. CARROLL: Have you undertaken any
- 22 analysis, independent analysis of feasibility of
- 23 relocating the meter house and the compressor
- house on the Potrero Power Plant site?
- MR. REINOEHL: As I stated, we had

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1 called some movers, trying to find out whether
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- 2 it's possible to move these, and what the costs
- 3 associated with that would be.
- 4 I've been looking at the possibility.
- 5 MR. CARROLL: Let me be a little more
- 6 specific about my question. I assume that those
- 7 questions related to the ability to pick them up
- and move them somewhere, but you weren't able to
- 9 identify where the somewhere might be, is that
- 10 correct?
- MR. REINOEHL: That's correct.
- MR. CARROLL: And so the entities, the
- 13 movers that you talked to really didn't have --
- 14 let me rephrase it -- did they have any specific
- information about the location to which the
- buildings would be moved?
- MR. REINOEHL: No, they couldn't.
- 18 MR. CARROLL: Did you identify the
- 19 offsite PG&E property to the movers as a potential
- 20 location?
- MR. REINOEHL: At this point I described
- the buildings to them, and provided some photos.
- 23 And asked them if they believed the buildings
- could be moved, and what potential costs might be.
- 25 I did not ask anything beyond that about

1 specifics of where to move it because it was

2 unclear yet as to where they would be moved to or

3 could be moved to.

We did find out recently that some of these tanks may be abandoned, which made other possibilities available for consideration. So, you know, at this point it's difficult for me to tell somebody to give me a price on a specific spot to move things.

I could ask them some locations.

MR. CARROLL: In your prepared testimony again and oral testimony today, and I apologize, I can't remember which of you it was that made the suggestion. There was a suggestion that, for lack of a better way to put this, that there might be an ability to get a break on seismic upgrades because these are historic resources.

And the suggestion that there was some interplay between health and safety regulations such as seismic regulations and historic resource regulations. Does that -- am I correct that I heard something to that effect?

MR. REINOEHL: There is a historic building code that's applicable to buildings that are determined to be historic resources that

1 allows flexibility in the way the codes are

- 2 applied. I believe that's a fair
- 3 characterization. It may not be a hundred percent
- 4 accurate.
- 5 MR. CARROLL: Okay.
- 6 PRESIDING MEMBER PERNELL: Well, there's
- 7 some mention of tax credit for historical
- 8 buildings?
- 9 MR. REINOEHL: Yes. That's part of
- 10 Gloria Scott's testimony. And there are tax
- 11 credits available for historical resources that
- 12 are being, I believe, for rehabilitation.
- 13 Gloria's gone. She could answer that question
- 14 much better than I can.
- MR. WESTERFIELD: And she is planning to
- 16 address that question in her testimony.
- 17 PRESIDING MEMBER PERNELL: Okay.
- 18 MR. CARROLL: Just returning to the
- point of my previous question, do you have any
- 20 information that compliance with San Francisco's
- 21 unreinforced masonry building code provides
- 22 special considerations for historic resources?
- MR. REINOEHL: I spoke with, and I don't
- 24 remember the gentleman's name, my apologies for
- 25 that, I spoke to somebody, I believe it was with

1	the building office of San Francisco about the
2	process that's used when demolition permits are
3	applied for under the unreinforced building
4	ordinance.

And it was a process question. I didn't ask if there might be other consideration for historic buildings. The way in which the process works there is consideration, I believe, given to historic resources. And it's reviewed differently than those that are not historic resources.

MR. CARROLL: Thank you. I have no further questions at this time.

HEARING OFFICER VALKOSKY: Just a couple points of clarification. Is it your testimony that the historic building code would, in fact, apply to the relocation of the meter and compressor houses, or don't you know for sure?

MR. REINOEHL: It's my understanding that it would.

HEARING OFFICER VALKOSKY: Okay. Were you here earlier for Mr. Stone's testimony about the potential use of the number 4 tank and the difficulties incurred in relocating the meter and compressor house on the site in terms of underground utilities and remediation, to name

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- 2 MR. REINOEHL: I was here during his
- 3 testimony about that, yes.
- 4 HEARING OFFICER VALKOSKY: Have you
- 5 performed any analyses or do you have any
- 6 information which would contradict directly the
- 7 testimony of Mr. Stone?
- 8 MR. REINOEHL: I do not have any
- 9 information that would contradict that, no.
- 10 HEARING OFFICER VALKOSKY: Thank you.
- 11 Ms. Minor.
- MS. MINOR: Thank you.
- 13 CROSS-EXAMINATION
- 14 BY MS. MINOR:
- 15 Q Gentlemen, thank you for hanging in here
- 16 with us tonight. I will make this very quick.
- 17 And I think I'll try not to call names
- 18 and that way whichever you feel most qualified can
- answer the question. That's a fair deal.
- 20 Can you tell us if you are aware of any
- 21 proceedings, cases before the Energy Commission
- 22 wherein at the site of the proposed power plant
- 23 were potential historic resources that were
- impacted by the proposed project?
- MR. REINOEHL: Other cases where

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1 historical resources are impacted by the project?
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- MS. MINOR: Right. Yes, that's my
- 3 question.
- 4 MR. REINOEHL: Yes, I am aware of
- 5 others.
- 6 MS. MINOR: Can you tell us what they
- 7 are?
- MR. REINOEHL: There are several that I
- 9 can think of offhand. Otay Mesa Power project is
- 10 having the impact on numerous archeological sites
- that were determined to be historical resources.
- 12 Blythe Energy project, which has an
- 13 amendment where there is a resource that is being
- 14 considered as eligible for the California
- 15 Register. And they are fencing that. It's an
- 16 archeological site. They're fencing the site and
- 17 avoiding it.
- 18 Another one is Morro Bay Power Plant.
- 19 And they're demolishing an existing power plant
- 20 that's eligible for the California Register.
- 21 MS. MINOR: The power plant is eligible?
- MR. REINOEHL: Yes, ma'am.
- 23 HEARING OFFICER VALKOSKY: Although in
- 24 the case of Morro Bay, isn't that just a proposal,
- 25 since that case is still ongoing at the time?

1	MR. REINOEHL: That's correct.
2	MS. MINOR: In the now the Otay Mesa
3	and the Blythe Energy project cases have been
4	decided, is that correct?
5	MR. REINOEHL: Otay Mesa has been
6	permitted. Blythe Energy has been permitted. I
7	do not know if there's been an action on the
8	amendment to date.
9	MS. MINOR: My question, my follow-up
10	question is whether you are aware of any case
11	where the Energy Commission has rejected a CEC
12	Staff finding that a resource was historic?
13	MR. REINOEHL: I've only been with the
14	Commission for two years. During that period of
15	time I do not know of a case that's been decided
16	where the Commission has not accepted the
17	recommendations of staff.
18	And that isn't complete knowledge. I
19	don't follow every case.
20	MS. MINOR: And your testimony is you
21	know of no situation where the Commission has

rejected the recommendation of staff in the area of cultural resources?

MR. REINOEHL: Yes.

MS. MINOR: Okay. In this case has

		consultation					
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- 2 Preservation Office?
- 3 MR. REINOEHL: Consultation with the
- 4 State Historic Preservation Office is what occurs
- 5 between a federal agency and the State Historic
- 6 Preservation Officer. As far as -- I have no idea
- 7 at this point if the Corps of Engineers has
- 8 initiated consultation.
- 9 MS. MINOR: Is there a state agency that
- is available for the CEC Staff or staff
- 11 consultants to consult with on questions related
- 12 to historic resources?
- MR. REINOEHL: Yes. We have, in the
- 14 past, asked for review of projects with the staff
- from Caltrans, the California Department of
- 16 Transportation.
- MS. MINOR: And so there are other cases
- 18 where Caltrans has consulted with the CEC Staff?
- 19 MR. REINOEHL: Yes.
- 20 MS. MINOR: Can you give us some
- 21 examples of such cases?
- MR. REINOEHL: Morro Bay was one of
- 23 them. Contra Costa was another one. And this
- 24 project. I don't remember of others.
- MS. MINOR: Thank you. Did you

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1 personally conduct something like a windshield
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- 2 survey of the historic resources at the Potrero
- 3 site?
- 4 MR. REINOEHL: I've gone to the site and
- 5 looked at the buildings.
- 6 MS. MINOR: When did you do that?
- 7 MR. REINOEHL: The visit to the site to
- 8 look specifically at the buildings was last week.
- 9 Previous to that, as the case was ongoing, I did
- 10 drive around the site and look at the buildings as
- 11 best as possible from the existing streets.
- MS. MINOR: Did you visit the site and
- 13 look at the buildings prior to finalizing the
- 14 cultural resources section of the FSA?
- MR. REINOEHL: No, did not go
- specifically to look onsite at those resources.
- 17 MS. MINOR: When you did visit the site
- and look at the resources, did you have access to
- 19 the actual site, or were you on the perimeters and
- 20 public streets?
- MR. REINOEHL: We were on the site.
- MS. MINOR: Okay. If station A is
- 23 demolished, are you aware of whether there will
- 24 remain any comparably sized steam generation
- 25 facilities that predate the 1906 earthquake in

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- 2 MR. REINOEHL: No, I don't know of any.
- 3 That is not my area of expertise.
- 4 MS. MINOR: If, in fact, there are no
- 5 other comparably sized steam generation facilities
- 6 that predate the 1906 earthquake, would that
- 7 change your opinion as to the significance of
- 8 station A?
- 9 MR. REINOEHL: It's these kinds of
- 10 points that we ask for consultation with experts,
- and that's when we go to Caltrans and ask them if
- 12 they can provide us with opinions.
- 13 MS. MINOR: Did you specifically ask
- this question of Caltrans?
- MR. REINOEHL: No, I did not ask that
- 16 specific question.
- 17 MS. MINOR: Did the staff make an
- independent evaluation of whether station A is
- 19 eligible for registration?
- MR. REINOEHL: We reviewed the existing
- 21 information that was provided to us. It was done
- 22 by professionals that meet the Secretary of
- 23 Interior's standards. And it was done in a manner
- 24 that is consistent with guidelines and
- 25 professional practices. And we agreed with their

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1 conclusion.
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- 2 MS. MINOR: Have you since reviewed the
- 3 testimony filed by witnesses for the City and
- 4 County of San Francisco?
- 5 MR. REINOEHL: Yes, I have.
- 6 MS. MINOR: Based upon additional
- 7 information provided in that testimony, is there a
- 8 basis for you to reconsider your opinion with
- 9 respect to station A?
- 10 MR. REINOEHL: No, I do not believe they
- 11 provided information that would warrant a
- 12 reconsideration of station A.
- MS. MINOR: What factors would you look
- for in making an independent assessment as to
- whether station A is significant?
- MR. REINOEHL: The information that was
- provided about station A, if I remember it
- 18 accurately, and I may not, it's been quite some
- 19 time since I reviewed that specific part of the
- 20 documentation, I believe they said that it was
- 21 significant and it lacked integrity. And that is
- 22 what we agreed with.
- DR. MASON: That's correct.
- MS. MINOR: Okay. Now, my question was
- 25 referring to the testimony of my witnesses for the

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1 City and County of San Francisco. So that would
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- 2 be the testimony of Dr. Groth, Chris Ver Planck
- 3 and Charles Chase.
- 4 MR. REINOEHL: Okay.
- 5 MS. MINOR: Did you have an opportunity
- 6 to review that testimony?
- 7 MR. REINOEHL: I did look at those.
- 8 MS. MINOR: Based upon your review of
- 9 the testimony of Dr. Groth, Christopher Ver Planck
- 10 and Charles Chase, did that provide a basis for
- 11 you to reassess your opinion that station A was
- 12 not significant because it lacked integrity?
- MR. REINOEHL: There was not sufficient
- 14 information presented in their testimony to make
- me reconsider the eligibility of station A.
- MS. MINOR: Are you familiar with other
- 17 buildings or sites in California that are on the
- 18 California Register, but 50 percent or more of the
- 19 site no longer exists?
- 20 MR. REINOEHL: I have not seen a list of
- 21 properties that are considered eligible for the
- 22 California Register. So I don't believe I can
- answer that question.
- MS. MINOR: So you personally are not
- 25 familiar with any site that is on the Register

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1 that where more than 50 percent of the building is
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- 2 no longer intact?
- 3 MR. REINOEHL: The built environment is
- 4 not my expertise. I don't tend to search out that
- 5 kind of information. That's when I ask other
- 6 specialists for their opinions.
- 7 MS. MINOR: In the event that a suitable
- 8 vacant parcel is not found to relocate the meter
- 9 house and the compressor house, can you summarize
- 10 the staff's recommendations?
- 11 MR. REINOEHL: If there is no feasible?
- MS. MINOR: Right.
- MR. REINOEHL: The mitigation at that
- 14 point would be recording the resources; building a
- 15 kiosk that would interpret the history; providing
- a public oriented document that's available to
- 17 public schools and public libraries; and providing
- 18 the HABS/HAER recordation to I believe it was the
- 19 state library and -- or, no, it was the San
- 20 Francisco Library -- I've forgotten in the
- 21 condition what it is -- if you'll allow me just a
- 22 moment.
- 23 (Pause.)
- MR. REINOEHL: The HABS/HAER
- 25 documentation would be provided to the San

1 Francisco Public Library and the California

- 2 Historical Society.
- 3 MS. MINOR: Is it your opinion that
- 4 these mitigations reduced the impact below
- 5 significance?
- 6 MR. REINOEHL: No, they would not.
- 7 MS. MINOR: You testified that you had
- 8 contacted the San Francisco Port to ascertain its
- 9 interest in providing vacant lots for the
- 10 relocation of the meter house and compressor
- 11 house. And you further indicated that a question
- 12 was posed as to whether you had contacted the City
- and County of San Francisco, and you responded no
- 14 to that question.
- 15 Are there other departments or agencies
- in the City and County that you anticipate
- 17 contacting?
- MR. REINOEHL: I was looking for
- 19 landowners in the vicinity. And the ones that
- 20 were in the records that as best I could determine
- 21 were the City, and there's a couple of parcels
- that are currently in use.
- There's the Port property and I did not
- 24 find any other property immediately adjacent to or
- in close proximity that were owned by the City or

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1 one of its departments.
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2 MS. MINOR: And you're aware that the
3 San Francisco Port is a department of the City and
4 County of San Francisco?
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5 MR. REINOEHL: Yes.

MS. MINOR: Okay. As I understand your testimony, after these buildings are moved, then an assessment has to be made as to whether they are still eligible, is that correct?

MR. REINOEHL: If the landowner is wanting to take advantage of tax credits and other possible mechanisms to defray some of their expenses, yes.

MS. MINOR: I am trying to understand, I think it's the economics of a property owner saying I'm interested in these buildings. If, at the time the property owner accepts the building, it is not clear whether the buildings are eligible, and also not clear whether or not the State historic building code is going to apply, what incentives are involved for a property owner to express interest in these buildings?

MR. REINOEHL: If the buildings are

MR. REINOEHL: If the buildings are determined to be eligible for the Cal Register then the historic building code applies. I want

to make that clear because it didn't sound like

- 2 that's exactly what you were saying.
- 3 MS. MINOR: So the historic building
- 4 code would apply even during this period in
- 5 transit?
- 6 MR. REINOEHL: I think if I answered
- 7 that it would be again something that's out of my
- 8 area of expertise. And so I would defer to our
- 9 architectural historian.
- MS. MINOR: Is that Ms. Scott?
- MR. REINOEHL: Yes.
- 12 MS. MINOR: But are you going -- do you
- 13 have opinions or information about what economic
- incentives may exist for a private property owner
- 15 to be interested in these two buildings, the meter
- house and the compressor house?
- 17 MR. REINOEHL: There are tax incentives.
- 18 I'm not sure what all incentives there are.
- 19 Again, architectural history is not my expertise,
- so I don't look for all of those incentives.
- There's certainly some economic ones.
- In this particular case, if PG&E expressed an
- 23 interest, I would think that some of their
- interest is the fact that these were PG&E
- 25 buildings with important history.

1	MS. MINOR: But actually PG&E is in
2	bankruptcy at this point, correct?
3	MR. REINOEHL: I understand that's the
4	case.
5	MS. MINOR: Do you know whether the
6	economic or tax incentives that exist would
7	continue to exist if after relocation there was a
8	determination that the buildings had lost their
9	eligibility for registration?
10	MR. REINOEHL: I think that would be
11	very conjectural on my part, I don't know.
12	MS. MINOR: Okay. We discussed earlier
13	whether Mirant's witnesses discussed whether the
14	compressor house and meter house are also eligible
15	for registration under criterion 3, architecture.
16	Do you have an opinion as to whether the
17	compressor house and meter house are eligible
18	under criterion 3?
19	MR. REINOEHL: No, I don't have an
20	opinion on that.
21	MS. MINOR: I don't have your r, sum

22 with me, and I know I do have it; it's not a

23 question of not having it. Remind me of your

technical expertise. You've said several times

25 I'm not an architectural historian.

1 MR. REINOEHL: Right. My main expertise

- 2 is in the field of archeology.
- 3 MS. MINOR: I don't have any further
- 4 questions, thank you.
- 5 HEARING OFFICER VALKOSKY: Mr. Boss.
- 6 MR. BOSS: Yes. Several questions to
- 7 both Mr. Mason and Mr. Reinoehl.
- 8 CROSS-EXAMINATION
- 9 BY MR. BOSS:
- 10 Q How many siting cases have you worked on
- 11 that have included historically significant
- 12 buildings, other than the Morro Bay Power Plant,
- 13 itself?
- MR. REINOEHL: Just without going
- through the whole list of the ones that I've
- 16 worked on, the one at Contra Costa and there was a
- 17 project that was proposed near Colusa that
- involved some built environment resources. But
- 19 that project was suspended, I believe.
- 20 HEARING OFFICER VALKOSKY: That project
- 21 has been withdrawn by the applicant.
- MR. REINOEHL: Thank you for the
- 23 correction.
- MR. BOSS: Now, Mr. Mason?
- DR. MASON: I haven't worked on any

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- 2 structures would be demolished, where the impacts
- 3 is demolished, to be demolished.
- 4 MR. BOSS: There has been, I haven't
- 5 quite picked up a definitive answer, but there
- 6 seems to be some criteria that if less than 50
- 7 percent of a building or resource is demolished,
- 8 if less than 50 percent is gone, worn out, burned
- 9 down, whatever, that at that point would you
- 10 consider a building to be historically significant
- if it met the rest of the criteria, other than
- 12 half of it was -- less than half of it was
- 13 missing?
- 14 MR. REINOEHL: In most cases a building
- 15 that has had that significant of an impairment and
- loss of character-defining attributes, it would
- 17 not be eligible.
- 18 MR. BOSS: Okay. How about a group of
- 19 buildings, a setting of buildings where some still
- 20 exist and some are gone? I'll give you a local
- 21 example, the Palace of Fine Arts, down there at
- 22 the Marina. Would you consider that historically
- 23 significant, even though it represents probably 20
- 24 percent of the original structure?
- 25 MR. REINOEHL: I'm not that familiar

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1 with why that property would be significant, nor
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- what the character-defining attributes are, nor
- 3 how much of it really exists and how much of that
- 4 is character-defining attributes.
- 5 So, I'm not able to comment on that.
- 6 MR. BOSS: Okay. Mr. Mason?
- 7 DR. MASON: The same. I don't even know
- 8 what the building is.
- 9 MR. BOSS: No comment. All right.
- 10 That's great.
- 11 Have any of the cases that you've worked
- on required demolition of an historic structure?
- 13 You indicated Contra Costa did?
- MR. REINOEHL: No, I did not indicate
- 15 that. There were historic structures involved in
- the analysis of the impacts.
- 17 MR. BOSS: Okay, --
- MR. REINOEHL: There were no historic
- 19 ones being --
- MR. BOSS: Yeah, like the Duck Club, or
- 21 whatever that was -- the Yacht Club, I think up
- there, or something like that?
- 23 MR. REINOEHL: Yes, it was not being
- demolished.
- MR. BOSS: Right, and it wasn't part of

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1 the project. It was just impacted. It was
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- 2 adjacent to it?
- 3 MR. REINOEHL: Yes. I was trying to
- 4 remember what the assessment was, as to whether
- 5 there was an impact to that building or not.
- 6 MR. BOSS: All right.
- 7 MR. REINOEHL: It's certainly adjacent.
- 8 MR. BOSS: Right. And in that case
- 9 planting some trees took care of the problem. So
- 10 my question, again, would be are there any siting
- cases that you've worked on that there were --
- other than Morro Bay with the power plant --
- 13 historic structures or resources, other than
- 14 archeological, I'm talking about man-built,
- modern-time buildings involved?
- MR. REINOEHL: Well, when you say
- involved, yes. Contra Costa was just --
- MR. BOSS: On the property.
- MR. REINOEHL: On the property?
- 20 MR. BOSS: Right. Within the boundaries
- of the project.
- MR. REINOEHL: None come to mind.
- MR. BOSS: Mr. Mason?
- DR. MASON: No, I haven't worked on any
- 25 siting cases where a structure, a historic

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1 structure was to be demolished on the power plant
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- 2 property, other than this one.
- 3 MR. BOSS: I'm starting to understand
- 4 why this was a difficult one. Kind of virgin
- 5 territory.
- 6 You indicated that if that office
- 7 building was built with reinforced concrete that
- 8 it would be very significant, in your opinion.
- 9 MR. REINOEHL: Yes, that is a very early
- 10 period for reinforced masonry, reinforced
- 11 concrete. If it were built out of reinforced
- 12 concrete, it being such an early example of that,
- and one that has obviously withstood two
- 14 earthquakes, which is what reinforcing is for. It
- would be significant.
- MR. BOSS: Okay. Assuming that that
- 17 building, which could have been -- it's been
- labeled a tool room; it's been a laboratory; it's
- 19 been an office over its history -- but assuming
- 20 that that building is reinforced concrete, it
- 21 shares a common wall with the station A, which was
- built three or four years prior to that.
- 23 Would you consider that to be a
- 24 compromise to the building, or would you consider
- 25 that to still be a worthy building of historic

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1 value?
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- 2 MR. WESTERFIELD: Well, I'm going to
- 3 object to that question. Are you telling us to
- 4 assume that they share a common wall? Or are you
- 5 testifying that they do share a common wall?
- 6 MR. BOSS: Well, I mean I'm not here to
- 7 testify. That's why I use the word assuming.
- 8 MR. WESTERFIELD: Okay, so --
- 9 MR. BOSS: Okay, if you want to, off the
- 10 record or on the record, yes, it does share a
- 11 common wall. It was stapled on with large steel
- 12 connectors, and --
- 13 HEARING OFFICER VALKOSKY: Well,
- 14 that's --
- MR. BOSS: -- it's a reinforced --
- 16 HEARING OFFICER VALKOSKY: Sir, that's
- 17 testimony --
- MR. BOSS: -- building.
- 19 HEARING OFFICER VALKOSKY: You can't do
- 20 that right now. Let's just --
- MR. BOSS: Okay, well, I --
- 22 HEARING OFFICER VALKOSKY: -- say you
- assume that they share a common wall.
- MR. BOSS: Okay, that's how I started
- out. Sorry.

1	Assuming that they do share a common
2	wall, would that compromise that building
3	historically? Or would it still be considered a
4	pretty historic structure?
5	MR. REINOEHL: As best I remember, and
6	I'm having some trouble answering your question
7	because I had remembered that the record said that
8	this building was built prior to the 1906 quake,
9	and you're saying that this was attached to
10	station A several years later. And I believe
11	station A was built in 1905
12	DR. MASON: 1901.
13	MR. REINOEHL: Okay, so we're still
14	prior to the quake, okay.
15	DR. MASON: Yeah.
16	MR. BOSS: It was prior, for sure.
17	MR. REINOEHL: You know, that's the
18	point at which I would consult with an expert, an
19	architectural historian.
20	MR. BOSS: Do you have the same opinion?
21	DR. MASON: Same thing. I'm not an
22	architectural historian, either.
23	MR. BOSS: And last, but not least,

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can you move the buildings to. Do I have

there has been a lot of conversation about where

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1 permission to walk down here? I don't know the
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- 2 procedure that well.
- 3 HEARING OFFICER VALKOSKY: Sir, while
- 4 you're asking the witness to look at exhibit 46,
- 5 that's the aerial view?
- 6 MR. WESTERFIELD: The witness does have
- 7 a copy of that exhibit.
- 8 HEARING OFFICER VALKOSKY: Yeah, the
- 9 witness has a copy, so just describe --
- MR. BOSS: All right, I used a little
- 11 Post-It to make it easier.
- MR. REINOEHL: Okay.
- 13 HEARING OFFICER VALKOSKY: Well, except
- 14 you've got to describe for the record what we're
- 15 looking at.
- MR. BOSS: Okay. What we're looking at
- is exhibit 46; and I made a little paper model of
- 18 the outline of the meter house and compressor
- 19 building. And I've put it just west of tank
- 20 number 4, directly due north of the current
- 21 position of the meter house and the compressor
- 22 room.
- It's within the boundaries that are
- 24 marked on exhibit 46 that theoretically are the
- 25 boundaries of the power plant. However, --

1	MR. CARROLL: I'd have to object to that
2	assumption. The witness that introduced this
3	exhibit made it clear that those boundaries are of
4	the power plant as it existed under PG&E
5	ownership. But Mirant does not retain all of that
6	property under its current ownership.
7	MR. BOSS: Correct. That's where I was
8	going. That particular piece where I put the
9	model of the building is actually owned by PG&E.
10	Did you inquire whether or not PG&E
11	would be interested in moving the buildings to
12	that site, which is as close as you could get?
13	DR. MASON: That was one of three
14	potential parcels I suggested to the PG&E planner
15	that I talked to. And, as I said, they're going
16	to ask their decision makers, you know, if they
17	have any interest or objection to all three of
18	those parcels. This one, and the two on the other
19	side of 22nd.
20	MR. BOSS: In your testimony then you
21	did indicate that particular site was one of those
22	you talked to PG&E?
23	DR. MASON: Yes. It was one that I
24	suggested to PG&E.

25 HEARING OFFICER VALKOSKY: Okay, could I

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1
        clarify --
 2
                  MR. BOSS: Okay, thank you.
                   HEARING OFFICER VALKOSKY: -- this for a
 3
         second, Mr. Mason. Now, I heard earlier testimony
 5
         that PG&E property on the west -- actually, no, on
         the north side of 22nd Street was examined. Was
 6
7
        that correct?
8
                   DR. MASON: It was -- there are two
9
        parcels there that are vacant that I suggested to
        PG&E --
10
11
                   HEARING OFFICER VALKOSKY: That, I'm
12
         sorry, wasn't examined, that inquiries were made
        of PG&E?
13
14
                   DR. MASON: Right.
15
                   HEARING OFFICER VALKOSKY: Okay. Now
16
        the parcel that we're talking about right now, to
17
        my understanding, is not north of --
18
                   DR. MASON: Right, it's on the south
         side of --
19
20
                   HEARING OFFICER VALKOSKY: -- 22nd --
                   DR. MASON: -- 22nd. And I also --
21
                   HEARING OFFICER VALKOSKY: Okay, or
22
23
        north of Humboldt.
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them, but I said I understood that most of that

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25

DR. MASON: I also mentioned that one to

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1 parcel was planned to be used for expansion of
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- 2 PG&E's substation. And she said she would look
- 3 into it, but that' seemed less likely because of
- 4 the substation use.
- 5 HEARING OFFICER VALKOSKY: Okay. And
- 6 are you aware of the recently filed switchyard
- 7 amendment, which I'm not sure if it affects this
- 8 or not.
- 9 DR. MASON: No, I'm not.
- 10 HEARING OFFICER VALKOSKY: Okay. Mr.
- 11 Carroll, do you have any information whether that
- 12 affects this or not? This parcel.
- 13 MR. CARROLL: The switchyard amendment
- 14 would not affect this parcel, but --
- 15 HEARING OFFICER VALKOSKY: Okay.
- MR. CARROLL: -- the expansion of the
- 17 substation would affect this parcel.
- 18 HEARING OFFICER VALKOSKY: Okay, thank
- 19 you for that clarification.
- 20 MR. BOSS: Are --
- 21 HEARING OFFICER VALKOSKY: Just real
- 22 quick, a couple of questions. Again, assume that
- 23 we can't leave the meter and compressor house
- 24 where they are.
- Under that circumstance am I to

1 understand that it is your opinion that it is only

- 2 relocation or adaptive onsite use, which would
- 3 reduce impacts to those structures to below a
- 4 level of significance?
- 5 MR. REINOEHL: Yes.
- 6 HEARING OFFICER VALKOSKY: Okay. Is
- 7 your opinion still the same if both relocation and
- 8 adaptive onsite use are determined to be
- 9 infeasible?
- 10 MR. REINOEHL: I would have to look
- 11 specifically at the language in CEQA and examine
- 12 exactly what it says to be able to answer that. I
- don't remember exactly where and how they used the
- term feasibility in assessing impacts.
- So, without -- and I did not bring my
- 16 copy of CEQA along with me, I'm sorry.
- 17 HEARING OFFICER VALKOSKY: Okay, that's,
- 18 yeah that's --
- 19 MR. REINOEHL: I would have to look at
- 20 that specifically to see what it says to be able
- 21 to answer your question.
- 22 HEARING OFFICER VALKOSKY: That's fair,
- 23 and I guess put differently, I'm sure the
- 24 attorneys will get a chance to address this in the
- 25 brief.

1	Is the impact still significant if, in
2	fact, there are no feasible mitigation measures
3	available to reduce that level?
4	MR. REINOEHL: I believe that it says if
5	they're being demolished that that's a significant
6	impact, and that it would still be a significant
7	impact even if it was not feasible to move the
8	buildings.
9	Like I said, I would have to really look
10	at what CEQA says.
11	HEARING OFFICER VALKOSKY: Oh, no, I
12	understand. To move them or to convert them to an
13	adaptive onsite use.
14	MR. REINOEHL: Right, correct.
15	HEARING OFFICER VALKOSKY: Correct,
16	okay. And, again, just real quick, do you
17	disagree with the City and County of San Francisco
18	that Pier 70 and at least a portion of the project
19	site effectively are parts of an integrated
20	historic district?
21	MR. REINOEHL: I did not see sufficient
22	information to agree with the conclusion that

25 HEARING OFFICER VALKOSKY: Okay, thank

23 there was a larger district that was clearly

eligible.

1	you. Redirect.
2	PRESIDING MEMBER PERNELL: I had
3	HEARING OFFICER VALKOSKY: Oh, I'm
4	sorry.
5	PRESIDING MEMBER PERNELL: just one
6	follow up. Can you tell me what information you
7	used in your analysis to complete the FSA for your
8	portion?
9	MR. REINOEHL: What information?
10	PRESIDING MEMBER PERNELL: Yeah, you
11	indicated that you visited the site just recently?
12	MR. REINOEHL: Yes, and I had visited
13	the site on a couple of occasions early on in the

15 look at the site as best possible.

The visit to --

17 PRESIDING MEMBER PERNELL: Okay, then it
18 was my understanding that you just visited the

process. And driving around on public roads to

19 site recently?

14

20 MR. REINOEHL: That was to take a very close examination of the buildings.

PRESIDING MEMBER PERNELL: So in your
analysis of the FSA it wasn't a close examination
of the building?

MR. REINOEHL: I did not walk the

1 property, itself, to look at the buildir	ngs, n	٠ ٥
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- 2 PRESIDING MEMBER PERNELL: So then what
- 3 other information did you have to come to your
- 4 conclusions?
- 5 MR. REINOEHL: There was material
- 6 provided by the applicant. Photos such as this
- 7 are extremely helpful in that. Driving around the
- 8 property and seeing how much of the buildings were
- 9 there or not there.
- 10 You know, you can see a fair amount of
- this from 23rd Street, at least when I was first
- down there. I was able to see that a large
- portion of station A had been demolished. I was
- 14 able to see that the compressor house was still
- 15 there. You could see a small part of the meter
- 16 house, not a lot. So, --
- 17 PRESIDING MEMBER PERNELL: Did you go
- down Humboldt Street?
- 19 MR. REINOEHL: Humboldt Street has a
- gate on it very close to the entrance off of 23rd;
- 21 it's gated. And I did not have access to that.
- 22 PRESIDING MEMBER PERNELL: So you went
- down 23rd and 22nd?
- MR. REINOEHL: Yes. I also drove up
- 25 across Pier 70 to get other views of both

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1 neighboring resources and what you could see from
2 their property.
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- 3 MR. SMITH: Just a quick clarification.
- 4 Forgive me if this was asked earlier, but station
- 5 A, the applicant, you agree, and this is addressed
- 6 to both witnesses, staff agrees with the applicant
- 7 that station A is not historically significant?
- MR. REINOEHL: We agree that it doesn't
- 9 meet the criteria of eligibility for the Cal
- 10 Register. It was described as being significant,
- 11 but it lacks integrity. It has to have both the
- 12 elements to meet the criteria for eligibility.
- MR. SMITH: And that's due to the fact
- that half of it is missing?
- MR. REINOEHL: Yes.
- MR. SMITH: And in agreeing with the
- 17 applicant, are there past projects, what is it
- 18 that you drew on, what was the basis that you sat
- 19 back and said I agree with the applicant because
- of their rationale?
- 21 MR. REINOEHL: There was the rationale;
- 22 there were also some historic photos showing this
- 23 plant during its operation. And there are certain
- 24 character-defining elements. If you look at the
- 25 historic photos there's a number of smoke stacks

1 that rise a considerable distance above the

- 2 buildings. They're a dominant feature of the
- 3 skyline around these buildings.
- 4 And those, as well as half of the
- 5 building, are gone. They're very much character-
- 6 defining attributes. When I started looking at
- 7 photos of this in the history, I always located
- 8 these buildings by the smoke stacks.
- 9 MR. SMITH: Okay, thank you.
- 10 HEARING OFFICER VALKOSKY: Redirect.
- 11 MR. WESTERFIELD: I just have one follow
- 12 up.
- 13 REDIRECT EXAMINATION
- 14 BY MR. WESTERFIELD:
- 15 Q Mr. Reinoehl, when you visited this site
- last week I guess it was, to view the meter house
- 17 and compressor house, what were you told by Mirant
- personnel about the future of tank 4?
- MR. REINOEHL: That they proposed to
- abandon it when they convert unit 3.
- MR. WESTERFIELD: That's all I have.
- 22 HEARING OFFICER VALKOSKY: Do you
- 23 disagree with Mr. Stone's earlier testimony that
- the use of tank 4 for backup fuel oil is dependent
- 25 upon a determination of the ISO?

1 MR		REINOEHL:	I	do	not	disagree	with
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- 2 that statement.
- 3 MR. CARROLL: I'm going to object to the
- 4 entering into the record of the statement based on
- 5 what Mr. Reinoehl was told by an unidentified
- 6 person at the Potrero Power Plant.
- 7 HEARING OFFICER VALKOSKY: Is that what
- 8 you're objecting to?
- 9 MR. CARROLL: Yes. It's hearsay and we
- 10 have direct evidence on the record presented today
- 11 contrary to the content of the hearsay.
- 12 HEARING OFFICER VALKOSKY: And under our
- procedure, section 1213, specifically hearsay is
- 14 admissible. The nature goes to the weight, rather
- than the admissibility. So, I'll have to overrule
- 16 the objection on that basis.
- Do you have any recross?
- MR. CARROLL: No.
- 19 HEARING OFFICER VALKOSKY: Ms. Minor,
- any recross?
- MS. MINOR: No.
- 22 HEARING OFFICER VALKOSKY: Mr. Boss, any
- 23 recross?
- MR. BOSS: No.
- 25 HEARING OFFICER VALKOSKY: Okay.

1 Mr. Mason, Mr. Reinoehl, the Committee thanks and

- 2 excuses you, subject to recall if it turns out in
- 3 the context of Ms. Scott's testimony we need you.
- 4 PRESIDING MEMBER PERNELL: Thank you,
- 5 gentlemen.
- 6 HEARING OFFICER VALKOSKY: Okay. And
- 7 before you get started, Mr. Carroll, I've got a
- 8 housekeeping question that came to my attention
- 9 concerning the identification of the exhibits you
- 10 moved in.
- MR. CARROLL: Yes.
- 12 HEARING OFFICER VALKOSKY: According to
- my notes one of those exhibits was exhibit 12, and
- 14 according to my exhibit list that one's already
- 15 been received, a formal application for modified
- 16 gas service. Are you perchance referring to
- 17 exhibit 11, as identified on the tentative exhibit
- 18 list?
- 19 If you can't clarify it --
- 20 MR. CARROLL: Actually I can. I see
- where I said 12, and I'm not quite sure how I
- 22 ended up with 12, but it should be 7. The exhibit
- 23 that I was referring to would be responses to
- Dogpatch data requests 1 through 124, which is
- exhibit 7.

1	HEARING	OFFICER	VALKOSKY:	Okav.

- 2 MR. CARROLL: So I'm not quite sure how
- 3 I got the 12 in there, but it should be 7.
- 4 HEARING OFFICER VALKOSKY: So that 12
- 5 does not enter into it at this time.
- 6 MR. CARROLL: That's correct.
- 7 HEARING OFFICER VALKOSKY: We received
- 8 it already, okay?
- 9 MR. CARROLL: That's correct.
- 10 HEARING OFFICER VALKOSKY: Okay, thanks
- 11 for that clarification.
- 12 Why don't we proceed, Mr. Westerfield.
- MR. WESTERFIELD: All right. Mr.
- 14 Valkosky, if you'd just excuse me, I have back
- trouble so I have to do some standing if I'm going
- to go much longer.
- 17 HEARING OFFICER VALKOSKY: Would a brief
- 18 recess help so you could stretch around?
- 19 MR. WESTERFIELD: It's not that simple.
- 20 It's a fairly involved condition, and after
- 21 sitting for eight to ten hours, it's quite
- 22 painful. So I just need to stand if I'm going to
- 23 keep going.
- 24 HEARING OFFICER VALKOSKY: Certainly.
- 25 If you'd like a recess, let me know, at anytime,

1 if that would help. Okay.

- Whereupon,
- 3 GLORIA SCOTT
- 4 was called as a witness herein, and after first
- 5 having been duly sworn, was examined and testified
- 6 as follows:
- 7 DIRECT EXAMINATION
- 8 BY MR. WESTERFIELD:
- 9 Q Would you state your name for the
- 10 record, please.
- 11 A I'm Gloria Scott.
- 12 Q And for whom do you work and how are you
- 13 employed?
- 14 A I work for the Department of
- 15 Transportation, otherwise known as Caltrans, in
- 16 the Division of Environmental Analysis as a Senior
- 17 Environmental Planner. And more specifically I'm
- 18 the Chief of the Historical Architectural
- 19 Specialty Branch.
- 20 Q Thank you. And could you please
- 21 describe your qualifications and areas of
- 22 expertise?
- 23 A I have a bachelors of arts in history
- 24 from UC Santa Barbara; masters of science from the
- 25 University of Vermont in historic preservation.

	39
1	And I'm certified under the Secretary of Interior
2	standards for professional qualifications in the
3	fields of history and architectural history.
4	One of the cofounders and past vice
5	presidents of the Society for Industrial
6	Archeology was the Director of the Graduate
7	Program at the University of Vermont when I was
8	there. And consequently we were trained to
9	identify and evaluate industrial resources, and to
10	be sensitive to their preservation issues.
11	While working for the Central Virginia
12	Planning District Commission I surveyed several
13	hundred properties in Amherst County and in the
14	City of Lynchburg. And I served as representative
15	on the Lynchburg Board of Historical Review.
16	In my role as Grants Manager for the
17	Arizona State Historic Preservation Office I

In my role as Grants Manager for the Arizona State Historic Preservation Office I reviewed and monitored approximately 50 survey and planning grants, 20 rehabilitation grants and reviewed approximately 20 rehabilitation tax credit applications of plans throughout the state. And they use the Secretary of Interior standards for rehabilitation in those programs.

In Ohio I was a Regional Coordinator for the Ohio Historic Preservation Office, in 19

1	counties in northwest Ohio, followed by 16
2	counties in central Ohio. And in that position I
3	provided technical assistance to local governments
4	coordinating federal historical plans and projects
5	for development, including the Toledo Convention
6	Center, which impacted seven significant historic
7	properties, and an additional 14 historic
8	properties, and one historic warehouse district.
9	So, it was quite a large project there.
10	Let's see, and then when I started at
11	Caltrans I was an Associate Environmental Planner
12	in History. And in architectural history. And in
13	that position, identified and evaluated hundreds
14	of buildings, structures and complexes around the
15	state that would potentially be impacted by state
16	highway projects.
17	I developed and revised compliance and
18	built environment resource sections of the
19	Caltrans environmental handbook on cultural

I developed and revised compliance and built environment resource sections of the Caltrans environmental handbook on cultural resources. And as section 106 Coordinator for Caltrans, I served as the Liaison between the district offices, the State Office of Historic Preservation and the Advisory Council on historic preservation, and promulgate the section 106 regulations.

1	And I was on the team that developed and
2	taught cultural resources workshops around the
3	state for Caltrans staff and consultants. And
4	that included how to assess using National
5	Register criteria for eligibility. Because at the
6	time California Register hadn't been created. And
7	also how to assess integrity.
8	Currently in my role as Chief of the
9	Historical Architectural Specialty Branch I serve
10	as liaison with the State Office of Historic
11	Preservation on California Public Resources Code
12	5024 activities. And that's a section of the
13	Public Resources Code that requires state agencies
14	to identify, evaluate and protect its historic
15	resources.
16	Caltrans owns approximately 131 historic
17	buildings and structures, and that does not
18	include the historic bridges in the state.
19	Ninety-five of those are houses that I deal with
20	on a daily basis in terms of the standards for
21	rehabilitation.
22	I'm also the Caltrans Representative on
23	the State Historical Safety Board. So I'm a
24	Member of the State Historical Building Safety

Board; and they're the board that hears cases

1	under	the	State	historical	huilding	code

- Q Okay, thank you very much. Have you, as
  part of your work either with Caltrans or some of
  your other employers, have you evaluated buildings
  for reviewed buildings for eligibility?
- A Yes, I have. In the States of Virginia,

  Ohio and California I have personally surveyed

  close to 1000 buildings, structures, complexes and

  districts and roadways.

And while some of them met the criteria for inclusion in either the National Register or the California Register, in the case of the California resources, most of them didn't because they either lacked historic significance, or they lacked integrity.

And most of those resources were vernacular in character. So I've had a lot of experience with vernacular resources. And some of the types of resources that I've evaluated include tank houses and a flume that carried water from the foothills down into Fresno County. Post World War I warehouses; powder magazines; reservoir and lake at Benecia Arsenal.

A crushed stone company complex; a compound; and maintenance stations at Bishop and

1	Coalinga.	And	the	Southern	California	Edison

- plant in Santa Barbara County.
- 3 In the case of Coalinga the maintenance
- 4 yard, a gateway arch was significant and met the
- 5 criteria for inclusion in the California Register.
- And in my review capacity I've probably
- 7 reviewed several thousand buildings and structures
- 8 for their eligibility to either the National
- 9 Register or the California Register.
- 10 Q Ms. Scott, when you say vernacular, what
- do you mean by that?
- 12 A When you're looking at architectural
- 13 styles and buildings, a lot of them are designed
- 14 by architects. And in their purest form the
- 15 architects who create different styles, it's
- 16 fairly high style and there are architectural
- 17 elements that taken as a whole convey that
- 18 architectural style.
- More frequently, especially in
- 20 California with the kind of projects I've been
- involved in, they are houses that don't have any
- 22 particular style. They might be a mish-mash of
- 23 architectural elements or they come out of a
- 24 building tradition of practicality, where they're
- just building a building based on whatever their

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cultural heritage is. They're building a
functional building that oftentimes is devoid of
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3 architectural embellishments.

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California.

- Q Okay, thank you very much. Now, can you tell me whether Caltrans, as far as you know, has moved buildings in the past as mitigation?
- Yes, Caltrans is "Movers-R-Us." I know 7 of about 12 buildings just in the Bay Area that 8 9 Caltrans has moved including -- or in Santa Clara County, as well -- including the concrete Greek 10 Orthodox Church in Oakland; a prune processing 11 12 facility in Santa Clara County down by Gilroy; 13 eight houses in the Bay Area; several houses in 14 central California; a diner in southern
  - And then a 23-room home that belonged to Sam Maloof, who is a nationally renowned furniture maker. And his house was moved to another location as a result of a highway project. And it is currently being, a nomination to the National Register is currently being prepared by that, by a consultant. I got a call the other day, that's how I know that is now going forward with a nomination.
- 25 Q Does Caltrans move these buildings in

order to prevent them from being demolished or destroyed?

- 3 A Yes, they do.
- 4 Q Because of a Caltrans project?
- 5 A Yes.
- 6 Q Okay. And why does Caltrans go to the
- 7 trouble of relocating buildings that would be
- 8 destroyed by its projects? Aren't you just
- 9 dealing with a bunch of old buildings that aren't
- of any use to anyone and are expensive to preserve
- 11 and maintain?
- 12 A Well, it's the law. And CEQA and its
- guidelines require that we try to impact below the
- 14 level of significance. And if there's substantial
- 15 adverse change to an historical resource it's a
- 16 significant effect on the environment. That is a
- 17 new section that was added to CEQA as a result of
- 18 the California Register legislation.
- 19 And to answer your question earlier
- 20 about is that a significant impact, that law was
- 21 revised in I think it was 1998 to specifically
- 22 state that if you cause a substantial adverse
- 23 change to an historical resource under CEQA, you
- have a significant effect on the environment.
- 25 And in that case we try to mitigate

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1 below that level of significance whenever we can.
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- 2 PRESIDING MEMBER PERNELL: Can I ask a
- 3 question on the -- does the law mention, it says a
- 4 significant historical resource.
- 5 MS. SCOTT: Um-hum.
- 6 PRESIDING MEMBER PERNELL: Is that
- 7 defined by it being in the Register, or is that
- 8 defined by the age or how's that defined?
- 9 MS. SCOTT: Well, CEQA defines a
- 10 significant historical resource. And it's any
- 11 building structure, site, object or district that
- is listed or determined eligible for listing in
- 13 the National Register of Historic Places; is
- 14 listed or determined eligible for the California
- Register; is a locally designated, under a local
- 16 landmark; is included in a local survey that meets
- 17 the Office of Historic Preservation standards.
- 18 And in that survey it is identified as
- 19 significant.
- 20 So it's a broader range under CEQA than
- 21 just National Register or California Register
- 22 listing and eligibility.
- 23 And I need to make a point here about
- 24 the difference with eligibility and being a
- 25 historical resource under CEQA. CEQA requires

1 that an agency determine whether a r	resource meets
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- 2 the criteria of eligibility, meets the criteria
- 3 for listing in the California Register. But there
- 4 is only one board in California that can make an
- 5 official determination of eligibility, and that's
- 6 the State Historical Resources Commission.
- 7 And the one instance that it can do that
- 8 is if a nomination goes forward to them, and an
- 9 owner formally objects to listing in the
- 10 California Register, then they make the
- 11 determination of eligibility.
- 12 But for all other state agencies what is
- 13 required by CEQA is that a determination be made
- that it's a significant resource under CEQA.
- 15 And we happen to use the California
- 16 Register criteria because that's what's spelled
- 17 out in the law.
- 18 PRESIDING MEMBER PERNELL: So that's
- 19 spelled out in the law?
- 20 MS. SCOTT: So Caltrans does not make
- 21 determinations of eligibility. Caltrans
- 22 determines whether a resource is significant under
- 23 CEQA, for purposes of CEQA.
- 24 PRESIDING MEMBER PERNELL: And have you
- 25 done that in this case?

1	MS. SCOTT: Yes. We make determinations
2	see, I'm using that term we have determined
3	that there are resources that are significant
4	under CEQA routinely as part of our projects.
5	PRESIDING MEMBER PERNELL: In the case
6	of the meter house and the compressor house, have
7	you made that determination?
8	MS. SCOTT: That is not my
9	responsibility to make that determination. I've
10	reviewed the material as part of what was
11	requested of me in terms of mitigating below the
12	level of significance if the buildings are
13	relocated.
14	But that's not my determination to make.
15	PRESIDING MEMBER PERNELL: Okay. And
16	have you visited the site?
17	MS. SCOTT: Yes, last week.
18	HEARING OFFICER VALKOSKY: Under the
19	scenario that you mentioned, the Caltrans
20	projects, who owns those projects? Is it not
21	Caltrans owns them I'm sorry, the projects
22	the resources that you relocate.
23	MS. SCOTT: Sometimes Caltrans owns the
24	resources already. Sometimes Caltrans is
25	acquiring the resources if they're putting in a

1	facility. In other resources Caltrans is doing
2	the evaluation without an intention of acquiring
3	those properties because we are required to look
4	at indirect effects and whether we're causing an
5	indirect effect.

And an example might be if we're putting a highway through an area, and we acquire rightof-way that's ten feet beyond what we have already, or ten feet beyond what is needed for the actual roadway. And there are resources beyond that.

We're not going to be acquiring those resources, but because we might have an indirect effect on them, especially if they're built resources like buildings and structures, we still have to evaluate them to see if they're significant resources under CEQA. And we still need to determine whether we would have an impact on those resources, even if we never owned them.

HEARING OFFICER VALKOSKY: Right, and in

that case you would not, or would you, have those resources moved if, in fact, you were having an impact upon them?

MS. SCOTT: Well, that would be a direct impact, as opposed to an indirect impact. An

1	indirect	is	а	visual	impact.	Ιf	vou	put	an

- 2 elevated freeway past a church, or past a
- 3 courthouse, but you're not touching that. You're
- 4 not acquiring that for right-of-way of
- 5 construction or anything. That's an indirect
- 6 impact.
- 7 We wouldn't purchase that property, but
- 8 we would still evaluate it.
- 9 HEARING OFFICER VALKOSKY: I understand
- 10 the evaluation, but I guess what I'm getting at is
- it's my understanding Caltrans experiences
- 12 somewhat different from what the Commission does.
- 13 And specifically the Commission is in the place of
- is requiring an applicant, someone who is seeking
- 15 a permit, to potentially relocate a building,
- 16 okay.
- 17 That, to my understanding, is different
- 18 from what Caltrans would be doing, wherein
- 19 Caltrans would either own the building or perform
- 20 the indirect or the direct impact analysis. Is
- 21 that a correct understanding?
- MS. SCOTT: Could you explain further
- 23 what you mean by that?
- 24 HEARING OFFICER VALKOSKY: Okay, are
- 25 there instances in which someone would seek a

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permit from Caltrans and Caltrans would, as a
condition of granting that permit, in order to
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- 3 mitigate impacts, require that permit seeker to
- 4 relocate a building?
- 5 MS. SCOTT: Offhand I cannot think of
- 6 any instances. It depends on what the area and
- 7 potential effect would be for the granting of that
- 8 permit.
- 9 And beyond that, I don't know what the
- 10 authority would be.
- 11 HEARING OFFICER VALKOSKY: Okay. And I
- 12 guess --
- 13 MS. SCOTT: We do have an encroachment
- ordinance, and it's within our right-of-way, it's
- 15 a different situation than if an impact occurs
- 16 beyond our right-of-way, and that answer I would
- 17 not be able to tell you. That's an answer that
- our legal department would be able to answer. I
- 19 can't answer that.
- 20 HEARING OFFICER VALKOSKY: Okay, so
- again, just to end this, you're not aware of any
- 22 instances where Caltrans would require or could
- 23 require a third-party permit seeker to relocate a
- 24 building?
- MS. SCOTT: That's correct, I'm not

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1 aware of any --
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- 2 HEARING OFFICER VALKOSKY: Okay.
- 3 MS. SCOTT: -- instances like that.
- 4 HEARING OFFICER VALKOSKY: Okay, thank
- 5 you. Continue, Mr. Westerfield.
- 6 MR. WESTERFIELD: Thank you.
- 7 BY MR. WESTERFIELD:
- 8 Q Ms. Scott, I don't believe you had a
- 9 chance to finish your answer to my last question.
- 10 A About why we relocate?
- 11 Q Why you go to all the trouble to
- 12 relocate historical buildings after the CEQA
- 13 reason.
- 14 A Well, part of what the historical
- preservation movement is about, and why we have
- 16 these environmental laws is that it was recognized
- in the legislation, the various pieces of
- legislation, that we're stewards of our historical
- 19 resources.
- 20 Caltrans takes that stewardship very
- 21 seriously. It's our responsibility to protect the
- 22 historic resources we own for future generations.
- 23 It's not just a property we own; it's basically
- 24 owned by people of the State of California. And
- 25 our responsibility is to make sure it stays there

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1	SO	future	Californians	can	eniov	ıt

future thinks is important.

2	And what we generally mean by future
3	generations, exploring it, in order to understand
4	history, especially when you're dealing with
5	buildings and structures, you have to be able to
6	touch them. It's a very physical oriented kind of
7	movement, historic preservation is.

8 It's very keyed to places and to be able
9 to see tangibly what is a vestige of our past.
10 And we won't know necessarily today what the

A good example of that is one you all brought up earlier. And that's Fort Point.

Strauss, who was the engineer for the Golden Gate Bridge recognized Fort Point as being historic.

And others of his contemporaries didn't see the value in Fort Point.

But the engineer did, and he redesigned the bridge to avoid Fort Point. That's now a national historic park. But that's not what it was considered at the time. And so early on that decision was made.

Another example of resources that we don't value, that later become valued are the Victorian era houses all over San Francisco. In

1 the '50s and '60s they were white elephants and

- 2 nobody wanted anything -- they were ugly old
- 3 buildings, nobody wanted anything to do with
- 4 them. And we now treasure those.
- 5 The same is true with art deco buildings
- and with '50s and '60s diners. We're now at a
- 7 point where we understand why those are important.
- 8 And in the past we didn't value them. Our society
- 9 just didn't value them.
- 10 U.S. Route 66, the Lincoln Highway, the
- 11 National Road, Highway 40, those are ones I deal
- 12 with on a daily basis. Those are now becoming
- important in history. There's been congressional
- 14 action to study, U.S. Congressional action to
- 15 study Route 66 and to study the Lincoln Highway.
- Ten years ago, 15 years ago we wouldn't
- 17 have paid attention to that. It just wasn't on
- our radar screen. And if we don't protect those
- 19 resources, we won't know what our future
- 20 generations are going to value, want to keep. So
- 21 what we know of what's historic now, we try to
- 22 keep for future generations to interpret.
- 23 Another reason for doing that is as
- technology develops, we are better able to
- 25 understand and analyze our physical environment.

1	Archaeologists	1100	+ h - +	_	1 ~ +	mhorr	17	00000	_
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- 2 spot -- this happened in Arizona around Hubble
- 3 Trading Post and in some of the Four Corners
- 4 regions, and the archeological sites.
- 5 They didn't intentionally go and dig
- 6 everything up because they knew in the future
- 7 there would be more sophisticated measures for
- 8 analyzing what was there. So they left it
- 9 untouched, so that future generations could come
- 10 along and understand what they were looking at.
- 11 And we do that with buildings. We use
- 12 radar sometimes; we use sonar sometimes in trying
- 13 to figure out what goes on inside of a building.
- 14 And those were techniques and methodologies that
- were not available to us years ago.
- So that's another reason why we are
- 17 stewards of the historic resources.
- 18 Q So does Caltrans take very seriously its
- 19 role as stewards of historical resources?
- 20 A For a couple of reasons, yes. Caltrans
- 21 has a policy of respecting the environment. But
- 22 beyond that we also are required to be stewards
- 23 under state law.
- Q What has been your role in the Potrero
- 25 project, Ms. Scott?

1	A	I was	asked	to rev	iew	the n	naterial	to
2	determine	whethe	er relo	ocating	the	mete	er house	and

- 3 the compressor house would result in mitigating
- 4 below the level of significance.
- 5 Q And could you describe more precisely
- 6 what work you did do?
- 7 A Yes, if I can find my place. I prepared
- 8 the supplemental testimony that was filed on July
- 9 10th.
- 10 MR. WESTERFIELD: Have we identified
- 11 that testimony as an exhibit?
- 12 HEARING OFFICER VALKOSKY: We have on
- 13 the tentative exhibit list. It is identified as
- exhibit 35.
- 15 BY MR. WESTERFIELD:
- 16 Q Exhibit 35, which is your supplemental
- 17 testimony. Is this the testimony you prepared?
- 18 A Yes, it is.
- 19 Q And are the facts and opinions stated in
- 20 that testimony true and correct to the best of
- 21 your knowledge and belief?
- 22 A Yes, they are.
- 23 Q I'd like to take you through a couple of
- 24 main points from your testimony for the benefit of
- 25 the Committee.

I'd first like to address perhaps your

principal conclusion, which is the impact of the

relocation of the compressor house and the meter

house on their eligibility as historic resources.

What was your finding in that regard?

A Well, if they're relocated in a way that preserves the existing integrity of the design materials association and it's within their industrial setting, the larger industrial setting, and their essential physical features are still able to convey the historical significance, then I think that the mitigation would be below the level of significance. The buildings would still be there. Those essential physical features that say this is the meter house for gas manufacturing, and the compressor house for gas manufacturing, would still be in place.

Q All right. Now, I believe your testimony, your prepared testimony in exhibit 35, in that testimony you disagreed with Mr. Corbett, who testified for Mirant. Why is that, and what considerations have led you to different conclusions?

A Well, to go back again on what the aspects of integrity do, the property needs to

have significance plus integrity. And integrity
relates to the authenticity of the site.

3 And depending on why a property is

4 eligible for either the California Register or the

National Register, the aspects of integrity are

kind of like on a sliding scale. And what might

be important for a significant event might be

location and design and materials. And they may

be a bit more important than workmanship, for

10 instance.

If you got something that's significant under criterion 3, which is architecture or a period and method of construction, design would be really important. And workmanship would be really important. It's weighed differently depending on why something is eligible.

Feeling and association alone are not sufficient for aspects of integrity to convey significance because you've got to have something physical there.

Likewise, I disagree with Mr. Corbett in that it's just location and association. Because if you took the compressor house and if you were looking at that and it had been -- the windows had been filled in, blocked in, and the walls were

partially changed with a different kind of masonry

- 2 material than just the brick, well, you've got
- 3 location and association, but you're looking at a
- 4 building that does not look like a 1924 building.
- 5 It just doesn't look right. Because the materials
- 6 are out of character.
- 7 So, I think that in this case, based on
- 8 what was presented as the reasons for
- 9 significance, and looking at the photographs
- 10 initially, I've now been out to the site to look
- 11 at it, but looking at the photographs and
- 12 comparing them to historic photographs, my
- 13 conclusion is that the buildings have integrity of
- design; they're functionally related to each other
- in terms of their original layout.
- 16 Independently they still had their
- 17 original layout. They're basically large empty
- 18 shells. There's not a lot of interior walls
- 19 inside that divided the space up that were affixed
- 20 to the exterior walls.
- 21 So that layout, that open space interior
- is -- conveys the design of the building. And
- 23 then their functional relationship to each other.
- 24 They kind of play off of one another, even though
- 25 they're individually eligible according to the

- information I was presented.
- 2 The same with the materials. The
- 3 buildings have their original exterior walls.
- They seem to have all of their original windows,
- 5 or at least windows that date from the period of
- 6 significance. And the compressor house still has
- 7 its monitor roof.
- 8 So it has the materials that are the
- 9 essential physical features. That's important
- 10 that when you evaluate for significant, you also
- 11 have to define what the features are, what you're
- 12 looking at that physically conveys that. And
- 13 there should be like a laundry list for each of
- 14 the criterion that what conveys the significance
- of this building is the fact that it's a brick
- building with a gable roof, and it has multi-like
- 17 windows in it that are industrial sash or wood
- sash, at this point I can't remember what the
- 19 actual material is.
- 20 But those are the essential physical
- 21 features. And in this case they show you what the
- 22 design of the building is. And you can see that
- they're the original materials.
- 24 So I think that in addition to location
- 25 and association, the design and materials are

1	important	aspe	ects	of :	integrit	y that	give	the
2	buildings,	as	a wl	hole	, their	integr	itv.	

3 Now, do you agree or disagree with Mr.

buildings, as a whole, their integrity.

- Corbett in his analysis of integrity of
- association? 5
- Yes and no to that. Because association 6
- is the direct link, as Mr. Corbett said, and is 7
- outlined in National Register bulletin 15. It's 8
- the direct link to the location. But there also 9
- needs to be physical elements there. There has to 10
- be something more than just the ground. There has 11
- 12 to be a building, if what you're looking at is a
- 13 building. The building has to be there. And the
- 14 components of the building have to be there.
- 15 And those working together give you that
- 16 association. If you walked into those buildings
- 17 you would know that those were industrial
- 18 buildings, and you can see, in some cases, where
- the equipment was. So you get a sense for what 19
- 20 the function is inside the buildings.
- 21 So, that in addition to association with
- 22 the location, you have to have physical building
- 23 bits there.
- And do you have any opinion on integrity 24
- 25 of setting?

1	A I think the setting has been
2	compromised, and I think that Mr. Corbett or
3	Mr. Hill's evaluation, Mr. Corbett, as I
4	understand, based his comments on, made a good
5	case that the setting is compromised.
6	And that these buildings are significant
7	in spite of their setting, inside the power plant
8	And why I think that is is because the statement
9	of significance, as these are rare surviving
10	examples of the gas manufacturing process.
11	And when one is looking at the aspects
12	of integrity and significance, if there are rare
13	surviving examples of a certain event, then
14	there's a bit more leeway in loss of integrity.
15	It still needs to be, you still have to get a
16	sense of time and place. You know you're looking
17	at a building as a whole building.
18	But if it's a rare example, it can take
19	some diminished integrity that otherwise a
20	building wouldn't be able to take and still be
21	eligible.
22	So the fact those are rare examples, I
23	think, is critical in being able to say that even
24	though there's a compromised setting within the
25	property boundaries of the power plant, these are

1	still	eligible.	Because	they	are	rare	survivors
2	of tha	at process.					

- And I think he mentioned one other in

  San Francisco, and the area of significance for

  this building happens to be gas processing in San

  Francisco. Not northern California, not in

  California, it's in San Francisco. It's a very

  localized significance.
- 9 Q Okay, so do these buildings possess
  10 enough aspects of integrity that if moved properly
  11 they would retain sufficient integrity to retain
  12 their historical significance?
- 13 A I think that if moved properly they
  14 could still retain the -- convey their
  15 significance. That it wouldn't be substantially
  16 impaired. But the key is that they be moved
  17 properly.
- 18 Q Are you aware of any other buildings of
  19 similar size and construction that have been moved
  20 successfully?
- 21 A I'm aware of other large buildings that
  22 have been moved. Cape Hatteras Lighthouse is
  23 about 200 feet tall, and it was moved about 2900
  24 feet inland from the coast. It's a masonry
  25 structure that was moved inland to prevent it from

- 1 falling into the ocean.
- 2 And then in Minneapolis, Minnesota, the
- 3 Schubert Theater was moved one block north of its
- 4 original location to make way for development in
- 5 Minneapolis. And that was a 2900-ton structure.
- And there are other masonry buildings
- 7 that have been moved. The King of Prussia Inn,
- 8 which was built in the 1700s, and is unreinforced
- 9 stone masonry, was moved in relationship to a
- 10 Pennsylvania Department of Transportation project.
- I don't know how far that one was moved.
- I do know of other brick houses around
- 13 the country that have been moved. And I know of
- 14 at least one brick hotel that was relocated.
- 15 So unreinforced masonry buildings get
- 16 moved all the time. Of this size, I can't say.
- 17 Q Okay, have you analyzed the feasibility
- of the relocation process, itself, the physical
- 19 relocation of these two buildings?
- 20 A No, I have not. Others were asked to
- 21 analyze that feasibility. But I can say that at
- 22 Caltrans prior to relocation we look first whether
- it's possible to retain a building in place.
- 24 We go through sort of a checklist. We
- look at the feasibility of retaining a building in

1 pla	ice. We	look	at	relocating	to	а	compatible
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- 2 site. We look at, in our case, redesigning a
- 3 project away from a resource so we can save it
- 4 that way. And we've done a lot of redesigns
- 5 around resources to save the historical resource.
- And we look at those before we look at
- 7 relocation. And when we do look at relocation we
- 8 look at compatible sites; try to gather all the
- 9 information so we've got that in the packet.
- 10 These are the compatible sites; these are why we
- 11 think they might work; these are why we think they
- 12 won't work. This is what the costs would be to do
- 13 the relocation, to do the site prep, to do interim
- 14 protection.
- We've tried to identify, in our case we
- 16 are generally identifying potential owners. I
- think there are a couple of cases where we were
- shifting buildings around, retained ownership,
- 19 same ownership. But we try to have that all up
- 20 front so we can see whether it is in terms of how
- 21 Caltrans deals with projects, prudent and feasible
- 22 to move, to relocate.
- 23 Q Thank you.
- 24 HEARING OFFICER VALKOSKY: In making
- 25 that determination I believe you said it was

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1 prudent and feasible, how big of a factor is cost?
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- 2 Let me back up. First of all, who is
- 3 paying the cost? Is that Caltrans that is paying
- 4 the cost?
- 5 MS. SCOTT: It depends on what the
- funding source is. Caltrans does have state money
- 7 that it puts towards projects. But we also get
- 8 federal funding. And that's where we have the 106
- 9 process coming in.
- 10 HEARING OFFICER VALKOSKY: Okay, is it
- all governmental funding, put it that way, whether
- it be out of the state budget or the federal
- 13 budget?
- MS. SCOTT: I don't believe that it's
- 15 always governmental funding, because we try to
- 16 work out arrangements. In terms of, at a new
- 17 site, we sometimes will pay up to the cost of
- 18 demolition to move a property. It all depends on
- 19 the magnitude of the project and the resource that
- we're trying to have relocated.
- 21 Typically we'll move a property, do the
- 22 site preparation, plunk it down there, make sure
- it's stabilized, but we don't do rehabilitation
- 24 generally.
- 25 HEARING OFFICER VALKOSKY: Okay, did you

say you would pay up to the cost of demolition?

2	MS.	SCOTT:	We	have	done	that,	and	we've

3 suggested that to local governments whose projects

4 we also have to review for their compliance with

CEQA, to insure that they meet our standards.

We've suggested that, in some cases, up to the

cost of demolition be used to move a property.

HEARING OFFICER VALKOSKY: Okay, and what happens if the cost of relocation is some multiple of the cost of demolition? For example.

MS. SCOTT: Many of our projects are, we also need to comply in most of our projects with other laws because of federal funding. And with the Federal Highway Administration, they have a section of the U.S. Transportation Act with which we must comply that says we cannot use an historical, in this case it's a resources eligible for the National Register because it's federal program. Unless there is no prudent and feasible alternative.

And feasible defined in our projects is is it physically possible to do it. And prudent means, that's more of a sliding scale, and it has to do with community disruption and extraordinary magnitude. And that could be cost.

1	HEARING OFFICER VALKOSKY: Okay, so
2	MS. SCOTT: An example that I can use on
3	a rehabilitation level that I deal with is if we
4	look at replacing say windows in a building or
5	repairing them, we look at those costs. And if it
6	costs \$10,000 to repair all the windows and
7	\$45,000, \$65,000 to replace, we're going to repair
8	them. Because that magnitude of cost is so much
9	greater.
10	HEARING OFFICER VALKOSKY: Certainly.
11	MS. SCOTT: But I don't know if there is
12	an exact formula.
13	HEARING OFFICER VALKOSKY: Okay.
14	MS. SCOTT: This all seems to be project
15	specific.
16	HEARING OFFICER VALKOSKY: Okay, and
17	then I guess hypothetically if Caltrans were
18	routing a highway in a constrained area, there was
19	a historical resource right in the middle of the
20	proposed right-of-way, and the choice was
21	demolishing it or paying, and I'm going to be very
22	loose, an exorbitant amount of money to have it
23	moved, Caltrans could then find it would not be
24	prudent to have it moved, to have it relocated,
25	and elect, instead, to demolish it, is that

1	correct?

2	MS.	SCOTT:	Only	after	going	through

3 this process. Because under section 106 of the

- 4 National Historic Preservation Act we must
- 5 consider all alternatives. We have to look at all
- of those and we have to flesh out a lot of them.
- 7 HEARING OFFICER VALKOSKY: Sure.
- 8 MS. SCOTT: And under CEQA it's the
- 9 same. And I have engineers who are frequently
- 10 unhappy with me because I say okay, you've got an
- 11 alternative in here. What are the costs that are
- 12 involved in this. You need to prove to me, you
- 13 have to show me what your thought process is and
- tell me why it's not feasible to do this.
- 15 HEARING OFFICER VALKOSKY: Okay.
- MS. SCOTT: And why this other one, this
- 17 other avenue is --
- 18 HEARING OFFICER VALKOSKY: Right, but --
- MS. SCOTT: --feasible.
- 20 HEARING OFFICER VALKOSKY: -- but in
- 21 that process costs are a factor that you would
- 22 consider?
- MS. SCOTT: Yes.
- 24 HEARING OFFICER VALKOSKY: Okay. How
- about, and this is one of the things, I think it's

one of the few things we haven't brought up today,

- 2 how about public access to one of these
- 3 historically significant structures?
- And we've talked about Fort Point, which
- 5 is publicly accessible. You mentioned the
- 6 lighthouse which I believe is publicly accessible.
- 7 Here we're talking about a couple of
- 8 buildings which, to my knowledge, would not have
- 9 any public access. Now from the exterior I guess
- 10 they would stand visually and look pretty much as
- 11 they do now, although no one from the public could
- 12 actually get closer than the plant boundaries to
- look at them. Is that a factor that should be
- 14 considered?
- MS. SCOTT: I don't think that that's a
- 16 factor that should be considered.
- 17 HEARING OFFICER VALKOSKY: Okay, so
- 18 the --
- 19 MS. SCOTT: Because what we're trying to
- do is save an historical resource. We're trying
- 21 to impact it as little as we possibly can.
- 22 And we do have properties that were
- 23 relocated that are private use. For instance, the
- 24 Sam Maloof House. He's a furniture maker; that's
- 25 his home. Eventually that's going to be a museum

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1 in that case.
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- 2 HEARING OFFICER VALKOSKY: Okay, which
- 3 would --
- 4 MS. SCOTT: But there are --
- 5 HEARING OFFICER VALKOSKY: -- have
- 6 public access, right?
- 7 MS. SCOTT: Yes, it will have public
- 8 access.
- 9 HEARING OFFICER VALKOSKY: Yeah, so I
- 10 guess my understanding that even if we preserve
- 11 this resource, the fact that that resource is
- 12 effectively inaccessible to members of the public
- is not a factor to be considered? I mean, is that
- 14 correct?
- MS. SCOTT: To get inside, or to be able
- 16 to see it from a public right-of-way?
- 17 HEARING OFFICER VALKOSKY: To get
- inside, to get closer than, in this case, the
- 19 plant boundaries. Whatever that distance may be.
- 20 MS. SCOTT: Generally the public benefit
- 21 is seeing it from the exterior. It's always
- 22 there's a much bigger benefit if it is open to the
- 23 public. Or if there's access somehow, even if
- it's sometimes people will offer it on a tour.
- 25 And the public can then see it maybe once or twice

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1 a year. And then there's a public benefit there
2 that they can actually get inside.
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- 3 But there are a lot of buildings that
- 4 take advantage of other tax incentives that, you
- 5 know, that are historic that are not open to the
- 6 public.
- 7 HEARING OFFICER VALKOSKY: Okay, do you
- 8 know whether in fact the meter house and the
- 9 compressor house for this project would, in fact,
- 10 be eligible for special treatment, either under
- 11 the tax benefits or the relaxed building code?
- MS. SCOTT: The station historical
- 13 building code is, from my understanding, the
- 14 prevailing code in California. It allows for
- 15 alternative solutions to the health and safety
- 16 codes.
- 17 It applies to relocated buildings in
- 18 addition to rehabilitating buildings. And it
- 19 allows greater flexibility to meet the code. It's
- 20 the prevailing code.
- 21 So a private owner going to the City of
- 22 San Francisco, City and County of San Francisco
- 23 says, I want you to use the state historical
- 24 building code when you're reviewing my project.
- 25 They have to use the state historical building

1	L	code.	It's	the	prevailing	code	in	California.
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- 2 HEARING OFFICER VALKOSKY: Okay, now
- 3 would it be your recommendation that the Energy
- 4 Commission, should it opt for relocation of the
- 5 meter and compressor house, specify that the state
- 6 historical building code be used for those
- 7 buildings?
- 8 MS. SCOTT: Could you repeat that again,
- 9 the front part of that?
- 10 HEARING OFFICER VALKOSKY: Yes,
- 11 basically you indicated that the applicant could
- go to the City and urge that they use it. The
- 13 Energy Commission, to my way of reading the law,
- 14 could require that the state historic building
- 15 code be used. Is that a recommendation that
- 16 you're making?
- MS. SCOTT: Yes.
- 18 HEARING OFFICER VALKOSKY: Okay.
- 19 MS. SCOTT: With the relocation of the
- 20 buildings, the other part of what you had asked me
- 21 was about the eligibility.
- When we're doing relocations, we do a
- lot of consultation with the State Office of
- 24 Historic Preservation, with local preservation
- groups. We try to get buy-in for the relocation

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1 and get their opinions on the site as to whether
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- 2 it's an appropriate site.
- 3 And would likely to continue to convey
- 4 that significance. You never know until it's
- 5 actually there on the ground and the site has been
- 6 prepared. And if there's any other kind of
- 7 associated features, like making sure walks are
- 8 recreated or something like that.
- 9 That's why one cannot do a determination
- 10 ahead of time. It really has to be on the site to
- see if it really does reflect what had been at the
- 12 original site.
- 13 HEARING OFFICER VALKOSKY: Are you aware
- of, or have you personally identified any suitable
- sites for relocation of the meter and/or
- 16 compressor house?
- 17 MS. SCOTT: I have not personally
- 18 identified suitable sites.
- 19 HEARING OFFICER VALKOSKY: Are you aware
- of any that have been identified in light of
- 21 today's testimony?
- MS. SCOTT: I don't have enough
- information to know whether they're suitable. I
- 24 know that there is some vacant sites, and there
- 25 may be possibilities onsite at the power plant.

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1 But without further information, further
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- 2 information about the project costs and what the
- 3 costs are demolition are, percentages, and whether
- 4 the preparation of the new site would be feasible.
- 5 Without that information I wouldn't be
- able to say whether they're suitable sites.
- 7 HEARING OFFICER VALKOSKY: Okay. Last
- 8 one on this line. You mentioned percentages of
- 9 demolition costs. Is there a fixed ratio there
- 10 that I've --
- 11 MS. SCOTT: I'm not aware of a fixed
- 12 ratio.
- HEARING OFFICER VALKOSKY: So that's a
- 14 subjective determination, --
- MS. SCOTT: I think it's --
- 16 HEARING OFFICER VALKOSKY: -- when it
- gets too expensive, --
- MS. SCOTT: -- project specific.
- 19 HEARING OFFICER VALKOSKY: -- in other
- words, yeah. Okay.
- 21 MS. SCOTT: I think it's project
- 22 specific.
- 23 HEARING OFFICER VALKOSKY: Okay.
- MR. SMITH: Could you clarify a few
- things, Ms. Scott. Just so I'm clear, it's

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1 conceivable that the end of this very deliberative
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- 2 process that Caltrans goes through the conclusion
- 3 could conceivably be it's too expensive to
- 4 relocate it, let's demolish it?
- 5 MS. SCOTT: That's correct.
- 6 MR. SMITH: Okay. I want to go back to
- 7 a couple things I think you said awhile ago. You
- 8 said there's only one agency that can make a
- 9 determination of eligibility.
- MS. SCOTT: For the California Register?
- 11 MR. SMITH: Yes.
- MS. SCOTT: Right.
- MR. SMITH: And that is?
- 14 MS. SCOTT: The State Historical
- 15 Resources Commission. And the situation that they
- 16 can make that determination in is when a
- 17 nomination is brought to them, a nomination to the
- 18 California Register. And an owner formally
- objects to listing. Then the Commission would
- 20 make a determination of eligibility to provide
- 21 protection under CEQA.
- MR. SMITH: Okay.
- MS. SCOTT: In which case those
- 24 buildings that are determined eligible by the
- 25 State Historical Resources Commission as those

buildings or properties that are determined by

state agency to be significant resources under

3 CEQA have equal protection under CEQA.

It doesn't matter if it's an eligibility determination or a listing. It's equal protection. The reason why that determination kind of language is in there is because the process can be very long to nominate a property.

Same with section 106 and why they have determinations under that law is because you may be dead in the water for seven or eight months before you even know whether it's going to be listed.

So in order to streamline the procedures for state agencies, they've got these projects that they have to get going, the legislation was written to provide equal documentation, but rather than going through to the Commission and having to go through their public notification process and notifying all the owners and everything, they stop short of that and say, well, for purposes of CEQA, for this project, and what you're planning to do, you can make that determination. And it will be considered significant, and then you can continue with your compliance and you don't have to wait

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1 for some board to --
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- 2 MR. SMITH: I understand.
- 3 MS. SCOTT: -- list it in six months.
- 4 MR. SMITH: Got it.
- 5 PRESIDING MEMBER PERNELL: And in this
- 6 case you being a state agency?
- 7 MS. SCOTT: For Caltrans, on our
- 8 projects, we are the lead agency under CEQA.
- 9 PRESIDING MEMBER PERNELL: What about
- this project?
- 11 MS. SCOTT: Well, under this project the
- 12 Commission, I would assume, has that same
- 13 responsibility.
- MR. SMITH: Okay, forgive me if I'm not
- understanding this right away. The determination
- of eligibility on this project has not been made?
- MS. SCOTT: I don't know that. Because
- 18 of the information I have --
- 19 MR. SMITH: Unless it's been submitted
- 20 to the office that you had suggested, and they
- 21 have acted?
- MS. SCOTT: Under CEQA it's the state
- 23 agency that's the lead agency that makes a
- 24 determination whether a resource is significant
- 25 under CEQA.

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1
                   We use the same criteria, the California
         Register criteria, but it's a significant resource
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 3
         under CEQA. And that phrase, determination of
         eligibility, raises a red flag at the State Office
         of Historic Preservation. They don't want to hear
 5
 6
        state agencies are using that term. They want to
        hear a state agency say we've determined that this
7
8
        is a significant historical resource under CEQA
        because it meets the criteria outlined in the
9
        California Register.
10
                   MR. SMITH: Correct.
11
                   MS. SCOTT: It's a subtle --
12
13
                   MR. SMITH: It hasn't officially --
14
                   MS. SCOTT: -- distinction --
15
                   MR. SMITH: -- been determined to be
16
        eligible, though. All the Energy Commission can
        do is say it's a significant resource.
17
18
                   MS. SCOTT: Under CEQA.
                   MR. SMITH: Under CEQA, period. Right?
19
20
                   MS. SCOTT: Yes. And that --
21
                   MR. SMITH: Okay, and the Office of --
                   MS. SCOTT: State Historical Resources
22
23
        Commission.
                   MR. SMITH: Thank you. Is the only
24
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agency that can actually officially determine its

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1 eligibility. Just wanted to clarify that.
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- MS. SCOTT: Correct.
- 3 MR. SMITH: Because the semantics has
- 4 been muddied a bit today.
- 5 You also said that relocation is
- 6 satisfactory or adequate if the association is in
- 7 a larger industrial setting.
- 8 MS. SCOTT: That is one of the elements
- 9 of what would make relocation mitigatable to the
- 10 level of significance, is in a comparable
- 11 industrial environment. The California Register
- 12 language for special considerations, I believe
- that's what they call it, for moving buildings
- 14 outlines the situation in which a moved property
- would retain its eligibility, would still meet the
- 16 criteria for the California Register.
- 17 And it's very specific to it's being
- moved to prevent demolition; it's moved to a
- 19 comparable site for comparable use. And it has
- 20 the same orientation. And basically a replication
- of the same feature, or kind of environment.
- MR. SMITH: And if it --
- MS. SCOTT: Immediate environment.
- MR. SMITH: -- were moved to another
- 25 general industrial setting, it's not at all clear

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1 that it would be recognized as a gas manufacturing
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- 2 plant? It would just be another industrial
- 3 building in an industrial setting, an old
- 4 industrial building in an old industrial setting.
- 5 MS. SCOTT: Well, according to the
- 6 valuation, the statement of significance, these
- 7 are rare surviving examples of gas manufacturing
- 8 in California and they have --
- 9 MR. SMITH: Okay, let me stop you right
- 10 there.
- MS. SCOTT: -- or in San Francisco.
- MR. SMITH: What is it about this plant
- 13 that distinguishes it when you look at it as a gas
- 14 plant?
- MS. SCOTT: From other industrial
- 16 buildings?
- 17 MR. SMITH: Um-hum. I mean it's a
- 18 fairly nondescript plant. It's rectangular. It's
- 19 features that you find in many other buildings of
- that era. What distinguishes it?
- MS. SCOTT: Well, it significance is
- 22 under --
- MR. SMITH: The gentleman, Mr. Reinoehl,
- 24 earlier was talking about station A, and he was
- very clear about the smoke stacks and very

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distinct features. What is it about these plants
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- that says this was a gas plant, and therefore it's
- 3 a rare example of a gas plant?
- 4 MS. SCOTT: It's a rare surviving
- 5 example of an event, rather than it being a
- 6 resource type under criterion 3. There are two
- 7 different criteria.
- 8 MR. SMITH: All right.
- 9 MS. SCOTT: It's the last vestige of
- 10 that process, as opposed to it's the last vestige
- of a specific resource type.
- MR. SMITH: Okay, thank you.
- 13 MS. SCOTT: And because it's the last
- 14 vestige of that process, it's all anybody could go
- up to and see and touch that's left from the gas
- 16 manufacturing, the event of gas manufacturing.
- 17 Not the specific elements that are the process.
- 18 That would be under criterion 3.
- 19 That has to do with type, period and
- 20 method of construction. I don't think, based on
- 21 what I've read, that the meter house and the
- 22 compressor house meet the criteria for eligibility
- 23 under criterion 3, type, period or method of
- 24 construction because of the equipment being gone
- 25 inside. That's an integral part of what the

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1 process is for a resource type.
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- 2 But as an event, it's the last vestige
- 3 that anybody can point to and say, this was a gas
- 4 manufacturing facility.
- 5 PRESIDING MEMBER PERNELL: I have one
- 6 real quick question. This is a yes or no answer.
- 7 And that is to your knowledge has Caltrans ever
- 8 decided to move a historical building without
- 9 having a site to put it on?
- MS. SCOTT: To my knowledge no.
- 11 PRESIDING MEMBER PERNELL: Thank you.
- 12 HEARING OFFICER VALKOSKY: Would you
- agree that the meter house and the compressor
- house are the types of buildings that an
- individual would not necessarily know were related
- 16 to the gas manufacturing process unless that
- individual were so told, or unless they were
- 18 extremely sophisticated in the identification of
- 19 buildings?
- 20 MS. SCOTT: I think to the casual
- observer they would need interpretation.
- 22 HEARING OFFICER VALKOSKY: Thanks.
- MR. WESTERFIELD: My turn?
- 24 BY MR. WESTERFIELD:
- 25 Q Why don't we talk about relocation some

1 more. And onsite relocation. Ms. Scott, let's

- 2 assume -- are you familiar with the location of
- 3 tank 4?
- 4 A Yes.
- 5 Q Because you just went out to the site
- 6 last week?
- 7 A Correct.
- 8 Q Let's assume for the moment that tank 4
- 9 is not there, but that obviously the piece of
- 10 property is, and that piece of property where tank
- 11 4 is available for the relocation of one or two of
- 12 these buildings.
- 13 And let's assume that it is feasible to
- 14 relocate the compressor house to the area where
- 15 tank 4 is located now.
- 16 Is it possible that you could relocate
- 17 the compressor house to that parcel and that that
- 18 would -- in doing that, that would mitigate, I
- 19 quess, the impact under CEQA to less than
- 20 significant?
- 21 A I think that it's possible, but it would
- 22 require more information, more study of that site.
- 23 And the geography of the site, whether it's large
- 24 enough to hold it, there's a lot of information
- 25 that would need to be there, and whether it would

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be possible to recreate that sense of its
orientation and setting.
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- Q Okay. What I'm talking about now is
  only moving the compressor house, and not moving
  the meter house with it. I know there's been some
  testimony about having to move them together. I'm
  talking about just moving the compressor house to
  that tank 4 location.
- 9 Do you still think it's possible?
- 10 A Because it was evaluated as individually
  11 eligible, both of the buildings were evaluated as
  12 individually eligible, in my mind that means
  13 they're stand-alone properties or buildings on
  14 that site.
- There is association there, and they

  provide their own little mini-setting. But

  they're individually eligible.
- And because of that, you have two
  different properties you're having to deal with;
  two different properties to mitigate; and that
  would be a possibility for mitigating this one
  individually eligible building.
- Q Now, would it be pertinent to the
  analysis, for example, that you were able to leave
  the meter house in its present location

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1 undisturbed? You haven't demolished the meter
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- 2 house. The meter house is still there.
- 3 Somehow Mirant has found a way to design
- 4 around the meter house, and you have now moved the
- 5 compressor house just across Humboldt Street to
- 6 where tank 4 is located.
- 7 Would the fact of the meter house being
- 8 there undisturbed be pertinent to your analysis of
- 9 being able to move the compressor house to the
- 10 location of tank 4 and mitigate it to less than
- 11 significant?
- 12 A I think there would be some level of
- 13 pertinence, but again they're both individually
- 14 eligible properties. And if it were moved to that
- 15 site, if compressor house were moved to that site,
- and somebody came upon it, would they be able to
- get that sense of time and place from the
- 18 compressor house? Would they be able to get that
- sense of time and place from the meter house?
- 20 And that's the kind of gauge I would
- 21 use.
- Q Would their proximity to each other
- 23 assist in giving that person a sense of time and
- 24 place?
- 25 A With interpretation I think it could,

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1	but	the	interpretation	would be	ımportant	because

- with a move you need to state that it's an
- 3 intentional move, and why it was moved. And with
- 4 that interpretation you would get that benefit of
- 5 knowing the link with the meter house.
- 6 Q Now, when you talk about interpretation,
- 7 what do you mean by interpretation?
- 8 A A history of the site, and the reasons
- 9 why it was being moved. The reasons why the site
- 10 was chosen, the new site was chosen. And
- 11 basically an explanation that helps the observer
- 12 understand what part these buildings played in San
- 13 Francisco's history. And why it was necessary to
- 14 move them at a certain point in time to continue
- 15 to impart that history.
- I think that's critical to have that
- 17 interpretation.
- 18 Q Could that interpretation be made a part
- of an interpretive kiosk?
- 20 A It could be part of an interpretive
- 21 kiosk, but I think it's also important to have
- that kind of information onsite.
- Even if it's as simple as a plaque on
- 24 the building that says, this building was
- 25 constructed, stood at this site and was moved to

this new location in 2000-whatever. That somebody

- 2 looking at the building could say, oh, yeah, it
- 3 was moved from other there.
- 4 Q For example, the plaque could say, this
- 5 building originally stood 200 yards to the west?
- 6 A Correct.
- 7 Q And it was moved for the following
- 8 reasons? That's the kind of interpretation you're
- 9 talking about?
- 10 A Yes.
- 11 Q Can you talk a little bit about the
- 12 financial incentives available to owners of
- 13 historical resources on their Mills Act and other
- 14 legislation?
- 15 A Sure. In addition to the ability to use
- 16 the State Historical Building Code, if a property
- 17 that is listed on the California Register or has
- been listed locally, or is listed on the National
- 19 Register, and I'm not sure about its eligibility,
- 20 they may be able to take -- private owners could
- 21 take advantage of the Mills Act, property tax
- 22 abatement program, which provides owners with
- 23 property tax savings of approximately 50 percent
- 24 each year for newly improved or purchased older
- 25 historic properties if they pledge to maintain the

1	historical	and	architectural	character	of	their

- 2 properties for a minimum of ten years.
- 3 And that's a program that is a
- 4 permissive program that requires a contract
- 5 between the local government and the property
- 6 owner for a term of not less than ten years.
- 7 And I checked with the Office of
- 8 Historic Preservation and San Francisco does have
- 9 a Mills Act program.
- 10 And then, as I mentioned, for purposes
- of that program, the property must be listed in
- 12 the National Register, the California Register, be
- 13 a state historical landmark, appointed historical
- interest, or be locally identified or designated.
- 15 In this case it would be by the City and County of
- 16 San Francisco.
- 17 Under the federal end of things private
- 18 owners of income-producing historic properties
- 19 that are listed in the National Register or within
- 20 a certified local district, and I believe -- I'm
- 21 not positive about this -- but I believe that San
- 22 Francisco is a certified local government.
- 23 If it's listed in those two ways the
- 24 owners of an income-producing property can take
- 25 advantage of a 20 percent rehabilitation

1	investment	tax	credit	for	the	substantial

- 2 rehabilitation of their property.
- 3 There are also rehabilitation grants and
- 4 sometimes loans that are available specifically
- 5 for historic buildings. There are various
- 6 institutions that give extra points for historic
- 7 buildings. I don't know of any that are available
- 8 right now, but the clearing house and the source
- 9 of information for these programs is the State
- 10 Office of Historic Preservation.
- 11 They've got a pretty good idea of the
- incentives because many of these programs have to
- 13 be run through the State Office of Historic
- 14 Preservation.
- 15 Q All right. Now, I want to move you, if
- I can, to offsite locations, move the conversation
- 17 to offsite locations.
- 18 Did you consider where the buildings
- 19 could be located offsite, and would you explain
- 20 your findings?
- 21 A Yes, we were looking at vacant lots
- between the power plant and Pier 70, the
- 23 identified historic district of Pier 70, to see
- 24 whether they were compatible in terms of
- 25 industrial use setting.

And then as I mentioned earlier, others
are looking at the feasibility, possibility of
actually using those sites. I was just looking at
it in terms of comparable sites.

There are vacant lots to the south and to the west of the Pier 70 historic district; the smaller one that you all have been talking about tonight. And I think that if the meter house and compressor house were placed in those locations, that they would not have a substantial adverse change on Pier 70 as a historic district.

And, again, if I visualize those
buildings there, the question I would ask is Pier
70 historic district still eligible. Does it
still convey its significance with the meter house
and compressor houses ont he edge of the district.
And I think that it would still convey those
features, and that if the compressor house and the
meter house were placed on the edges, not within
the district, but along the edges, that it would
not result in a substantial adverse change to Pier
70 historic district.

We looked, Mr. Reinoehl and I, walked through the Pier 70 historic district and looked at the vacant lots in there, and it's my opinion

1	that if those buildings, the meter house or
2	compressor house, or both, were placed within the
3	boundaries of the Pier 70 historic district that
4	there would be substantial adverse change because
5	within the boundaries there is very specific

Q All right. Did you consider any other offsite locations of placement of these buildings?

maritime use that is not a gas manufacturing use.

A Well, those areas, the vacant lots and the PG&E site that has been identified tonight as where they might expand, we looked at as well.

And when we were there last week we drove around the rough boundaries that were outlined for the Potrero Point proposed historic district. And what I noticed is that there are a lot of noncontributing features that split off, they basically cut off the Pier 70 district from the power plant and from the sugar refinery buildings.

And a contributing building is one that
adds to the historic significance of an area
because it was either there during the period of
significance and it's not altered. It needs to
have been there during the period of
significance. And it needs to convey its own

historic character.

1	A noncontributing element is one that
2	was not there. So if the period of significance
3	ends, for instance, in 1945; if it was built in
4	1965, it's not a contributing element to the
5	district.
6	And what I saw was a high concentration
7	of noncontributing elements that splits that
8	proposed district.
9	So that if the meter house or the
10	compressor house were relocated in those areas of
11	what a proposed Potrero Point historic district
12	would be, it's my opinion it would not have a
13	substantial adverse change to that were Potrero
14	Point established as an historic district.
15	Q Thank you. Okay, could you please
16	describe your analysis of the meter and compressor
17	house as part of a broader historical context that
18	might include Pier 70 and the Dogpatch
19	Neighborhood?
20	A I think that Dogpatch, Pier 70 and the

A I think that Dogpatch, Pier 70 and the Potrero Power Plant share a common historic context. The broad overview is the same. It's the industrial development of the area with residential housing along the side. I think it shares that context.

1	But within that there are specific
2	themes. There's a residential theme. There's a
3	commercial theme. There's an industrial theme.
4	And within the different themes the meter house
5	and the compressor house convey a very specific
6	theme that the other industrial buildings and the
7	residential buildings cannot convey.
8	Conversely, the meter house and the
9	compressor house cannot convey the significance of
10	a residential area, or the significance of
11	maritime industry.
12	Q The maritime industry of Pier 70, for
13	example?
14	A At Pier 70.
15	Q So what is your conclusion with
16	reference to the meter and compressor houses being
17	a part of the broader historical context?
18	A I think that the meter house and the
19	compressor house are indeed part of a broader
20	historical context. But a context doesn't
21	necessarily make an historic district. Because
22	within the district, in addition to that
23	significance, you need to have integrity.
24	And I see within the Potrero Point
25	historic district a lot of noncontributing

1 elements, and I don't have enough information to

- 2 know what the percentage is of contributing to
- 3 noncontributing. And there there is a rule of
- 4 thumb. It's if you're counting up the
- 5 contributing elements in a district, if you're
- 6 reaching 25 percent or one-quarter noncontributing
- 7 elements, then you've lost integrity in the
- 8 district. It gets really dicey if it's beyond or
- 9 above 25 percent non contributors to contributors
- in an historic district.
- 11 Q Thank you very much.
- MR. WESTERFIELD: Those are all the
- questions I have on direct examination.
- 14 HEARING OFFICER VALKOSKY: Thank you,
- 15 Mr. Westerfield. Ms. Scott, just a couple of
- 16 quick questions.
- 17 You testified that private owners could
- 18 take advantage of the tax advantages under the
- 19 Mills Act, is that correct?
- MS. SCOTT: Correct.
- 21 HEARING OFFICER VALKOSKY: Are you aware
- of any private owners who have evidenced an
- 23 interest in taking possession of the meter house
- or compressor house?
- MS. SCOTT: I'm not aware of any.

1	HEARING OFFICER VALKOSKY: You indicated
2	also, I believe, that relocation of the meter
3	house and compressor house somewhere near the
4	outskirts of the Pier 70 historic district would
5	not adversely impact that district, is that
6	correct?
7	MS. SCOTT: Correct.
8	HEARING OFFICER VALKOSKY: Are you aware
9	of any parcels in that location near the Pier 70
10	district which are, in fact, available for
11	relocation of the meter house
12	MS. SCOTT: No, that
13	HEARING OFFICER VALKOSKY: or
14	compressor house?
15	MS. SCOTT: was an assignment that
16	was given to others.
17	HEARING OFFICER VALKOSKY: I'm just
18	asking you for your personal knowledge, that's
19	all.
20	MS. SCOTT: I don't know.
21	HEARING OFFICER VALKOSKY: Just to make
22	sure we don't miss anything.
23	You also indicated that part of the

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considerations one has to look at is the specific

theme evidenced by the meter house and compressor

24

1	house, is that correct?
2	MS. SCOTT: Correct.
3	HEARING OFFICER VALKOSKY: Okay. Given
4	its existing location, not talking about
5	relocating it or anything else, but why would it
6	not be logical to think that the specific theme
7	had to be with power generation, being as it's
8	located on the site of an existing power plant?
9	Put differently, are there any
10	significant indicia in their existing location
11	that they were, in fact, used for the production
12	and distribution of manufactured gas?
13	MS. SCOTT: I have not seen
14	documentation that establishes that theme. I
15	would not rule it out.
16	HEARING OFFICER VALKOSKY: Okay, now I'm
17	just a passerby, one of the members of the public
18	whom I believe you testified would derive a
19	benefit from viewing these structures, be they in
20	their original location or relocated, is that
21	correct?
22	MS. SCOTT: Yes.
23	HEARING OFFICER VALKOSKY: That the

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benefit I would derive, since it is not publicly

accessible would be from having it in my viewshed,

24

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1 okay. Is that a correct --
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- 2 MS. SCOTT: That, plus there's
- 3 interpretation that is part of what the mitigation
- 4 would be.
- 5 HEARING OFFICER VALKOSKY: Okay, well,
- 6 let's talk about it the way it is now.
- 7 MS. SCOTT: Okay.
- 8 HEARING OFFICER VALKOSKY: Before there
- 9 would be any project change. Am I correct in
- 10 saying that there is no interpretation aid now?
- 11 MS. SCOTT: Correct.
- 12 HEARING OFFICER VALKOSKY: Okay, so that
- 13 would it be logical now in their unrelocated state
- for me to assume that the two buildings in
- 15 question were in fact part or involved in power
- 16 generation due to their location on the power
- 17 plant site?
- MS. SCOTT: That could be a broader
- 19 theme.
- 20 HEARING OFFICER VALKOSKY: Okay, well, I
- 21 mean is it a logical theme? How would I get to
- 22 the specific theme, I --
- MS. SCOTT: It would be --
- 24 HEARING OFFICER VALKOSKY: -- guess is
- 25 what I'm asking, unless I'm an expert who has

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2	MS. SCOTT: I think that would be a
3	logical theme. And there would need to be
4	research and analysis of that research to
5	determine whether that was a significant theme
6	within the context of San Francisco's history.
7	The theme also needs to be significant
8	under the criteria.
9	HEARING OFFICER VALKOSKY: Okay, and who
10	is it that determines the significance of a theme?
11	MS. SCOTT: Generally architectural
12	historians, and historians who meet the
13	professional standards are the professionals who
14	make those who do that research and come up
15	with the conclusions based on that research.
16	HEARING OFFICER VALKOSKY. Okav. we'll

HEARING OFFICER VALKOSKY: Okay, we'll

17 leave it for now. Mr. Carroll, cross-examination.

18 MR. CARROLL: Yes, thank you.

19 CROSS-EXAMINATION

20 BY MR. CARROLL:

21

22

23

24

Q Good evening. I think I understood what you were saying in response to the very last series of questions that Mr. Westerfield asked, but I want to make sure that I'm clear on that.

25 Is it my understanding that you do not

1	see	the	broader,	what	we've	been	referring	to

- 2 tonight as the Potrero Point district that has
- 3 been suggested in the testimony filed by the City
- 4 and County of San Francisco?
- 5 A I would have serious questions about the
- 6 broader district's integrity without further
- 7 information.
- 8 Q And your serious questions stem from
- 9 what?
- 10 A That there are a number of vacant lots
- 11 that indicate there used to be, looking at old
- 12 Sanborn maps, and historical photographs, that
- used to have buildings on them. And they're
- 14 vacant lots now.
- 15 And there are a lot of structures and
- buildings, mostly structures, within the rough
- boundaries that we were provided in the testimony
- that post-date the period of significance.
- 19 Q In your review and preparation of your
- 20 analysis did you review the Dogpatch Neighborhood
- 21 Association's survey, resource survey?
- 22 A In order to familiarize myself with the
- 23 area in terms of what my task was, which was to
- look at relocation and whether it would mitigate
- 25 below the level of significance.

1 I	did	scan	through	the	Dogpatch
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- 2 material.
- 3 Q And did you also review the central
- 4 waterfront historic resource survey --
- 5 A Yes.
- 7 to page 3 of 7 of your prepared testimony. At the
- 8 end of the first paragraph there's a statement
- 9 which states, it's the last sentence, on the other
- 10 hand a resource that is significant under
- 11 California Register criterion 1 (for events), the
- 12 most important aspect of integrity might be
- 13 location, setting and association.
- 14 And I want to now talk about the
- 15 scenario where the compressor house and the meter
- house are relocated to an offsite location.
- In your opinion, and I think you stated
- it here, but just to be complete, I'll ask you
- 19 about location. I assume that your answer with
- 20 respect to integrity of locations, and under those
- 21 circumstances the integrity of location is lost?
- 22 A Correct.
- 23 Q Okay. What about the integrity of
- 24 setting?
- 25 A Well, as Mr. Corbett mentioned, there is

1	interior	setting	within	property	boundaries	and

- 2 there is setting without the boundaries,
- 3 California Register property or National Register
- 4 property.
- 5 And one looks at both the setting inside
- 6 and the setting outside the boundaries of a
- 7 resource.
- In the case of the compressor house and
- 9 the meter house I think that setting is diminished
- in terms of all of the structures and buildings
- 11 that were part of the gas manufacturing process
- 12 that have been long gone.
- 13 I think that the larger setting, the
- 14 industrial setting, has suffered a bit from the
- 15 post -- the resources that post date the period of
- 16 significance that was identified. But I think
- 17 that the industrial setting is still there.
- 18 Somewhat diminished, but I think it's still
- 19 intact, the larger setting.
- 20 Q Okay, so the buildings on a relocated
- 21 site outside of the power plant site would or
- 22 would not maintain, in your opinion, integrity of
- 23 setting?
- 24 A I think that with a lot of conditions to
- 25 that relocation that have to do with setting or

with siting on a parcel, its orientation within

- 2 that parcel, and it being located within a
- 3 compatible use area, in this case industrial, that
- 4 it's possible that the property could be mitigated
- 5 below the level of significance. The substantial
- 6 adverse change to the property could be mitigated
- 7 below the level of significance.
- 8 Q Okay, I guess I'm still not clear on the
- 9 answer as to whether or not it would maintain
- 10 integrity of setting. And one of the things that
- is confusing me is when I look at the paragraph
- down below on that same page, page 3, that's
- 13 labeled setting, the conclusion there is, reading
- 14 the last sentence Thus, the buildings in their
- 15 current location appear to have minimal integrity
- of setting.
- 17 Is it safe to assume that minimal
- 18 integrity of setting in their original location,
- 19 they would have even less integrity of setting at
- 20 a new location?
- 21 A Yes.
- 22 Q Okay. The third criterion that you
- 23 mentioned up at the end of that first paragraph on
- page 3 of 7, is association. When I look at the
- 25 National Register bulletin, and I'm going to read

1 the first couple of sentences of association.  $\mbox{\sc I}$ 

- 2 apologize, I know it's been read several times
- 3 tonight, but I'm going to read it again:
- 4 Association is the direct link between
- 5 an important historic event or person and a
- 6 historic property. A property retains association
- 7 if it is a place where the event or activity
- 8 occurred, and is sufficient intact to convey that
- 9 relationship to an observer.
- 10 Given that this theoretical offsite
- 11 location is not the place where the event or
- 12 activity occurred, how would the resources then
- 13 maintain integrity of association under that, I
- 14 don't know if it's a definition or explanation of
- what association means?
- 16 A Well, I believe also in the explanation
- for association it mentions there must be physical
- 18 elements there, as well. There has to be some
- 19 physical manifestation other than it just being
- the location where something occurred.
- 21 Q Okay, so what you're saying is that if
- there's nothing left, in other words if the
- compressor house and the meter house were removed,
- 24 the parcel on which they previously sat wouldn't
- 25 maintain any integrity. I understand that.

1	But	what	Ι	don't	understand	is	given

- 2 what the guidelines say association means, how
- 3 relocating these buildings to another site would
- 4 allow one to reach the conclusion that they
- 5 maintain integrity of association.
- 6 A I think that there would be some
- 7 diminishment, but I think that if it were properly
- 8 relocated that there could still be some
- 9 association, especially if it's onsite, because
- it's still on power plant property.
- 11 Q Okay. And I appreciate that. I want to
- 12 focus, so that we don't get confused about what
- we're talking about, I want to focus on the
- 14 offsite scenarios first. But I appreciate what
- 15 you're saying.
- Would you say, if it was done properly,
- it could maintain some level of association,
- 18 association with --
- 19 A Yes, I think if it's done properly it
- 20 could contain some level of association, which is
- one aspect of integrity. The others, in my
- 22 opinion, for this property also being design and
- 23 materials.
- 24 Q Okay.
- 25 A The association alone is not enough to

1	say a property has integrity. Likewi	lse, fe	eling
2	alone, is not enough for the property	y to re	tain
3	integrity. There must be some other	aspect	s of

4 integrity included.

Q I recognize that this question may go more to the question of significance than applying the aspects of integrity, but the resources having been identified significant under criterion 1, because of their association with manufactured gas operations, once they have been relocated to an offsite location what is their ongoing association with the manufactured gas operations?

A They're physical remnants of that gas manufacturing process and distribution process.

It's -- according to the research those are the last physical remnants of that process.

If they're located offsite in a compatible area they're still the last physical remnants of that event.

Q How would one make the association with the event, given that all of the operations associated with gas manufacturing has been removed from the buildings, and the buildings, themselves, have been moved off from the site where the event occurred? How does not make that association? Or

- does that association remain?
- 2 A I think that that's one aspect of the
- 3 integrity in this case. There are other aspects
- 4 of integrity that are important, the design and
- 5 the materials.
- 6 Q Okay, what --
- 7 A And association alone cannot -- it
- 8 cannot stand alone as an aspect of integrity.
- 9 It's always tied to something else.
- 10 Q Let's talk about the design. As I
- 11 understood your testimony you indicated that -- I
- 12 wrote down, the open space of the compressor house
- and the meter house convey their design. I don't
- 14 know if I've got that exactly right, and maybe you
- can elaborate upon your point?
- 16 A Yes. The open space of the structures
- does convey the design and the use of the
- 18 building.
- 19 Q Okay, when you say open space, you mean
- 20 the space inside, you're talking about the inside
- of the structures?
- 22 A Correct, inside the structures.
- 23 Q When they were -- have you seen
- 24 photographs of the inside of the compressor house
- or the meter house when they had the equipment

1	2 - 4 4 - 6
1	intact?

2	A Not of the meter house. And I'm not
3	sure if the photographs I've looked at this
4	point I can't remember whether the drawings and
5	the photographs I saw were of station A or the
6	compressor house. I just don't remember at this
7	point.
8	O Does it change your conclusion if, in

Q Does it change your conclusion if, in fact, the large open space that we see now in the interior of the compressor house and the meter house is very different from what they looked like when they were in operation as part of the gas manufacturing plant. If in fact there was very little open space and a great deal of equipment, does that change your conclusion?

I'm having a hard time understanding -
A By open space I mean there aren't walls

that were permanent, there don't appear to have

been permanent walls in looking at the building,

the interior, for scars of walls.

It doesn't appear that it was partitioned off into a lot of separate rooms. It was still an open space just full of equipment, but it was an open space that allowed that equipment to be in there.

1	Q I want to talk a little bit about some
2	of the other projects that you mentioned where
3	Caltrans has relocated buildings successfully,
4	what I'll call.
5	You mentioned 12 areas in the Bay Area
6	including concrete Greek Orthodox Church, prune
7	processing plant, eight homes. You mentioned a
8	diner, the 23-room home owned by the architect.
9	In how many of those cases were the
10	resources identified as significant under
11	criterion 1 as opposed to under other criteria?
12	A That was before the California Registe:
13	was established. And what the state used before
14	that Register was established was the National
15	Register criteria.
16	Q Okay. Then how many of those projects
17	were deemed significant under the comparable
18	National Register criteria, criterion A, I
19	understand it
20	A They were all determined eligible for
21	the National Register by the Federal Highway
22	Administration.
23	Q Under which criterion?
24	A I can't tell you specifically for each

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and every property. Mostly properties are

1 significant under criterion C, which is type,

- 2 period and method of construction. And many are
- 3 also eligible under A. But without that
- 4 documentation in front of me I can't tell you
- 5 specifically what each and every property was
- 6 eligible under.
- 7 Q Is it more often the case that a
- 8 resource that is identified as eligible under
- 9 criterion C would remain eligible after
- 10 relocation, as opposed to a resource that's
- identified as eligible under criterion A?
- 12 A The same standards for doing a
- 13 reevaluation apply. Under criterion C a property
- 14 needs to be moved to a comparable location with
- 15 comparable siting and orientation.
- 16 As for properties that are eligible
- 17 under A in the National Register or 1 of the
- 18 California Register. That determination is
- 19 specific to why a property is eligible and how it
- 20 has been relocated.
- 21 Q But as I think you described it earlier,
- it's a sliding scale. So if we had a significant
- 23 architectural resource, let's say a concrete Greek
- Orthodox Church. And I assume the determination
- of whether or not that resource would maintain its

1 integrity post relocation, even if it lost

- 2 integrity of location, integrity of association,
- 3 that in that type of a resource you're more likely
- 4 to conclude that it does maintain overall
- 5 eligibility, even though you've lost those
- 6 elements that you tend to lose associated with a
- 7 relocation.
- 8 A That would be the case if it were sited
- 9 in compatible location and with the same
- 10 orientation. If it's not in a compatible location
- and doesn't have the same orientation I wouldn't
- say that one could conclude that it would still
- retain its eligibility as a blanket statement.
- 14 Q Okay. So the compatible location and
- orientation is critical regardless of which
- 16 criterion it's --
- 17 A Correct.
- 18 Q Mr. Westerfield asked you a series of
- 19 questions about relocating, and I'm sorry, I am
- 20 now shifting back to some of the onsite relocation
- 21 options that have been discussed.
- Mr. Westerfield asked you a series of
- 23 questions about relocating the buildings onsite.
- 24 There were two particular scenarios. One was a
- 25 scenario under which the compressor house was

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- 2 house. And the meter house being demolished.
- 3 Another scenario was where the
- 4 compressor house was moved to the location of tank
- 5 4 and the meter house stayed in its same location.
- 6 Under that scenario have you maintained
- 7 the orientation of the buildings to each other, or
- 8 to their general surroundings?
- 9 MR. WESTERFIELD: I'm sorry, it's
- 10 unclear now which scenario you're speaking of.
- 11 BY MR. CARROLL:
- 12 Q Well, let's take the first one -- I mean
- 13 either or them, but we can take them in order, if
- 14 you want.
- 15 Let's look at the one where the
- 16 compressor house goes to the location of tank 4,
- and the meter house is demolished.
- MR. WESTERFIELD: And what's the
- 19 question?
- 20 BY MR. CARROLL:
- 21 Q And the question is under that scenario
- 22 have you maintained the orientation of the
- 23 buildings either to themselves or to their general
- 24 surroundings and their spatial relationship to
- each other.

1	A Without further information on whether
2	it's possible to do that and maintain its compass
3	orientation, I can't say. There's a possibility,
Δ	but it would be based on a lot more information

Q Okay, well, what I'm trying to understand, you made a statement earlier that the orientation of the buildings was critical in any sort of a relocation.

I'm also looking at page 4 of 7 of your testimony where you make some similar statements. There's a sentence that reads: Critical to successful relocation of the compressor house and the meter house is, amongst other things, siting the buildings in the same compass direction, retaining the same orientation and spatial relationship between the two building, and a number of other things.

I'm trying to understand in light of your testimony tonight and your testimony in your prepared submittal, how a scenario under which you move one building and not the other could ever be a successful relocation.

A I would have to see further information on the sites and the proposal for each one of those sites. Right now this is all -- all of this

1 is theoretical without some solid sites and some
2 specific information.

- Q But regardless of where the site is, if one of the buildings is there and one of the buildings is not there, they certainly don't retain the same orientation and spatial relationship to each other, do they?
- 8 A If one is there and one is not there,
  9 you're right, they don't.
  - Q Thank you. And I assume that we're talking about the first scenario, but would your answer be the same with respect to the second scenario where the compressor house is moved over to tank 4 and the meter house stays where it is? Haven't we again lost the orientation and spatial relationship of the buildings to each other, which is an element critical to a successful relocation?
  - A Without more information about the move and the possibility and the flexibility there I can't say.
  - Q With respect to the vacant lots that you looked at for offsite relocation, I apologize I'm jumping back and forth a little bit, but I broke down the issues as they came up in your testimony, so we're back now to offsite relocation.

1 With respect to the offsite lots that

- 2 you looked at on the periphery of the Pier 70
- 3 area, do you have any knowledge as to who owns
- 4 those lots?
- 5 A No.
- 6 Q And it's been mentioned a couple times
- 7 this evening, including a couple times in your
- 8 testimony, that the compressor house and the meter
- 9 house are, quote, "the last vestiges of gas
- 10 manufacturing in northern California."
- 11 A Last vestiges in San Francisco.
- 12 Q Okay. On what are you relying in
- 13 reaching that conclusion?
- 14 A I'm relying on the documentation that
- was provided to me in the statement of
- 16 significance.
- 17 Q Okay. So that's not based on any
- independent research or knowledge that you have;
- 19 it's based on materials that have been provided by
- the other parties?
- 21 A Correct, materials that were prepared by
- 22 my colleagues with architectural historians who
- 23 meet the state professional qualifications that I
- 24 meet.
- 25 Q I'm sorry, you said your colleagues?

1 A In terms of architectural historians who 2 meet the Secretary of Interior's standards --

- 3 Q Okay.
- 4 A -- professional qualifications.
- 5 Q What type of projects does Caltrans
- 6 issue permits for to other parties?
- 7 A Encroachment permits are one type of
- 8 permit. Film condition permits, film production
- 9 companies. Those are the two that I'm most
- 10 familiar with.
- 11 Q And --
- 12 A There may be others that I'm not
- 13 personally involved with that are handled by our
- 14 district staff.
- 15 Q In the numerous examples that you've
- 16 cited where Caltrans has relocated a building, did
- 17 any of those examples involve issuance of a permit
- 18 to another party, or were those all Caltrans'
- 19 projects?
- 20 A They were all Caltrans' projects.
- 21 Q I think you testified earlier that you
- 22 did not undertake a feasibility analysis of
- 23 relocating the buildings either in the sense of
- 24 what it would take to pick them up and move them,
- or in the sense of whether or not the locations

that had been identified could accept them, is
that correct?

- 3 A I did not do a quantitative feasibility
- 4 analysis, no.
- 5 Q Did you do a qualitative feasibility --
- 6 A Only in respect to what relative costs
- 7 are and that there was not enough information on
- 8 the demolition costs were, and what the relocation
- 9 costs were, and what the project costs were to see
- 10 what the magnitude of relocation would be.
- 11 That information was lacking.
- 12 Q Okay. But with respect to non cost
- 13 feasibility issues in terms of whether or not a
- 14 particular location was large enough to
- 15 accommodate the buildings or whether there would
- 16 be interference with utilities, you didn't look at
- 17 anything like that?
- 18 A No.
- 19 Q Okay. Can you give me any examples of
- 20 where Caltrans actually did change a project to
- 21 avoid relocating a historic resource?
- 22 A Well, there's one that's been on the
- 23 books for a long time that has been, the alignment
- 24 has been shifted a number of times to avoid
- 25 historical resources. And the footprint has been

- 1 narrowed.
- 2 There was one up in I believe it was
- 3 Solano County where an interchange was redesigned
- 4 to avoid an historical building. And that was a
- 5 number of years ago.
- 6 I'm working on a project that we own
- 7 historic resources in in southern California. And
- 8 the footprint on that proposed alignment has been
- 9 narrowed and shifted a number of times to avoid
- 10 historical resources. It's not built yet. But
- 11 there was a considerable effort put into shifting
- the alignment and narrowing the footprint.
- 13 Q Any others that you can think of?
- 14 A In Nevada County there's a bridge that's
- on the south fork of the Yuba River. And rather
- than replace that bridge, the highway was
- 17 realigned and a new bridge was constructed to
- 18 avoid demolishing the historic bridge that's
- 19 there. I believe it's the Parks Bar Bridge.
- 20 In Sonoma County the Guerneville Bridge
- 21 was left in place, and the highway was rerouted
- 22 and a new bridge was constructed adjacent to the
- 23 Guerneville Bridge.
- Q Would you say that more often than not
- 25 you're able to execute a successful relocation?

1	And the reason I ask that it sounds like there are
2	more examples of successful relocations than there
3	are of designing around the resource.

Has it been your experience that in most cases when you encounter an historic resource that's in the path, that you're able to execute a successful relocation?

A There are other factors involved in redesign that are environmental factors, the hazardous waste, you know, endangered species.

And generally if there's an endangered species we'll design around that. It's a hierarchy that others in the organization deal with in terms of how a facility is aligned or redesigned.

A lot of times if it's a new facility going in there are various alternatives that are looked at to try to find the one that's going to be the least environmentally damaging to do. And that may result in sacrificing historical resource, it may not.

Our relocations generally are very thoroughly thought out. We have pretty much concurrence with the interested parties that a relocation is an appropriate mitigation before we put it in documents, before Caltrans commits to

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2	We have a, you know, we've done enough
3	homework and consulted with the interested parties
4	enough to know that it is likely going to be a

successful relocation. It's all done upfront.

- 6 Q Okay, thank you.
- 7 MR. CARROLL: No further questions at
- 8 this time.

a break?

- 9 HEARING OFFICER VALKOSKY: Okay. Does 10 anyone disagree that this would be a good time for
- MS. MINOR: We have witnesses who are

  parked in the Civic Center Garage, which closes at

  midnight. And we have called and we've been told

  that they will close at midnight and our folks

  need to be there to remove their cars by at least
- 18 HEARING OFFICER VALKOSKY: Which is

20 minutes before midnight.

- 19 leave now, right?
- MR. WESTERFIELD: Getting close.
- 21 MR. CARROLL: Twenty-five minutes.
- 22 PRESIDING MEMBER PERNELL: Could we go
- 23 off the record.
- (Off the record.)
- 25 HEARING OFFICER VALKOSKY: After an off-

1	the-record discussion it's decided that discretion
2	is the better part of valor, and we will continue
3	cultural resources portion till first thing
4	tomorrow morning. That is Tuesday morning. At
5	that time we'll pick up with cross-examination of
6	Ms. Scott by Ms. Minor.
7	Is there any public comment or anyone
8	here on anything we've covered thus far?
9	MR. WESTERFIELD: Hold on, time out.
10	Gloria just told me you have a meeting in the
11	morning that apparently is very important.
12	Okay, so you cannot come in the morning?
13	MS. SCOTT: Not tomorrow morning.
14	HEARING OFFICER VALKOSKY: Could we go
15	off the record right now, please.
16	(Off the record.)
17	CROSS-EXAMINATION
18	BY MS. MINOR:
19	Q Ms. Scott, thank you for bearing with
20	us. And excuse my sleepy voice, my husky voice.
21	I don't think I have a lot of questions
22	for you, so let me just kind of plow right
23	through.
24	The first question goes to some

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edification for me. If there's a situation where

1	qualified	experts	have	found	that	а	building	or	а

- 2 district is eligible, and subsequently a lead
- 3 agency determines that there is no significant
- 4 impact, even if the result is a building which an
- 5 expert has deemed eligible is demolished, how is
- 6 that conflict resolved?
- 7 A Could you rephrase that?
- 8 A Sure. What I'm trying to get at is a
- 9 situation where every expert who has looked at the
- 10 compressor house and the meter house has deemed it
- 11 to be eligible.
- 12 There's a question as to whether or not
- 13 the CEC Commission has to accept that
- 14 determination under CEQA.
- 15 And so if there's a situation where you
- 16 have, I believe, four independent experts have
- 17 looked at the compressor house and the meter
- house, found that they are eligible at least under
- 19 criterion 1 for the California Register. And if
- 20 the CEC Commission determines that despite those
- 21 experts' opinion there is not significant impact
- 22 under CEQA, there seems to be a conflict.
- 23 And I don't know if you've had an
- 24 experience with a lead agency rejecting a
- 25 determination that's been made by a member of

- 1 qualified experts.
- 2 And so my question to you is what your
- 3 opinion about that? Do you have any experience
- 4 with it? Is there a process under law that
- 5 provides for the resolution of such a conflict?
- A I don't know of a situation where a lead
- 7 agency has rejected the evaluation of a cultural
- 8 resource, and then said there's no significant
- 9 impact if that resource is removed.
- 10 I've not heard of that situation. And
- 11 I'm not aware of a recourse under CEQA that would
- 12 remedy that situation.
- 2 So in your 20-plus years of experience
- 14 you have not come across a situation where a lead
- 15 agency, for purposes of a law similar to CEQA, I
- 16 know all states have something comparable to CEQA,
- 17 have rejected a determination that's been made by
- 18 qualified experts?
- 19 A I've never heard of that situation.
- 20 CEQA allows for differences of opinion among
- 21 experts, and then the lead agency decides which
- opinion it goes with, which one they feel makes
- 23 the best case.
- 24 But I have not -- I don't know of a
- 25 remedy under CEQA, nor have I heard of a situation

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where the lead agency rejects its own experts'
analysis.
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- Q You have testified that during your
  recent visit to the Potrero Power Plant area you
  beserved that there were vacant lots on the
  boundary of the Pier 70 historic district that you
  believed are potential locations for the
  relocation of the compressor house and the meter
  house, correct?
  - A I was shown this area and asked if they relocated into this area would there be an adverse impact, a substantial adverse change to the historic district; if they're located to sites that are cleared sites within the general industrial area, would relocation be mitigated below the level of significance.
- Not specific sites. But the area, in general, in terms of its industrial use.
- Q Okay. So no one pointed out a specific vacant lot and said, here's a vacant lot on the boundary of Pier 70; is this an area wherein the compressor house and the meter house could be relocated?
- 24 A Correct, no one pointed to --
- 25 Q Okay.

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1 A -- a specific site.
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- 3 for you to ask who owns this vacant lot?
- 4 A I did ask that question.
- 5 Q Okay, so you did see some vacant lots?
- 6 A There are some vacant lots, yes, I did
- 7 see some vacant lots.
- 8 Q Okay. And the response to the question
- 9 who owns the vacant lots?
- 10 MR. WESTERFIELD: I'm sorry I don't know
- 11 who she was asking the question to, or what kind
- of conversation we're talking about.
- MS. MINOR: Okay, let me restate the
- 14 question.
- 15 BY MS. MINOR:
- 16 Q Who were you with when you went on the
- 17 tour of the Potrero Point general area last week?
- 18 A I was with Mr. Reinoehl.
- 19 Q Okay. And you have now testified that
- there were some vacant lots that you saw?
- 21 A Correct.
- Q Okay. And there's some indication that
- there was a discussion as to who owned the vacant
- 24 lots?
- 25 A I asked Mr. Reinoehl if he knew who

- 1 owned them.
- 2 Q Okay.
- 3 A If they had information on parcels.
- 4 Q And how did he respond?
- 5 A That they were seeking that information.
- 6 Q Okay.
- 7 A And we had also received a map from the
- 8 Mirant representative of the Potrero site and the
- 9 PG&E site with an explanation of who owned what
- 10 parcels within that broad site.
- 11 Q Okay. And in the vicinity of the Pier
- 12 70 historic district, was the ownership of any
- vacant lot identified, the owner of any vacant lot
- 14 identified?
- 15 A No.
- 16 Q Okay. And so you were never told that a
- 17 property owner, other than the San Francisco Port,
- owned a particular piece of property in the
- vicinity of Pier 70 that may potentially be
- 20 available for relocation?
- MR. WESTERFIELD: As told by Mr.
- 22 Reinoehl.
- 23 BY MS. MINOR:
- 24 Q Right.
- 25 A Correct.

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1	Q And I'm sure you answered this question
2	when you went over your professional experience,
3	but if I could ask again, have you been
4	specifically directly involved in the formation of
5	any historic districts?
6	A Yes. Under a federal undertaking, a
7	section 106 undertaking, and most of those are
8	paired with our CEQA compliance.
9	I have directly evaluated and drawn
10	boundaries for historic districts.
11	Q A couple of questions about station A.
12	Are you aware of whether there are any comparable
13	sized surviving steam generating facilities in the
14	west?
15	A Well, I was not asked to look at station
16	A specifically, so it's not a question I
17	considered.
18	Q So you haven't made an independent
19	assessment of the eligibility of station A?
20	A No, I was not asked to do that.
21	Q Do you have an opinion as to its
22	uniqueness or rareness?

did not analyze any information about its

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uniqueness.

A Since I wasn't asked to look at it, I

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1 Q If you were told that it is the last
2 surviving large steam generating facility west of
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- 3 the Rockies, how does that influence your opinion
- 4 about --
- 5 A I would want --
- 6 Q -- the significance of station A?
- 7 A -- to know why that would be
- 8 significant. Just because it's the last surviving
- 9 of its type doesn't necessarily mean it's
- 10 significant. I would need to see justification
- for significance, and an analysis of the essential
- 12 physical features for that type, if it's under
- 13 criterion 3. That why that conveys significance
- 14 under criterion 1. And I would need to see an
- 15 analysis of its integrity because 50 percent, half
- the building is gone.
- 17 Q Um-hum.
- 18 A And without having that kind of
- information I couldn't say one way or the other.
- 20 Q Now, I've asked other experts this
- 21 evening if they could identify for me any historic
- 22 resources that are registered where significant
- portions, 50 percent, of the structure no longer
- exists.
- 25 And so I'd like to ask the same question

of you. Are you aware of any such facility?

- 2 A In California?
- 3 Q In California.
- 4 A I'm not aware of any.
- 5 Q In your work with Caltrans have you had
- 6 experience with historic resources where some good
- 7 percentage, and I don't want to define it yet, no
- 8 longer intact?
- 9 A Yes, I have.
- 10 Q And what is the process of evaluating
- integrity when you are dealing with historic
- 12 resources that some percentage of it is no longer
- 13 intact?
- 14 A It's the same process in terms of
- 15 establishing an historical context; establishing
- 16 whether there are any significant areas, themes,
- 17 first of all.
- 18 And then defining the essential physical
- 19 features that convey that significance. Seeing
- 20 whether the resource that has lost a portion or a
- 21 goodly portion of its physical makeup still can
- 22 convey those physical features.
- 23 And with loss of that historic fabric,
- or those historical essential physical features,
- 25 comparing that to similar properties that may be

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2	And then also looking to see if there is
3	the potential to yield significant information.
4	And the key is it significant information, is it
5	adding to our body of knowledge that we don't
6	already know under criterion 4

And then determining whether the resource based on a significant area historic theme, and what the essential physical features are that would convey that significance.

Analyzing the aspects of integrity to see whether a resource that has a goodly portion missing has integrity.

Q If hypothetically there is found to be a Potrero Point district, which would include station A, there's been a finding that station A is significant, but that it lacks integrity.

How do you characterize the contribution that station A would make to such a district?

A If a resource in the district has significance but it lacks integrity because it's missing a large portion of what would convey the character of the district, my inclination would be to say it does not contribute to the district because it does not physically convey the

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2	loss	of	so	much	his	storic	: fab	ric	and,	in	the	case

3 of station A, essential physical features.

And there are situations in districts that I have evaluated where there have been alterations to buildings where there may be just a small portion of that building left, and the rest of it post dates the period of significance that we would identify as non contributors. They don't add to the significance of the district anymore.

Q I'm trying to reconcile your statement with the general understanding of the historical significance, in this case we're talking about station A. So, there could be a finding that station A is historically significant.

But in the context of this proposed district it would not contribute to the district?

That's not considered a disconnect?

A No, it's not. And the National Register bulletins provide guidance on how to count contributors and non contributors in an historic district.

In this case I believe it's in bulletin

16A for districts. And what it says is that a

property contributor to the district needs to have

1 been there during the period of significance. And

- 2 still needs to convey its historic
- 3 characteristics.
- And altered property, in this case the
- 5 alteration would be a goodly portion of it, 50
- 6 percent or more of it is missing, then that's an
- 7 alteration to that resource.
- 8 And under the National Register
- 9 guidelines which -- well, because the National
- 10 Register criteria are the basis for the California
- 11 Register criteria, it's sound guidance to use.
- 12 Under that, because of the portion
- 13 that's missing it would be considered an altered
- 14 resource and no longer adds to the significance of
- 15 the district, even though it may have been
- 16 historically significant.
- 17 Integrity is on equal footing with
- 18 significance for both the California Register and
- 19 the National Register. You can't have one without
- the other.
- 21 Q In your testimony, and we're getting
- 22 close to my last question; in fact, this may be my
- last question. Go to the bottom of page 6 of 7.
- 24 The last paragraph: It is my
- 25 professional opinion that the Potrero Power Plant

1 site, Dogpatch Neighborhood and Pier 70 share the 2 same historic context.

- 3 It wasn't clear to me whether you were
  4 identifying three different districts?
- 5 A I'm not identifying the three different 6 districts. These were the districts -- well, the 7 Dogpatch Neighborhood and Pier 70 were identified 8 in the central waterfront. And the power plant 9 site is where the project is.

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- I am not identifying those as districts.

  I am saying that as those resources, those areas within this section in San Francisco, share the same historic context, but that context doesn't necessarily mean that these are each historically significant or historically significant for the same reasons.
  - Q What is your professional opinion, given both the background material you've seen, the testimony that has been filed as to whether there is an industrial historic district on Potrero Point, whose boundaries may not be specifically defined as of yet?
- A Based on a windshield survey I would
  have serious concerns about their being an intact
  historic district there without more information

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on the historic, the significant themes for the
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- 2 district. And without a quantitative analysis
- 3 within proposed boundaries of the contributors to
- 4 non contributors within the district.
- 5 Q Do you --
- 6 MR. WESTERFIELD: Jackie, --
- 7 MS. MINOR: Yes.
- 8 MR. WESTERFIELD: I'm sorry to
- 9 interrupt, but it's less than 20 minutes and if
- 10 your information is correct --
- 11 HEARING OFFICER VALKOSKY: Yeah, are we
- going to finish up?
- 13 MR. WESTERFIELD: -- we need to move our
- 14 cars.
- MS. MINOR: Yeah, no, I'm going to ask
- one more question and then we're out of here and
- 17 you can tender your exhibits if that's okay. One
- 18 more question.
- 19 BY MS. MINOR:
- 21 assessment of whether a district exists should
- 22 have been done as a part of the evaluation of this
- 23 project?
- 24 A I cannot respond to that because I have
- 25 not seen a project description, and I was not

_					
1	asked	+0	comment	on	that

- MS. MINOR: I have no further questions
- 3 at this time.
- 4 HEARING OFFICER VALKOSKY: Mr. Boss, any
- 5 questions?
- 6 MR. BOSS: Yeah, I've got two questions,
- 7 and I will give anyone a ride over there. I'm
- 8 parked right out in front.
- 9 CROSS-EXAMINATION
- 10 BY MR. BOSS:
- 11 Q At one point we were talking about I
- 12 think costs of saving something versus when you go
- through an analysis on a freeway or whatever.
- Is it a relative cost, relative to the
- 15 cost of putting a freeway -- if you're doing a \$3
- million job versus a \$30 million or a \$300 million
- job, is there relativity to the cost, the overall
- 18 cost of the job?
- 19 A That's one of the factors is the overall
- 20 cost of the job. The other factor is --
- 21 Q Would you say it's a major factor?
- 22 A No, I couldn't say that because it's
- 23 project specific. It's one of the factors.
- Q Okay, but is it a minor factor?
- 25 A I really couldn't say that, either.

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1 It's project specific. Cost is a factor in
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- 2 relocation and in mitigation.
- 3 Q Are there guidelines that you go by, or
- 4 Caltrans goes by for --
- 5 A Again, it's project specific.
- 6 Q Do they, for every project they write
- 7 guidelines?
- 8 A I have not seen guidelines for every
- 9 project, no.
- 10 Q Okay, I'm just trying to get --
- 11 A It's based, a lot of it is --
- 12 Q -- some specificity out of this.
- 13 A A lot of it is based on the vast
- 14 experience that the agency has had with its
- projects. And it's a professional body of
- 16 knowledge that is an interdisciplinary body of
- 17 knowledge.
- 18 Q Okay, so --
- 19 A And all those factors come into play.
- 20 Q -- it would not be unusual in a \$400
- 21 million freeway project to have \$5 million in need
- to save a cultural resource?
- 23 A It depends on the number and the type of
- 24 resources that are there.
- 25 Q The resource is something that's --

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                   MR. WESTERFIELD: I'm sorry, I have to
 2
         interrupt here. If I can't get my car out of the
 3
         garage --
                  MR. BOSS: I'll tell you what, I will
 5
         give you a ride home. Listen, I'm the only one in
         this whole room that doesn't get paid to be here,
 6
         number one. Number two, --
 7
                  MR. WESTERFIELD: I'd be happy to offer
 8
 9
         the witness --
10
                   HEARING OFFICER VALKOSKY: Okay, can we
        continue --
11
12
                   MR. BOSS: I've got one more question.
                   HEARING OFFICER VALKOSKY: -- continue
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14
        with your question, please. Mr. Westerfield --
15
                   PRESIDING MEMBER PERNELL: Do you have a
16
        different question? I think she's answered the
17
         fact that it's project specific and that there is
18
         no guidelines. So if there's a different question
         that you have, please ask her.
19
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                  MR. BOSS: Okay.
21
        BY MR. BOSS:
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                  You indicated that public access was a
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24 A It can be a factor.

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Q Okay. So on the opposite, it may not

factor in preserving a historic building?

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be? If we have an historic building that wasn't
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- 2 publicly accessible, but was viewable from the
- 3 outside before, if we have the same condition
- 4 after, would you say that that's do-able, that's
- 5 acceptable?
- 6 A In my experience that -- it has been
- 7 acceptable.
- 8 Q Okay.
- 9 MR. BOSS: Thank you.
- 10 HEARING OFFICER VALKOSKY: Thank you.
- 11 Any redirect, Mr. Westerfield?
- MR. WESTERFIELD: No redirect.
- 13 HEARING OFFICER VALKOSKY: Okay, would
- 14 you, at this time, like to move into evidence
- 15 portions of exhibit 3 --
- MR. WESTERFIELD: Three.
- 17 HEARING OFFICER VALKOSKY: -- 35 and 48,
- 18 the last two, in toto?
- 19 MR. WESTERFIELD: Yes, please. Yes.
- 20 HEARING OFFICER VALKOSKY: Is there
- 21 objection?
- MR. CARROLL: No objection.
- 23 HEARING OFFICER VALKOSKY: No objection.
- 24 Seeing none, those exhibits are admitted into
- evidence.

1	We'll reconvene tomorrow at 10:00 a.m.
2	with the presentation of direct testimony by the
3	City and County of San Francisco.
4	We are adjourned.
5	(Whereupon, at 11:45 p.m., the hearing
6	was adjourned, to reconvene at 10:00
7	a.m., Tuesday, July 23, 2002, at this
8	same location.)
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## CERTIFICATE OF REPORTER

I, PETER PETTY, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Hearing; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said hearing, nor in any way interested in outcome of said hearing.

IN WITNESS WHEREOF, I have hereunto set  $$\operatorname{\mathtt{my}}$$  hand this 31st day of July, 2002.